MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
UNDER SECRETARY OF DEFENSE FOR ACQUISITION,
TECHNOLOGY, AND LOGISTICS
UNDER SECRETARY OF DEFENSE FOR POLICY
UNDER SECRETARY OF DEFENSE FOR PERSONNEL
AND READINESS
UNDER SECRETARY OF DEFENSE FOR INTELLIGENCE
DIRECTORS OF THE DEFENSE AGENCIES

SUBJECT: Use of Operation and Maintenance (O&M) Funds Under Contingency
Construction Authority for Construction Projects Outside the United States

Attached is financial management guidance and reporting requirements for the use
of operation and maintenance funds under contingency construction authority, pursuant
to section 2808 of the National Defense Authorization Act for Fiscal Year 2004 as
amended. The attached guidance rescinds Under Secretary of Defense (Comptroller)
(USD (C)) Memorandum, subject: “Availability of Operation and Maintenance
Appropriations for Construction,” dated February 27, 2003 and USD(C) Memorandum,
subject: “Use of Operation and Maintenance (O&M) Appropriations for Construction
During Fiscal Year (FY) 2005,” dated June 1, 2005.

The Department of Defense Financial Management Regulation, Volume 3, Chapter
17, Accounting for Military Construction Projects and Volume 12, Chapter 23,
Contingency Operations, will incorporate the use of operation and maintenance funds
under contingency construction authority in the next revision.

If you have any questions, you may contact Ms. Jodie Fisher at (703) 697-0718 or
by email at jodie.fisher@osd.mil.

[Signature]
Tina W. Jonas

Attachment:
As stated
Financial Management Guidance and Reporting Requirements

Use of Operation and Maintenance Funds Under
Contingency Construction Authority for Construction
Projects Outside the United States

I. References.

B. Department of Defense Appropriations Act for Fiscal Year 2008, Public Law No. 110-116, section 8107
D. USD(C) Memorandum, subject: “Use of Operation and Maintenance (O&M) Appropriations for Construction During Fiscal Year (FY) 2005,” dated June 1, 2005 (hereby rescinded)

II. Purpose and Applicability.

A. The FY 2004 NDAA, section 2808, as amended, currently authorizes use of Operations and Maintenance (O&M) funds for construction projects that meet a very specific set of criteria. Contingency Construction Authority (CCA) can undergo significant authority or procedural changes when it is reauthorized in the annual NDAA. It is important for submitting Military Departments or Defense Agencies to ensure they fully understand and comply with the most current authorities and procedures of CCA.

B. In order for CCA to be considered for approval by the Secretary of Defense (approval authority delegated to USD(C)), submitted requests must meet the following section 2808 criteria:

1. The construction is necessary to meet urgent military operational requirements of a temporary nature involving the use of the Armed Forces in support of a declaration of war, the declaration by the President of a national emergency under section 201 of the National Emergencies Act (50 U.S.C. 1621), or a contingency operation.

2. The construction is not carried out at a military installation where the United States is reasonably expected to have a long-term presence.
3. The United States has no intention of using the construction after the operational requirements have been satisfied.

4. The level of construction is the minimum necessary to meet the temporary operational requirements.

III. Procedures.

A. The Military Department or Defense Agency must submit candidate projects, that meet the above criteria, to the Office of the Under Secretary of Defense (Comptroller)/Military Personnel and Construction (OUSD(C)/MPC) Directorate. The request must include: location, project description, current working estimate, planned award date, justification, DD Form 1391, Military Construction Data, and a certification that appropriate fiscal year O&M funds are available within the Military Department or Defense Agency to cover project costs. In addition, the request must identify if the project has already been previously requested or programmed via the normal Military Construction or Supplemental appropriations.

B. The request must also include a certification by the Secretary of the Military Department or Director of the Defense Agency (or their designee) that the project meets all of the conditions of the FY04 NDAA, section 2808(a), as amended. When requesting CCA, a detailed description and justification of how the project meets the urgent military operational need criterion must be provided. Further, the justification must also include a detailed explanation of the operational/mission impact if the project is not approved.

C. Project costs above the originally approved amount may not be obligated without written approval from USD(C). Project cost increase requests must be submitted in the same manner as an initial project request.

D. When project costs are determined to be less than the originally approved amount, the savings may not be applied to other CCA projects.

E. Under Reference B, the supervision and administration costs will be obligated to the same FY appropriation as the overall project.

F. Written approval will be provided to the requesting Military Department or Defense Agency after the appropriate notifications are delivered to Congress and the 10-day waiting period (7 days if electronically) has expired. Projects are not authorized to proceed until written approval is provided by USD(C).
IV. Required Notifications and Reports on Approved Projects.

A. Within seven days of canceling a CCA project, the Military Department or Defense Agency must provide written notification of the cancellation. The memorandum will include reason for cancellation, amount obligated for the project, and the amount deobligated from the project. Upon cancellation of the project, the authority for the obligation of those funds under section 2808 authority is terminated and cannot be used for any other CCA projects.

B. Within 15 calendar days of the end of an FY’s quarter, the Military Departments and Defense Agencies will provide a quarterly report on the obligation status of their approved CCA projects. The report will include Service or Agency, project, location, funding obligation during reported quarter (obligated and expended), cumulative funding for project (obligated and expended), current working estimate, and an explanation of any differences between the USD(C) approved amount and the current working estimate. The Military Departments and Defense Agencies will follow the reports’ format as developed by OUSD(C)/MPC staff.

C. If an approved project requires a within scope increase and does not exceed the approved amount for that project, the Military Department or Defense Agency must notify OUSD(C)/MPC staff for review and approval prior to proceeding with the scope increase.

D. If an approved project is required to be “terminated for default” (T4D), the Military Department or Defense Agency must notify OUSD(C)/MPC staff for review and approval prior to proceeding with the T4D action.

V. Effective Period and Waivers.

A. This guidance shall become effective immediately.

B. Requests for waivers or exceptions to this guidance must be submitted to the USD(C) for approval.