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## DEFENSE COMMISSARY AGENCY (DeCA)

May 27, 2021

## Fiscal Year (FY) 2022 President's Budget May 2021

Department of Defense
OFFICE OF PREPUBLICATION AND SECURITY REVIEW

## OPERATING AND CAPITAL BUDGET

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## DEFENSE COMMISSARY AGENCY DeCA WORKING CAPITAL FUND FY 2022 EXECUTIVE SUMMARY

#### **OVERVIEW**

The Defense Commissary Agency's (DeCA) mission is to deliver a vital component of the military benefit system that provides grocery items at significant savings while enhancing quality of life and readiness. It is DeCA's vision to be THE grocery provider of choice for our eligible patrons – delivering a vital benefit exclusively for our military community and their families. DeCA's values are captured in the acronym "PASSION" (Pursue excellence, Accountable to our patrons, Sense of commitment and urgency, relevant and high Standards, Inspire trust and confidence, Ownership of our performance and behavior, and we are Necessary to support our patrons) which represent our guiding principles and intent to inspire ownership of performance and behavior, aid us in making the right decisions and define our culture. The commissary benefit encompasses:

- Providing a safe, secure shopping environment stateside and overseas
- Providing brand name and private label groceries and household products at a significant savings
- Enhancing readiness by providing safe, reliable, and affordable access to quality food for troops and their families around the world
- Providing a "sense of community" for military personnel and their families

DeCA has the responsibility to ensure that the commissary benefit is available to all eligible patrons so that they may take advantage of the significant savings offered. It is our intent to meet and or exceed our patrons' evolving expectations while operating as efficient as possible while we deliver this vital benefit in a way that optimizes the funding that is received.

### I. OPERATING AND CAPITAL BUDGETS

DeCA's budget includes three activities: Commissary Resale Stocks, Commissary Operations, and Surcharge Collections Trust Fund. Resale Stocks and Commissary Operations are managed in the DeCA working capital fund (WCF) (97X4930.004) while the Surcharge Collections account is managed through a separate trust revolving fund (97X8164).

The **Resale Stocks** business activity collects revenues from product sales in our commissary stores. Contract Authority provides the budget authority to replenish Resale Stocks and is based on annual sales projections in the most recent President's Budget.

The **Commissary Operations** business activity finances the operating costs of commissaries, headquarters operations, and field operating activities. The primary revenue source for this activity group is a direct appropriation. For FY 2022, DeCA's direct appropriation is \$1,162.1 million. Specific costs include civilian and military labor, labor contracts, transportation of commissary goods overseas, and other general and administrative support. Commissary Operations also receives limited additional revenues from manufacturers' coupon redemption fees, handling fees for tobacco products, and reimbursements for other

support. These collections generate Reimbursable Authority within the business activity. In addition, Commissary Operations also receives revenue generated from business like activities that involve variable pricing of grocery items and private label goods.

DeCA's **Surcharge Collections Trust Fund** is primarily financed by the five percent surcharge applied to patron sales. The fund also derives revenue from prompt payment discounts to vendor, sale of recycled cardboard and plastic, and a return on the sale of used surcharge-purchased equipment when replaced in the stores. The surcharge revenue pays for sustainment, modernization and replacement of store-level construction, maintenance/repair, and equipment (including store level IT equipment).

## II. WORKLOAD ASSUMPTIONS

The annual sales forecast for FY 2022 is \$4,510.2 million. Sales are the foremost driving factor in determining DeCA's workload. We establish our sales projections based on factors such as the number of authorized patrons, the number and location of commissaries, distribution systems, operating hours and days and other factors that impact similar retail operations.

