# CHAPTER 15
OVERSEAS COST REPORT

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150401 Purpose

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1501 GENERAL

150101 Purpose

A. This chapter provides instructions applicable to congressional justification material for the Overseas Cost Report which consists of the OP-53 Exhibit (Overseas Funding) and the OP-53A (Basing Costs).

B. The following appropriations and accounts are covered in the scope of the subsections of the Overseas Cost Report:

- Military Personnel appropriations (including Reserves and National Guard)
- Operation and Maintenance appropriations
- Family Housing Construction and Family Housing Operations appropriations
- Military Construction appropriations

150102 Submission Requirements

Chapter 1 provides the general guidance about submission requirements for justification material. Chapter 15 covers specific material requirements for the Overseas Cost Report (See Volume 2A, Chapter 1 of this regulation).

150103 Preparation of Material

Chapter 1 stipulates the general guidance concerning format and preparation of material. Chapter 15 provides additional specific guidance with regard to the material required for the Overseas Cost Report (See Volume 2A, Chapter 1 of this regulation).

150104 References

Chapter 1 provides general funding policies, Chapter 2 provides specific policies related to Military Personnel appropriations, Chapter 3 provides specific policies related to Operation and Maintenance costs, and Chapter 6 provides specific policies and formats related to Military Construction and Family Housing appropriations. (See Volume 2A, Chapter 1 – 3 and Volume 2B, Chapter 6)
1502 PROGRAM AND BUDGET REVIEW SUBMISSION

150201 General

At this time there is no program and budget review submission requirement.
1503 CONGRESSIONAL JUSTIFICATION/PRESENTATION

150301 Purpose

This Section presents the exhibit requirement for submission to Congress and formats for the Overseas Cost report. Section 8125 of the FY 1989 DoD Appropriations Act (P.L. 100-463) as codified in Title 10 United States Code (U.S.C.), section 113, requires that the Department of Defense separately identify the amounts necessary for payment of all personnel, operations, maintenance, facilities, and support costs for all DoD overseas military units and the costs of supporting all dependents who accompany DoD personnel outside the United States.

150302 Submission Requirements

A. The Overseas Cost Report consists of the OP-53 exhibit (Overseas Funding) and the OP-53A exhibit (Basing Costs). Chapter 1 contains general guidance on congressional justification material. The exhibits will include a biennial budget year 2 (FY BY2) column or section as shown below in Section 1504 for all submissions in support of a biennial budget. Alternate year budget submissions will exclude the FY BY2 column or section (See Volume 2A, Chapter 1, of this regulation).

B. The OP-53 addresses all funding and personnel resources related to overseas activities as defined below. The OP-53A displays basing costs.

C. Provide these exhibits to OUSD(C) P/B, Operations and Personnel Directorate, Room 3D868, the Pentagon.

D. The Military Departments will report all military personnel permanently assigned overseas and associated costs to include those assigned to Defense Agencies. Input must be identified to those countries listed later in this Chapter. Therefore, the Defense Agencies should not report data citing military personnel appropriations or line items.

150303 Definitions

The following definitions pertain to the costs to be included in Military Department and Defense Agency input:

A. Overseas costs will include amounts only from the following appropriations: military personnel; operation and maintenance; family housing operation and maintenance; family housing construction; and military construction.

B. Overseas amounts include the appropriated support of all DoD activities located outside the United States that are being performed on a permanent basis.

C. Overseas amounts also include the cost of transporting personnel, material, and equipment to and from permanent overseas locations. The overseas amounts do not include incremental costs associated with contingency operations.

D. The United States includes all 50 states, the District of Columbia, the Commonwealth of Puerto Rico, and the territories and possessions of the United States.

E. Military and civilian personnel amounts will be based on the number of personnel assigned to permanent duty ashore outside the United States. Accordingly, personnel on temporary duty outside the United States are not included in the overseas amounts. Because personnel assigned to the deployed fleet are excluded from overseas troop strengths, amounts for deployed steaming days are not included.
F. Generally, funding for DoD activities in the United States in support of overseas activities is excluded. For example, overseas amounts exclude the funding of depot maintenance performed in the United States on components/aircraft used by an overseas unit. Similarly, flight/specialized training that is conducted in the United States would be excluded.

G. Basing costs include overseas Defense funding in the following areas:

(1) Family Housing Operations and Construction (All)
(2) Military Construction (All)
(3) Base Operating Support (All)
(4) Real Property Management (All)
(5) Base Communications (All)
(6) Real Estate Management (All)
(7) Environmental Activities (All)
1504 OVERSEAS COST REPORT SUBMISSION FORMATS

150401 Purpose

The formats provided on the following pages reflect guidance presented in previous sections of this chapter. Unless modified in a submission budget call, these formats should be adhered to.
150402 Exhibits in Support of Overseas Cost Report

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Department of the _________

Overseas Funding

Summary

($ in Millions) ¹/²

<table>
<thead>
<tr>
<th>Appropriation</th>
<th>FY PY</th>
<th>FY CY</th>
<th>FY BY1</th>
<th>FY BY2 ³/³</th>
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<td>xxx.x</td>
<td>xxx.x</td>
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</table>

**Description of Operations Financed:** For each appropriation, provide an explanation of the operations/activities financed with the funding identified and include an identification of major organizations and installations.

