



COMPTROLLER

UNDER SECRETARY OF DEFENSE
1100 DEFENSE PENTAGON
WASHINGTON, DC 20301-1100

MAR 27 2018

MEMORANDUM FOR ASSISTANT SECRETARY OF THE ARMY (FINANCIAL
MANAGEMENT AND COMPTROLLER)
ASSISTANT SECRETARY OF THE NAVY (FINANCIAL
MANAGEMENT AND COMPTROLLER)
ASSISTANT SECRETARY OF THE AIR FORCE (FINANCIAL
MANAGEMENT AND COMPTROLLER)

SUBJECT: DD 1414, Base for Reprogramming Actions

Given that there are only 6 months remaining in the fiscal year, I intend to expedite the submission of the DD 1414, Base for Reprogramming Actions, to the Congress. Therefore; you are directed to distribute **ALL** congressional actions including congressional adds, reductions, and those that specify a prorated reduction in the Enterprise Funds Distribution (EFD), Budget 2 Appropriation (B2A) system, which will create the DD 1414, Base for Reprogramming Actions for Fiscal Year (FY) 2018. I request that you complete your initial submission by Wednesday, **April 11, 2018**. It is extremely important that reports are submitted on time, because the Department will **not** be able to process **any** reprogramming actions or transfers affecting FY 2018 funds until the DD 1414 report is submitted to the congressional committees in accordance with section 8007, unless the Secretary of Defense certifies the requirement is an emergency.

This initial submission must include proper footnoting of all congressional special interest programs consistent with the language and intent of the applicable committee reports and sections 8006 and 8007 of division C of the Department of Defense Appropriations Act, 2018. This submission must reflect the budget requests, congressional adjustments, and revised baseline for the following appropriations acts:

- Titles I-IX of the Department of Defense Appropriations Act, 2018 (division C of the Consolidated Appropriations Act, 2018);
- Department of Defense Missile Defeat and Defense Enhancements Appropriations Act, 2018 (division b of Public Law 115-96); and
- Further Additional Supplemental Appropriations for Disaster Relief Requirements, Act 2018 (division B, subdivision 1 of Public Law 115-123)

For FY 2018 funds only, the Congress increased the dollar threshold amounts for reprogramming funds for the Operation and Maintenance appropriations from \$15 million to \$20 million. The dollar thresholds for reprogramming FY 2018 funds remain at \$10.0 million for the military personnel appropriation; \$20.0 million for the procurement appropriations; and \$10.0 million for the research, development, test, and evaluation appropriations. The Department shall continue to follow the limitation that prior approval reprogrammings are set at either the specified dollar threshold or 20 percent of the procurement or research, development, test and evaluation budget line item, whichever is less.



As a reminder, the percentage change limitation applies to **both program increases and decreases**. This percentage change applies to the program base value at the time of the below threshold reprogramming (BTR) is executed. **All thresholds are cumulative** from the base for reprogramming value as modified by any congressional action, to include rescissions, supplemental, and approved DD 1415 reprogramming. Therefore, if the **net value** of transfers into a military personnel (M-1) budget activity; into or out of an operation and maintenance (O-1) budget activity; into or out of a procurement (P-1) budget line item; or into or out of a research, development, test, and evaluation (R-1) budget line items exceeds the identified threshold; the Department of Defense must submit a prior approval reprogramming request to the congressional defense committees.

My point of contact is Brian Snyder (Brian.D.Snyder22.civ@mail.mil), 703-697-0022. For EFD technical assistance, contact EFD Support (osd.pentagon.ousd-c.list.efd-support@mail.mil), 703-697-0024.

A handwritten signature in black ink, appearing to read "David L. Norquist", with a stylized, cursive script.

David L. Norquist

cc:

Director for Operations Directorate, OUSD(C) Program/Budget

Director for Investment, OUSD(C) Program/Budget

Director for Military Personnel and Construction, OUSD(C) Program/Budget

1 **DIVISION C—DEPARTMENT OF DEFENSE**
2 **APPROPRIATIONS ACT, 2018**

3 **TITLE I**

4 **MILITARY PERSONNEL**

5 **MILITARY PERSONNEL, ARMY**

6 For pay, allowances, individual clothing, subsistence,
7 interest on deposits, gratuities, permanent change of sta-
8 tion travel (including all expenses thereof for organiza-
9 tional movements), and expenses of temporary duty travel
10 between permanent duty stations, for members of the
11 Army on active duty (except members of reserve compo-
12 nents provided for elsewhere), cadets, and aviation cadets;
13 for members of the Reserve Officers' Training Corps; and
14 for payments pursuant to section 156 of Public Law 97–
15 377, as amended (42 U.S.C. 402 note), and to the Depart-
16 ment of Defense Military Retirement Fund,
17 \$41,628,855,000.

