



COMPTROLLER

UNDER SECRETARY OF DEFENSE
1100 DEFENSE PENTAGON
WASHINGTON, DC 20301-1100

The Honorable John Culberson
Chairman
Subcommittee on Military Construction,
Veterans Affairs, and Related Agencies
Committee on Appropriations
U.S. House of Representatives
Washington, DC 20515

OCT 08 2014

Dear Mr. Chairman:

The purpose of this letter is to notify the committee of the proposed reprogramming of funds for the projects and amounts shown below. Enclosed is detailed justification for each project.

| # | <u>Service/Agency/Installation</u> | <u>Project</u> | <u>Program</u> | <u>Request (\$)</u> |
|---|-------------------------------------|-------------------------|----------------|---------------------|
| | <u>Air Force</u> | | | |
| 1 | Cannon Air Force Base, New Mexico | Airman & Family Ctr | 2014 | 5,500,000 |
| 2 | Hill Air Force Base, Utah | Fire Rescue Station | 2014 | 18,500,000 |
| 3 | Joint Base Langley-Eustis, Virginia | 4-Bay Munitions Bldg | 2014 | 4,800,000 |
| 4 | Andersen Air Force Base, Guam | Airfield Operations Fac | 2014 | 8,500,000 |
| 5 | Andersen Air Force Base, Guam | Emergency Trng. Fac. | 2014 | 4,092,000 |
| | <u>Defense-Wide</u> | | | |
| 6 | Brussels, Belgium | NATO HQ Fac Fit-out | 2014 | 6,700,000 |

A similar letter is being sent to the Chairman of the Senate Subcommittee on Military Construction, Veterans Affairs, and Related Agencies. Thank you for your continued support of Defense programs.

Sincerely,

Michael McCord

Enclosures:
As stated

cc:
The Honorable Sanford D. Bishop, Jr.
Ranking Member



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UNDER SECRETARY OF DEFENSE
1100 DEFENSE PENTAGON
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OCT 08 2014

The Honorable Tim Johnson
Chairman
Subcommittee on Military Construction,
Veterans Affairs, and Related Agencies
Committee on Appropriations
United States Senate
Washington, DC 20510

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Michael McCord

Enclosures:
As stated

cc:
The Honorable Mark Kirk
Ranking Member

Bid Expiration Date: Not Applicable
Military Construction, Air Force
Reprogramming Request

Installation: Cannon Air Force Base, New Mexico
Project: Airman and Family Readiness Center
Authorization: National Defense Authorization Act for Fiscal Year 2014, P.L. 113-66

Estimated Cost (\$000):

| | |
|--|-------|
| Appropriated | - |
| Previously Reprogrammed (Prior Approval) | - |
| Requested Reprogramming | 5,500 |
| Total Estimated Cost | 5,500 |

Description: This project constructs an adequately sized Airman and family readiness center. This center provides essential individual and family counseling and education for mobilization and deployment, readiness, personal and family life education and advocacy. The center also provides for employment, career, and volunteer support and transition assistance, economic readiness and support, disaster response and crisis intervention, and the Wounded Warrior programs. These programs ensure Airmen and their families are supported when entering the service, when relocating to and from installations, pre- and post-deployment, and assuring a smooth transition into civilian life when separating or retiring.

Justification: The existing facility is significantly undersized. It has no dedicated kitchen, classroom or storage space, and has only four offices. Seventeen offices are required to accommodate new manpower requirements that include 16 staff and a requirement for the key spouse program. The conference room is not large enough to accommodate class sizes of 50 personnel, the number currently required for classes and briefings. The current facility does not have a discovery center that serves as a large resource area for customers to check out materials on a wide range of topics covered by the Readiness center. Finally, the casualty officer requires private seating area for grieving families. Access to off-base counseling and educational resources are limited due to the installation's "remote" location—the closest major city over 100 miles away.

The Airman and Family Readiness Center project was authorized at \$5.5 million in the National Defense Authorization Act for Fiscal Year 2014, Public Law 113-66. However, project funds were not included in the Consolidated Appropriations Act, 2014, Public Law 113-76. Division J of the accompanying Joint Explanatory Statement explains that fiscal constraints did not allow for the funding of all authorized projects but encourages the Department to fund these authorized projects with Military Construction appropriations that become available.

