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SUMMARY OF MAJOR CHANGES TO
DOD 7000.14-R, VOLUME 2B, CHAPTER 16
"INTELLIGENCE PROGRAMS/ACTIVITIES"

Substantive revisions are denoted by a ★ preceding the section, paragraph, table, or figure that includes revision

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PARA	EXPLANATION OF CHANGE/REVISION	PURPOSE
Overall	Overall changes to title (NIP, RSM). Reflects establishment of Military Intelligence Program (MIP) (previously JMIP and TIARA), database title update, OUSD(I) Requirements and Resources Directorate room update, Comptroller Directorate change to "Investment" with current room number.	**Update**
160202	Reflects military personnel program and budget changes for the National Intelligence program (NIP).	**Addition**
160203	Paragraph A refines FYDP submission terminology. Paragraph B adds requirement for all MIP resources to be in unique PE's with Special program Code 365	**Addition**
160302	Reflects MIP justification book structure changed from former JMIP/TIARA structure).	**Update**
160502	Paragraph reflects changes to the MIP Automation Requirements Database	**Update**

CHAPTER 16
INTELLIGENCE PROGRAMS/ACTIVITIES
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CHAPTER 16

INTELLIGENCE PROGRAMS/ACTIVITIES

1601   GENERAL

★160101   Purpose

A.   This chapter provides instructions applicable to budget formulation, implementation, and congressional justification for Intelligence Program Aggregations.

B.   The following Program Aggregations are covered in this Chapter:

- National Intelligence Program (NIP) – Defense elements

- Military Intelligence Program (MIP)

★160102   Submission Requirements

General guidance with regard to submission requirements is presented in Chapter 1. Chapter 16 covers specific material requirements for the NIP and MIP.

160103 Preparation of Material

General guidance with regard to format and preparation of material is presented in Chapter 1. Chapter 16 provides additional specific guidance with regard to the material required for the Intelligence Program Aggregations.

160104 References

The Office of the Director for Program Analysis and Evaluation maintains a listing of program elements (PEs) in the Future Years Defense Program (FYDP) making up certain intelligence programs. For details, please contact the POC for the Resource Structure Management (RSM) system. The RSM system and its Web site are described in FMR Volume 2A, Section 010702.

★160105   Definitions and Classification

General guidance with regard to classification of budget material is presented in Chapter 1. Chapter 16 provides additional specific guidance with regard to the material required for the Intelligence Program Aggregations.

A.   National Intelligence Program (NIP)

The NIP provides integrated intelligence that covers broad aspects of national policy and national security. The portion of the NIP contained in the DoD Budget contributes substantially to meeting Defense intelligence requirements, but also contains programs/activities in support of elements of the US Government outside the DoD.

    B.   Military Intelligence Program (MIP)

The term "Military Intelligence Program" refers to programs, projects, or activities that support the Secretary of Defense's intelligence and counterintelligence, and related responsibilities as outlined in DoD Directive 5143.01. The term excludes capabilities, programs, projects, and activities in the National Intelligence Program (NIP), and excludes intelligence activities that are associated with a weapons system whose primary mission is not intelligence.

    C.   MIP Intelligence Program and Project and Project Code (PC).

    1.   The MIP Congressional Justification Books (CJBs) present program justifications for specific intelligence projects. Resources associated with each of the projects justified in the CJBs for MIP are maintained in the Budget, Intelligence, and Related Database (BIRD) by intelligence project with an associated project code. Data will be collected in PA&E's Select and Native Programming Data Input System (SNaP) and loaded into the BIRD database by the Office of the Under Secretary of Defense (Intelligence) (OUSD(I)). Components will provide data to OUSD(I) through SNaP at the Intelligence Project level of detail for both resources and narratives. Instructions are published in the Programming Data Requirements (PDR) instructions. Further guidance is in sections 1605 and 1606.

    2.   OUSD(I) will maintain a list of current Intelligence Projects and associated codes. This data will be available to submitting organizations through SNaP and will be addressed in supplemental CJB guidance issued to services and agencies that report MIP resources.

    3.   All requests to start, change, or terminate a project must be submitted to the OUSD(I) MIP Directorate, Room 2E258 with appropriate justification. SNaP PDR for MIP Resources provides instructions for change requests.

    D.   Classification. Classification of US Intelligence budget information is determined by the Director of National Intelligence (DNI) pursuant to Executive Order 12958, Section 1.5(c), Executive Order 12333, Section 1.5(g), and the DNI's authorities under the National Security Act of 1947.

