

# **Fiscal Year (FY) 2023 Budget Estimates**

## **Overseas Operations Costs Appendix**

**Defense Security Cooperation Agency**



**April 2022**

**Defense Security Cooperation Agency  
Overseas Operations Costs  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed:**

**The Defense Security Cooperation Agency's (DSCA) Fiscal Year 2023 Overseas Operations Costs, Operation and Maintenance, Defense-Wide request is \$1,695,333 thousand.** The DSCA's mission is to advance U.S. defense and foreign policy interests by building the capacity of foreign partners in order to encourage and enable allies and partners to respond to shared challenges. DSCA does this by 1) Executing Title 10 United States Code directives, to include organizing, equipping, and training forces for the conduct of prompt and sustained combat operations on land and 2) Accomplishing missions assigned by the President, Secretary of Defense, and combatant commanders.

**International Security Cooperation Programs (ISCP):** The ISCP account leverages existing tools and authorities to enhance the United States' ability to support the Geographic Combatant Commands' theater security cooperation plans. These plans support partner nations in U.S. objectives toward counterterrorism, crisis response and other transnational threats, as well as other combat operations that directly support U.S. national security interests. The ISCP account serves as a vital tool in strategic competition, countering transnational threats, and preparing allies and partners to operate in lieu of, or in coalition with, U.S. forces. Activities funded through the ISCP account primarily assist Geographic Combatant Commands' efforts pursuant to Section 333 and Section 332 of Chapter 16, 10 U.S. Code to create efficient and effective strategic outcomes aligned with national security and defense strategic objectives. Such activities enable training with and equipping of foreign security forces, support for operations, capacity building, and engagements between the Department and allied / partner nation security forces and institutions. In addition to providing partners with operational training, equipment, and services, funds will support the development of partners' institutional capacity to absorb, employ, and sustain new capabilities across their joint forces and foster collaboration both internally and regionally. Funding supports security cooperation activities in the U.S. Central Command and U.S. Africa Command areas of responsibility, as well as counter-terrorism and border security capacity building efforts in the U.S. European Command and the U.S. Indo-Pacific Command areas of responsibility. In FY 2021, the Ministry of Defense Advisors Program (Afghanistan) and the Security Cooperation Account were both consolidated into the ISCP account.

**U.S. AFRICA COMMAND (USAFRICOM)**

The Department proposes allocating funding for security cooperation activities in the USAFRICOM region to counter terrorist groups and simultaneously promote stability in the region. Funds will be used to assist countries in: (1) U.S.-partner interoperability and collaboration; (2) securing their respective borders; (3) denying access to Violent Extremist Organizations (VEOs); (4) conducting effective counter-incursion operations to disrupt VEOs; (5) enabling African partners to interdict illicit trafficking in arms, drugs, money, natural resources, and people that enable VEOs to grow and threaten U.S. and partner nations' interests; and (6) develop institutional capacity among partners.

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**I. Description of Operations Financed: (Cont.)**

**U.S. CENTRAL COMMAND (USCENTCOM)**

The Department proposes allocating funding for security cooperation activities throughout the USCENTCOM area of responsibility (AOR) to support partners in countering malign influence, and combatting terrorist groups including the Islamic State of Iraq and Syria, Al-Qaeda (AQ), and other regionally-based VEOs that take advantage of regional instability or engage in illicit trafficking of narcotics and weapons. Funds will be used to build the partners capabilities to conduct counterterrorism operations and maritime and border security operations.

**U.S. EUROPEAN COMMAND (USEUCOM)**

The Department proposes allocating funding for security cooperation activities throughout the USEUCOM area of responsibility to counter Russian aggression and malign influence and defeat the Islamic State of Iraq and Syria (ISIS), al-Qaeda (AQ), and affiliates and foreign terrorist fighter flow threats in order to secure NATO's southern flank. It will also fund the capacity building of partners to counter emerging security challenges and the potential threat stemming from VEO migration across the Mediterranean Sea and maritime domain awareness in the Arctic.

