

**Defense Security Cooperation Agency  
Operation Enduring Freedom/Operation New Dawn  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed:**

Participation by coalition forces in contingency operations reduces the stress on U.S. forces. The funding for Support for Coalition Forces supports coalition and friendly foreign forces and enables partner nations that otherwise lack the financial means to participate in U.S. contingency operations. Continued funding to support coalition and friendly foreign forces is critical to achieve success in current overseas operations. The foreign countries who receive support are able to contribute to U.S. military operations only because of financial or logistical support, in the form of reimbursements for expenses or provision of transportation, sustainment, and subsistence when the forces are down-range. Failure to fund these programs would jeopardize the continued support of important partners like Pakistan who conducts key border operations. Lack of requested funds could also minimize participation of foreign partners like Poland, Hungary, Romania, and Georgia, which have contributed thousands of troops in support of U.S. military operations. Fewer foreign forces translate to greater U.S. force requirements, adversely impacting U.S. deployment and redeployment schedules.

**Coalition Support Funds (CSF):** Reimbursements to key cooperating nations for support to U.S. military operations and procurement and provision of specialized training, supplies, and specialized equipment for loan to coalition forces in Afghanistan.

- Coalition Support Funds are vital. The Department's request of \$1,500 million will enable partner nations to deploy forces in support of U.S. military operations. The deployed forces serve as force multipliers and reduce requirements for U.S. armed forces. The requested amount is \$250 million less than the FY 2013 request for Coalition Support Funds and is derived from the projected participation and operations tempo of key coalition forces and specialized training and equipment requirements.

**Defense Security Cooperation Agency  
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- The Department intends to continue to reimburse the Government of Pakistan in FY 2014 for military operations it undertakes on its border with Afghanistan, which supports Operation ENDURING FREEDOM. Pakistan has served as a key ally in Operation ENDURING FREEDOM since 2001. Pakistan's security forces regularly engage enemy forces, arrest and kill Taliban and Al-Qaeda forces, and provide significant support to U.S. forces operating in Afghanistan. Pakistan continues to meet the enemy insurgency and has made enormous sacrifices in support of these operations. The expenses Pakistan incurs to conduct operations against Al-Qaeda and Taliban forces include providing logistical support for its forces, manning observation posts along the Afghanistan border, and conducting maritime interdiction operations, and combat air patrols.
- The Department also anticipates continued reimbursements to other key coalition partners such as Lithuania, Mongolia, and the Kyrgyz Republic.
- Coalition Support Funds will finance specialized training, supplies, and specialized equipment for coalition and friendly foreign forces willing to join the fight in Afghanistan, thus producing a safer, more effective force. This authority, the Coalition Readiness Support Program (CRSP), enables the Department to achieve cost savings and ensure protection of both U.S. and foreign forces by having a store of equipment, such as Mine Resistant Ambush Protected (MRAP) vehicles, radios, counter-Improvised Explosive Devices (IEDs) equipment, and night vision devices, which can be rotated to friendly foreign forces.
- The Department also uses Coalition Support Funds to prepare countries to deploy that could not participate in military operations in Afghanistan without such support. Reimbursing partner nation efforts is critical to enabling forces from eligible foreign countries to remain in theater and support U.S. military

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operations. Without financial support, many of these nations would not be able to participate in U.S. military operations.

**Lift and Sustain:** The Department's request of \$450 million will provide funds to transport eligible foreign forces from approximately 25 countries to and from Afghanistan and provide sustainment and subsistence while they serve with U.S. forces in Afghanistan. The Department's increased request is consistent with recent expenditure rates; however, projections for sustainment requirements for coalition forces are evolving and could be higher, making continued flexibility to exceed the appropriated amount important. This critical authority allows the Department to provide support to coalition and friendly foreign forces participating in U.S. military operations in Afghanistan. Without these funds, coalition and friendly foreign countries that lack the financial means to transport their forces to and from Afghanistan or to sustain their forces for extended deployments would not be able to participate. U.S. support enables these forces to remain in theater to contribute to contingency operations. Without the support, the coalition forces may be required to return home potentially requiring an increase in U.S. forces.

**II. Force Structure Summary:**

N/A

**Defense Security Cooperation Agency**  
**Operation Enduring Freedom/Operation New Dawn**  
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**III. Financial Summary (\$ in Thousands):**

| CBS No.    | CBS Title          | FY 2012<br><u>Actual</u> | FY 2013<br><u>Request</u> | <u>Delta</u>      | FY 2014<br><u>Estimate</u> |
|------------|--------------------|--------------------------|---------------------------|-------------------|----------------------------|
| <b>OEF</b> |                    |                          |                           |                   |                            |
| 7.1        | Coalition Support  | \$1,690,000              | \$1,750,000               | \$-250,000        | \$1,500,000                |
| 7.2        | Lift and Sustain   | \$450,000                | \$450,000                 | \$0               | \$450,000                  |
|            | <b>OEF Total</b>   | <b>\$2,140,000</b>       | <b>\$2,200,000</b>        | <b>\$-250,000</b> | <b>\$1,950,000</b>         |
|            | <b>Grand Total</b> | <b>\$2,140,000</b>       | <b>\$2,200,000</b>        | <b>\$-250,000</b> | <b>\$1,950,000</b>         |

