

**CHAPTER 16**  
**INTELLIGENCE PROGRAM/ACTIVITIES**  
**Table of Contents**

<b>1601</b>	<b>GENERAL</b> .....	<b>1</b>
160101	Purpose.....	1
160102	Submission Requirements .....	1
160103	Preparation of Material .....	1
160104	References .....	1
160105	<i>Definitions and Classifications</i> .....	1
<b>1602</b>	<b>BUDGET ESTIMATES SUBMISSION</b> .....	<b>4</b>
160201	Purpose.....	4
160202	<i>NFIP</i> Submission Requirements.....	4
160203	<i>JMIP</i> Submission Requirements.....	4
160204	<i>TIARA</i> Submission Requirements.....	5
<b>1603</b>	<b>CONGRESSIONAL JUSTIFICATION/PRESENTATION</b> .....	<b>6</b>
160301	Purpose.....	6
160302	Organization of Justification Books .....	6
160303	Classification and Submission of Justification Books .....	6
160304	Relationship of Intelligence Congressional Justification Books with Military Department and Defense Agency Justification Books.....	7
<b>1604</b>	<b>APPEAL PROCESS ON CONGRESSIONAL ACTIONS</b> .....	<b>8</b>
160401	<i>Purpose</i> .....	8
160402	<i>Classified Appeals</i> .....	8
<b>1605</b>	<b>AUTOMATION REQUIREMENTS</b> .....	<b>9</b>
160501	<i>Purpose</i> .....	9
160502	<i>Automated Command, Control, Communications, Intelligence, Surveillance and Reconnaissance (C3ISR) Database</i> .....	9
<b>1606</b>	<b>INTELLIGENCE PROGRAM/ACTIVITIES SUBMISSION FORMATS</b> .....	<b>10</b>
160601	Purpose.....	10
160602	Exhibits in Support of Section 1603 – Congressional Justification/Presentation .....	11

## CHAPTER 16

INTELLIGENCE PROGRAM/ACTIVITIES**1601 GENERAL****160101 Purpose**

A. This chapter provides instructions applicable to budget formulation, implementation, and congressional justification for Intelligence Program Aggregations.

B. The following Program Aggregations are covered in this Chapter:

- *National Foreign Intelligence Program (NFIP) – Defense elements*

- *Joint Military Intelligence Program (JMIP)*

- *Tactical Intelligence and Related Activities (TIARA)*

**160102 Submission Requirements**

General guidance with regard to submission requirements is presented in Chapter 1. Chapter 16 covers specific material requirements for the NFIP, JMIP and TIARA.

**160103 Preparation of Material**

General guidance with regard to format and preparation of material is presented in Chapter 1. Chapter 16 provides additional specific guidance with regard to the material required for the Intelligence Program Aggregations.

**160104 References**

*The Office of the Director for Program Analysis and Evaluation maintains a listing of program elements (PEs) in the Future Years Defense Program (FYDP) making up certain intelligence programs. For details, please contact the POC for the FYDP Structure Management (FSM) system. The FSM system and its Web site are described in FMR Volume 2A, Section 010702.*

**160105 Definitions and Classification**

*General guidance with regard to classification of budget material is presented in Chapter 1. Chapter 16 provides additional specific guidance with regard to the material required for the Intelligence Program Aggregations.*

A. *National Foreign Intelligence Program (NFIP).*

*The NFIP provides integrated intelligence that covers broad aspects of national policy and national security. The portion of the NFIP contained in the DoD Budget contributes substantially to meeting Defense intelligence requirements, but also contains programs/activities in support of elements of the US Government outside the DoD.*

B. *Joint Military Intelligence Program (JMIP).*

*The JMIP funds joint, defense-wide activities and programs that provide intelligence information and support to multiple Defense components.*

C. *Tactical Intelligence and Related Activities (TIARA).*

*TIARA encompasses those programs/activities outside the NFIP and JMIP that: 1) respond to operational commanders' tasking for time sensitive information on foreign entities; 2) respond to national intelligence community tasking of systems whose primary mission is support to operating forces; 3) train personnel for intelligence duties; 4) provide an intelligence reserve; or 5) are devoted to research and development of intelligence or related capabilities. Specifically excluded are programs which are so closely integrated with a weapon system that their primary function is to provide immediate-use targeting data. TIARA programs/activities are funded as part of normal Service budget development, and as a result are often embedded in larger force structure or weapon system budget lines.*

