

# **Fiscal Year 2024 Budget Estimates**

## **Defense POW/MIA Accounting Agency**



**March 2023**

**Defense Personnel Accounting Agency  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2024 Budget Estimates**

**Operation and Maintenance, Defense-Wide Summary (\$ in thousands)  
Budget Activity (BA) 4: Administration and Service-wide Activities**

	<u>FY 2022 Actuals</u>	<u>Price Change</u>	<u>Program Change</u>	<u>FY 2023 Enacted</u>	<u>Price Change</u>	<u>Program Change</u>	<u>FY 2024 Estimate</u>
DPAA	129,555	3,726	16,740	150,021	4,946	40,992	195,959

- Includes enacted funding in the Ukraine Supplemental Appropriation Act, 2023 (Division B of Public Law 117-180), Additional Ukraine Supplemental Appropriation Act, 2023 (Division M of Public Law 117-328) and Disaster Relief Supplemental Appropriation Act, 2023 (Division N of Public Law 117-328).

**I. Description of Operations Financed:**

The Defense POW/MIA Accounting Agency (DPAA) leads the national effort to develop and implement the Department of Defense (DoD) policy on all matters relating to personnel accounting from past conflicts, and leading the Secretary of Defense’s (SECDEF) comprehensive, coordinated integrated and fully resourced program to account for person who are unaccounted for from World War II, the Korean War, Cold War, Indochina (Vietnam) War, Persian Gulf War, the Iraq Theater of Operations, and other conflicts or incidents as the SECDEF directs. As part of this program DPAA conducts global research, investigation, recovery, and laboratory operations to identify designated personnel from past conflicts, ensure timely and accurate information is provided to the families of missing personnel, share their stories, and, when possible, bring home their remains. The DPAA provides analytical support to official United States delegations and engages in technical discussions with host nation officials in over 40 countries. Additionally, the DPAA is continuing to implement the transformation of the DoD’s personnel accounting for past conflicts through enhanced strategic partnerships to more effectively account for missing personnel and to ensure their families receive accurate information.

**Past Conflict Personnel Accounting Activities: FY 2024 request: +\$30,048**

Past conflict personnel accounting activities begin with research and analysis. Whether developing information for inclusion in a missing person’s individual case file, preparing to communicate with a family at a Family Member Update (FMU) or Annual Government Briefing (AGB), identifying locations for an onsite field investigation or recovery effort, identifying remains in one of our two laboratories, or preparing the products that will go to a family in the form of an accounting packet, research and analysis lays the groundwork for all DPAA past conflict personnel accounting activities.

We conduct research and analysis in U.S. and foreign archives, analyzing data, creating, and maintaining comprehensive records (including lists of unaccounted-for persons by conflict), interviewing witnesses, and investigating losses. By harnessing the capabilities inherent in our Case Management System (CMS), sharing the most effective practices across our research staff, and leveraging the capabilities of partners, DPAA research and analysis activities increase the efficiency of all other accounting and communicating activities.

The result of research and analysis activities is progression to organic (DPAA military, civilian, and contract personnel) or partner (Colleges and Universities, Veteran, and non-profit organizations, etc.) conducted field activities to investigate, excavate, disinter, recover, and identify those

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**I. Description of Operations Financed: (Cont.)**

unaccounted for from past conflicts. DPAA personnel manage and oversee all facets of field activities including planning, international negotiations, coordination with host nations for in-country support, logistics, communications, and command and control to achieve access to loss sites and information that leads to the recovery of artifacts or remains. The culmination of this effort is an increase the number of personnel accounted for annually while providing the results of all our accounting efforts to the families of the missing, even when it does not result in a missing person being accounted for.

Upon completion of a field activity mission, material evidence, osseous (bone) and dental evidence, and other items collected related to crash sites and personnel losses is transferred to one of two DPAA laboratories to perform forensic and anthropological analysis. The analysis performed at these laboratories is critical for accurate and scientific identification of remains and is coordinated with the Armed Forces DNA Identification Laboratory (AFDIL) and Service Casualty Offices (SCO).