18 **MILITARY PERSONNEL, NAVY**

19 For pay, allowances, individual clothing, subsistence,
20 interest on deposits, gratuities, permanent change of sta-
21 tion travel (including all expenses thereof for organiza-
22 tional movements), and expenses of temporary duty travel
23 between permanent duty stations, for members of the
24 Navy on active duty (except members of the Reserve pro-
25 vided for elsewhere), midshipmen, and aviation cadets; for

1 and in no case where the item for which funds are re-
2 quested has been denied by the Congress: *Provided further*,
3 That the Secretary of Defense shall notify the Congress
4 promptly of all transfers made pursuant to this authority
5 or any other authority in this Act: *Provided further*, That
6 no part of the funds in this Act shall be available to pre-
7 pare or present a request to the Committees on Appropria-
8 tions for reprogramming of funds, unless for higher pri-
9 ority items, based on unforeseen military requirements,
10 than those for which originally appropriated and in no
11 case where the item for which reprogramming is requested
12 has been denied by the Congress: *Provided further*, That
13 a request for multiple reprogrammings of funds using au-
14 thority provided in this section shall be made prior to June
15 30, 2018: *Provided further*, That transfers among military
16 personnel appropriations shall not be taken into account
17 for purposes of the limitation on the amount of funds that
18 may be transferred under this section.

19 SEC. 8006. (a) With regard to the list of specific pro-
20 grams, projects, and activities (and the dollar amounts
21 and adjustments to budget activities corresponding to
22 such programs, projects, and activities) contained in the
23 tables titled Explanation of Project Level Adjustments in
24 the explanatory statement regarding this Act, the obliga-
25 tion and expenditure of amounts appropriated or other-

1 wise made available in this Act for those programs,
2 projects, and activities for which the amounts appro-
3 priated exceed the amounts requested are hereby required
4 by law to be carried out in the manner provided by such
5 tables to the same extent as if the tables were included
6 in the text of this Act.

7 (b) Amounts specified in the referenced tables de-
8 scribed in subsection (a) shall not be treated as subdivi-
9 sions of appropriations for purposes of section 8005 of this
10 Act: *Provided*, That section 8005 shall apply when trans-
11 fers of the amounts described in subsection (a) occur be-
12 tween appropriation accounts.

13 SEC. 8007. (a) Not later than 60 days after enact-
14 ment of this Act, the Department of Defense shall submit
15 a report to the congressional defense committees to estab-
16 lish the baseline for application of reprogramming and
17 transfer authorities for fiscal year 2018: *Provided*, That
18 the report shall include—

19 (1) a table for each appropriation with a sepa-
20 rate column to display the President's budget re-
21 quest, adjustments made by Congress, adjustments
22 due to enacted rescissions, if appropriate, and the
23 fiscal year enacted level;

24 (2) a delineation in the table for each appro-
25 priation both by budget activity and program,

1 project, and activity as detailed in the Budget Ap-
2 pendix; and

3 (3) an identification of items of special congres-
4 sional interest.

5 (b) Notwithstanding section 8005 of this Act, none
6 of the funds provided in this Act shall be available for
7 reprogramming or transfer until the report identified in
8 subsection (a) is submitted to the congressional defense
9 committees, unless the Secretary of Defense certifies in
10 writing to the congressional defense committees that such
11 reprogramming or transfer is necessary as an emergency
12 requirement: *Provided*, That this subsection shall not
13 apply to transfers from the following appropriations ac-
14 counts:

- 15 (1) “Environmental Restoration, Army”;
- 16 (2) “Environmental Restoration, Navy”;
- 17 (3) “Environmental Restoration, Air Force”;
- 18 (4) “Environmental Restoration, Defense-
19 Wide”;
- 20 (5) “Environmental Restoration, Formerly
21 Used Defense Sites”; and
- 22 (6) “Drug Interdiction and Counter-drug Ac-
23 tivities, Defense”.