- a. **Patrons**: The DeCA patron base includes approximately 5.6 million households and nearly 70 million customer transactions annually. Authorized commissary patrons include active duty military members, Guard and Reserve component members, retired personnel and their families, 100 percent disabled veterans, Medal of Honor recipients, specified other military services organizations and activities, DeCA employees and DoD civilians stationed on installations in overseas areas. In addition as of January 2020, DeCA's patron base expanded to o include veterans with all levels of service-connected disabilities, Purple Heart recipients, former Prisoners of War and veteran caregivers registered in the official VA caregiver program.
- b. **Organization**: The DeCA will begin FY 2022 with 236 commissaries, five Commissary and Exchange operations located overseas (NexMarts), nine distribution centers, and a meat processing plant located Overseas.
- c. **Location**: DeCA's headquarters is located at Fort Lee, VA and operates a worldwide commissary system throughout the United States and in 13 countries.
- d. **Hours of Operations**: Sales, patron demographics, and local installation needs, (which include consideration of families' needs during extended deployments) determine commissary operating hours and days of operation.
- e. **Workforce**: In FY 2022, DeCA projects a full-time equivalent (FTE) level of 12,612. The DeCA uses a mix of full-time and part-time employees to provide scheduling flexibility required by commissaries. Military personnel strength level for FY 2022 is four.

Full-time Equivalents (FTEs)	FY21	FY22
Civilian FTEs	12,112	12,612
Direct Hire - US	10,384	10,941
Direct Hire - FN	524	547
Indirect Hire - FN	1,204	1,124
Military FTEs	4	4

f. **Sales**: Sales projections reflect historical and demographic data, sales days, tobacco sales, new store openings, and, outreach programs for onsite visits to Guard and Reserve locations, and the economics of the Commissary customer base.

### III. HIGHLIGHTS

The DeCA embodies a culture of efficiency, strength, relevancy and resiliency. It is a priority to continually seek to be good stewards of the taxpayer dollar while providing an exclusive benefit to the most deserving group of patrons. In FY 2022, DeCA aims to reaffirm our commitment to superior customer service, providing items that our patrons want and need, and delivering on the mandated 23.7% savings. To achieve success, DeCA's clear and intentional vision is fully support by lines of efforts (LOE) that identify specific actions needed. These LOEs will create positive change, offer more opportunities for our eligible patrons, improve our patron's shopping experience and strengthen the delivery of the benefit. This game plan is anchored in several key elements:

- 1. Savings to our deserving patrons
- 2. Full grocery shelves
- 3. Increased availability of the benefit
- 4. Premier customer service
- 5. Increased revenue generation
- 6. Clean, modern stores
- 7. Engaged workforce

Remaining laser focused on our game plan along with other efforts to seek efficiencies will provide the foundation for a success and propel DeCA forward as THE grocery provider of choice to our soldiers, their families and other authorized shoppers.

"Your Commissary, it is worth the trip!"

## FY 2022 President's Budget Defense Commissary Agency DECA Working Capital Fund Commissary Resale Stocks

The Commissary Resale Stocks account directly supports the Defense Commissary Agency's (DeCA) primary mission of providing food and household products for the military community worldwide.

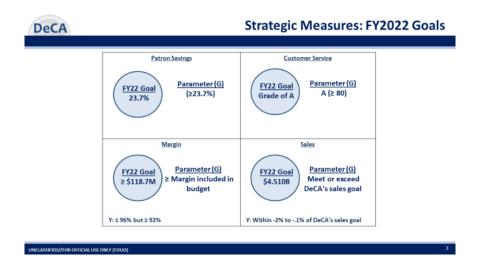
DeCA provides significant savings over commercial grocery stores. Historically, DeCA measured savings across the enterprise by comparing prices for the entire country. To account for variances in cost of living, DeCA now measures savings regionally. DeCA facilities offer up to 25,000 product line items depending on store size and the number of locally procured items. Items available span an array of perishable and non-perishable foods and household goods. The Resale Stocks account funds the purchase of that inventory.

