

**SUMMARY OF MAJOR CHANGES TO
DOD 7000.14-R, VOLUME 2B, CHAPTER 7
“BASE REALIGNMENT AND CLOSURE APPROPRIATIONS”**

Substantive revisions are denoted by a ★ preceding the section, paragraph,
table, or figure that includes revision

PARA	EXPLANATION OF CHANGE/REVISION	PURPOSE
070303	Provides updated guidance regarding incremental funding of BRAC military construction projects; requires additional exhibit for reporting major initiatives.	Addition
070602	Updates BC-05 BRAC Construction Project Listing exhibit.	Update

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CHAPTER 7

BASE REALIGNMENT AND CLOSURE APPROPRIATIONS0701 GENERAL070101. Purpose

A. This chapter provides instructions applicable to budget formulation and congressional justification for Base Realignment and Closure (BRAC) appropriations.

B. The following appropriations and accounts are covered:

Section

070201

- DoD Base Closure Account
(1988 Commission)

- DoD Base Closure Account 1990
(1991, 1993 & 1995 Commissions)

- DoD Base Closure Account 2005
(2005 Commission)

070102. Submission Requirements

General guidance with regard to submission requirements is presented in [Chapter 1](#) of this volume. Chapter 7 of this volume covers specific back-up material requirements for the above accounts. Components should also submit any applicable exhibits required in [Volume 2, Chapter 19](#) of this regulation for the above appropriations/accounts, as applicable.

070103. Preparation of Material

General guidance with regard to format and preparation of material is presented in [Chapter 1](#) of this volume. Chapter 7 of this volume provides additional specific guidance with regard to the back-up material required for the Base Realignment and Closure appropriations.

070104. References

[Chapter 3](#) of this volume provides guidance related to Operation and Maintenance costs and [Chapter 6](#) of this volume provides guidance and formats related to Military Construction and Family Housing costs.

0702 UNIFORM BUDGET AND FISCAL ACCOUNTING CLASSIFICATION070201. Base Closure Account, Defense AppropriationsA. Overview

Defense Authorization Amendments and Base Closure and Realignment Act, Public Law 100-526, established the Defense Base Closure Account (Part I) as a mechanism to provide the required funding to implement the approved recommendations of the Base Closure and Realignment Commissions. Public Law 101-510, Title XXIX, Defense Base Closure and Realignment Act of 1990, established Base Closure Account 1990 (Part II), and the FY 2002 National Defense Authorization Act established the DoD Base Closure Account 2005 (BRAC 2005). From aspects of management, budgeting and accounting, these Accounts are treated in the same fashion. Funding approved by Congress in these Accounts is appropriated and authorized in a lump sum amount and may be spent for construction, planning and design, civilian severance pay, civilian permanent change in station, transportation of things, and other costs related to the realignment or closure of the subject bases. The management structure of the program is described below.

B. Guidance

1. The Deputy Under Secretary of Defense (Installations & Environment) is responsible for issuing policy for management of the BRAC program and overseeing the DoD Components' execution of the program.

2. To properly account for and manage appropriated fund resources, the DoD Base Closure Accounts were established on the books of the Treasury to aid the DoD Components in the closure and realignment of certain military installations. Treasury has assigned account symbol 97-0103 to identify the DoD Base Closure Account - Part I, 97-0510 to identify DoD Base Closure Account 1990 - Part II, Part III, and Part IV and 97 0512 to identify DoD Base Closure Account 2005.

3. Funds made available to the DoD Components are subdivided and distributed to the activities responsible for base closure actions. Separate allocations are made for each of the accounts by program year. Each DoD Component distributes the base closure funds in accordance with its normal fund distribution procedures. The applicable reporting requirements include:

- Military Construction
- Construction
- Planning and Design
- Family Housing
- Construction
- Operations
- Environmental

- Operation and Maintenance
- Civilian Severance Pay
- Civilian Permanent Change of Station (PCS) costs
- Transportation of things
- Facilities Maintenance
- Program Management (civilian work years, TDY travel, and related support dedicated to implementation efforts)
- Military Personnel (limited to PCS expenses dedicated to implementation efforts)
- Other (including procurement-type items)

4. The Under Secretary of Defense (Comptroller) makes funds available to the DoD Components based on their official financial plans. Financial plans are prepared by the DoD Components in cooperation with and at the direction of the program manager, the Deputy Under Secretary of Defense (Installations & Environment). The DoD Components' financial plans and the subsequent allocation of funds are supported by detailed, line-item military and family housing construction justification. Separate narrative explanations for other planned expenditures are also submitted to the Under Secretary of Defense (Comptroller) in sufficient detail to support the DoD Component's financial plan. The DoD Components are allowed to revise planned execution as the situation dictates but must notify the Deputy Under Secretary of Defense (Installations & Environment) and the Under Secretary of Defense (Comptroller) of all changes. When a military construction or family housing construction project is to be executed, but does not appear on the approved construction project list, the prior approval of the Under Secretary of Defense (Comptroller) and Congress is required. Each DoD Component is allocated funds based upon its official budget justification and financial plan.