The Additional Reductions section of Division J states, “The military construction funding allocation resulting from the congressional budget agreement is \$1,203,633,000 below the Fiscal Year 2014 budget request. The agreement reflects the necessity to reduce or eliminate funding for a number of otherwise meritorious projects to meet budget constraints. Of note, many of these projects are authorized in the National Defense Authorization Act for Fiscal Year 2014. In accordance with section 115 of this title, the Committees encourage the Department of Defense to submit reprogramming requests for authorized projects that under other circumstances would have been funded should adequate funding become available within the Department.”

This is a quality of life project. Failure to construct this facility deprives our Airmen and their families access to essential individual and family counseling and education.

Source of Funds: The required funds are available from bid savings on the following projects.

(Dollars in Thousands)

| <u>Location & Project</u> | <u>Fiscal Year</u> | <u>Amount Appropriated^{1/}</u> | <u>Current Working Estimate^{2/}</u> | <u>Proposed Reprogramming</u> |
|-------------------------------|--------------------|---|--|-------------------------------|
| Shaikh Isa AB, Barhain | 2011 | 37,486 | - | 5,500 |
| North Apron Expansion | | | | |

1/ Appropriated amounts are net of rescissions and reprogrammings actions

2/ A Title 10 USC §2853 notification was submitted to Congress on July 24, 2014.

Bid Expiration Date: Not Applicable
Military Construction, Air Force
Reprogramming Request

Installation: Hill Air Force Base, Utah
Project: Fire Crash Rescue Station
Authorization: National Defense Authorization Act for Fiscal Year 2014, P.L. 113-66

Estimated Cost (\$000):

| | |
|--|--------|
| Appropriated | - |
| Previously Reprogrammed (Prior Approval) | - |
| Requested Reprogramming | 18,500 |
| Total Estimated Cost | 18,500 |

Description: This project constructs a properly sized and configured consolidated fire crash rescue station. This is required to replace the existing facility to improve working and living conditions and improve emergency response time. Station bays must accommodate new, wider fire fighting vehicles (T- 500) and provide adequate ventilation of the exhaust. The station will house all of the assigned firefighting equipment and crews, 24-hour crew quarters, and drive through stalls required for modern fire/crash vehicles.

Justification: The current fire station was constructed in 1941 and is badly deteriorating. One of the apparatus stalls has recently been assessed a Risk Assessment Code 1 because of structural instability and has been placed off limits until repairs can be made. The facility is lacking in space for living quarters, training areas, dispatch center, and vehicle bays. The vehicle bay areas and doors are too small to accommodate the latest generation of wider and heavier T-1500 fire fighting vehicles. There is no fire separation between dormitory and apparatus bays causing emissions contamination from fire apparatus exhaust, no fire sprinkler coverage throughout the facility, and no Fire Department Infection Control area. Inadequate interior square footage prevents compliance with isolation requirements for disinfecting Personal Protection Equipment (PPE) from blood borne pathogens. Living quarters for 24 hour shift personnel are undersized. The current facilities electrical, plumbing, and heating are not in compliance with current Air Force Standards.

The Fire Crash Rescue Station project was authorized at \$18.5 million in the National Defense Authorization Act for Fiscal Year 2014, Public Law 113-66. However, project funds were not included in the Consolidated Appropriations Act, 2014. Division J of the accompanying Joint Explanatory Statement explains that fiscal constraints did not allow for the funding of all authorized projects but encourages the Department to fund these authorized projects with Military Construction appropriations that become available.

The Additional Reductions section of Division J states, “The military construction funding allocation resulting from the congressional budget agreement is \$1,203,633,000 below the Fiscal Year 2014 budget request. The agreement reflects the necessity to reduce or eliminate funding for a number of otherwise meritorious projects to meet budget constraints. Of note, many of these projects are authorized in the National Defense Authorization Act for Fiscal Year 2014. In accordance with section 115 of this title, the Committees encourage the Department of Defense to submit reprogramming requests for authorized projects that under other circumstances would have been funded should adequate funding become available within the Department.”