**U.S. INDO-PACIFIC COMMAND (INDOPACOM)**

The Department proposes allocating funding for security cooperation activities in the USINDOPACOM AOR to counter regional violent extremist organizations, ISIS and AQ-aligned threat groups, and other transnational threats and threats to U.S. interests. Activities will help disrupt the spread of terrorism and foreign fighter flows, preclude the use of the region as a safe haven and support node for illicit activities. ISCP Account funding will assist countries in denying access to VEOs and conducting effective counter-terrorism (CT) operations to disrupt terrorist activity. Partner nations continue to deter the expansion of illicit activity across USINDOPACOM, in both the maritime and land domains (with the maritime being the focal point). Activities will include operational training and provisioning of equipment and the development of partners' institutional and operational capacities. These activities will foster joint and combined collaboration and build interoperability among regional partners.

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**I. Description of Operations Financed: (Cont.)**

**Coalition Support Funds (CSF):** CSF provides reimbursable and non-reimbursable assistance to eligible cooperating nations that have committed forces to assist in military operations to counter the Islamic State of Iraq and Syria (ISIS), and formerly to support military operations in Afghanistan. The CSF are available to reimburse key cooperating nations for allowable expenses incurred while supporting U.S. military operations. It further provides the non-reimbursable assistance through the Coalition Readiness Support Program (CRSP), which provides for the procurement and provision of specialized training, supplies, and specialized equipment to eligible coalition forces that supported U.S. led operations in Afghanistan and current support to Counter-ISIS activities. The Department anticipates an increase in CSF reimbursement claims for allowable prior year expenses as eligible nations completed their drawdown in Afghanistan last year. The forecasted CRSP assistance in FY 2023 will provide support to eligible cooperating nations supporting military operations to counter ISIS.

**Lift and Sustain:** The Lift and Sustain program provided funds to transport eligible foreign forces supporting U.S. led operations in Afghanistan and to counter ISIS; as well as provide sustainment and subsistence while eligible foreign forces serve with U.S. Forces in U.S. led operations. Lift and Sustain funding enabled coalition forces that lacked the financial means to remain in theater and to continue to contribute to U.S. national security operations. Following the drawdown of forces in Afghanistan, Congress reduced DSCA's FY 2022 Lift and Sustain request to zero and DSCA has not included for Lift and Sustain funding in the FY 2023 budget request.

**Ukraine Security Assistance Initiative (USAI):** The Ukraine Security Assistance Initiative (USAI) will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity. This funding provides assistance and support to the military and national security forces of Ukraine, and to other forces or groups recognized by and under the authority of the Government of Ukraine, including governmental entities within Ukraine, engaged in resisting Russian aggression. USAI also funds the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.

**Border Security:** The FY 2023 request includes operational support programs focused on border security in association with the Defeat-ISIS efforts. The Border Security program enhances the United States' ability to support partner nations' response to crises and transnational threats, as well as operations that support U.S. national security objectives. The Department will program activities through the 10 U.S.C. section 331 operational support authority, as well as other authorities pursuant to Chapter 16 of Title 10. Funding will address urgent and emergent operational support requirements to stem ISIS, Al-Qaeda, and other violent extremist organizations' operations globally by helping allies and partners degrade the flow of hostile fighters.

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**II. Force Structure Summary:**

Not Applicable.

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**III. Financial Summary (\$ in Thousands):**