5. All closures and realignments must be completed no later than the end of the six year implementation period beginning on the date on which the President transmitted to Congress the report containing the recommendations of such closures or realignments. The President transmitted the recommendations of the 1995 Commission on July 13, 1995. After July 13, 2001, funds in the DoD Base Closure Account 1990 shall be available only to incur new obligations for environmental restoration, property management and disposal, and other caretaker costs at closed or realigned installations and for the purpose of recording, adjusting and liquidating obligations property chargeable to the account under Title 31, United States Code, section 1553. The 2005 BRAC Commission recommendations became law on November 9, 2005 and the six-year implementation period for BRAC 2005 approved recommendations ends on September 15, 2011.

C. Fiscal Accounting Classification

The account classification structure for the Base Closure Account, Defense is prescribed in [Volume 12, Chapter 13](#) of this regulation. Treasury Code 97 0512 has been established as a single account on the books of the Treasury to execute actions to implement BRAC 2005 closures and realignments.

0703 PROGRAM AND BUDGET REVIEW SUBMISSION070301. Purpose

A. This Section prescribes instructions for the preparation and submission of budget estimates for the Base Realignment and Closure appropriations.

B. Unless otherwise specified, these instructions apply to all Base Realignment and Closure appropriations and to all budget estimates. Data submitted must be consistent with the budget estimate being supported.

C. Examples of budget exhibits can be found in Sections 0705 for BRAC IV and Prior Rounds and 0706 for BRAC 2005 below.

070302. Submission Requirements – BRAC Part IV and Prior Rounds

A. General Guidance. Each Service and Defense Agency, as applicable, will prepare a Bases Closure-Part IV justification book. The justification book will include a summary BC-02 exhibit showing cost and savings data for each prior round (BRAC Parts I, II, III and IV) covering the six-year implementation period for that respective closure round. The Services will also prepare a continuing environmental restoration and caretaker cost exhibit (BC-04) for funds requested beyond FY 2001 for Base Closure Parts I, II, III, and IV. The justification book will include BC-01, BC-02, BC-03 and BC-04 exhibits. Environmental Exhibits, BRAC ENV-1A and BRAC ENV-1B will be submitted separately and not included in the bounded justification book... For Base Closure Account-Part I, the summary BC-02 will include cost and savings data for FY 1990 through FY 1995. For Base Closure Account-Part II, the summary BC-02 will include cost and savings data for FY 1992 through FY 1997. For Base Closure Account-Part III, the summary BC-02 will include cost and savings data for FY 1994 through FY 1999. Section 070502 contains sample exhibits BC 01 through BC 04 for use in preparing justification material for BRAC Parts I, II, III, and IV. Included in the sample exhibits are instructions pertaining to the substance and format of the information to be displayed. Submission requirements for BRAC 2005 are included in section 070303 below.

B. Base Realignment and Closure Service Overview Exhibit (BC-01). Each Service will prepare an overview exhibit (BC-01), as described in section 070502, for the Base Closure-Part IV account summarizing by fiscal year, the names and locations of the affected bases, and how much of the DoD Base Closure Account will be expended in that fiscal year. The BC-01 should separately identify the amount of funds expended for environmental restoration and caretaker functions at installation closed under prior rounds of base closure. The overview will also address mission impact and environmental considerations affecting closures and realignments.

C. Base Realignment and Closure Cost and Saving Exhibit (BC-02). Each Service will prepare a summary BC-02 Exhibit, as described in section 070502, showing costs and savings data for each round of closure, and a cost and saving exhibit (BC-02), as described

in section 070502. Continuing environmental restoration and caretaker costs incurred after FY 2001 will be separately displayed on the BC-04 exhibit as described below. BRAC saving estimates reported in Exhibit BC-02 must be based on the best projection of what savings will actually accrue from approved realignments and closures. Prior year estimated savings must be updated to reflect actual savings when available.

D. Base Realignment and Closure Package Description Exhibit (BC-03). Each Service will prepare a short narrative exhibit (BC-03), as described in section 070502, for each package describing the actions necessary to complete the realignment or closure at that location. The narrative will also address one-time implementation costs and anticipated savings that will accrue from the partial or complete closure of the base.

E. Continuing BRAC Environmental Restoration and Caretaker Cost Exhibit (BC-04). Each Service will prepare a continuing environmental and caretaker cost exhibit, as described in Section 0705, for each closure package for which funds have been requested beyond FY 2001 for BRAC IV and the prior rounds of closures and realignments. Each Service/Agency will also prepare a BC-04 summarizing the packages for which funds have been requested beyond FY 2001.

F. Base Realignment and Closure Environmental Exhibits. Each service will prepare environmental progress and funding by priority exhibits BRAC Env-1A and Env-1B as provided in section 070502 below. These BRAC environmental exhibits include requirements by relative risk category and each phase of environmental restoration, as well as requirements for environmental compliance and planning. These exhibits will be prepared for the President's Budget even though they are not forwarded to the Congress. A diskette with installation level detail for environmental restoration activities at BRAC installations, similar to that identified for submission in [Chapter 13](#) of this volume for environmental restoration activities at active installations, should be forwarded together with hard copy versions to OUSD (Comptroller), Military Personnel and Construction Directorate (Room 3C962). Questions concerning the data file structure should be addressed to OUSD(AT&L), Deputy Under Secretary of Defense (Installation and Environment), Director for Program Integration ((703)695-2195.)

G. Budget Submission. Coincident with the hard copy submission of the Base Closure budget estimates, Military Departments and Defense Agencies, as applicable, will submit budgetary data via the Automated Construction Program Database as described in [Volume 2, Chapter 1](#), Section 010504 of this regulation.