The commissary benefit fosters a sense of community within military installations and has become a core family support and quality—of-life benefit for active duty soldiers, Guard and Reserve, retirees, and their families. It is important for DeCA to be able to measure itself to ensure we remain consistent with the delivery of the commissary benefit. DeCA's performance measures are focused on strategic outcomes and represent four primary areas that demonstrate accountable performance of the Agency. The Performance measures are reported quarterly to ensure progress is achieved as planned. The four primary areas are:

- 1. Patron Savings Mandated by the FY 2016 NDAA, a new methodology was developed to provide a more detailed view into the patron savings level. The updated measurement builds on DeCA's prior approach by incorporating a representative market basket of goods compared to local competitors. DeCA is required to maintain the established 2016 global baseline savings level of 23.7%.
- 2. Customer Service DeCA's overall customer satisfaction is measured in a realtime format with the Customer Experience Purchaser Survey. This survey provides realtime customer service feedback through the use of the ForeSee survey platform and scoring methodology. The ForeSee framework modeling analysis uses a structural equation algorithm to evaluate customers' post-experience thought processes to examine how well the experience fulfilled the user's needs or desires; met the user's expectations; and compared to a hypothetical ideal experience for the user. This modeling analysis is used to derive an overall customer satisfaction score (CSAT).
- **3. Margin** Revenue estimates were included in DeCA's budget based on margin generation as a result of business reforms per FY 2016 and FY 2017 NDAAs. Amounts displayed represent amounts included in the budget to offset appropriation.
- **4.** Sales To achieve and maintain positive sales trends, Marketing and Sales activities include: expanding CSB private label; Your Everyday Savings (YES) program; health and wellness focus; improved item availability; expansion of prepared meals,

collaboration and joint efforts with Exchanges, and increased marketing of the benefit through all social media channels to enable increased transactions. Outcome is to deliver a premier customer experience in every store by providing a relevant and vital benefit demonstrated through positive trends.

See the table below for FY2022 performance measures goals:



DeCA's demonstrated industry-leading efficiency and the continued standardization of store-level practices and procedures has improved store operations. Standardization practices have aided with improved inventory control levels.

Workload Indicators	FY 2021	FY 2022
Number of Commissaries (BOY)	236	236
Resale Stocks Sales (\$M)	4,436.7	4,510.2
Ending Inventory On Hand (\$M)	344.1	344.1

The Commissary Resale Stocks account provides a well-rounded inventory of products, one of the highest-valued, top-rated military non-pay benefits. DeCA continues to provide necessary and essential services for the military family with a touch of home in locations throughout the world where patrons have little or no alternative for obtaining U.S. grown and manufactured grocery and household supplies.

## FY 2022 President's Budget

## Summary of Price, Program, and Other Changes (Operating Budget) - Costs Defense Commissary Agency

Commissary Resale Stocks

(\$ in Millions)

Cost of	Cost of		Program	Cost of
Opns	Opns	Price	& Other	Opns
FY 2020	FY 2021	<u>Growth</u>	Changes	FY 2022

Military Personnel Compensation

Civilian Personnel Compensation and Benefits

Travel and Transportation of Personnel

Material and Supplies (for Internal Operations)

Equipment

Other Purchases from Revolving Funds

Transportation of Things

Depreciation

Printing and Reproduction

Advisory and Assistance Services

Rent, Communications, Utilities, and Miscellaneous Charges

Other Purchased Services

Total Operating Budget

Less Depreciation

Inventory Procurement Expenses	4,384.6	4,775.6	47.8	(259.4)	4,516.2
(Supply Management Only)					
Total Obligations	4,384.6	4,775.6	47.8	(259.4)	4,516.2

