

**CHAPTER 16**  
**INTELLIGENCE PROGRAMS/ACTIVITIES**  
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**INTELLIGENCE PROGRAMS/ACTIVITIES****1601 GENERAL****160101 Purpose**

A. This chapter provides instructions applicable to budget formulation, implementation, and congressional justification for Intelligence Program Aggregations.

B. The following Program Aggregations are covered in this Chapter:

- National Foreign Intelligence Program (NFIP) – Defense elements
- Joint Military Intelligence Program (JMIP)
- Tactical Intelligence and Related Activities (TIARA)

**160102 Submission Requirements**

General guidance with regard to submission requirements is presented in [Chapter 1](#). Chapter 16 covers specific material requirements for the NFIP, JMIP and TIARA.

**160103 Preparation of Material**

General guidance with regard to format and preparation of material is presented in [Chapter 1](#). Chapter 16 provides additional specific guidance with regard to the material required for the Intelligence Program Aggregations.

**160104 References**

The Office of the Director for Program Analysis and Evaluation maintains a listing of program elements (PEs) in the Future Years Defense Program (FYDP) making up certain intelligence programs. For details, please contact the POC for the FYDP Structure Management (FSM) system. The FSM system and its Web site are described in FMR [Volume 2A](#), Section 010702.

**160105 Definitions and Classification**

General guidance with regard to classification of budget material is presented in [Chapter 1](#). Chapter 16 provides additional specific guidance with regard to the material required for the Intelligence Program Aggregations.

A. National Foreign Intelligence Program (NFIP).

The NFIP provides integrated intelligence that covers broad aspects of national policy and national security. The portion of the NFIP contained in the DoD Budget contributes substantially to meeting Defense intelligence requirements, but also contains programs/activities in support of elements of the US Government outside the DoD.

B. Joint Military Intelligence Program (JMIP).

The JMIP funds joint, defense-wide activities and programs that provide intelligence information and support to multiple Defense components.

C. Tactical Intelligence and Related Activities (TIARA).

TIARA encompasses those programs/activities outside the NFIP and JMIP that: 1) respond to operational commanders' tasking for time sensitive information on foreign entities; 2) respond to national intelligence community tasking of systems whose primary mission is support to operating forces; 3) train personnel for intelligence duties; 4) provide an intelligence reserve; or 5) are devoted to research and development of intelligence or related capabilities. Specifically excluded are programs that are so closely integrated with a weapon system that their primary function is to provide immediate-use targeting data. TIARA programs/activities are funded as part of normal Service budget development and are often embedded in larger force structure or weapon system budget lines.

D. Intelligence Project and Project Code (PC)

1. The JMIP and TIARA Congressional Justification Books (CJBs) present program justifications for specific intelligence programs. Resources associated with each of the programs justified in the CJBs for JMIP and TIARA are maintained in the C<sup>3</sup>ISR database by intelligence project with an associated project code. *Data will be collected in OD,PA&E's Select and Native Programming Data Input System (SNaP) and loaded into the C<sup>3</sup>ISR database by OUSD(I). Components will provide data to OUSD(I) through SNaP at the Intelligence Project level of detail for both resources and narratives. Instructions are published in the Programming Data Requirements (PDR) instructions.* Further guidance is in section 1605 and 1606.

2. OUSD(I) will maintain a list of current Intelligence Projects and associated Codes. This data will be available to submitting organizations through SNaP and will be addressed in supplemental CJB guidance issued to services and agencies that report JMIP and TIARA resources.

3. All requests to start, change, or terminate a project must be submitted to the OUSD(I) Requirements and Resources Directorate, Room 1A875 with appropriate justification. SNaP PDR for JMIP and TIARA Resources provides a format for change requests.

E. Classification. Classification of US Intelligence budget information is determined by the Director of Central Intelligence (DCI) pursuant to Executive Order 12958, Section 1.5(c), Executive Order 12333, Section 1.5(g), and the DCI's authorities under the National Security Act of 1947.