	FY 2021 <u>Actuals</u>	Budget <u>Request</u>	FY 2022 <u>Congressional Action</u>			Current <u>Enacted</u>	FY 2023 <u>Request</u>
			<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>		
<b>BA Subactivities</b>							
<b>EDI</b>	<b>\$275,738</b>	<b>\$250,000</b>	<b>\$50,000</b>	<b>20.00%</b>	<b>\$300,000</b>	<b>\$300,000</b>	<b>\$300,000</b>
Ukraine Security Assistance Initiative	\$275,738	\$250,000	\$50,000	20.00%	\$300,000	\$300,000	\$300,000
<b>OFS</b>	<b>\$202,454</b>	<b>\$0</b>	<b>\$0</b>	<b>0.00%</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Coalition Support Funds	\$121,937	\$0	\$0	0.00%	\$0	\$0	\$0
International Security Cooperation Programs (Afghanistan)	\$15,300	\$0	\$0	0.00%	\$0	\$0	\$0
Lift and Sustain	\$65,217	\$0	\$0	0.00%	\$0	\$0	\$0
<b>OIR</b>	<b>\$127,842</b>	<b>\$370,000</b>	<b>\$0</b>	<b>0.00%</b>	<b>\$370,000</b>	<b>\$370,000</b>	<b>\$520,000</b>
Border Security	\$127,842	\$370,000	\$0	0.00%	\$370,000	\$370,000	\$520,000
<b>Other Theater Requirements and Related Missions</b>	<b>\$559,076</b>	<b>\$841,898</b>	<b>\$8,328</b>	<b>0.99%</b>	<b>\$850,226</b>	<b>\$850,226</b>	<b>\$875,333</b>
Coalition Support Funds	\$0	\$60,000	\$-10,000	-16.67%	\$50,000	\$50,000	\$30,000
International Security Cooperation Programs	\$559,076	\$625,212	\$150,014	23.99%	\$775,226	\$775,226	\$845,333
International Security Cooperation Programs (Afghanistan)	\$0	\$6,686	\$-6,686	100.00%	\$0	\$0	\$0
Lift and Sustain	\$0	\$150,000	\$-125,000	-83.33%	\$25,000	\$25,000	\$0
<b>SUBACTIVITY GROUP TOTAL</b>	<b>\$1,165,110</b>	<b>\$1,461,898</b>	<b>\$58,328</b>	<b>3.99%</b>	<b>\$1,520,226</b>	<b>\$1,520,226</b>	<b>\$1,695,333</b>

<u>Summary by Operation</u>	FY 2021 <u>Actuals</u>	FY 2022 <u>Enacted</u>	FY 2023 <u>Request</u>
Operation FREEDOM'S SENTINEL (OFS)	\$202,454	\$0	\$0
Operation INHERENT RESOLVE (OIR)	\$127,842	\$370,000	\$520,000
European Deterrence Initiative (EDI)	\$275,738	\$300,000	\$300,000
Other Theater Requirements and Related Missions	\$559,076	\$850,226	\$875,333
<b>Operation Totals</b>	<b>\$1,165,110</b>	<b>\$1,520,226</b>	<b>\$1,695,333</b>

\*Overseas Operations costs accounted for in the base budget: \$1,695,333 thousand.

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b><u>B. Reconciliation Summary</u></b>	<b><u>Change FY 2022/FY 2022</u></b>	<b><u>Change FY 2022/FY 2023</u></b>
<b>Overseas Operations Funding</b>	<b>\$1,461,898</b>	<b>\$1,520,226</b>
Congressional Adjustments (Distributed)	58,328	
Congressional Adjustments (Undistributed)	0	
Adjustments to Meet Congressional Intent	0	
Congressional Adjustments (General Provisions)	0	
Carryover	0	
<b>SUBTOTAL APPROPRIATED AMOUNT</b>	<b>1,520,226</b>	
Fact-of-Life Changes (2022 to 2022 Only)	0	
<b>SUBTOTAL Overseas Operations Funding</b>	<b>1,520,226</b>	
Baseline Appropriation	0	
Reprogrammings	0	
Price Changes		31,925
Functional Transfers		0
Program Changes		143,182
<b>CURRENT ESTIMATE</b>	<b>1,520,226</b>	<b>1,695,333</b>
Less: Baseline Appropriation	0	
<b>NORMALIZED CURRENT ESTIMATE</b>	<b>\$1,520,226</b>	<b>\$1,695,333</b>

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b>FY 2022 President's Budget Request (Amended, if applicable)</b> .....	<b>\$1,461,898</b>
1. Congressional Adjustments .....	\$58,328
a) Distributed Adjustments.....	\$58,328
1) Coalition Support Funds .....	\$-10,000
2) International Security Cooperation Programs (Afghanistan).....	\$-6,686
3) International Security Cooperation Programs (CENTCOM) .....	\$-785
4) ISCP Account .....	\$150,799
5) Lift and Sustain .....	\$-125,000
6) Ukraine Security Assistance Initiative .....	\$50,000
b) Undistributed Adjustments .....	\$0
c) Adjustments to Meet Congressional Intent.....	\$0
d) General Provisions .....	\$0
e) Carryover.....	\$0
<b>FY 2022 Appropriated Amount</b> .....	<b>\$1,520,226</b>
2. Baseline Appropriations .....	\$0
a) Baseline Appropriation .....	\$0



