SUMMARY OF MAJOR CHANGES TO  
DoD 7000.14-R, VOLUME 7A, APPENDIX A  
“REIMBURSEMENT OF ADOPTION EXPENSES”

All changes are denoted by blue font

Substantive revisions are denoted by a ★ preceding the section, paragraph, table, or figure that includes the revision

Hyperlinks are denoted by underlined, bold, italic, blue font

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APPENDIX A

REIMBURSEMENT OF ADOPTION EXPENSES

A001 PURPOSE

The purpose of this chapter is to describe the procedures necessary to reimburse adoption expenses to qualified members, as authorized by Title 10, United States Code (U.S.C.), section 1052.

A002 APPLICABILITY AND SCOPE

This chapter applies to the DFAS-Cleveland (DFAS-CL) site, each Military Service personnel activity, and Military Service and active duty members serving on continuous active duty for at least 180 days. This also includes full-time Active Guard/Reserve members on active duty orders for at least 180 days.

A003 POLICY

Service members specified in section 0402 of this chapter, whose adoption of a child under 18 years of age is finalized on or after December 5, 1991, may be reimbursed a maximum of $2,000 per child for qualified expenses related to the adoption. In the event of multiple adoptions, the maximum reimbursable amount is $5,000 per calendar year. A benefit may not be paid for any expense paid to or for a member of the Armed Forces under any other adoption benefits program administered by the Federal Government or under any such program administered by a State or local government. The DFAS-CL site is responsible for paying all approved adoption reimbursement claims. DFAS-CL is also responsible for providing primary guidance concerning adoption expense reimbursement procedures. The date the claim form is served on the DFAS-CL by certified mail determines the creditable calendar year for determining the maximum reimbursable amount for multiple adoptions.

A004 ELIGIBILITY REQUIREMENTS

A00401. Active Duty Requirements. Service members defined in section A002 of this chapter must serve on continuous active duty for at least 180 days. In addition, members are not entitled to reimbursement expenses if they leave active duty before the adoption is final. Applicants will remain eligible for reimbursement expenses if the adoption is final before leaving active duty, the final claim has been signed and certified by the member’s commanding officer, and the claim is submitted to the DFAS-CL site prior to discharge. Members may request a voluntary extension of assignment beyond their normal expiration of term of service to complete the adoption process.

A00402. Periods of Eligibility. An active duty member, who incurs expenses when adopting a child under 18 years of age, must have the adoption finalized on or after December 5, 1991. Members must submit a reimbursement request to the DFAS-CL site no later than 1 year after completion of an adoption. Qualifying members who incurred expenses from
adopting a child under 18 years of age during the period October 1, 1990 through December 4, 1991 were eligible for reimbursement, provided the member’s application was submitted no later than October 23, 1993.

A00403. Eligible Members. Adoption expense reimbursements may be paid to married or single members. If both parents are Service members (including members of the Coast Guard when operating as a Military Service in the Navy), then only one member may be reimbursed for expenses related to the adoption of the same child.

A00404. Qualifying Adoptions. Adoptions for which expenses may be reimbursed include the adoption of a child under the age of 18, an adoption by a single person, an infant adoption, an inter-country adoption, and an adoption of a child with special needs (as defined in section 473(c) of the Social Security Act 42 U.S.C. 673(c)) and, for adoptions finalized after November 2, 2007, stepchildren adopted by the military member. Adoptions qualify for reimbursement only if the adoption is arranged by a qualified adoption agency, or for adoptions finalized after November 2, 2007, those arranged by either a qualified adoption agency or other source authorized to place children for adoption under state or local law. A qualified adoption agency means a state or local government agency that has responsibility under state or local law for child placement through adoption; or a nonprofit, voluntary adoption agency that is authorized by state or local law to place children for adoption; or any other source authorized by a state to provide adoption placement, if the adoption is supervised by a court under state or local law. (As used in this chapter, “state or local” refers to a state or locality in the United States.) A qualified adoption agency for inter-country adoptions would be a foreign government or an agency authorized by a foreign government to place children for adoption, in any case which:

A. The adopted child is entitled to automatic citizenship under section 320 of the Immigration and Nationality Act (8 U.S.C. 1431); or

B. A certificate of citizenship has been issued for such child under section 322 of the Immigration and Nationality Act (8 U.S.C. 1433).