1. NFIP Budget Resource Information in FYDP shall be classified as shown below unless other specific NFIP program guidance in effect requires higher classification.

a. Information which, standing alone or in aggregate, reveals any Program Element total of the funding or manpower requirements of any program in the NFIP will be classified SECRET.

b. Information that permits the disclosure of any Program Element total or the funding or manpower requirements of any program in the NFIP, for example, through a subtractive process, will be classified SECRET.

c. Information which, standing alone or in aggregate, reveals overall DoD Component funding or manpower levels of the NFIP or its programs will be classified SECRET.

d. However, as an exception to this guidance, budget information for NFIP family housing program elements in Major Program 8 for the National Security Agency and the Defense Intelligence Agency shall be maintained and presented as unclassified.

e. Whenever NFIP funding and manpower resource detail is combined with other unclassified programs in such a way as to effectively mask the NFIP resource Program Element total, such combined resource Program Element total may be treated as unclassified.

f. Requests for clarification of the foregoing classification guidance should be forwarded to OUSD(I). Questions of application will be coordinated with the Intelligence Community Management Staff and responses will be disseminated to all interested DoD components.

2. Joint Military Intelligence Program information

a. Total funding for JMIP is SECRET.

b. Total funding for JMIP subprograms and Program Elements may be classified or unclassified according to content, unless disclosure of such a total would allow derivation of classified totals.

3. Tactical Intelligence and Related Activities.

a. Total funding of this program aggregation is SECRET.

b. Individual Program Elements and line items may be classified or unclassified according to content, unless disclosure of such a total would allow derivation of classified totals.

4. Although many JMIP and TIARA projects are unclassified, totals for JMIP and TIARA are classified SECRET. Since intelligence project resource data will be sorted and used in a number of different ways, it is essential that OUSD(I) has current and specific security classification guidance in order to avoid inadvertent, unauthorized disclosure of classified information. *Services and Agencies reporting JMIP and TIARA resource data are directed to provide the security classification guidance for each project along with a citation of the source of classification.* In addition, include any other security classification guidance unique to the organization that may be pertinent. Some examples might include, the classification of information revealing the name of the organization with the resource, or classification of the information revealing the location with the name of the organization, etc. Normally, the project or program security classification guidance is included in a formal security classification guide approved by an original classification authority in accordance with DoD Regulation 5200.1, Information Security Program. (If you are uncertain about where to obtain the security classification guidance for your project, see your servicing security office for assistance.) Instructions for submitting this information are addressed in the JMIP/TIARA Documents PDR.

**1602 PROGRAM AND BUDGET REVIEW SUBMISSION****160201 Purpose**

This Section provides guidance for presentation of annual budget estimates for the JMIP, TIARA, and Defense elements of the NFIP.

**160202 NFIP Submission Requirements**

A. The NFIP manpower and resource levels submitted in the budget for the Military Departments and Defense Agencies shall be identical to the manpower and resource levels included in Program and Budget Review FYDP and should be identified by specific DoD Program Elements assigned to Special Project Codes for the NFIP. *DoD Program Elements used to report NFIP within DoD must be consistent with data reported to the DCI.* Any PBDs other than 329 through 339 affecting elements of the NFIP must be coordinated with the Director for Construction and OUSD(I). The Director for Construction and OUSD(I) will ensure that the Director for Central Intelligence Community Management Staff has an opportunity to review and provide comments on such PBDs. The approved resource levels will include all pay raises, inflation, and any other fact-of-life or miscellaneous adjustments.

B. When developing NFIP Military personnel cost estimates for the budget submission, the Components will apply the most current pay and PCS rates for military personnel consistent with DoD policy for manpower pricing and as agreed to by the DCI. If applying the correct pricing causes the program to differ from fiscal guidance for that program, an undistributed wedge, either plus or minus, will be identified against program element 0305180D.

C. Data submitted by each Military Department and Defense Agency to OSD will be assembled and submitted in separate packages for each NFIP program identified by Special Program codes 329-339. Corresponding Program titles are maintained in CIS and in the FYDP.

D. Copies of NFIP program and budget materials prescribed by the DCI will be delivered by each Program Manager to the Under Secretary of Defense (Comptroller) (Program/Budget), Directorate for Construction, Room 3D841, Pentagon, The Director, Program Analysis and Evaluation, Room 2E279, Pentagon, and the Under Secretary of Defense (Intelligence), Room 1A875, Pentagon, concurrent with submission to the DCI. Copies should also be provided to the Director, Program Analysis and Evaluation, and the Under Secretary of Defense for Intelligence.