**Narrative Explanation of Changes:** For each appropriation identify significant changes in programs to include functional transfers and force level changes between the current estimate (CY) and the biennial budget year 1 (BY1) and between the BY1 and the biennial budget year (BY2).

**Summarize Requirements For Each Country Listed Below and in Total:**

- Australia
- Belgium
- Bermuda
- Canada
- Cuba
- Denmark
- Egypt
- France
- Germany
- Greece
- Iceland
- Italy
- Japan
- Korea
- Luxembourg
- Netherlands
- Norway
- Panama
- Philippines
- Portugal
- Saudi Arabia
- Spain
- Turkey
- United Kingdom
- Other

<table>
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<tr>
<th></th>
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<th>FY CY</th>
<th>FY BY1</th>
<th>FY BY2 ³/³</th>
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Exhibit OP-53 Overseas Funding

(Page 1 of 7)
Department of the __________

Overseas Funding

Summary (Cont’d)

| END STRENGTH SUMMARY: | FY PY | FY CY | FY BY1 | FY BY2  
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</tr>
<tr>
<td>Total</td>
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</tr>
</tbody>
</table>

1/ Funding data must be rounded to nearest tenth of a million. Because data from the “by country section” of this exhibit is consolidated, the totals included on the summary exhibit must equal the total of individual country exhibits when added together in tenth of millions.

2/ All OP-53 appropriation exhibits should be grouped together in the submission.

3/ Exclude this column for non-biennial program and budget review submissions.
Department of the __________

Overseas Funding - Country by Category

Military Personnel Overseas Funding

Appropriation: _______________________________________

<table>
<thead>
<tr>
<th>Country: ___________  2/</th>
<th>FY PY</th>
<th>FY CY</th>
<th>FY BY1</th>
<th>FY BY2</th>
</tr>
</thead>
</table>

Funding Category:

- Pay and Allowances, Officers
- Pay and Allowances, Enlisted
- Permanent Change of Station
- Total

End Strength:

- Officer
- Enlisted
- Total

Description of Operations Financed: For each appropriation, provide an explanation of the operations/activities financed with the funding identified. The description should include an identification of major organizations and installations.

Narrative Explanation of Changes: For each appropriation, identify significant changes in programs to include functional transfers and force level changes between the CY and the BY1 and between the BY1 and the BY2.

1/ For funding data, round data to nearest tenth of a million; rounded data must add to the rounded total.

2/ Provide funding and strength data by country by categories shown. For the Active components, funding categories equate to budget activities. For the Guard and Reserve Components, the above funding break should also be used to categorize military personnel costs. Applicable countries are listed on page 1 of exhibit OP-53. Excludes funding and end strength for personnel in country in a temporary duty or field duty status.

Exhibit OP-53 Overseas Funding

(Page 3 of 7)
### Department of the ________________

**Overseas Funding - Country by Category ________________**

**Operation and Maintenance Overseas Funding**

**Appropriation:** ________________

($ in Millions) 1/

<table>
<thead>
<tr>
<th>Country: __________</th>
<th>FY PY</th>
<th>FY CY</th>
<th>FY BY1</th>
<th>FY BY2</th>
</tr>
</thead>
</table>

**Funding Category:**

- Budget Activity
- Budget Activity
- Etc. (list all applicable budget activities)
- Total

**Civilian Full-Time Equivalents:**

- USDH
- FNDH
- FNIH
- Total

**Description of Operations Financed:** For each appropriation, provide an explanation of the operations/activities financed with the funding identified. The description should include an identification of major organizations and installations.

**Narrative Explanation of Changes:** For each appropriation, identify significant changes in programs to include functional transfers and force level changes between the CY and the BY1 and between the BY1 and the BY2.

1/ For funding data, round data to nearest tenth of a million; rounded data must add to the rounded total.

2/ Provide funding and strength data by country by categories shown above. Funding categories equate to budget activities. Applicable countries are listed on page 1 of exhibit OP-53.
Department of the __________

Overseas Funding - Country by Category

Family Housing, Operation and Maintenance

Appropriation: ________________________________

<table>
<thead>
<tr>
<th>Country: ___________ 2/</th>
<th>FY PY</th>
<th>FY CY</th>
<th>FY BY1</th>
<th>FY BY2</th>
<th>($ in Millions) 1/</th>
</tr>
</thead>
</table>

**Funding Category:**

- Operations
- Utilities
- Leasing
- Maintenance and Repair
- Total

**Civilian Full-Time Equivalents:**

- USDH
- FNDH
- FNIH
- Total

**Description of Operations Financed:** For each appropriation, provide an explanation of the operations/activities financed with the funding identified. The description should include an identification of major organizations and installations.