    1.   NIP Budget Resource Information in all DoD databases shall be classified as shown below unless other specific NIP program guidance in effect requires higher classification.

    a.   Information which, standing alone or in aggregate, reveals any Program Element total of the funding or manpower requirements of any program in the NIP will be classified SECRET.

b.   Information that permits the disclosure of any Program Element total or the funding or manpower requirements of any program in the NIP, for example, through a subtractive process, will be classified SECRET.

c.   Information which, standing alone or in aggregate, reveals overall DoD Component funding or manpower levels of the NIP or its programs will be classified SECRET.

d.   However, as an exception to this guidance, NIP budget information for military construction and family housing for defense agencies shall be maintained and presented as unclassified.

e.   Whenever NIP funding and manpower resource detail is combined with other unclassified programs in such a way as to effectively mask the NIP resource Program Element total, such combined resource Program Element total may be treated as unclassified.

f.   Requests for clarification of the foregoing classification guidance should be forwarded to OUSD(I). Questions of application will be coordinated with the Office of the Director of National Intelligence and responses will be disseminated to all interested DoD components.

2.   Military Intelligence Program information

a.   Total funding for MIP is SECRET.

b.   Individual Program Elements and line items may be classified or unclassified according to content, unless disclosure of such a total would allow derivation of classified totals.

c.   Although many MIP projects are unclassified, totals for MIP are classified SECRET. Since intelligence project resource data will be sorted and used in a number of different ways, it is essential that OUSD(I) has current and specific security classification guidance in order to avoid inadvertent, unauthorized disclosure of classified information. Services and Agencies reporting MIP resource data are directed to provide the security classification guidance for each project along with a citation of the source of classification. In addition, include any other security classification guidance unique to the organization that may be pertinent. Some examples might include the classification of information revealing the name of the organization with the resource, or classification of the information revealing the location with the name of the organization, etc. Normally, the project or program security classification guidance is included in a formal security classification guide approved by an original classification authority in accordance with DoD Regulation 5200.1, Information Security Program. (If you are uncertain about where to obtain the security classification guidance for your project, see your servicing security office for assistance.) Instructions for submitting this information are addressed in the MIP Resources PDR. Each data record submitted through SNaP is required to contain the data classification. The MIP Documents PDR addresses the

requirement for a Validation Memorandum stating that the submission of MIP information reflects the proper classification markings.

1602   PROGRAM AND BUDGET REVIEW SUBMISSION

160201 Purpose

        This Section provides guidance for presentation of annual budget estimates for the MIP and Defense elements of the NIP.

★160202   NIP Submission Requirements

        A.   The Director of National Intelligence (DNI) issues procedural and fiscal guidance for NIP elements for the Military Departments and Defense Agencies. DoD program elements used to report NIP within DoD must be consistent with data reported to the DNI. Any PBDs affecting elements of the NIP must be coordinated with the OUSD(C) and OUSD(I). The OUSD(C)'s Investment Directorate and OUSD(I) will ensure that the DNI Chief Financial Officer has an opportunity to review and provide comments on such PBDs.

         B.   The Components will follow the National Intelligence (NIP) Military Personnel Resources Programming and Budgeting Policies and Procedures when developing NIP military personnel cost estimates for the budget submission.

        C.   Copies of NIP program and budget materials prescribed by the DNI will be delivered by each Program Manager to Under Secretary of Defense (Comptroller) (Program/Budget), Investment Directorate, Room 3D652, Pentagon; The Director, Program Analysis and Evaluation, Room 2E279, Pentagon, and OUSD(I), Room 2E258, Pentagon, concurrent with submission to the DNI.

★160203   MIP Submission Requirements

        MIP Programs are contained in budget materials developed in accordance with guidance contained in Chapters 1 through 7. Chapter 16 includes additional specific guidance with regard to the material required.

        A.   Each Military Department and Defense Agency contributing to the MIP program aggregation will provide an automated submission of Program and Budget Review resource and narrative data to the OUSD(I) at intelligence project level of detail through SNaP. This data must be consistent with their PRCP, FYDP and CIS input to OUSD(C) and with component generated related budget exhibits. Section 160105, C defines the intelligence project; Sections 1605 and 1606 provide specific data requirements and submission formats. In accordance with Section 1605, the OUSD(I) will maintain this data and make it available to other elements of OSD/JCS as required.

        B.   Data submitted by each Component to OSD in support of MIP program estimates will include all manpower and resource requirements that are consistent with CIS, PRCP and the

FYDP. All MIP resources are to be reported in unique Program Elements that are dedicated entirely to the MIP and properly assigned to the Special Program Code "365". Exceptions to this guidance must be approved by OUSD(I) MIP Directorate prior to submission of the FYDP data and must be accompanied by an acceptable alternative method for calculating MIP totals. All MIP resources associated with SPC 365 should be accurately reported in CIS using the Special Program Code 365. The Components will reconcile any disconnects between the CIS and PRCP prior to completing their submission. OUSD(I) coordination is required for any change to MIP resources.