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**III. Financial Summary (\$ in Thousands): (Cont.)**

3. Fact-of-Life Changes.....	\$0
a) Functional Transfers.....	\$0
b) Technical Adjustments .....	\$0
c) Emergent Requirements.....	\$0
<b>FY 2022 Overseas Operations Funding .....</b>	<b>\$1,520,226</b>
4. Reprogrammings (Requiring 1415 Actions).....	\$0
a) Increases .....	\$0
b) Decreases .....	\$0
<b>Revised FY 2022 Estimate.....</b>	<b>\$1,520,226</b>
5. Less: Baseline Appropriations .....	\$0
a) Less: Baseline Appropriations.....	\$0
<b>FY 2022 Normalized Current Estimate .....</b>	<b>\$1,520,226</b>
6. Price Change .....	\$31,925
7. Functional Transfers .....	\$0
a) Transfers In .....	\$0
b) Transfers Out.....	\$0

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**III. Financial Summary (\$ in Thousands): (Cont.)**

8. Program Increases .....	\$389,380
a) Annualization of New FY 2022 Program .....	\$0
b) One-Time FY 2023 Increases .....	\$0
c) Program Growth in FY 2023 .....	\$389,380
1) Border Security .....	\$150,000
Increase of \$150,000 thousand to Border Security reflects forecasted FY 2023 claims from Jordan, Tunisia, Lebanon, and Egypt. (FY 2022 Baseline: \$370,000 thousand)	
2) ISCP Account .....	\$29,380
Increase of \$29,290 thousand supports security cooperation activities conducted pursuant to 10 U.S.C. §332 (Institutional Capacity Building) and 10 U.S.C. §333 (Authority to build the capacity of foreign security forces). (FY 2022 Baseline: \$1,461,898 thousand)	
3) ISCP Account - Former Afghan Aircraft Utilization .....	\$160,000
Increase of \$160,000 thousand to support regional counterterrorism efforts. (FY 2022 Baseline: \$1,461,898 thousand)	
4) Ukraine Security Assistance Initiative .....	\$50,000
Increase of \$50,000 thousand in USAI program will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity. This funding provides assistance and support to the military and national security forces of Ukraine, and to other forces or groups recognized by and under the authority of the Government of Ukraine, including governmental entities within Ukraine, engaged in resisting Russian aggression. USAI also funds the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States. (FY 2022 Baseline: \$250,000 thousand)	
9. Program Decreases .....	\$-246,198
a) Annualization of FY 2022 Program Decreases .....	\$0

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**III. Financial Summary (\$ in Thousands): (Cont.)**

b) One-Time FY 2022 Costs..... \$-201,198

1) ISCP Account ..... \$-151,198

Decrease of \$151,198 thousand is attributed to one-time Congressional adds in FY22 supporting AFRICOM, CENTCOM, and EUCOM requirements.  
(FY 2022 Baseline: \$775,226 thousand)

2) Ukraine Security Assistance Initiative ..... \$-50,000

Increase of \$50,000 thousand in USAI program will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity. This funding provides assistance and support to the military and national security forces of Ukraine, and to other forces or groups recognized by and under the authority of the Government of Ukraine, including governmental entities within Ukraine, engaged in resisting Russian aggression. USAI also funds the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.  
(FY 2022 Baseline: \$250,000 thousand)

c) Program Decreases in FY 2023 ..... \$-45,000

1) Coalition Support Fund ..... \$-20,000

Reduction of funding of \$20,000 thousand in CSF is the result of revised forecasts for CSF and the Coalition Readiness Support Program (CRSP) following the withdrawal from Afghanistan.  
(FY 2022 Baseline: \$50,000 thousand)

2) Lift and Sustain ..... \$-25,000

Decrease of \$25,000 thousand in Lift and Sustain funding is the result of the reduction in Lift and Sustain requirements following the drawdown of forces in Afghanistan.  
(FY 2022 Baseline: \$25,000 thousand)

**FY 2023 Budget Request..... \$1,695,333**

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**IV. Performance Criteria and Evaluation Summary:**

Performance measures support oversight, planning, and implementation of the defense strategy and geographic combatant commanders' theater security cooperation strategies. These programs provide the Department the resources to strengthen and deepen partnerships across the globe to address a dynamic security environment and help manage fiscal realities. The Department must continue to coordinate planning to optimize the contributions of our allies and partners to their own security and combined activities.