**Narrative Explanation of Changes:** For each appropriation, identify significant changes in programs to include functional transfers and force level changes between the CY and the BY1 and between the BY1 and the BY2.

1/ For funding data, round data to nearest tenth of a million; rounded data must add to the rounded total.

2/ Provide funding and strength data by country by categories shown above. Funding categories equate to budget activities. The Navy and Marine Corps resources for Family Housing operations should be treated as one appropriation. Applicable countries are listed on page 1 of exhibit OP-53.
Department of the ______________

Overseas Funding - Country by Category

Family Housing, Construction

Appropriation: __________________________

<table>
<thead>
<tr>
<th>Country: __________ 2/</th>
<th>FY PY</th>
<th>FY CY</th>
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Civilian Full-Time Equivalents:

<table>
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<tr>
<th>USDH</th>
<th>FNDH</th>
<th>FNIH</th>
<th>Total</th>
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</thead>
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**Description of Operations Financed:** For each appropriation, provide an explanation of the operations/activities financed with the funding identified. The description should include an identification of major organizations and installations.

**Narrative Explanation of Changes:** For each appropriation, identify significant changes in programs to include functional transfers and force level changes between the CY and the BY1 and between the BY1 and the BY2.

1/ For funding data, round data to nearest tenth of a million; rounded data must add to the rounded total.

2/ Provide funding and strength data by country by categories shown above. Funding categories equate to budget activities. The Navy and Marine Corps resources for Family Housing operations should be treated as one appropriation. Applicable countries are listed on page 1 of exhibit OP-53. **Data on this exhibit must match the Family Housing, Construction data on the Military Construction budget exhibit (C-1) submitted in support of the President's budget.**
Department of the _______________________  

Overseas Funding - Country by Category  

Military Construction  

Appropriation:______________________  

<table>
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<tr>
<th>Country: ___________ 2/</th>
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<th>FY CY</th>
<th>FY BY1</th>
<th>FY BY2</th>
<th>($ in Millions) 1/</th>
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</thead>
</table>

**Funding Category:**  
- Major Construction  
- Minor Construction  
- Planning and Design  
- Supporting Activities  
- Total  

**Civilian Full-Time Equivalents:**  
- USDH  
- FNDH  
- FNIH  
- Total  

**Description of Operations Financed:** For each appropriation, provide an explanation of the operations/activities financed with the funding identified. The description should include an identification of major organizations and installations.  

**Narrative Explanation of Changes:** For each appropriation, identify significant changes in programs to include functional transfers and force level changes between the CY and the BY1 and between the BY1 and the BY2.  

1/ For funding data, round data to nearest tenth of a million; rounded data must add to the rounded total.  

2/ Provide funding and strength data by country by categories shown above. Funding categories equate to budget activities. Applicable countries are listed on page 1 of exhibit OP-53. **Data on this exhibit must match the Family Housing, Construction data on the Military Construction budget exhibit (C-1) submitted in support of the President’s budget.**  

Exhibit OP-53 Overseas Funding  
(Page 7 of 7)
### Basing Costs Summary

**Total**

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<th></th>
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<tr>
<td>O&amp;M Basing Costs Total</td>
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<tr>
<td>(Total O&amp;M Costs)</td>
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<tr>
<td>(O&amp;M Basing Costs as a % of Total O&amp;M costs)</td>
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<td>Family Housing - Operations (All Basing)</td>
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<tr>
<td>(Total Basing Costs as a % of Total costs)</td>
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</table>

1/ Base Operating Support (All)
   - Real Property Maintenance (All)
   - Base Communications (All)
   - Real Estate Management (All)
   - Environmental Activities (All)

2/ Memo entry only for overseas activities at the total O&M appropriation level.

---

**Exhibit OP-53A Basing Costs**

(Page 1 of 2)
Department of the ______________

Basing Costs (con’t)

Country ______________________

<table>
<thead>
<tr>
<th>Description</th>
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</table>

1/ Base Operating Support (All)
   Real Property Maintenance (All)
   Base Communications (All)
   Real Estate Management (All)
   Environmental Activities (All)

2/ Memo entry only.

Description of Operations Financed: For each appropriation, provide an explanation of the operations/activities financed with the funding identified. The description should include an identification of major organizations and installations.

Narrative Explanation of Changes: For each appropriation identify significant changes in programs to include functional transfers and force level changes between the current estimate (CY) and the biennial budget year 1 (BY1) and between the BY1 and the biennial budget year (BY2).