This is a life, health and safety requirement. Failure to construct this facility continues to expose fire department personnel to toxins, impacts their quality of life, and requires that critical support equipment be parked outside the facility

Source of Funds: The required funds are available from bid savings on the following projects.

(Dollars in Thousands)

| <u>Location & Project</u> | <u>Fiscal Year</u> | <u>Amount Appropriated¹</u> | <u>Current Working Estimate²</u> | <u>Proposed Reprogramming</u> |
|---|--------------------|--|---|-------------------------------|
| Shaikh Isa AB, Barhain North Apron Expansion | 2011 | 37,486 | - | 18,500 |

1/ Appropriated amounts are net of rescissions and reprogrammings actions

2/ A Title 10 USC §2853 notification was submitted to Congress on July 24, 2014

Bid Expiration Date: Not Applicable
Military Construction, Air Force
Reprogramming Request

Installation: Joint Base Langley-Eustis, Virginia
Project: 4-Bay Conventional Munitions Inspection Building
Authorization: National Defense Authorization Act for Fiscal Year 2014, P.L. 113-66

Estimated Cost (\$000):

| | |
|--|-------|
| Appropriated | - |
| Previously Reprogrammed (Prior Approval) | - |
| Requested Reprogramming | 4,800 |
| Total Estimated Cost | 4,800 |

Description: This project constructs an adequately sized and configured conventional munitions maintenance facility, to include security alarms, required to support the operational capability of the F-22 aircraft. This four-bay conventional munitions maintenance facility will provide capability to build 20mm ammunitions, aircraft countermeasures, and base support munitions concurrently during contingency and training situations.

Justification: The Air Force expanded the role of the F-22 to a multi-roled fighter/attack weapon system (air-to-ground added); therefore, a four-bay conventional munitions maintenance facility additional munitions facility is required to support the mission. The base does not currently have adequate facilities to safely and efficiently handle munitions in support of F-22 operations.

The current facility is inadequate, unsafe, and inefficient. The Munitions Storage Area is too small to support the safe handling of the additional munitions required by the F-22's expanded mission. Furthermore, the facility is in poor condition and does not have adequate back-up power. Overhead electrical wires, an area step-down transformer that requires continual maintenance, and its location in a flood-prone area create unsafe operating conditions and severely limit munitions build-up capability. This 4-Bay Conventional Munitions Inspection Building is required to meet critical aircraft generation timelines in support of the F-22 mission.

The 4-Bay Conventional Munitions Inspection Building project was authorized at \$4.8 million in the National Defense Authorization Act for Fiscal Year 2014, Public Law 113-66. However, project funds were not included in the Consolidated Appropriations Act, 2014. Division J of the accompanying Joint Explanatory Statement explains that fiscal constraints did not allow for the funding of all authorized projects but encourages the Department to fund these authorized projects with Military Construction appropriations that become available.

The Additional Reductions section of Division J states, "The military construction funding allocation resulting from the congressional budget agreement is \$1,203,633,000 below the Fiscal Year 2014 budget request. The agreement reflects the necessity to reduce or eliminate funding for a number of otherwise meritorious projects to meet budget constraints. Of note, many of these projects are authorized in the National Defense Authorization Act for Fiscal Year 2014. In accordance with section 115 of this title, the Committees encourage the Department of Defense to submit reprogramming requests for authorized projects that under other circumstances would have been funded should adequate funding become available within the Department."

This project is necessary to support the expanded mission of the F-22 aircraft and create a safe and secure environment for operating in the Munitions Storage Area.

Source of Funds: The required funds are available from bid savings on the following projects.

(Dollars in Thousands)

| <u>Location & Project</u> | <u>Fiscal Year</u> | <u>Amount Appropriated¹</u> | <u>Current Working Estimate²</u> | <u>Proposed Reprogramming</u> |
|---|--------------------|--|---|-------------------------------|
| Shaikh Isa AB, Barhain North Apron Expansion | 2011 | 37,486 | - | 8,500 |

1/ Appropriated amounts are net of rescissions and reprogrammings actions

2/ A Title 10 USC §2853 notification was submitted to Congress on July 24, 2014

Bid Expiration Date: Not Applicable
Military Construction, Air Force
Reprogramming Request