**160203 JMIP Submission Requirements**

JMIP Programs/Activities are contained in budget materials developed in accordance with guidance contained in Chapters 1 through 7. Chapter 16 includes additional specific guidance with regard to the material required.

A. Each Military Department and Defense Agency contributing to the JMIP will provide an automated submission of Program and Budget Review *resource and narrative* data to the OUSD(I) at the intelligence project level of detail *through SNaP*. This data must be consistent with their FYDP and CIS input to USD(C) and with component generated related budget exhibits. Section 160105, D defines the intelligence PC; Sections 1605 and 1606 provide specific data requirements and submission formats. In accordance with Section 1605, the OUSD(I) will maintain this data and make it available to other elements of OSD/JCS as required.

B. Data submitted by each Component to OSD in support of JMIP program estimates will include all manpower and resource requirements consistent with the FYDP and associated annexes. Per DoD Directive 5205.9, "Joint Military Intelligence Program (JMIP)," April 7, 1995, Section C: "*Partial program elements shall not be submitted as JMIP inputs. JMIP program elements shall be separate and complete.*" All JMIP resources must be

reported in unique Program Elements that are dedicated entirely to a specific JMIP Program. Within a Program Element, JMIP resources should not be co-mingled with non-JMIP funds nor with multiple JMIP Programs. Exceptions to this guidance must be approved by OUSD(I) Requirements and Resources Directorate prior to submission of the FYDP data and must be accompanied by an alternative method for calculating JMIP Program totals. Data will be assembled and submitted in separate packages as follows:

1. Defense Cryptologic Program (DCP)
2. Defense General Intelligence and Applications Program (DGIAP)
  - a. Defense Airborne Reconnaissance Program (DARP)
  - b. Defense Intelligence Counternarcotics Program (DICP)
  - c. Defense Intelligence Special Technology Program (DISTP)
  - d. Defense Intelligence Tactical Program (DITP)
  - e. Defense Space Reconnaissance Program (DSRP)
3. Defense Geospatial-Intelligence Program (DGP)
4. Defense Human Intelligence Program (DHIP)
5. Defense Joint Counterintelligence Program (DJCIP)

C. Copies of supplementary JMIP budget materials will be delivered to the OUSD(I) Requirements and Resources Directorate, Room 1A875, Pentagon and the Directorate for Construction, USD(Comptroller) (Program/Budget), Room 3D841, Pentagon.

D. Access to JMIP program and budget materials prescribed by OUSD(I), will be provided to the DCI.

#### 160204 TIARA Submission Requirements

TIARA Programs/Activities are contained in Budget materials developed in accordance with guidance contained in Chapters 1 through 7. Chapter 16 includes additional specific guidance with regard to the material required.

A. Each Military Department contributing to the TIARA program aggregation will provide an automated submission of Program and Budget Review *resource and narrative* data to the OUSD(I) at intelligence project level of detail *through SNaP*. This data must be consistent with their FYDP and CIS input to USD(C) and with component generated related budget exhibits. Section 160105, D defines the intelligence PC; Sections 1605 and 1606 provide specific data requirements and submission formats. In accordance with Section 1605, the OUSD(I) will maintain this data and make it available to other elements of OSD/JCS as required. B.

Data submitted by each Component to OSD in support of TIARA program estimates will include all manpower and resource requirements that are consistent with the FYDP and associated annexes. Data will be assembled and submitted in separate packages as follows:

1. Army
2. Navy
3. Air Force
4. Marine Corps
5. SOCOM

C. Copies of supplementary TIARA budget materials will be delivered to the OUSD(I) Requirements and Resources Directorate Room 1A875, Pentagon and the Directorate for Construction, USD(Comptroller) (Program/Budget), Room 3D841, Pentagon.

D. Access to TIARA program and budget materials prescribed by OUSD(I), will be provided to the DCI.

**1603 CONGRESSIONAL JUSTIFICATION/PRESENTATION****160301 Purpose**

This Section provides guidance for the organization of justification material for the National Foreign Intelligence Program, Joint Military Intelligence Program, and Tactical Intelligence and Related Activities. Services and Agencies must ensure that the final CJB/CBJB submission agrees with the supporting justification material that is submitted to the Congress.

**160302 Organization of Justification Books**

A. National Foreign Intelligence Program (NFIP). Congressional Budget Justification Books will be prepared in accordance with instructions issued by the Director of Central Intelligence.