070303. Submission Requirements – BRAC 2005

A. General Guidance. Each Service and Defense-Wide Agency/Activity, as applicable, will prepare Bases Closure-2005 justification material. The justification material will include BC-01, BC-02, BC-03 and BC-05 exhibits, as applicable. A BC-02 exhibit and BC-03 exhibit must be included for each closure package, as well as, a summary BC-02 exhibit showing cost and savings data for FY 2006 through FY 2011 (the six-year implementation period for BRAC 2005). Section 070602 contains sample BC 01 through BC 03 exhibits for use in

preparing the justification material for BRAC 2005. Note: Exhibit BC-02 for BRAC 2005 is materially different than the Exhibit BC-02 required for BRAC IV and prior rounds. Included in the sample exhibits are instructions pertaining to the substance of the information to be displayed.

B. Each Military Service will submit bounded BRAC 2005 justification books to OUSD(C). The Defense Agencies and Defense-Wide Activities will submit unbounded justification material to OUSD(C). The OUSD(C) will consolidate the Defense Agencies and Defense-Wide Activities material into a bounded Defense-Wide Agencies and Activities BRAC 2005 justification book for submission to Congress. The Defense Agencies and Defense-Wide Activities are not to submit separate BRAC 2005 justification material to the Congress.

★ C. The Office of Management and Budget (OMB) A-11 requires full funding for military construction projects. However, OMB has granted an exception to this policy to allow the Department to incrementally fund BRAC construction projects, because of the unique legal requirement to initiate and complete all BRAC projects within a prescribed time period. To ensure that the exception to OMB's full funding policy is applied uniformly throughout the Department, the following criteria should be followed in considering BRAC construction projects for incremental funding:

- Estimated cost of the proposed project should be \$50.0 million or greater; and
- Construction schedule should be equal to or greater than 24 months, and
- Incrementally funded contracts shall conform with the Federal Acquisition Regulation to ensure that the government's obligations under BRAC contracts do not exceed available funding;
- Configuration of the contract in separate increments will not significantly increase the cost of the project.

D. Base Realignment and Closure Service Overview Exhibit (BC-01). Each Service, Defense Agency and Defense-Wide Activity will prepare an overview exhibit (BC-01), as described in section 070602 for Base Closure-2005 summarizing by fiscal year, the names and locations of the affected bases, and how much of the DoD Base Closure Account will be expended in each fiscal year. The overview will also address mission impact and environmental considerations affecting closures and realignments.

E. Base Realignment and Closure Cost and Saving Exhibit (BC-02). Each Service, Defense Agency and Defense-Wide Activity will prepare a cost and saving exhibit (BC-02), as described in section 070602, for each base closure package included in Base Closure-2005 account and a BC-02 exhibit summarizing the packages contained in that round of closures. The Base Closure 2005 BC-02 exhibit will show cost and savings from FY 2006 through FY 2011. BRAC saving estimates reported in Exhibit BC-02 must be based on the best projection of what savings will actually accrue from approved realignments and closures. Prior year estimated savings shall be updated to reflect actual savings when available.

F. Base Realignment and Closure Package Description Exhibit (BC-03). Each Service, Defense Agency and Defense-Wide Activity will prepare a short narrative exhibit (BC-03), as described in section 070602, for each package describing the actions necessary to complete the realignment or closure at that location. The narrative will also address one-time implementation costs and anticipated savings that will accrue from the partial or complete closure of the base.

G. BRAC Construction Projects Exhibit (BC-05)

1. Each Service, Defense Agency and Defense-Wide Activity will prepare a construction project listing exhibit BC-05, as described in section 070602, showing the Location/State, Project Description/Title and dollar request in thousands for BRAC construction projects and planning and design included in the budget request. Immediately following Exhibit BC-05, Each Service and Defense-Wide Agency/Activity shall provide DD 1391 exhibits for each construction project included in the budget request. A lump sum 1391 for planning and design and minor construction projects shall also be included.

2. For construction projects that are funded by multiple components or by a single component on another component's installation, the initial budget justification material submitted to OSD will include a fully documented DD Form 1391 reflecting the total cost of the project showing the proportional costs by Component. The narrative of the DD Form 1391 will also include the proportional cost share by Component. For projects that include the receiving site Component as a user, the receiving site Component (which is normally the Business Manager) will indicate itself in Block 1 "Component" of the DD 1391. For projects that do not include the receiving site Component as a user, the user with the highest proportional cost share will be responsible for compiling project documentation and will include itself in Block 1 of the DD 1391. For single Component use facilities projects, the DD Form 1391 Block 1 will indicate the single Component user who will program and budget for the full cost of the project.

3. When the Components for all joint funded projects submit their initial budget to OSD for review, each Component will include a DD Form 1391 for its funded proportional share of the project. Based on these inputs, the OUSD(Comptroller) staff will propose budget based transfer actions through the Program Budget Decision mechanism to transfer funds from Components with proportional costs to the Component listed in Block 1 of the DD Form 1391. It is the responsibility of the Component listed in Block 1 of the DD Form 1391 to include the DD Form 1391 in its budget justification documents to Congress. The other associated proportional share Components will not have to include such documentation in their Congressional budget submission, as their initial budgeting responsibility and associated funds have been transferred to the Component in Block 1 of the 1391.