D. *Classification. Classification of US Intelligence budget information is determined by the Director of Central Intelligence (DCI) pursuant to Executive Order 12958, Section 1.5(c), Executive Order 12333, Section 1.5(g), and the DCI's authorities under the National Security Act of 1947.*

1. NFIP Budget Resource Information:

- a. Unless other specific NFIP program guidance in effect requires a higher classification
- b. Information which, standing alone or in aggregate, reveals any Program Element total of the funding or manpower requirements of any program in the NFIP will be classified SECRET.
- c. Information which permits the disclosure of any Program Element total or the funding or manpower requirements of any program in the NFIP, for example, through a subtractive process, will be classified SECRET.
- d. Information which, standing alone or in aggregate, reveals overall DoD Component funding or manpower levels of the NFIP or its programs will be classified SECRET.
- e. Whenever NFIP funding and manpower resource detail is combined with other unclassified programs in such a way as to effectively mask the NFIP resource Program Element total, such combined resource Program Element total may be treated as unclassified.
- f. Documents containing NFIP resource detail that is classified on the basis of this guidance shall be marked, for example:

CLASSIFIED BY DCI memo on 22 Dec 96  
DECLASSIFY ON OADR

g. Requests for clarification of the foregoing classification guidance should be forwarded to ASD(C3I). Questions of application will be coordinated with the Intelligence Community Management Staff and responses will be disseminated to all interested DoD components.

2. Joint Military Intelligence Program information

- a. Total funding for JMIP is SECRET.
- b. Total funding for JMIP sub-programs and Program Elements may be classified or unclassified according to content, unless disclosure of such a total would allow derivation of classified totals.

3. Tactical Intelligence and Related Activities.

- a. Total funding of this program aggregation is SECRET.

b. Individual Program Elements and line items may classified or unclassified according to content, unless disclosure of such a total would allow derivation of classified totals.

**1602 BUDGET ESTIMATES SUBMISSION****160201 Purpose**

This Section provides guidance for presentation of annual budget estimates for the JMIP, TIARA, and Defense elements of the *NFIP*.

**160202 NFIP Submission Requirements**

A. The *NFIP* manpower and resource levels submitted in the budget for the Military Departments and Defense Agencies shall be identical to the manpower and resource levels included in BES FYDP *and should be identified as Budget Subactivities 330-336 as shown in section 160202 C*. Any PBDs other than 330 through 339 affecting elements of the *NFIP* must be coordinated with the Director for Construction. The approved resource levels will include all pay raises, inflation, and any other fact-of-life or miscellaneous adjustments.

B. When developing *NFIP* Military *personnel* cost estimates for the budget submission, the Components will apply the most current pay and PCS rates for military personnel consistent with DoD policy for manpower pricing. If applying the correct pricing causes the program to differ from fiscal guidance for that program, an undistributed wedge, either plus or minus, will be identified against program element 0305180D.

C. Data submitted by each Military Department and Defense Agency to OSD will be assembled and submitted in separate packages as follows:

1. Consolidated Cryptologic Program (CCP) – BSA 330
2. General Defense Intelligence Program (GDIP) – BSA 331
3. *National Reconnaissance Program (NRP) – BSA 333*
4. Special Activities, Navy (SA/N) – BSA 332
5. *National, Selected, Federal Activities (NSFA) – BSA 334*
6. Foreign Counterintelligence Program (FCIP) – BSA 335
7. *National Imagery and Mapping Agency Program (NIMAP) – BSA 336*

D. Copies of *NFIP* budget materials prescribed by the Director of Central Intelligence (DCI) will be delivered by each *Program Manager* to the Under Secretary of Defense (Comptroller) (Program/Budget), Directorate for Construction, Room 3D841, Pentagon, concurrent with submission to the DCI. *Copies should also be provided to the Director, Program Analysis and Evaluation, and the Assistant Secretary of Defense, Command and Control, Communications and Intelligence ASD (C<sup>3</sup>I)*. For the Consolidated Cryptologic Program, two copies should also be made available for OSD use at NSA Fort Meade (N22). Copy requirements are identified in Section 010301.