The time cycle for a case to progress from research and analysis to investigation and recovery field activities and the collection, accession of evidence, material, and remains, to laboratory forensic and anthropological analysis leading to an identification, and ultimately a servicemember accounted for can be less than a year to more than a decade.

To increase the pace and scope of accurate research, investigations, and analysis to enhance the accounting and communications processes and sustain the capability and capacity to account for more than 200 unaccounted for personnel DPAA is requesting an increase of \$30,048 thousand in FY 2024 specifically for past conflict personnel accounting field operations. DPAA has set ambitious objectives to progressively increase the number of individuals accounted for, with the largest part of the increase, approximately \$22,000 thousand, focused on Vietnam War losses. Funds will support an additional nine investigation teams and as many as 40 recovery teams, leading to the potential closing of 13 sites. For World War II cases approximately \$8,000 thousand will support an increase of 27 investigation teams and 28 recovery teams, and the potential closure of 14 sites in both Europe and the Pacific areas of responsibility.

**Communications and Engagement with the Families of the Missing from Designated Past Conflicts:**

Pursuant to Title 10 § 1501, the Department is responsible for informing the families, Congress, veteran's service organizations, military service organizations, family support groups, and the public about missing personnel and ongoing efforts to recover, identify, and account for them. . This is the second key aspect of DPAA's mission; communicate all available information concerning unaccounted for DoD personnel and designated civilians to family members.

To provide information and build trust with families we maintain open channels of communication through Family Member Updates (FMU) and Annual Government Briefings (AGB) engagements. DPAA plans for four FMUs and two AGB engagements in FY 2024. FMUs are planned for, Kansas City, KS, Phoenix, AZ, Atlanta, GA, and Billings, MT. AGBs for the Korea/Cold War and Vietnam War are planned for late summer 2024 in the National Capital Region. During these briefings, USG-officials brief on government procedures, processes, and efforts to account for missing personnel. FMUs and AGBs also provide an opportunity for SCOs to collect DNA family reference samples, vital for laboratory forensic analysis, and share information on DoD personnel accounting and recovery activities with families of missing persons.

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**I. Description of Operations Financed: (Cont.)**

Also, DPAA has a robust program to respond to requests for information from families of the missing, veterans, the public, and members of Congress, and provide documents to the Library of Congress and the National Archives for public access.

**Business Operations: FY 2024 request: +\$9,109 thousand**

Business operations functions performed by DPAA Information Technology, Logistics, Security, Policy and Plans, Human Capital, Acquisition, and Comptroller Directorates perform vital enterprise, end-to-end business processes to meet Defense Agency responsibilities and fully support the execution of DPAA's two statutory missions: accounting for the missing from designated past conflicts and communication with the families of the missing.

Many functions of DPAA business operations rely on intergovernmental agreements, functions, and expertise of other Defense Agencies and Field Activities to fully perform. Those DAFAs include Washington Headquarters Service (WHS), Defense Finance and Accounting Service (DFAS), Defense Information Systems Agency (DISA), and Defense Counterintelligence and Security Agency (DCSA).

DPAA Headquarters currently occupies approximately 25,000 square feet of leased space in Arlington, Virginia. DPAA has been advised the lessor will not renew the DPAA's lease upon expiration. The funding will be used for Conventional/SCIF construction, Information and Technology, Furniture, Security Infrastructure, and Moving Costs.

**II. Force Structure Summary:**

Not Applicable.

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**III. Financial Summary (\$ in Thousands):**

	<b>FY 2022 <u>Actuals</u></b>	<b>Budget <u>Request</u></b>	<b>FY 2023</b>			<b>Current <u>Enacted</u></b>	<b>FY 2024 <u>Estimate</u></b>
			<b><u>Congressional Action</u></b>				
			<b><u>Amount</u></b>	<b><u>Percent</u></b>	<b><u>Appropriated</u></b>		
<b><u>A. BA Subactivities</u></b>							
4. Administration and Servicewide Activities	\$129,555	\$150,021	\$0	0.00%	\$150,021	\$150,021	\$195,959
<b>Total</b>	<b>\$129,555</b>	<b>\$150,021</b>	<b>\$0</b>	<b>0.00%</b>	<b>\$150,021</b>	<b>\$150,021</b>	<b>\$195,959</b>