4. Components of single use facility projects as described above will submit their DD Form 1391s in their budget documentation to OSD for review and included them in their budget justification documentation to Congress.

G. Base Realignment and Closure Environmental Exhibits. Each service, Defense Agency and Defense-Wide Activity will prepare environmental progress and funding by priority exhibits BRAC Env-1A and Env-1B as provided in section 070602 below. These BRAC environmental exhibits include requirements by relative risk category and each phase of environmental restoration, as well as requirements for environmental compliance and planning. These exhibits will be prepared for the President's Budget even though they are not forwarded to the Congress. A diskette with installation level detail for environmental restoration activities at BRAC installations, similar to that identified for submission in [Chapter 13](#) of this volume for environmental restoration activities at active installations, should be forwarded together with hard copy versions to OUSD (Comptroller), Military Personnel and Construction Directorate (Room 3C962). Questions concerning the data file structure should be addressed to OUSD(AT&L), Deputy Under Secretary of Defense (Installation and Environment), Director for Program Integration ((703)695-2195.)

H. BRAC 2005 Data Input to Program Resources Collection Process Systems. Each Service, Defense Agency and Defense-Wide Activity will submit BRAC 2005 data to the Program Resources Collection Process (PRCP) System to populate the Existing Footprint field of that data collection system. A new code, E, has been added for use in populating the existing footprint field. The E code will be used to identify BRAC Environmental funding. The requirement to populate the Existing Footprint field for traditional military construction remains in effect. The other three codes authorized for populating the existing footprint field are listed and explained as follows:

Y-Yes. The funding restores and modernizes an existing facility, or constructs a new facility to replace one or more facilities of approximately the same constructed value. This normally applies only to facilities that are primarily capitalized with military construction funds and excludes family housing and procurement funded facilities. Demolition banking is not to be used for BRAC.

N-New Footprint. The value of construction that does not meet the definition "Y".

O-Other. This funding provides for land acquisition and other actions not covered by codes, Y, N, or E.

The Services and Defense Agencies/Activities shall enter the required PRCP data at the BRAC recommendation level.

★ I. Each Component will also submit a Major Initiatives exhibit which must include a general description of each of its major initiatives for the budget year and what the Component plans to accomplish in the budget year to support that initiative. Be specific, including the impact on force structure. This exhibit will be prepared in accordance with the format contained in Volume 2B, Chapter 6, Section 060502.

J. Budget Submission. Coincident with the hard copy submission of the Base Closure budget estimates, Military Departments and Defense Agencies/Activities, as applicable, will submit budgetary data via the Automated Construction Program Database as described in Volume 2, Chapter 1, Section 010504 of this regulation.

0704 CONGRESSIONAL JUSTIFICATION/PRESENTATION FOR BRAC PART IV AND PRIOR ROUNDS

070401. Purpose

This Section presents the justification book organization and the exhibit requirements for submission to Congress for BRAC Part IV and prior rounds. Examples of budget exhibits can be found in Section 0705, below and reflect those addressed in Section 0703, above.

070402. Organization Of Justification Books for BRAC IV (Incorporating Prior Rounds of Brac, Parts I, II, III AND IV)

A. Justification material consolidated into a single volume entitled:

DoD Base Realignment and Closure, Part IV

B. The justification book will be organized as shown above.

070403. Organization of Justification Books for BRAC 2005

A. Each Military Department will submit their justification material into a consolidated single volume book entitled:

DoD Base Realignment and Closure 2005 Commission

B. The Military Departments will organize their justification book as shown above.

C. Defense Agencies and Defense-Wide Activities will submit their justification material in unbounded separate sheets using the formats shown on pages above. OUSD Comptroller will consolidate the Defense Agencies and Defense-Wide Activities material into a bounded Defense Agencies and Defense-Wide Activities Justification Book for submission to Congress. The Defense Agencies and Defense-Wide Activities are not to submit separate BRAC 2005 budget justification material to Congress.

Organization/Exhibit Requirements for BRAC Part IV and Prior Rounds

Organization

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Base Realignment and Closure Overview

- Base Realignment and Closure Overview Exhibit BC-01
- Continuing BRAC Environmental Restoration and Caretaker Costs Exhibit BC-04
 - Financial Summary BRAC I Exhibit BC-02
 - Financial Summary BRAC II Exhibit BC-02
 - Financial Summary BRAC III Exhibit BC-02
 - Financial Summary BRAC IV Exhibit BC-02
 - Financial Summary BRAC IV Exhibit BC-02 (covering Environmental and Caretaker Costs only)
- Base Realignment and Closure Package Description Exhibit BC-03
 - By Package
- Base Realignment and Closure Construction Project Listing Exhibit BC-05
 - By Component, State, Project Description, Project Number, BRAC Round and Dollar Amount
 - Include all DD 1391s immediately following the Exhibit BC-05 project listing

ORGANIZATION/EXHIBIT REQUIREMENTS For BRAC 2005 Commission

Organization

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Base Realignment and Closure Overview

- Base Realignment and Closure Overview Exhibit BC-01
- Financial Summary BRAC 2005 BC-02 Exhibit for DoD Agency or Activity
 - By Package BRAC 2005 BC-02 Exhibit
- Base Realignment and Closure Package Description Exhibit BC-03
 - By Package
- Base Realignment and Closure Construction Project Listing Exhibit BC-05
 - By Component, State, Project Description, Project Number, BRAC Round and Dollar Amount
 - Include all DD 1391s immediately following the Exhibit BC-05 project listing

0705 BASE REALIGNMENT AND CLOSURE APPROPRIATION SUBMISSION FORMATS FOR BRAC PART IV

070501. Purpose

The formats provided on pages 7-14 through 7-22 reflect guidance presented in previous sections of this chapter. Unless modified in a submission budget call, these formats should be adhered to for BRAC IV budget submissions.