**160203 JMIP Submission Requirements**

*JMIP Programs/Activities are contained in budget materials developed in accordance with guidance contained in Chapters 1 through 7. Chapter 16 includes additional specific guidance with regard to the material required.*

A. *In order to maintain the C<sup>3</sup>ISR data base, each Military Department and Defense Agency contributing to the JMIP will report BES data to the ASD(C<sup>3</sup>I) in intelligence project code (PC) detail*

*simultaneously with their BES input to USD(C). In accordance with Section 1605, the OASD(C<sup>3</sup>I) will maintain this data and make it available to other elements of OSD/JCS as required.*

*B. Data submitted by each Component to OSD in support of JMIP program estimates will include all manpower and resource requirements consistent with the FYDP and will be assembled and submitted in separate packages as follows:*

- 1. Defense Airborne Reconnaissance Program (DARP)*
- 2. Defense Cryptologic Program (DCP)*
- 3. Defense Imagery and Mapping Program (DIMAP)*
- 4. Defense Intelligence Special Technology Program (DISTP)*
- 5. Defense Intelligence Counterdrug Program (DICP)*
- 6. Defense Intelligence Tactical Program (DITP)*
- 7. Defense Space Reconnaissance Program (DSRP)*

*C. Copies of supplementary JMIP budget materials will be delivered to the ASD(C<sup>3</sup>I), Room 3C200, Pentagon and the Directorate for Construction, USD (Compt) (Program/Budget), Room 3D841, Pentagon.*

#### **160204 TIARA Submission Requirements**

*TIARA Programs/Activities are contained in Budget materials developed in accordance with guidance contained in Chapters 1 through 7. Additionally, in order to maintain the C<sup>3</sup>ISR database, an electronic file of all applicable Budget Line Items sorted by Program Element will be provided the ASD(C<sup>3</sup>I) simultaneously with the BES. In accordance with section 1605, the OASD(C<sup>3</sup>I) will maintain this data and make it available to other elements of OSD/JCS as required.*

**1603 CONGRESSIONAL JUSTIFICATION/PRESENTATION****160301 Purpose**

This Section provides guidance for the organization of justification material for the National Foreign Intelligence Program, Joint Military Intelligence Program, and Tactical Intelligence and Related Activities.

**160302 Organization of Justification Books**

A. National Foreign Intelligence Program (NFIP). Congressional Budget Justification Books will be prepared in accordance with instructions issued by the Director of Central Intelligence. Generally, justification material for the defense elements of the NFIP will be organized as follows:

"Consolidated Cryptologic Program"

"General Defense Intelligence Program"

"*National Reconnaissance Program*"

"Special Activities, Navy"

"*National, Selected, Federal Activities*"

"Foreign Counterintelligence Program"

"*National Imagery and Mapping Agency Program*"

B. Joint Military Intelligence Program (JMIP). The Congressional Justification Book for JMIP will be prepared in accordance with supplemental instructions issued by the Assistant Secretary of Defense (C<sup>3</sup>I). *It will consist of sections on each of the major sub-programs (Defense Cryptologic Program, Defense General Intelligence and Applications Program, and Defense Imagery and Mapping Program).*

C. Tactical Intelligence and Related Activities (TIARA). Congressional Justification Books for TIARA will be prepared in accordance with supplemental instructions issued by the Assistant Secretary of Defense (C<sup>3</sup>I). *It will consist of separate chapters for each TIARA component, such as Army TIARA, Navy TIARA, Air Force TIARA, Marine Corps TIARA, and SOCOM TIARA.*

D. A summary Volume of JMIP and TIARA will be prepared by ASD(C<sup>3</sup>I).

**160303 Classification and Submission of Justification Books**

A. Classification. The justification books for Intelligence Program Aggregations will be prepared at whatever level of classification is necessary to fully explain and justify the budget.

B. Justification Book Preparation and Summarization. Justification book preparation assignments for the Defense portions of the National Foreign Intelligence Program (NFIP) are as follows:

1. Consolidated Cryptologic Program – National Security Agency (NSA) with Department of the Army, Department of the Navy, and Department of the Air Force.