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b><u>B. Reconciliation Summary</u></b>	<b><u>Change FY 2023/FY 2023</u></b>	<b><u>Change FY 2023/FY 2024</u></b>
<b>BASELINE FUNDING</b>	<b>\$150,021</b>	<b>\$150,021</b>
Congressional Adjustments (Distributed)	0	
Congressional Adjustments (Undistributed)	0	
Adjustments to Meet Congressional Intent	0	
Congressional Adjustments (General Provisions)	0	
<b>SUBTOTAL APPROPRIATED AMOUNT</b>	<b>150,021</b>	
Fact-of-Life Changes (2023 to 2023 Only)	0	
<b>SUBTOTAL BASELINE FUNDING</b>	<b>150,021</b>	
Supplemental	0	
Reprogrammings	0	
Price Changes		4,946
Functional Transfers		0
Program Changes		40,992
<b>CURRENT ESTIMATE</b>	<b>150,021</b>	<b>195,959</b>
Less: Supplemental	0	
<b>NORMALIZED CURRENT ESTIMATE</b>	<b>\$150,021</b>	<b>\$195,959</b>

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b>FY 2023 President's Budget Request (Amended, if applicable)</b> .....	<b>\$150,021</b>
1. Congressional Adjustments .....	\$0
a) Distributed Adjustments.....	\$0
b) Undistributed Adjustments .....	\$0
c) Adjustments to Meet Congressional Intent.....	\$0
d) General Provisions .....	\$0
<b>FY 2023 Appropriated Amount</b> .....	<b>\$150,021</b>
2. Supplemental Appropriations .....	\$0
a) Supplemental Funding.....	\$0
3. Fact-of-Life Changes.....	\$0
a) Functional Transfers.....	\$0
b) Technical Adjustments .....	\$0
c) Emergent Requirements.....	\$0
<b>FY 2023 Baseline Funding</b> .....	<b>\$150,021</b>
4. Reprogrammings (Requiring 1415 Actions).....	\$0
a) Increases .....	\$0

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**III. Financial Summary (\$ in Thousands): (Cont.)**

b) Decreases .....	\$0
<b>Revised FY 2023 Estimate.....</b>	<b>\$150,021</b>
5. Less: Item 2, Supplemental Appropriation and Item 4, Reprogrammings .....	\$0
a) Less: Supplemental Funding.....	\$0
<b>FY 2023 Normalized Current Estimate .....</b>	<b>\$150,021</b>
6. Price Change .....	\$4,946
7. Functional Transfers .....	\$0
a) Transfers In .....	\$0
b) Transfers Out.....	\$0
8. Program Increases.....	\$40,992
a) Annualization of New FY 2023 Program .....	\$0
b) One-Time FY 2024 Increases .....	\$9,109
1) DPAA Headquarters relocation cost.....	\$9,109
One-time increase funds the potential relocation of the DPAA's Headquarters facility. DPAA Headquarters currently occupies approximately 25,000 square feet of leased space in Arlington, Virginia. DPAA has been advised the lessor will not renew the DPAA's lease upon expiration. The funding will be used for Conventional/SCIF construction, Information and Technology, Furniture, Security Infrastructure, and Moving Costs.	
c) Program Growth in FY 2024 .....	\$31,883



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**III. Financial Summary (\$ in Thousands): (Cont.)**