070502. Exhibits in Support of BRAC Part IV and Prior Rounds

BC-01 BRAC Service Overview.....	14
BC-02 BRAC Implementation Costs	15
BC-03 BRAC Package Description	17
BC-04 Continuing BRAC Environmental Restoration and Caretaker Costs.....	19
BRAC ENV-1A.....	20
BRAC ENV-1B	22

INSTRUCTIONS FOR PREPARATION OF
EXHIBIT BC-01
"FY ____ BASE REALIGNMENT AND CLOSURE DATA"
19__ COMMISSION

Service Overview

Schedule: Summarize by fiscal year, the names and locations of the affected bases, and how much of the DoD Base Closure Account will be expended in the fiscal year. Discuss possible problems in meeting the schedule. Highlight realignment/closure actions where the estimated implementation costs and impacts significantly differ from those determined by the Commission.

Mission Impact: Describe possible mission impact in completing the realignment/closure.

Environmental Considerations: Describe potential problems in closing an installation due to the complexity in cleaning up environmental wastes and hazards.

Address any other items/issues appropriate for the overview section.

Exhibit BC-01 BRAC Service Overview

BASE REALIGNMENT AND CLOSURE ACCOUNT - 19__ COMMISSION _ 1/
2/
(DOLLARS IN 3/)

	<u>FY 1990</u>	<u>FY 1991</u>	<u>FY 1992</u>	<u>FY 1993</u>
<u>ONE-TIME IMPLEMENTATION COSTS:</u>				
Military Construction				
Family Housing - Construction				
Operations				
Environmental				
Operation and Maintenance				
Military Personnel - PCS				
Other				
Homeowners Assistant Program				
TOTAL ONE-TIME COSTS				
Revenues From Land Sales(-)				
Budget Authority Request				
 <u>FUNDED OUTSIDE OF THE ACCOUNT:</u>				
Military Construction				
Family Housing - Operations				
Operation and Maintenance				
Other				
Homeowners Assistant Program				
TOTAL OUTSIDE THE ACCOUNT				
 <u>SAVINGS:</u>				
Military Construction				
Family Housing - Construction				
Operations				
Operation and Maintenance				
Military Personnel				
Other				
Homeowners Assistance Program				
Civilian ES				
Military ES				
TOTAL SAVINGS				
 <u>NET IMPLEMENTATION COSTS:</u>				
Military Construction				
Family Housing - Construction				
Operations				
Environmental				
Operation and Maintenance				
Military Personnel				
Other				
Homeowners Assistance Program				
Revenues From Land Sales				
NET IMPLEMENTATION COSTS				
Less Estimated Land Revenues:				

BASE REALIGNMENT AND CLOSURE ACCOUNT - 19__ Commission _ 1/
2/

(DOLLARS IN 3/)

	<u>FY 1994</u>	<u>FY 1995</u>	<u>Total</u> <u>FY 1990-1995</u>
ONE-TIME IMPLEMENTATION COSTS:			
Military Construction			
Family Housing - Construction			
Operations			
Environmental			
Operation and Maintenance			
Military Personnel - PCS			
Homeowners Assistant Program			
Other			
TOTAL ONE-TIME COSTS			
Revenues From Land Sales(-)			
Budget Authority Request			
FUNDED OUTSIDE OF THE ACCOUNT:			
Military Construction			
Family Housing - Operations			
Operation and Maintenance			
Homeowners Assistance Program			
Other			
TOTAL OUTSIDE THE ACCOUNT			
SAVINGS:			
Military Construction			
Family Housing - Construction			
Operations			
Operation and Maintenance			
Military Personnel			
Other			
Civilian End Strength			
Military End Strength			
TOTAL SAVINGS			
NET IMPLEMENTATION COSTS:			
Military Construction			
Family Housing - Construction			
Operations			
Environmental			
Operation and Maintenance			
Military Personnel			
Other			
Homeowners Assistance Program			
Revenues From Land Sales			
NET IMPLEMENTATION COSTS			
Less Estimated Land Revenues:			

1/ 1988 Commission, 1991 Commission, 1993 Commission, etc.

2/ Identification, e.g., DoD Financial Summary, Army Summary or Pease AFB Package, etc.

3/ Dollars in thousands.

BASE REALIGNMENT AND CLOSURE
19__ COMMISSION
PACKAGE DESCRIPTION

Service/Location/Package: Cross-reference to standard terminology employed in the Commission's report.

Closure/Realignment Package: Brief description of the actions necessary to complete the realignment or closure at this location. A package is defined as all actions, costs and savings associated with the closing or realignment of a base or installation as recommended by the Commissions. Include how the physical plant will be affected and the missions that must be terminated or transferred to other locations. Reflect planning and design and management overhead costs in a separate package covering, overall one-time implementation cost. All military construction savings should also be addressed in this same package.