2. General Defense Intelligence Program (GDIP) – Defense Intelligence Agency (DIA) with Department of the Army, Department of the Navy, and Department of the Air Force.

3. *National Reconnaissance Program – National Reconnaissance Organization (NRO)*
4. *Navy Special Activities – Navy*
5. *National, Selected, Federal Activities (NSFA) -- NSFA*
6. *Foreign Counterintelligence Program (FCIP) - ASD(C<sup>3</sup>I), with Army, Navy, Air Force, DTRTCA, DIA, and DSS.*
7. *National Imagery and Mapping Program - NIMA with Army, Navy, Marine Corps, and Air Force*

C. Printing of Copies.

1. NFIP. Number of copies required, printing specifications, distribution, and delivery of Justification books will be as specified by the Director of Central Intelligence.
2. JMIP. Number of copies required and printing specifications for Justification books will be in accordance with supplemental instructions issued by the Assistant Secretary of Defense (C<sup>3</sup>I).
3. Tactical Intelligence and Related Activities. Number of copies required and printing specifications for Justification books will be in accordance with supplemental instructions issued by the Assistant Secretary of Defense (C<sup>3</sup>I).

**160304 Relationship of Intelligence Congressional Justification Books with Military Department and Defense Agency Justification Books**

- A. *The NFIP justification books are developed in accordance with the direction and responsibilities assigned to the DCI by E.O. 12333.*
- B. *JMIP and TIARA justification books are supplements to the material contained in Defense appropriation justification documents. They display budget information in a programmatic context and at a classification level that facilitates congressional oversight.*
- C. *A cross reference listing of R-1, P-1, C-1 line items will be incorporated into the NFIP, JMIP, and TIARA justification books to facilitate cross-referencing to the Defense appropriations. The crosswalk format is in section 160602.*
- D. *Services and Defense Agencies identified in Sections 160203 and 160204 will provide an electronic file of Budget Line Items as required to maintain Automated C<sup>3</sup>ISR data base to the ASD(C<sup>3</sup>I) to support development of the JMIP and TIARA Congressional Justification Books. This data should be submitted as soon as possible after the completion of Program Budget Decisions, but not later than submission of the President's Budget FYDP update. The OASD(C<sup>3</sup>I) will maintain this data and provide it to other elements of OSD/JCS as required. To ensure consistency between the JMIP and TIARA justification book and Military Department and Defense Agency justification material, an advance copy of Component generated related budget exhibits should be provided to the Office of the ASD(C<sup>3</sup>I) Resource Management Directorate at the same time advance copies are provided to the OUSD(Comptroller) for review.*



**1604 APPEAL PROCESS ON CONGRESSIONAL ACTIONS****160401 Purpose**

*This Section provides specific guidance for preparation of classified appeals to congressional committees on intelligence programs.*

**160402 Classified Appeals.**

A. *Actions of Congressional committees documented in classified annexes relating to NFIP, JMIP or TIARA (such as by the Intelligence Committees) to reports or classified letters may be addressed in Classified Appeals prepared by the ASD(C<sup>3</sup>I) and coordinated with the Community Management Staff of the Director of Central Intelligence. Classified Appeals may also supplement actions included in the overall Defense Appeal where security considerations have dictated a less than complete justification. Classified Appeals will be prepared at whatever level of classification is necessary to fully explain and justify the action.*

B. *The Classified Appeal may be in the form of a letter, or in the form of an appeals package consisting of multiple items. In the latter case, appeal input will be submitted in the general format of PB-39-A1 or A2.*

C. *Classified Appeals will be completely consistent with the Secretary of Defense's policy direction as articulated by the USD(Comptroller). All such appeals will be coordinated with the Comptroller prior to release.*

**1605 AUTOMATION REQUIREMENTS****160501 Purpose**

*This Section provides specific automation requirements guidance for submission of intelligence resources to OASD(C<sup>3</sup>I).*

**160502 Automated Command, Control, Communications, Intelligence, Surveillance and Reconnaissance (C<sup>3</sup>ISR) Database**