May 2021

# FY 2022 President's Budget Defense Commissary Agency Commissary Resale Stocks Revenue and Expense (\$ in Millions)

	FY 2020	FY 2021	FY 2022
Revenue:			
Gross Sales	4,508.2	4,436.7	4,510.2
Operations	4,508.2	4,436.7	4,510.2
Capital Surcharge			
Depreciation excluding Major Construction			
Other Income			
Refunds/Discounts	(2.1)	7.0	6.0
Total Income:	4,506.2	4,443.7	4,516.2
Expenses:			
Cost of Material Sold from Inventory	4,384.6	4,775.6	4,516.2
Salaries and Wages:			
Military Personnel Compensation & Benefits			
Civilian Personnel Compensation & Benefits			
Travel & Transportation of Personnel			
Materials & Supplies (for Internal Operations)			
Equipment			
Transportation of Things			
Depreciation			
Printing & Reproduction			
Advisory & Assistance Services Rent, Communication, Utilities, & Misc. Charges			
Other Purchased Services			
00.02 1420.4204 5017200			
Total Expenses	4,384.6	4,775.6	4,516.2
Operating Result	121.6	-331.9	0.0
Less Cash Surcharge Reservation	0.0	0.0	0.0
Plus Appropriations Affecting NOR/AOR	80.0	0.0	0.0
Other Adjustments Affecting NOR	0.0	0.0	0.0
Net Operating Result	201.6	-331.9	0.0
Other Changes Affecting AOR	0.0	0.0	0.0
Accumulated Operating Result	331.9	0.0	0.0

## FY 2022 President's Budget Defense Commissary Agency Supply Management by Division (\$ in Millions)

				FY 202	20				
					Ob	ligation Targe	ts		
Business	Net Customer	Net			Direct	Total Operating	Total Capital	Varability	Target
Division	Orders	Sales	Operating	Mobilization	Appn	Obligations	Obligations	Target	Total
Commissary									
Resale Stock	4,384.6	4,506.2	4,384.6			4,384.6			4,384.6

	FY 2021									
					Ob	ligation Targe	ts			
	Net					Total	Total			
Business	Customer	Net			Direct	Operating	Capital	Varability	Target	
Division	Orders	Sales	Operating	Mobilization	Appn	Obligations	Obligations	Target	Total	
Commissary										
Resale Stock	4,775.6	4,443.7	4,775.6			4,775.6			4,775.6	

	FY 2022									
					Ob	ligation Targe	ts			
	Net					Total	Total			
Business	Customer	Net			Direct	Operating	Capital	Varability	Target	
Division	Orders	Sales	Operating	Mobilization	Appn	Obligations	Obligations	Target	Total	
Commissary										
Resale Stock	4,516.2	4,516.2	4,516.2			4,516.2			4,516.2	

	FY 2022 PRESIDENT'S BUDGET		DIVISION	May 2021	
			Commissary Res	sale Stocks	
DEFE	NSE COMMISSARY AGENCY SUPPLY MANAGEMENT				
				PEACETIME	PEACETIME
	INVENTORY STATUS	TOTAL	MOBILIZATION	OPERATING	OTHER
1.	INVENTORY BOP	294.8		294.8	
2.	BOP INVENTORY ADJUSTMENTS				
	a. RECLASSIFICATION CHANGE (Memo)				
	b. PRICE CHANGE AMOUNT (Memo)				
	c. INVENTORY RECLASSIFIED AND				
	REPRICED				
3.	RECEIPTS AT STANDARD	4,384.6		4,384.6	
4.	SALES AT STANDARD	4,508.2		4,508.2	
5.	INVENTORY ADJUSTMENTS				
	a. CAPITALIZATIONS + or (-)				
	b. RETURNS FROM CUSTOMERS FOR				
	CREDIT +				
	c. RETURNS FROM CUSTOMERS WITHOUT				
	CREDIT				
	d. RETURNS TO SUPPLIERS (-)				
	e. TRANSFERS TO PROPERTY DISPOSAL (-)				
	f. ISSUES/RECEIPTS WITHOUT				
	REIMBURSEMENT + or (-)				
	g. OTHER (LIST/EXPLAIN)	64.7		64.7	
	h. TOTAL ADJUSTMENTS				
6.	INVENTORY EOP	235.9		235.9	
7.	INVENTORY EOP, REVALUED (LAC,				
	DISCOUNTED)				
	a. ECONOMIC RETENTION (Memo)				
	b. CONTINGENCY RETENTION (Memo)				
	c. POTENTIAL DOD REUTILIZATION (Memo)				
8.	INVENTORY ON ORDER EOP (Memo)	(3.7)		(3.7)	
9.	NARRATIVE (Explanation of unusual changes)				