One-time Implementation Costs:

Military Construction: New facilities that must be constructed to accommodate a realignment or closure action. List the construction projects associated with the package as follows:

<u>Location/Project Title</u>	<u>Fiscal Year Amount of Award (\$ in 000)</u>
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Subtotal for Each Fiscal Year

Conjunctively-Funded Construction: Identify each project that is funded conjunctively, the total cost of each project and the amounts funded by non-Base Closure Account sources. These projects will also appear on the above list, which will reflect only that portion of the project to be funded by the Base Closure Account.

Family Housing Construction: Specify the number of units and location. As with military construction, list each family housing construction project.

Family Housing Operations: The one-time family housing operations costs associated with package implementation.

Operation and Maintenance: Includes PCS of civilian personnel, civilian severance costs, transportation of things, RPM and other one-time implementation costs as a result of closure or realignment. Program management costs should also be addressed, but only in the separate package covering overall one-time implementation costs.

Procurement Items: Items normally funded from procurement appropriations.

Revenues From Land Sales: Provide statistics and narrative to adequately describe the land being proposed for sale. Describe the method and date of appraisal.

Environmental: Indicate the environmental restoration actions that will occur at both the losing and gaining locations, the funding requirements and status of all such restoration actions.

Savings: Demonstrated savings that will accrue from the partial or complete closure of the base.

Military Construction: To be addressed in the single package addressing overall/program management costs.

Family Housing Construction: Self-explanatory.

Family Housing Operations: Savings (offset by increased recurring costs).

Operation and Maintenance: One-time and recurring savings (offset by increased recurring costs) in civilian personnel, base operations, RPMA and other costs as a result of closure or realignment. Be specific as to the category,

Military Personnel: One-time and recurring savings (offset by increased recurring costs) in military personnel as a result of closure or realignment. Be specific as to the category.

Other: Self-explanatory.

BASE REALIGNMENT AND CLOSURE ACCOUNT
CONTINUING ENVIRONMENTAL RESTORATION AND CARETAKER COST

1/
(DOLLARS IN 2/)

3/

	<u>FY2003</u>	<u>FY2004</u>	<u>FY2005</u>	<u>FY2006</u>	<u>FY2007</u>	<u>Total</u>
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CONTINUING ENVIRONMENTAL AND
CARETAKER COSTS:

- Environmental
- Operation and Maintenance
- Homeowners Assistant Program
- TOTAL COSTS
- Revenues From Land Sales(-)
- Budget Authority Request

1/ Identification, e.g., DoD Financial Summary, Army Summary or Pease AFB Package, etc.

2/ Dollars in thousands

3/ Reflect the Budget Year and four prior fiscal years.

BASE REALIGNMENT AND CLOSURE ENVIRONMENTAL PROGRAM

FY ____ BUDGET ESTIMATE

PROGRESS REPORT

COMPONENT: _____

(\$ In Thousands)

	<u>FY PY</u>	<u>FY CY</u>		<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>
	<u>Actual</u>	<u>Estimate</u>	<u>FY BY1</u>	<u>FY BY1</u>	<u>+1</u>	<u>+2</u>	<u>+3</u>
					<u>+4</u>		
I. Cleanup							
A. Assessments							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
Analysis/Investigations							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
C. Interim Actions							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
D. Remedial Designs							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
E. Remedial Action Const.							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
F. Remedial Action Ops							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
G. Long Term Monitoring							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
H. Prp							
1. Starts - # Of Sites							
2. Completions - # Of Sites							
3. Funding Level - \$							
I. Bddr - \$							
J. Subtotal -\$							
ii. Compliance - \$							
iii. Planning - \$							
Iv. Administration							
A. Management - \$							
B. Workyears - \$							
C. Dsmoa - \$							
D. Atsdr - \$							
E. Epa - \$							

	FY PY	FY CY		FY BY2	FY BY2	FY BY2	FY BY2	
	<u>Actual</u>	<u>Estimate</u>	<u>FY BY1</u>	<u>FY BY1</u>	<u>+1</u>	<u>+2</u>	<u>+3</u>	<u>+4</u>
F. Fines - \$								
V. Total								
A. # Of Sites At Begin Of FY								
B. # Installations Begin FY								
C. Funding Requirements \$								

BASE REALIGNMENT AND CLOSURE ENVIRONMENTAL PROGRAM

FY ____ BUDGET ESTIMATE

FUNDING BY PRIORITY

COMPONENT: _____

(\$ In Thousands)

	<u>FY PY</u>	<u>FY CY</u>		<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>
	<u>Actual</u>	<u>Estimate</u>	<u>FY BY1</u>	<u>FY BY1</u>	<u>+1</u>	<u>+2</u>	<u>+2</u>
							<u>+4</u>
I. INSTALLATION RESTORATION PROGRAM (IRP)							
A. High Relative Risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
B. High Relative Risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
C. Medium Relative Risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
D. Medium Relative Risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
E. Low Relative Risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
F. Low Relative Risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
G. Not Evaluated for risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
H. Not Evaluated for risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
I. Remedial Action Operations							
Funding Requirements (\$)							
J. Long Term Monitoring							
Funding Requirements (\$)							
K. PRP							
Funding Requirements (\$)							