        C.   Defense Agencies and Services will submit their MIP Information Technology (IT) resources as directed by OASD(NII)/DoD CIO, DASD(Resources), Resource, Program and Budget Office and coordinated with the DUSD/CI&S. Intelligence Access for Warfighter Support Directorate. Due dates for this exhibit will be provided under separate cover form OASD(NII)/DoD CIO. Details for the submission requirements can be found in FMR Vol 2B, Chapter 18 or by contacting OASD(NII)/DoD CIO at 703-695-2653.

1603   CONGRESSIONAL JUSTIFICATION/PRESENTATION

160301 Purpose

      This Section provides guidance for the organization of justification material for the National Intelligence Program and Military Intelligence Program. Services and Agencies must ensure that the final Congressional Budget Justification Book (CBJB)/Congressional Justification Book(CJB) submission agrees with the supporting justification material that is submitted to the Congress.

★160302   Organization of Justification Books

      A.   National Intelligence Program (NIP). Congressional Budget Justification Books (CBJB) will be prepared in accordance with instructions issued by the Director of National Intelligence.

      B.   Military Intelligence Program (MIP). Congressional Justification Books (CJB) for MIP will be prepared in accordance with instructions issued by OUSD(I). Format and instructions are published in the Programming Data Requirements (PDR) and any supplemental instructions will be issued by OUSD(I). It will consist of a summary and separate volumes for each MIP component. Other volumes may be provided as required to ensure integrity of programs with higher than SECRET classification.

VOLUME I - SUMMARY
VOLUME II - ARMY
VOLUME III - NAVY
VOLUME IV - AIR FORCE
VOLUME V - MARINE CORPS
VOLUME VI - DEFENSE WIDE (includes CIFA, DIA, NGA, NRO, NSA, OSD and Defensewide Counternarcotics, and SOCOM)

      C.   A summary Volume of MIP resource information will be compiled by OUSD(I). Services and Agencies will provide input on major changes to their programs which will be incorporated into the Resource Summary. All MIP resources are included in the Volume I, to include any agencies which have small amounts of MIP funding and may not be considered "MIP Components" or have a dedicated section in the CJB. A copy will be provided to the DNI/Chief Financial Officer for coordination.

160303 Classification and Submission of Justification Books

      A.   Classification. The justification books for Intelligence Program Aggregations will be prepared at the appropriate level of classification necessary to fully explain and justify the budget.

      B.   Printing of Copies.

1.   NIP. Number of copies required, printing specifications, distribution, and delivery of Justification books will be as specified by the Director of National Intelligence.

2.   MIP. Number of copies required and printing specifications for Justification books will be in accordance with supplemental instructions issued by the OUSD(I).

160304 Relationship of Intelligence Congressional Justification Books with Military Department and Defense Agency Justification Books

A.   The NIP justification books are developed in accordance with the direction and responsibilities assigned to the DNI.

B.   MIP justification books are supplements to the material contained in Defense appropriation justification documents. They display budget information in a programmatic context and at a classification level that facilitates congressional oversight. The Services and Agencies will submit applicable exhibits required by other chapters in the FMR for MIP. The Components will also submit any exhibits required by OMB Circular A-11, Preparation and Submission of Budget Estimates.

C.   A cross reference listing of R-1, P-1, and O-1 line items will be incorporated into the NIP and MIP justification books to facilitate cross-referencing to the Defense appropriations.

D.   It is the responsibility of the submitting organization to ensure consistency and accuracy between all related budget justification documents.   However, to ensure consistency between the MIP justification book and Military Department and Defense Agency justification material, an advance copy of Component generated related budget exhibits (RDT&E Descriptive Summaries and Procurement back up books) should be provided to the Office of the Under Secretary of Defense (Intelligence) MIP Directorate, Room 2E258, Pentagon, at the same time advance copies are provided to the OUSD(Comptroller) for review.

1604   APPEAL PROCESS ON CONGRESSIONAL ACTIONS

160401 Purpose

        This Section provides specific guidance for preparation of classified appeals to congressional committees on intelligence programs.

★160402   Classified Appeals.

        A.   Actions of Congressional committees (such as the Intelligence Committees) documented in classified annexes, reports, or classified letters relating to NIP and MIP may be addressed in Classified Appeals. Classified appeals may also supplement actions included in the overall Defense Appeal where security considerations have dictated a less than complete justification. Classified appeals will be prepared at the appropriate level of classification necessary to fully explain and justify the action.