Installation: Joint Region Marianas – Andersen AFB, Guam
Project: PRTC Red Horse Airfield Operations Facility
Authorization: National Defense Authorization Act for Fiscal Year 2014, P.L. 113-66

Estimated Cost (\$000):

| | |
|--|-------|
| Appropriated | - |
| Previously Reprogrammed (Prior Approval) | - |
| Requested Reprogramming | 8,500 |
| Total Estimated Cost | 8,500 |

Description: This project constructs 1,205 square meter airfield operations/training work center in support of the 554th RED HORSE squadron mission, which was relocated from Kadena AB, Japan to Andersen AFB, Guam. The PRTC Red Horse Airfield Operations Facility is critical to maintaining on-time phasing plans for units relocating to the Northwest Field of Andersen AFB and preparing equipment/pax UTCs to rapidly establish and sustain engineering support within a 12 hour minimum enabler response time.

Justification: The 554th Red Horse squadron mission is to provide the Air Force with a highly mobile civil engineering response force in support of contingency and special operations. Red Horse is a self-sufficient organization that can deploy to a bare-base location and set up within its own power and shelters within 24 hours. The PRTC Red Horse Airfield Operations Facility provides the space for operations, maintenance, and training of Airmen.

Currently, there are no facilities to meet this mission requirement. The 158 personnel on-site use sea/land containers as shop space. These temporary facilities cannot support the pavement and equipment specialties; therefore, 13th Air Force, PACAF, and PACOM does not have the capability to employ Red Horse horizontal construction assets. Further, Red Horse-specific capabilities the training and operating facilities necessary to deploy within the required 12-hour response time.

The PRTC Red Horse Airfield Operations Facility project was authorized at \$8.5 million in the National Defense Authorization Act for Fiscal Year 2014, Public Law 113-66. However, project funds were not included in the Consolidated Appropriations Act, 2014. Division J of the accompanying Joint Explanatory Statement explains that fiscal constraints did not allow for the funding of all authorized projects but encourages the Department to fund these authorized projects with Military Construction appropriations that become available.

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This is a life, health and safety requirement. Failure to construct this facility continues to expose fire department personnel to toxins, impacts their quality of life, and requires that critical support equipment be parked outside the facility

Source of Funds: The required funds are available from bid savings on the following projects.

(Dollars in Thousands)

| <u>Location & Project</u> | <u>Fiscal Year</u> | <u>Amount Appropriated^{1/}</u> | <u>Current Working Estimate^{2/}</u> | <u>Proposed Reprogramming</u> |
|---|--------------------|---|--|-------------------------------|
| Shaikh Isa AB, Barhain North Apron Expansion | 2011 | 37,486 | - | 8,500 |

1/ Appropriated amounts are net of rescissions and reprogrammings actions

2/ A Title 10 USC §2853 notification was submitted to Congress on July 24, 2014

Bid Expiration Date: Not Applicable
Military Construction, Air Force
Reprogramming Request

Installation: Joint Region Marianas - Andersen AFB, GU
Project: PRTC Silver Flag Fire Rescue & Emergency Management Training Facility
Authorization: National Defense Authorization Act for Fiscal Year 2014, P.L. 113-66

Estimated Cost (\$000):

| | |
|--|-------|
| Appropriated | - |
| Previously Reprogrammed (Prior Approval) | - |
| Requested Reprogramming | 4,092 |
| Total Estimated Cost | 4,092 |

Description: This project constructs a Silver Flag fire rescue and emergency management training facility using conventional design and construction methods to accommodate the transfer of this mission from Kadena Air Base, Japan to the Pacific Air Forces (PACAF) Regional Training Center at Joint Region Marianas – Andersen AFB, Guam.

Justification: The PACAF Regional Training Center consolidates expeditionary combat support units across the Pacific and Northwest Field and moves the Silver Flag mission from Kadena Air Base, Japan. This center supports the training of U.S. forces and partners with other nations in the Pacific. This facility supports the training of fire rescue and emergency management specialists. Fire rescue functions include structural fire fighting and crash rescue and recovery. Emergency management functions include managing base-wide chemical, biological, radiological, nuclear, or high yield explosive detection and response.