L. No Further Action

Total # of sites at beginning of FY

M. TOTAL IRP (\$)

II. OTHER HAZARDOUS WASTE (UXO CLEANUP)

Priority 1. Imminent Threats to Human Safety

Priority 2. Possible Threats to Human Safety

Priority 3. Marginal Threats to Human Safety

Priority 4. Remote Threats to Human Safety

Not Evaluated

Subtotal - Other Hazardous Waste (\$)

III. BUILDING DEMOLITION / DEBRIS REMOVAL PROGRAM (BDDR)

A. Imminent Threats to Human Safety, Health, or to the Environment

B. Other

Subtotal - BDDR (\$)

IV. TOTAL PROGRAM (\$)

0706 BASE REALIGNMENT AND CLOSURE SUBMISSION FORMATS FOR BRAC 2005

070601. Purpose

The formats provided on pages 7-25 through 7-32 reflect guidance for preparation of exhibits pertaining to BRAC 2005 budget justification material. Unless modified in a submission budget call, these formats should be adhered to.

★ 070602. Exhibits in Support of BRAC 2005 - Budget Estimates Submission

BC-01 BRAC Service Overview	7-25
BC-02 BRAC Implementation Costs.....	7-26
BC-03 BRAC Package Description	7-28
BC-05 BRAC Construction Projects by Location, Project Title, Author and Appro. Request	7-30
Listing of 1391s for BRAC Construction Projects included in the budget request	
BRAC ENV-1A	7-31
BRAC ENV-1B	7-33

INSTRUCTIONS FOR PREPARATION OF
EXHIBIT BC-01
"FY ____ BASE REALIGNMENT AND CLOSURE DATA
2005 COMMISSION
Service/Defense Agency/Defense-Wide Activity

Service Overview

Schedule: Summarize by fiscal year, the names and locations of the affected bases, and how much of the DoD Base Closure Account 2005 funding will be obligated/expended in the fiscal year. Discuss possible problems in meeting the schedule. Highlight realignment/closure actions where the estimated implementation costs and impacts significantly differ from those determined by the Commission.

Mission Impact: Describe possible mission impact in completing the realignment/closure.

Environmental Considerations: Describe potential problems in closing an installation due to the complexity in cleaning up environmental wastes and hazards.

Address any other items/issues appropriate for the overview section.

FY ____ Budget Estimates
 BASE REALIGNMENT AND CLOSURE ACCOUNT - 2005 COMMISSION
 Costs and Savings by Fiscal Year
 (DOLLARS IN MILLIONS)

	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2010</u>	<u>FY 2011</u>	<u>Total</u>
<u>One-Time Implementation Costs:</u>							
Military Construction - BRAC							
Family Housing - Construction							
Family Housing - Operations							
Environmental							
Operation and Maintenance							
Military Personnel - PCS							
Other							
Homeowners Assistant Program							
TOTAL ONE-TIME COSTS							
Revenues From Land Sales(-)							
Budget Authority Request							
<u>One-Time Costs</u>							
<u>Funded Outside Of The Account:</u>							
Military Construction							
Family Housing - Operations							
Operation and Maintenance							
Other							
Homeowners Assistant Program							
Total Outside The Account							
Grand Total One-Time Implementation Cost							
<u>Recurring Costs (memo non-add)</u>							
<u>Operations & Maintenance</u>							
<u>Military Personnel</u>							
<u>Other</u>							
<u>Total Recurring Costs (memo non-add)</u>							
<u>One-time savings:</u>							
Military Construction							
Family Housing – Construction							
Military PCS Cost Avoidance							
Operation and Maintenance							
Other							
Total one-time savings							

Recurring Savings
Civilian Salary:
Military Entitlement:
Officer Salary
Enlisted Salary
Housing Allowance
Overhead:
Family Housing Operations
Sustainment
Recapitalization
BOS
Other:
Procurement
Mission Activity
Miscellaneous
Total Recurring Savings

Grand Total Savings

Net Civilian Manpower Position Changes(+/-)
Net Military Manpower Position Changes (+/-)
Net Implementation Costs
Less Estimated Land Revenues:...

Exhibit BC-02 BRAC Implementation Costs

FY ____ BASE REALIGNMENT AND CLOSURE DATA
2005 COMMISSION
PACKAGE DESCRIPTION

Service/Location/Package: Cross-reference to standard terminology employed in the Commission's report.

Closure/Realignment Package: Brief description of the actions necessary to complete the realignment or closure at this location. A package is defined as all actions, costs and savings associated with the closing or realignment of a base or installation as recommended by the Commissions. Include how the physical plant will be affected and the missions that must be terminated or transferred to other locations. Reflect planning and design and management overhead costs in a separate package covering, overall one-time implementation cost. All military construction savings should also be addressed in this same package.

One-time Implementation Costs:

Military Construction: New facilities that must be constructed to accommodate a realignment or closure action. List the construction projects associated with the package as follows:

<u>Location/Project Title</u>	<u>Fiscal Year Amount of Award (\$ in 000)</u>
-------------------------------	--

Subtotal for Each Fiscal Year

Conjunctively-Funded Construction: Identify each project that is funded conjunctively, the total cost of each project and the amounts funded by non-Base Closure Account sources. These projects will also appear on the above list, which will reflect only that portion of the project to be funded by the Base Closure Account.