                1.   The DNI will prepare and submit, in consultation with the OUSD(C) and OUSD(I), separate classified appeals for the NIP to the congressional committees with intelligence oversight. The appeals format and content will be determined by the DNI.

                2.   OUSD(I), in consultation with the OUSD(C) and the DNI/Chief Financial Officer, will prepare appeals for the MIP to the congressional committees with intelligence oversight.

        B.   The Classified Appeal may be in the form of a letter, or in the form of an appeals package consisting of multiple items. In the latter case, appeal input will be submitted in the general format of PB-39-A1 or A2.

        C.   Classified Appeals will be completely consistent with the Secretary of Defense's policy direction as articulated by the USD(Comptroller) and, in the case of appeals to legislative provisions, also as articulated by the Office or the General Counsel and the Deputy Secretary of Defense. All such appeals will be coordinated with the Comptroller and OMB prior to release.

1605   AUTOMATION REQUIREMENTS FOR MILITARY INTELLIGENCE PROGRAM
DATABASES

160501 Purpose

        This Section provides specific automation requirements guidance for submission of
intelligence resources and narrative to OUSD(I).

★160502   Automated Budget, Intelligence, and Related Database (BIRD) and MIP Narrative

        A.   Purpose and Objectives. The BIRD database is the most complete, automated
source of resource data for Intelligence and related activities for use by the Office of the
Secretary of Defense and the Joint Staff. For a variety of reasons, the FYDP structure (and to a
lesser extent Budget structure) is not capable of identifying fully the Military Intelligence costs.
As a result, OUSD(I) maintains a hybrid database that integrates both budget and program
resource detail organized by program/project/activity and functional categories, among other
things. Included are budget lines and Program Elements dedicated to Intelligence, as well as
portions of similar data elements dedicated to other activities but which also include Intelligence
funding. The BIRD database is essential to the preparation of the Military Intelligence Program
Justification Books required by Section 1603. It facilitates functional analyses for OSD and the
Joint staff, and is compatible with the NIP resource database used by the Director of National
Intelligence. OUSD(I) collects MIP narrative data to support Program Budget Review and
publication of the MIP Congressional Justification Books (CJB). Published information and data
reports on MIP can be found on SIPRNET website: https://www.itdb.itiss.osd.smil.mil/bird.

        B.   Applicability. The provisions of this section apply to the Office of the Secretary of
Defense (OSD), the Military Departments, and the Defense Agencies (hereafter referred to as
Components) that fund Intelligence and related activities.

        C.   Reporting Requirements. Updates are required coincident with submission of the
(1) Program Budget Review and (2) President's Budget.

        D.   Related Databases. Data in the BIRD database is consistent with data contained in
the FYDP, CIS, and PRCP and is electronically matched to relevant data in these databases prior
to use.   In order to avoid duplication of data requests, the DNI/RMO provides NIP resource data
to OUSD(I) for each budget phase and OUSD(I) provides MIP data to DNI/RMO.

        E.   Instructions.

        1.   General. MIP resource and narrative data is collected through SNaP.
Instructions for submitting MIP data are published in the applicable MIP Program Data
Requirements (PDR). Since this is an iterative process, each update will consist of those Project
Codes, budget lines and Program Elements included in the previous update, plus any new data
identified by either OUSD(I) or Components as appropriate. Additional data elements for MIP
projects and updates to existing PDRs or new PDRs will be posted on the SNaP website and
disseminated to OUSD(I). Intelligence-related activity resources are extracted from FYDP and

Investment detail files based on the Program Element and Budget Line Items. Selected Program Elements and Budget Line Items are aggregated for internal use.

2.   Data elements collected in SNaP are flagged as either "open" or "closed". Submitters can load any data they wish for a data element maintained in an open list. For those data elements that are maintained as a closed list, only the data preloaded in the list will be accepted as a valid data entry.   For example, the valid Intelligence Project list is preloaded by OUSD(I) and Program Element list contains valid FYDP Program Elements. SNaP PDR instructions address the requirements to identify new items.

1606   INTELLIGENCE PROGRAM/ACTIVITIES SUBMISSION FORMATS FOR THE
MILITARY INTELLIGENCE PROGRAM

160601 Purpose

     This section provides reference to guidance for submitting MIP data. Formats and
instructions for submission of MIP Resource data, narrative data and other documents required
in support of Program Review and CJB development are posted on the SIPRNet web site
https://SNaP.pae.osd.smil.mil. Unless modified in a submission budget call or by supplementary
guidance issued by OUSD(I), these formats should be adhered to. If formats and instructions are
not available through this web site for any reason, contact OUSD(I), MIP Directorate in
Pentagon 2E258, commercial phone (703)692-5186 for guidance.