**International Security Cooperation Programs (ISCP)**

**A. FY 2021 PLANS AND OBJECTIVES**

- The FY 2021 budget request aligned requirements with the key threats emphasized in national security and defense strategic guidance. The significant security cooperation initiative planning process is focused on transitioning from year-to-year activities to developing strategic, integrated security cooperation initiatives across the Future Years Defense Program. As DoD continues to plan for FY 2021 and beyond, the Department will increase oversight of requirements and ensure strategic alignment of priority funding requests with strategic guidance and allocate resources to strengthen alliances and attract new partners.

**B. FY 2022 PLANS AND OBJECTIVES**

- Activities previously funded with OCO are realigned to the base budget as enduring costs.

**C. FY 2023 PLANS AND OBJECTIVES**

- Costs for Enduring activities are requested in the base budget

**Ukraine Security Assistance Initiative (USAI)**

**A. FY 2021 PRIOR YEAR ASSESSMENT**

- FY 2021 funds continued to build Ukraine's capacity to defend its sovereignty and territorial integrity. This funding provides assistance and support to the military and national security forces of Ukraine, and to other forces or groups recognized by and under the authority of the Government of Ukraine, including governmental entities within Ukraine, engaged in resisting Russian aggression. USAI also funds the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.

**B. FY 2022 CURRENT YEAR ASSESSMENT**

- FY 2022 funds will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity. This funding provides assistance and support to the military and national security forces of Ukraine, and to other forces or groups recognized by and under the authority of the Government of Ukraine,

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**IV. Performance Criteria and Evaluation Summary:**

including governmental entities within Ukraine, engaged in resisting Russian aggression. USAI also funds the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.

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**IV. Performance Criteria and Evaluation Summary:**

**C. FY 2023 PLANS AND OBJECTIVES**

- FY 2023 funds will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity. This funding provides assistance and support to the military and national security forces of Ukraine, and to other forces or groups recognized by and under the authority of the Government of Ukraine, including governmental entities within Ukraine, engaged in resisting Russian aggression. USAI also funds the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.

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**V. Personnel Summary:**

N/A

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**VI. OP-32 Line Items:**

	<u>FY 2021 Program</u>	<u>Change from FY 2021 to FY 2022</u>		<u>FY 2022 Program</u>	<u>Change from FY 2022 to FY 2023</u>		<u>FY 2023 Program</u>
		<u>Price Growth</u>	<u>Program Growth</u>		<u>Price Growth</u>	<u>Program Growth</u>	
308 TRAVEL OF PERSONS	490	15	-6	499	10		509
<b>TOTAL TRAVEL</b>	<b>490</b>	<b>15</b>	<b>-6</b>	<b>499</b>	<b>10</b>	<b>0</b>	<b>509</b>
920 SUPPLIES & MATERIALS (NON-FUND)	35,740	1,072	-393	36,419	765	0	37,184
932 MGT PROF SUPPORT SVCS	7,411	222	-81	7,552	159	0	7,711
987 OTHER INTRA-GOVT PURCH	125,451	3,764	-1,380	127,835	2,685	0	130,520
989 OTHER SERVICES	996,018	29,881	322,022	1,347,921	28,306	143,182	1,519,409
<b>TOTAL OTHER PURCHASES</b>	<b>1,164,620</b>	<b>34,939</b>	<b>320,168</b>	<b>1,519,727</b>	<b>31,915</b>	<b>143,182</b>	<b>1,694,824</b>
<b>GRAND TOTAL</b>	<b>1,165,110</b>	<b>34,954</b>	<b>320,162</b>	<b>1,520,226</b>	<b>31,925</b>	<b>143,182</b>	<b>1,695,333</b>