Family Housing Construction: Specify the number of units and location. As with military construction, list each family housing construction project.

Family Housing Operations: The one-time family housing operations costs associated with package implementation.

Operation and Maintenance: Includes PCS of civilian personnel, civilian severance costs, transportation of things, RPM and other one-time implementation costs as a result of closure or realignment. Program management costs should also be addressed, but only in the separate package covering overall one-time implementation costs.

Procurement Items: Items normally funded from procurement appropriations.

Revenues From Land Sales: Provide statistics and narrative to adequately describe the land being proposed for sale. Describe the method and date of appraisal.

Environmental: Indicate the environmental restoration actions that will occur at both the losing and gaining locations, the funding requirements and status of all such restoration actions.

Savings: Demonstrated savings that will accrue from the partial or complete closure of the base.

Military Construction: To be addressed in the single package addressing overall/program management costs.

Family Housing Construction: Self-explanatory.

Family Housing Operations: Savings (offset by increased recurring costs).

Operation and Maintenance: One-time and recurring savings (offset by increased recurring costs) in civilian personnel, base operations, RPMA and other costs as a result of closure or realignment. Be specific as to the category,

Military Personnel: One-time and recurring savings (offset by increased recurring costs) in military personnel as a result of closure or realignment. Be specific as to the category.

Other: Self-explanatory.

COMPONENT: _____
FY ____ BASE REALIGNMENT AND CLOSURE DATA
2005 COMMISSION
BRAC CONSTRUCTION PROJECT LISTING
(Dollars in Thousands)

<u>State Code</u>	<u>Project Location</u>	<u>Project Title</u>	<u>Fiscal Year</u>	<u>Authorization Request</u>	<u>Appropriation Request</u>
-----------------------	-----------------------------	--------------------------	------------------------	----------------------------------	----------------------------------

BRAC Construction Project Listing Exhibit BC-05

BASE REALIGNMENT AND CLOSURE ENVIRONMENTAL PROGRAM
FY ____ BUDGET ESTIMATE
PROGRESS REPORT
COMPONENT: _____
(\$ In Thousands)

	<u>FY PY</u>	<u>FY CY</u>		<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>	
	<u>Actual</u>	<u>Estimate</u>	<u>FY BY1</u>	<u>FY BY1</u>	<u>+1</u>	<u>+2</u>	<u>+3</u>	<u>+4</u>
I. Cleanup								
A. Assessments								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
Analysis/Investigations								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
C. Interim Actions								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
D. Remedial Designs								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
E. Remedial Action Const.								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
F. Remedial Action Ops								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
G. Long Term Monitoring								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
H. Prp								
1. Starts - # Of Sites								
2. Completions - # Of Sites								
3. Funding Level - \$								
I. Bddr - \$								
J. Subtotal - \$								
ii. Compliance - \$								
iii. Planning - \$								
iv. Administration								
A. Management - \$								
B. Workyears - \$								
C. Dsmoa - \$								
D. Atsdr - \$								
E. Epa - \$								

	FY PY	FY CY		FY BY2	FY BY2	FY BY2	FY BY2	
	<u>Actual</u>	<u>Estimate</u>	<u>FY BY1</u>	<u>FY BY1</u>	<u>+1</u>	<u>+2</u>	<u>+3</u>	<u>+4</u>
F. Fines - \$								

VI. Total

A. # Of Sites At Begin Of FY

B. # Installations Begin FY

C. Funding Requirements \$

BASE REALIGNMENT AND CLOSURE ENVIRONMENTAL PROGRAM
FY ____ BUDGET ESTIMATE
FUNDING BY PRIORITY
COMPONENT: _____
(\$ In Thousands)

	<u>FY PY</u>	<u>FY CY</u>		<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>	<u>FY BY2</u>
	<u>Actual</u>	<u>Estimate</u>	<u>FY BY1</u>	<u>FY BY1</u>	<u>+1</u>	<u>+2</u>	<u>+2</u>
							<u>+4</u>
I. INSTALLATION RESTORATION PROGRAM (IRP)							
A. High Relative Risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
B. High Relative Risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
C. Medium Relative Risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
D. Medium Relative Risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
E. Low Relative Risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
F. Low Relative Risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
G. Not Evaluated for risk with Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
H. Not Evaluated for risk without Reuse Plan							
1. Total # of sites at beginning of FY							
2. Funding requirements (\$)							
(a) Analysis (\$)							
(b) Cleanup (\$)							
I. Remedial Action Operations							
Funding Requirements (\$)							
J. Long Term Monitoring							
Funding Requirements (\$)							
K. PRP							
Funding Requirements (\$)							

L. No Further Action

Total # of sites at beginning of FY

M. TOTAL IRP (\$)

II. OTHER HAZARDOUS WASTE (UXO CLEANUP)

Priority 1. Imminent Threats to Human Safety

Priority 2. Possible Threats to Human Safety

Priority 3. Marginal Threats to Human Safety

Priority 4. Remote Threats to Human Safety

Not Evaluated

Subtotal - Other Hazardous Waste (\$)

III. BUILDING DEMOLITION / DEBRIS REMOVAL PROGRAM (BDDR)

A. Imminent Threats to Human Safety, Health,
or to the Environment

B. Other

Subtotal - BDDR (\$)

IV. TOTAL PROGRAM (\$)