**Defense Security Cooperation Agency**  
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**III. Financial Summary (\$ in Thousands):**

**Coalition Support**

| <u>OEF</u>                  | <u>FY 2012</u> | <u>FY 2013</u> | <u>Delta</u> | <u>FY 2014</u>  |
|-----------------------------|----------------|----------------|--------------|-----------------|
|                             | <u>Actual</u>  | <u>Request</u> |              | <u>Estimate</u> |
| 1. CBS Category/Subcategory |                |                |              |                 |
| 7.1 Coalition Support       | \$1,690,000    | \$1,750,000    | \$-250,000   | \$1,500,000     |
| Total                       | \$1,690,000    | \$1,750,000    | \$-250,000   | \$1,500,000     |

**A. Narrative Justification:** These funds finance payments to key cooperating nations for support to Operation ENDURING FREEDOM (OEF). Pakistan conducts major border operations along the Pakistan-Afghanistan border and has achieved successes that would be difficult for U.S. Armed Forces to attain. The Department will also use these funds to provide the equipment and pre-deployment training needed for coalition and friendly foreign forces to operate effectively in the current environment and assure safety of coalition and U.S. armed forces. Key contributing nations such as Georgia and Mongolia are able to deploy forces to support operations in Afghanistan with the critical support provided through the Coalition Support Funds.

**Impact if not funded:** The U.S. will not be able to reimburse key cooperating nations for support to U.S. military operations. An inability to reimburse countries with a lesser capacity to pay could discourage participation and require the U.S. military to take on operations better covered by coalition partners. In the case of Pakistan border operations, it is unlikely that the U.S. would be able to conduct these operations as capably as the indigenous forces. Lack of specialized training and equipment to loan coalition forces could also decrease the participation by such forces and would reduce the safety of all forces conducting joint operations.

**Defense Security Cooperation Agency**  
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**Operation and Maintenance, Defense-Wide**  
**Budget Activity 04: Administrative and Service-Wide Activities**

**III. Financial Summary (\$ in Thousands):**

**Lift and Sustain**

| <u>OEF</u>                  | <u>FY 2012</u> | <u>FY 2013</u> |              | <u>FY 2014</u>  |
|-----------------------------|----------------|----------------|--------------|-----------------|
|                             | <u>Actual</u>  | <u>Request</u> | <u>Delta</u> | <u>Estimate</u> |
| 2. CBS Category/Subcategory |                |                |              |                 |
| 7.2 Lift and Sustain        | \$450,000      | \$450,000      | \$0          | \$450,000       |
| Total                       | \$450,000      | \$450,000      | \$0          | \$450,000       |

**A. Narrative Justification:** Lift and Sustain funds allow the Department to finance logistical support for coalition and friendly foreign forces in Afghanistan. Funds are required so foreign forces from economically challenged countries can continue to support U.S. military operations. Lift and Sustain funding will continue to finance higher costs for transportation, food, and other sustainment. The eligible foreign partners do not have the financial means to transport their forces to and from Afghanistan or to sustain their forces for extended deployments. Direct support from the U.S. is critical to enabling these forces to remain in theater and allowing U.S. military force deployment and redeployment schedules to stay on track.

**Impact if not funded:** Without Lift and Sustain funds, many coalition and friendly foreign partners would not be able to maintain their forces in Afghanistan. Such a result would adversely impact U.S. operations if U.S. forces had to fill the gap. Without support in Afghanistan, countries like Poland and Romania, NATO members with limited economies, may not be able to participate, thus hindering the ability of NATO and the U.S. to succeed in Afghanistan.

Defense Security Cooperation Agency  
 Operation Enduring Freedom/Operation New Dawn  
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III. Financial Summary (\$ in Thousands):

|       | FY 2012<br><u>Actual</u> | FY 2013<br><u>Request</u> | <u>Delta</u> | FY 2014<br><u>Estimate</u> |
|-------|--------------------------|---------------------------|--------------|----------------------------|
| Total | \$2,140,000              | \$2,200,000               | \$-250,000   | \$1,950,000                |

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**IV. Performance Criteria:**

N/A



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V. OP 32 Line items as Applicable (Dollars in thousands):

| <u>OP 32 Line</u>          | FY 2012<br><u>Actual</u> | Change<br><u>FY 2012/FY 2013</u> |                | FY 2013<br><u>Request</u> | Change<br><u>FY 2013/FY 2014</u> |                | FY 2014<br><u>Estimate</u> |
|----------------------------|--------------------------|----------------------------------|----------------|---------------------------|----------------------------------|----------------|----------------------------|
|                            |                          | <u>Price</u>                     | <u>Program</u> |                           | <u>Price</u>                     | <u>Program</u> |                            |
| 987 Other Intra-Govt Purch | 2,140,000                | 36,380                           | 23,620         | 2,200,000                 | 41,800                           | (291,800)      | 1,950,000                  |
| 999 TOTAL OTHER PURCHASES  | 2,140,000                | 36,380                           | 23,620         | 2,200,000                 | 41,800                           | (291,800)      | 1,950,000                  |
| Total                      | 2,140,000                | 36,380                           | 23,620         | 2,200,000                 | 41,800                           | (291,800)      | 1,950,000                  |