1) Financial Improvement Audit Remediation (FIAR) support services .....	\$377
Contract support required to meet the Department's audit, financial statement, risk management, and internal control goals.	
2) Increase one civilian FTE and one additional working day .....	\$398
DPAA anticipates gaining one civilian FTE as we continue to hire historians and researchers to support increased field investigation and recovery operations.	
3) Increase past conflict personnel accounting investigation and recovery field operations.....	\$30,048
To increase the pace and scope of accurate research, investigations, and analysis to enhance the accounting and communications processes and sustain the capability and capacity to account for more than 200 unaccounted for personnel DPAA is requesting an increase of \$30,048 thousand in FY 2024 specifically for past conflict personnel accounting field operations. DPAA has set ambitious objectives to progressively increase the number of individuals accounted for, with the largest part of the increase, approximately \$22,000 thousand, focused on Vietnam War losses. Funds will support an additional nine investigation teams and as many as 40 recovery teams, leading to the potential closing of 13 sites of the DPAA's Master Excavation List (MEL). For World War II cases, approximately \$8,000 thousand will support an increase of 27 investigation teams and 28 recovery teams, and the potential closure of 14 sites from the MEL in both Europe and the Pacific areas of responsibility. Requested funding will support travel, transportation, supplies, and host nation payment to facilitate country access and increase the number of organic field investigation and recovery activities.	
4) Increased Partnership and Innovation activities.....	\$1,060
Continued planned growth of Partnership and Innovation activities with R-1 education institutions to support past conflict personnel accounting research and field activities.	
9. Program Decreases .....	\$0
a) Annualization of FY 2023 Program Decreases .....	\$0
b) One-Time FY 2023 Increases .....	\$0
c) Program Decreases in FY 2024 .....	\$0
<b>FY 2024 Budget Request .....</b>	<b>\$195,959</b>

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**IV. Performance Criteria and Evaluation Summary:**

	FY 2022 Actual	FY 2023 Estimate	FY 2024 Estimate
Personnel Accounted for	166	200	205
Laboratory Accessions	299	350	385
Attendance at Family Member Updates and Annual Government Briefings	2,200	2,200	2,200
Note: FY 2022 value estimated due to virtual meetings held during Covid-19 pandemic.			

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**V. Personnel Summary:**

	<u>FY 2022</u>	<u>FY 2023</u>	<u>FY 2024</u>	<u>Change FY 2022/ FY 2023</u>	<u>Change FY 2023/ FY 2024</u>
<b>Active Military End Strength (E/S) (Total)</b>	<b>274</b>	<b>274</b>	<b>274</b>	<b>0</b>	<b>0</b>
Officer	85	85	85	0	0
Enlisted	189	189	189	0	0
<b>Civilian End Strength (Total)</b>	<b>305</b>	<b>328</b>	<b>334</b>	<b>23</b>	<b>6</b>
U.S. Direct Hire	283	306	312	23	6
<b>Total Direct Hire</b>	<b>283</b>	<b>306</b>	<b>312</b>	<b>23</b>	<b>6</b>
Foreign National Indirect Hire	22	22	22	0	0
<b>Active Military Average Strength (A/S) (Total)</b>	<b>274</b>	<b>274</b>	<b>274</b>	<b>0</b>	<b>0</b>
Officer	85	85	85	0	0
Enlisted	189	189	189	0	0
<b>Civilian FTEs (Total)</b>	<b>299</b>	<b>328</b>	<b>329</b>	<b>29</b>	<b>1</b>
U.S. Direct Hire	277	306	307	29	1
<b>Total Direct Hire</b>	<b>277</b>	<b>306</b>	<b>307</b>	<b>29</b>	<b>1</b>
Foreign National Indirect Hire	22	22	22	0	0
<b>Average Annual Civilian Salary (\$ in thousands)</b>	<b>160.1</b>	<b>165.4</b>	<b>176.5</b>	<b>5.4</b>	<b>11.1</b>
<b>Contractor FTEs (Total)</b>	<b>75</b>	<b>75</b>	<b>75</b>	<b>0</b>	<b>0</b>

**Personnel Summary Explanations:**

DPAA is experiencing a longer time-to-hire process and anticipates slow civilian on-board strength growth in FY 2024.