C. Documentation that describes the mission of the foreign agency and the authority delegated from the foreign government should be provided.

A005 RESPONSIBILITIES

A00501. Member Responsibilities

A. A Service member must submit requests for reimbursement for qualifying reimbursement expenses using DD Form 2675 (Reimbursement Request for Adoption Expenses) to the nearest servicing personnel activity no later than 1 year after finalization of the adoption. Hard-copy forms can be obtained from the member’s servicing personnel activity. The member will prepare a separate DD Form 2675 for each qualifying adoption. The completed reimbursement request and substantiating documentation must be submitted to the member’s servicing personnel activity, which will review the package for completeness. If the request and documentation appear to be complete, then the member’s commanding officer or designee will
certify the member’s eligibility for reimbursement by completing block 30 of the DD Form 2675.

B. If neither the member nor the spouse is able to appear personally at the servicing personnel activity, then completed claim requests and certification forms may be mailed to the personnel activity. The spouse of a Service member who is unable to complete a claims package due to military duty can sign a claim form under a power of attorney. All claims signed by a spouse must include the power of attorney as a part of the claims package. Also, exceptions can be made by the Service certifying official when deployment responsibilities impact the member’s ability to comply with the 1-year deadline. In these cases, the certifying official who signed the DD Form 2675 shall submit a letter stating that the member’s deployment impacted the member’s ability to comply with the 1-year deadline.

C. Service members must substantiate all expenses with documentation, such as receipts marked “PAID” or cancelled checks. If the receipts are from a foreign entity, then they should list the U.S. currency equivalency. Reconstruction of expense records is permissible when the original records are unavailable and the Service member submits a notarized affidavit stating the costs. In addition, the member is responsible for providing the appropriate documentation, which establishes that the adoption is final and that it was arranged by a qualified adoption agency, as defined in paragraph 040404 of this chapter. With respect to documents originating from a state or other authorized adoption agency, copies of those documents must be certified as true copies of the original by the state or adoption agency. If the original document is filed with the court, then the member must submit a copy of the adoption order certified by the clerk of courts. The member must submit a full English translation of any foreign language document, to include the translator’s certification that he or she is competent to translate the foreign language to English and that his or her translation is complete and correct. These documents will not be returned to the member.

D. In determining whether an adoption of a child in a foreign country is final, a determination made by the United States Citizenship and Immigration Services (USCIS) will be considered conclusive. To document the USCIS determination, the member should submit a copy of the front and back of the resident alien card (“green card”) showing an IR-3 status or, if the green card is unavailable, then obtain a letter from the USCIS which states the status of the child’s adoption. If the member has surrendered the green card in order to apply for citizenship for the adopted child, then a copy of the Certificate of Citizenship is acceptable. A U.S. passport is also acceptable.

E. The Service member is responsible for maintaining a file for the reimbursement claim. This file should contain copies of all paperwork related to the claim, including the receipts, agency documentation, and courts papers associated with the adoption proceedings or court-certified copies, until the claim is paid or denied.