A. *Purpose and Objectives. The C<sup>3</sup>ISR database is the only complete, automated source of resource data for Command, Control, Communications, Intelligence and related activities for use by the Office of the Secretary of Defense and the Joint Staff. For a variety of reasons, the FYDP structure (and to a lesser extent Budget structure) is not capable of identifying fully C<sup>3</sup>ISR costs. As a result, the ASD(C<sup>3</sup>I) maintains a hybrid database that integrates both budget and program resource detail organized by program/project/activity and functional categories, among other things. Included are budget lines and Program Elements dedicated to C<sup>3</sup>ISR, as well as portions of similar data elements dedicated to other activities but which also include C<sup>3</sup>ISR funding. The C<sup>3</sup>ISR database is essential to the preparation of the Intelligence and C<sup>3</sup> Justification Books required by Section 0104. It facilitates functional analyses for OSD and the Joint staff, and is fully compatible with the NFIP resource database used by the Director of Central Intelligence.*

B. *Applicability. The provisions of this section apply to the Office of the Secretary of Defense (OSD), the Military Departments, and the Defense Agencies (hereafter referred to as Components) that fund Command, Control, Communications, Intelligence and related activities.*

C. *Reporting Requirements. Updates are required coincident with submission of the (1) Program Objective Memorandum, (2) Budget Estimate Submission, and (3) President's Budget.*

D. *Related Databases. Data in the C<sup>3</sup>ISR database is fully consistent with data contained in the FYDP, R&D and Procurement Annexes, and Biennial Budget databases, and is electronically matched to relevant data in these databases prior to use.*

E. *Instructions – C<sup>3</sup>ISR Data Update.*

1. *General. An electronic file of budget line items, sorted by Appropriation and Program Element will be submitted by Components to OASD(C<sup>3</sup>I) via on line electronic data transfer or floppy disk as appropriate. Since this is an iterative process, each update will consist of those budget lines and Program Elements included in the previous update, plus any new data identified by either OASD(C<sup>3</sup>I) or Component as appropriate.*

2. *Technical. Data will be formatted as ASCII, comma delimited files (or if this is impracticable in a spreadsheet) and consist of the following elements:*

a. *Dollars: RIC/Appn; budget activity; line item code (R&D project number or procurement line number); Program Element; PY; CY; BY1 (and BY2 when appropriate); BY+1; BY+2; BY+3; and BY+4.*

b. *Manpower: RIC/Appn; Category; Program Element; PY; CY; BY1 (and BY2 when appropriate); BY+1; BY+2; BY+3; and BY+4.*

(1) *New or changed titles/labels for data elements (e.g. line items, Program Elements, etc.) should be included separately, but as part of the Update*

**1606 INTELLIGENCE PROGRAM/ACTIVITIES SUBMISSION FORMATS**

**160601 Purpose** The formats provided on the following pages reflect guidance presented in previous sections of this chapter. Unless modified in a submission budget call, these formats should be adhered to.

**160602 Exhibits in Support of Section 1603 – Congressional Justification/Presentation**

IP Form 1 *National Foreign Intelligence Program/JMIP/TIARA* Crosswalk..... 12

INTELLIGENCE PROGRAM CROSSWALK  
*NATIONAL FOREIGN INTELLIGENCE PROGRAM (NFIP)*

--OR--

JOINT MILITARY INTELLIGENCE PROGRAM (JMIP)

-OR-

TACTICAL INTELLIGENCE AND RELATED ACTIVITIES (TIARA)

\_\_\_\_\_  
 Appropriation Summary  
 Cross Reference to \_\_\_\_\_ Program (\_\_\_\_-1)  
 FY XXXX

<u>Page</u>	<u>Budget</u>	<u>Line</u>	<u>Nomenclature</u>	<u>Functional Area</u>	<u>Total</u>	<u>(TOA \$ in Millions)</u>	
<u>No.</u>	<u>Activity</u>	<u>Item</u>				Other Than NFIP/JMIP/ <u>TIARA</u>	NFIP/JMIP/ <u>TIARA</u>

**CLASSIFICATION IS IN ACCORDANCE WITH SECTION 160105**

*Exhibit IP Form 1 NFIP/JMIP/TIARA Crosswalk*