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

	FY 2022 Program	Change from FY 2022 to FY 2023		FY 2023 Program	Change from FY 2023 to FY 2024		FY 2024 Program
		Price Growth	Program Growth		Price Growth	Program Growth	
101 EXEC, GEN'L & SPEC SCHEDS	46,842	1,935	5,487	54,264	2,728	-723	56,269
121 PCS BENEFITS	0	0	0	0	0	500	500
<b>0199 TOTAL CIVILIAN PERSONNEL COMPENSATION</b>	<b>46,842</b>	<b>1,935</b>	<b>5,487</b>	<b>54,264</b>	<b>2,728</b>	<b>-223</b>	<b>56,769</b>
308 TRAVEL OF PERSONS	7,113	149	2,738	10,000	220	5,780	16,000
<b>0399 TOTAL TRAVEL</b>	<b>7,113</b>	<b>149</b>	<b>2,738</b>	<b>10,000</b>	<b>220</b>	<b>5,780</b>	<b>16,000</b>
631 NAVY BASE SUPPORT (NFESC)	0	0	1,027	1,027	56	971	2,054
647 DISA ENTERPRISE COMPUTING CENTERS	0	0	2,301	2,301	152	2,149	4,602
678 DISA IT CONTRACTING SERVICES	0	0	6,521	6,521	147	-3,796	2,872
696 DFAS FINANCIAL OPERATION (OTHER DEFENSE AGENCIES)	1,065	58	-123	1,000	8	992	2,000
<b>0699 TOTAL OTHER FUND PURCHASES</b>	<b>1,065</b>	<b>58</b>	<b>9,726</b>	<b>10,849</b>	<b>363</b>	<b>316</b>	<b>11,528</b>
771 COMMERCIAL TRANSPORT	314	7	6,730	7,051	141	6,903	14,095
<b>0799 TOTAL TRANSPORTATION</b>	<b>314</b>	<b>7</b>	<b>6,730</b>	<b>7,051</b>	<b>141</b>	<b>6,903</b>	<b>14,095</b>
901 FOREIGN NATIONAL INDIRECT HIRE (FNIH)	1,019	42	-1,061	0	0	1,300	1,300
912 RENTAL PAYMENTS TO GSA (SLUC)	1,475	31	-6	1,500	33	9,076	10,609
913 PURCHASED UTILITIES (NON-FUND)	0	0	1,100	1,100	24	-893	231
914 PURCHASED COMMUNICATIONS (NON-FUND)	3,971	83	-3,185	869	19	850	1,738
915 RENTS (NON-GSA)	113	2	380	495	11	-11	495
920 SUPPLIES & MATERIALS (NON-FUND)	1,712	36	-529	1,219	27	18	1,264
921 PRINTING & REPRODUCTION	17	0	-16	1	0		1
922 EQUIPMENT MAINTENANCE BY CONTRACT	11,431	240	-11,451	220	5	215	440
923 FACILITIES SUST, REST, & MOD BY CONTRACT	10	0	4,887	4,897	108	-108	4,897
925 EQUIPMENT PURCHASES (NON-FUND)	5,685	119	-4,461	1,343	30	6,018	7,391
932 MGT PROF SUPPORT SVCS	25,447	534	-11,426	14,555	320	-320	14,555
955 OTHER COSTS (MEDICAL CARE)	5	0	-5	0	0	0	0
987 OTHER INTRA-GOVT PURCH	5,871	123	8,464	14,458	318	425	15,201

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

	FY 2022 Program	Change from FY 2022 to FY 2023		FY 2023 Program	Change from FY 2023 to FY 2024		FY 2024 Program
		Price Growth	Program Growth		Price Growth	Program Growth	
988 GRANTS	17,465	367	-1,032	16,800	370	12,367	29,537
989 OTHER SERVICES	0	0	6,400	6,400	141	-1,041	5,500
990 IT CONTRACT SUPPORT SERVICES	0	0	4,000	4,000	88	320	4,408
<b>0999 TOTAL OTHER PURCHASES</b>	<b>74,221</b>	<b>1,577</b>	<b>-7,941</b>	<b>67,857</b>	<b>1,494</b>	<b>28,216</b>	<b>97,567</b>
<b>9999 GRAND TOTAL</b>	<b>129,555</b>	<b>3,726</b>	<b>16,740</b>	<b>150,021</b>	<b>4,946</b>	<b>40,992</b>	<b>195,959</b>

FY 2023 OP-32 Code 634, NAVFEC no longer exists within the structure - value entered into OP-32 Code 631.