B. Joint Military Intelligence Program (JMIP). The Congressional Justification Book for JMIP will be prepared in accordance with instructions issued by the OUSD(I). *Format and instructions are published in the Programming Data Requirements (PDR)* and any supplemental instructions will be issued by the OUSD(I). It will consist of sections on each of the major sub-programs (Defense Cryptologic Program, Defense General Intelligence and Applications Program (which includes Defense Airborne Reconnaissance Program, Defense Intelligence Counternarcotics Program, Defense Intelligence Special Technologies Program, Defense Intelligence Tactical Program, and Defense Space Reconnaissance Program), Defense Geospatial-Intelligence Program, *Defense Human Intelligence Program* and Defense Joint Counterintelligence Program).

C. Tactical Intelligence and Related Activities (TIARA). Congressional Justification Books for TIARA will be prepared in accordance with instructions issued by the OUSD(I). *Format and instructions are published in the Programming Data Requirements (PDR)* and any supplemental instructions will be issued by the OUSD(I). It will consist of separate chapters for each TIARA component, such as Army TIARA, Navy TIARA, Air Force TIARA, Marine Corps TIARA, and SOCOM TIARA.

D. A summary Volume of JMIP and TIARA will be compiled by OUSD(I). Services and Agencies will provide input on major changes to their programs, which will be incorporated, into the Resource Summary.

**160303 Classification and Submission of Justification Books**

A. Classification. The justification books for Intelligence Program Aggregations will be prepared at the appropriate level of classification necessary to fully explain and justify the budget.

B. Printing of Copies.

1. NFIP. Number of copies required, printing specifications, distribution, and delivery of Justification books will be as specified by the Director of Central Intelligence.

2. JMIP. Number of copies required and printing specifications for Justification books will be in accordance with supplemental instructions issued by the OUSD(I).

3. Tactical Intelligence and Related Activities. Number of copies required and printing specifications for Justification books will be in accordance with supplemental instructions issued by the OUSD(I).

**160304 Relationship of Intelligence Congressional Justification Books with Military Department and Defense Agency Justification Books**

A. The NFIP justification books are developed in accordance with the direction and responsibilities assigned to the DCI by E.O. 12333.

B. JMIP and TIARA justification books are supplements to the material contained in Defense appropriation justification documents. They display budget information in a programmatic context and at a classification level that facilitates congressional oversight. The Services and Agencies will submit applicable exhibits required by other chapters in the FMR for JMIP and TIARA. The Components will also submit any exhibits required by OMB Circular A-11, Preparation and Submission of Budget Estimates.

C. A cross reference listing of R-1, P-1, C-1 line items will be incorporated into the NFIP, JMIP, and TIARA justification books to facilitate cross-referencing to the Defense appropriations.

D. *It is the responsibility of the submitting organization to ensure consistency and accuracy between all related budget justification documents.* However, to ensure consistency between the JMIP and TIARA justification book and Military Department and Defense Agency justification material, an advance copy of Component generated related budget exhibits (RDT&E Descriptive Summaries and Procurement back up books should be provided to the Office of the Under Secretary of Defense (Intelligence) Requirements and Resources Directorate, Room 1A875, Pentagon at the same time advance copies are provided to the OUSD(Comptroller) for review.

**1604 APPEAL PROCESS ON CONGRESSIONAL ACTIONS****160401 Purpose**

This Section provides specific guidance for preparation of classified appeals to congressional committees on intelligence programs.

**160402 Classified Appeals.**

A. Actions of Congressional committees (such as the Intelligence Committees) documented in classified annexes, reports, or classified letters relating to NFIP, JMIP or TIARA may be addressed in Classified Appeals. The DCI will prepare and submit, in consultation with the OUSD(I), separate classified appeals for the NFIP to the applicable congressional committees. OUSD(I) will prepare appeals on NFIP, JMIP and TIARA in consultation with the DCI's Community Management Staff. Classified appeals may also supplement actions included in the overall Defense Appeal where security considerations have dictated a less than complete justification. Classified appeals will be prepared at the appropriate level of classification necessary to fully explain and justify the action.

B. The Classified Appeal may be in the form of a letter, or in the form of an appeals package consisting of multiple items. In the latter case, appeal input will be submitted in the general format of PB-39-A1 or A2.