The PACAF Silver Flag mission is currently located at Kadena AB, Japan. Japanese law precludes entry of units from other nations, which impedes efforts to partner with other nations. Moving to Andersen AFB, allows partnering with other nations, consolidates the Silver Flag unit with its parent 554th Red Horse Squadron, and improves emergency management training.

The PRTC Silver Flag Fire Rescue & Emergency Management Training Facility project was authorized at \$4.6 million in the National Defense Authorization Act for Fiscal Year 2014, Public Law 113-66. However, project funds were not included in the Consolidated Appropriations Act, 2014. Division J of the accompanying Joint Explanatory Statement explains that fiscal constraints did not allow for the funding of all authorized projects but encourages the Department to fund these authorized projects with Military Construction appropriations that become available.

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This reprogramming action uses bid savings realized from other military construction appropriations to fully fund this project. Failure to construct this facility will critically impact the Air Force's ability partner with other nations and effectively train fire rescue, emergency management and disaster response personnel.

Source of Funds: The required funds are available from bid savings on the following projects.

| <u>Location & Project</u> | <u>Fiscal Year</u> | <u>Amount Appropriated^{1/}</u> | (Dollars in Thousands) | |
|--|--------------------|---|---------------------------------|-------------------------------|
| | | | <u>Current Working Estimate</u> | <u>Proposed Reprogramming</u> |
| Luke AFB, AZ F-35 Squadron Operations/ Aircraft Maintenance Unit #3 | 2014 | 21,400 | 17,539 | 2,600 |
| Nellis AFB, NV Add RPA Weapons School Facility | 2014 | 20,000 | 16,321 | <u>1,492</u> |
| Total | | | | <u>4,092</u> |

1/ Appropriated amounts are net of rescissions and reprogrammings actions

Bid Expiration Date: Not Applicable

Military Construction, Defense-Wide

Reprogramming Request

Installation: Brussels, Belgium

Project: NATO Headquarters Facility Fit-out

Authorization: National Defense Authorization Act for Fiscal Year (FY) 2014, P.L. 113-66

Estimated Cost (\$000):

| | |
|-------------------------|----------|
| Previously Appropriated | 29,100 |
| Requested Reprogramming | 6,700 |
| Total Estimated Cost | \$35.800 |

Description: At the North Atlantic Treaty Organization's (NATO) 50th Anniversary Summit in Washington in 1999, Alliance Heads of State or Government agreed to build a new headquarters facility. In addition to each NATO Member Nation contributing to the construction of the main NATO Headquarters Facility, each Member Nation is also responsible for the fit-out costs for the area of the building they will occupy. Fit-out costs include design, constructing interior walls and doors, other fit out requirements including, but not limited to, electrical and HVAC distribution, sprinkler systems, lighting, telephone systems, technical and physical security equipment, and technical rooms.

The Department of State (DoS) and the Department of Defense (DoD) have agreed that the DoS will be responsible for funding the fit-out of the space occupied by the U.S. Mission at NATO within the new NATO Headquarters Facility and DoD will be responsible for funding the fit-out of the space occupied by the U.S. Military Delegation (MILDEL). The project is being managed by the DoS Bureau of Overseas Buildings Operations (OBO).

Justification: Additional funding is required due to a higher than anticipated construction contract award. These additional costs are related to Belgian labor restrictions and NATO-imposed access restrictions to the work site. DoD and DoS will proportionally share in the cost increase. The DoD share is \$6.7 million.

A 10 U.S.C. §2853 cost increase notification, dated September 10, 2014, was sent to the congressional committees.

Source of Funds: Bid savings from the following project are available to fund this requirement.

| <u>Project/Location</u> | <u>Fiscal Year</u> | (Dollars in Thousands) | | |
|--|--------------------|-----------------------------|---------------------------------|-------------------------------|
| | | <u>Amount Appropriated*</u> | <u>Current Working Estimate</u> | <u>Proposed Reprogramming</u> |
| Transient Wounded Warrior Lodging/ Bethesda Naval Hospital, MD | 2011 | 61,899 | 54,375 | 6,700 |

*reflects reductions associated with the FY 2013 sequestration order.

A 10 U.S.C. §2853 cost increase notification, dated October 27, 2011, was sent to the congressional committees.