F. The Service member will submit only one reimbursement claim per adoption.

A00502. Servicing Personnel Activity Responsibilities. The member’s servicing
personnel activity is the primary coordinating activity and the first point of contact for the reimbursement claim. That office is responsible for maintaining adequate stocks of DD Form 2675, assisting the member in assembling the proper adoption expense receipts, and providing the member necessary guidance to accurately complete the reimbursement application. When completed, the personnel activity will mail the application by certified mail to:

Defense Finance and Accounting Service  
Cleveland Site (Code JFLAGA)  
1240 East Ninth Street  
Cleveland, OH 44199-2055

A00503. DFAS-CL Responsibilities. The DFAS-CL site is the central site location for review, certification, and payment of adoption expense reimbursement payments. DFAS-CL is the primary source for guidance concerning the adoption expense reimbursement program. DFAS-CL will also maintain data on expenditures on a fiscal year basis. The contact information for DFAS-CL adoption expense reimbursement program is:

DFAS-CL  
(Code JFLAGA)  
Commercial phone: 216-522-5576/6701  
DSN: 580-5576/6701  
Email: CCL-ADOPTION-REIMBURSEMENT@dfas.mil

A00504. Military Services’ Adoption Expense Reimbursement Funding Responsibilities. The Military Services provide funding authorization to DFAS-CL by memorandum each fiscal year. The DFAS-CL site charges the applicable Military service provided appropriations according to standard cross-disbursing operating procedures.

A006 ADOPTION REIMBURSEMENT PROCEDURES

A00601. Authorized Reimbursable Expenses. The DFAS-CL site will pay documented, reasonable, and necessary adoption expenses, up to $2,000 per adoptive child. Not more than $5,000 shall be paid per calendar year to any Service member. In the case of two married Service members (including the Coast Guard when operating as a Military Service in the Navy), only one member may claim expenses for each adopted child and the couple is limited to the $5,000 per calendar year maximum. The calendar year is determined by the date the claim is received by DFAS-CL for payment. Reasonable and necessary expenses include the following:

A. Public and private agency fees, including adoptive fees charged by an agency in a foreign country.

B. Placement fees, including fees charged adoptive parents for counseling.

C. Legal fees, including court costs, for services that are unavailable to a member for the Military services under 10 U.S.C. 1044 or 1044a.

D. Medical expenses, including hospital expenses, of the biological mother of
the child to be adopted and of a newborn infant to be adopted.

E. Temporary foster care charges when payment of such charges is required to be made before the adoptive child’s placement.

A00602. Unqualified Expenses. The term “reasonable and necessary expenses” does not include:

A. Travel costs of the adopting parent; or

B. Any costs associated with an adoption arranged in violation of federal, state, or local law.

A00603. Payment Processing Requirements

A. A separate DD Form 2675 must support each claim.

B. Eligibility for reimbursement is supported by the documentation submitted. If eligibility for reimbursement cannot be determined from the documents provided, or claimed expenses are not properly supported by receipts, then the DFAS-CL Director will retain the claim and request from the member the necessary information or documentation.

C. The DFAS-CL site will issue the reimbursement by Electronic Funds Transfer (EFT) to the member’s EFT account within 30 days of receipt of a properly prepared and supported claim package. A Service member without access to an EFT account must submit a request for EFT waiver to receive a check.

D. If the claim is denied, then DFAS-CL will send a letter to the member stating this fact. DFAS-CL will not return documents to Service members.

A00604. If a member receives a claim denial, then they can request reconsideration in writing and add additional explanation or documentation. If, upon reconsideration, the member receives a notice of final action regarding the denial of the claim the member may appeal to the Defense Office of Hearings and Appeals via DFAS. The request for appeal should include copies of all relevant court documents and statements of the member or other persons in support of the claim.
APPENDIX A – REIMBURSEMENT OF ADOPTION EXPENSES

A003 – POLICY

A003

DoDI 1341.09

A004 – ELIGIBILITY REQUIREMENTS

A00404

10 U.S.C. 1052(b)
10 U.S.C. 1052(g)(1), January 6, 2006
10 U.S.C 1052(g)(3)(D), October 28, 2004
DoDI 1341.09

A00404.A-B

10 U.S.C. 1052(g)(3)(D), October 28, 2004

A005 – RESPONSIBILITIES

A00501.A-C

DoDI 1341.09

A006 – ADOPTION REIMBURSEMENT PROCEDURES

A00601

DoDI 1341.09

A00602

DoDI 1341.09

A00604

DoDI 1340.21