C. Classified Appeals will be completely consistent with the Secretary of Defense's policy direction as articulated by the USD(Comptroller). All such appeals will be coordinated with the Comptroller *and* OMB prior to release.

**1605 AUTOMATION REQUIREMENTS****160501 Purpose**

This Section provides specific automation requirements guidance for submission of intelligence resources and narrative to OUSD(I).

**160502 Automated Command, Control, Communications, Intelligence, Surveillance and Reconnaissance (C<sup>3</sup>ISR) Database and JMIP/TIARA Narrative**

A. Purpose and Objectives. The C<sup>3</sup>ISR database is the most complete, automated source of resource data for Command, Control, Communications, Intelligence and related activities for use by the Office of the Secretary of Defense and the Joint Staff. For a variety of reasons, the FYDP structure (and to a lesser extent Budget structure) is not capable of identifying fully C<sup>3</sup>ISR costs. As a result, the OUSD(I) maintains a hybrid database that integrates both budget and program resource detail organized by program/project/activity and functional categories, among other things. Included are budget lines and Program Elements dedicated to C<sup>3</sup>ISR, as well as portions of similar data elements dedicated to other activities but which also include C<sup>3</sup>ISR funding. The C<sup>3</sup>ISR database is essential to the preparation of the Intelligence Justification Books required by Section 0104. It facilitates functional analyses for OSD and the Joint staff, and is fully compatible with the NFIP resource database used by the Director of Central Intelligence. *OUSD(I) collects JMIP and TIARA narrative data to support Program Budget Review and publication of the JMIP and TIARA Congressional Justification Books (CJB).*

B. Applicability. The provisions of this section apply to the Office of the Secretary of Defense (OSD), the Military Departments, and the Defense Agencies (hereafter referred to as Components) that fund Command, Control, Communications, Intelligence and related activities.

C. Reporting Requirements. Updates are required coincident with submission of the (1) Program Budget Review and (2) President's Budget.

D. Related Databases. Data in the C<sup>3</sup>ISR database is fully consistent with data contained in the FYDP, R&D and Procurement Annexes and is electronically matched to relevant data in these databases prior to use.

E. Instructions.

1. General. *JMIP and TIARA resource and narrative data is collected through SNaP. Instructions for submitting JMIP and TIARA data are published in the PDR. (C3ISR resources other than JMIP and TIARA are extracted from FYDP and Investment detail files based on the Program Element and Budget Line Items. Selected Program Elements and Budget Line Items are aggregated for internal use.)* Since this is an iterative process, each update will consist of those Project Codes, budget lines and Program Elements included in the previous update, plus any new data identified by either OUSD(I) or Component as appropriate. The Community Management Staff will provide NFIP resource data to OUSD(I) for each budget phase and OUSD(I) will provide JMIP and TIARA data to CMS.

2. Changes: Data elements collected in SNaP are flagged as either "open" or "closed". Submitters can load any data they wish for a data element maintained in an open list. For those data elements that are maintained as a closed list, only the data preloaded in the list will be accepted as a valid data record. Valid data elements for Intelligence Projects, Budget Detail (Procurement Line Items or RDT&E Projects) are reflected in data element lists posted on SNaP. For example, Program Element is an "open" list; data can be reported in any valid Program Element. *However, data can only be loaded into SNaP for Intelligence Projects and Budget Detail records that are found in the SNaP data element lists. New data elements or changed titles/labels for data elements must be identified to OUSD(I) prior to submission. Data not included in a "closed" list will not be accepted into SNaP. SNaP PDR instructions address the requirement to identify and add new items to the closed list prior to the update.*

**1606 INTELLIGENCE PROGRAM/ACTIVITIES SUBMISSION FORMATS****160601 Purpose**

This section provides reference to guidance for submitting JMIP and TIARA data. *Formats and instructions for submission of JMIP and TIARA Resource data, CJB narrative data and other documents required in support of CJB development are posted on the SIPRNet <https://SNaP.pae.osd.smil.mil> web site.* Unless modified in a submission budget call or by supplementary guidance issued by OUSD(I), these formats should be adhered to. If formats and instructions are not available through this web site for any reason, contact OUSD(I), Requirements and Resources Directorate in Pentagon 1A875, commercial phone (703)692-5330 for guidance.