<sup>5</sup>g. Net Inventory Allowance Gains or loss

	FY 2021 BUDGET		DIVISION	May 2021	
			Commissary Res	ale Stocks	
DEFE	NSE COMMISSARY AGENCY SUPPLY MANAGEMENT				
				PEACETIME	PEACETIME
	INVENTORY STATUS	TOTAL	MOBILIZATION	OPERATING	OTHER
1.	INVENTORY BOP	235.9		235.9	
2.	BOP INVENTORY ADJUSTMENTS				
	a. RECLASSIFICATION CHANGE (Memo)				
	b. PRICE CHANGE AMOUNT (Memo)				
	c. INVENTORY RECLASSIFIED AND				
	REPRICED				
3.	RECEIPTS AT STANDARD	4,775.6		4,775.6	
4.	SALES AT STANDARD	4,436.7		4,436.7	
5.	INVENTORY ADJUSTMENTS				
	a. CAPITALIZATIONS + or (-)				
	b. RETURNS FROM CUSTOMERS FOR				
	CREDIT +				
	c. RETURNS FROM CUSTOMERS WITHOUT				
	CREDIT				
	d. RETURNS TO SUPPLIERS (-)				
	e. TRANSFERS TO PROPERTY DISPOSAL (-)				
	f. ISSUES/RECEIPTS WITHOUT				
	REIMBURSEMENT + or (-)				
	g. OTHER (LIST/EXPLAIN)	(230.7)		(230.7)	
	h. TOTAL ADJUSTMENTS				
6.	INVENTORY EOP	344.1		344.1	
7.	INVENTORY EOP, REVALUED (LAC,				
	DISCOUNTED)				
	a. ECONOMIC RETENTION (Memo)				
	b. CONTINGENCY RETENTION (Memo)				
	c. POTENTIAL DOD REUTILIZATION (Memo)				
8.	INVENTORY ON ORDER EOP (Memo)	1.9		1.9	
9.	NARRATIVE (Explanation of unusual changes)				

<sup>5</sup>g. Net Inventory Allowance Gains or loss

	FY 2022 BUDGET		DIVISION	May 2021	
			Commissary Res	sale Stocks	
DEFE	NSE COMMISSARY AGENCY SUPPLY MANAGEMENT				
				PEACETIME	PEACETIME
	INVENTORY STATUS	TOTAL	MOBILIZATION	OPERATING	OTHER
1.	INVENTORY BOP	344.1		344.1	
2.	BOP INVENTORY ADJUSTMENTS				
	a. RECLASSIFICATION CHANGE (Memo)				
	b. PRICE CHANGE AMOUNT (Memo)				
	c. INVENTORY RECLASSIFIED AND				
	REPRICED				-
3.	RECEIPTS AT STANDARD	4,516.2		4,516.2	
4.	SALES AT STANDARD	4,510.2		4,510.2	
5.	INVENTORY ADJUSTMENTS				
	a. CAPITALIZATIONS + or (-)				
	b. RETURNS FROM CUSTOMERS FOR				
	CREDIT +				
	c. RETURNS FROM CUSTOMERS WITHOUT				
	CREDIT				
	d. RETURNS TO SUPPLIERS (-)				
	e. TRANSFERS TO PROPERTY DISPOSAL (-)				
	f. ISSUES/RECEIPTS WITHOUT				
	REIMBURSEMENT + or (-)				
	g. OTHER (LIST/EXPLAIN)	(6.0)		(6.0)	
	h. TOTAL ADJUSTMENTS				
6.	INVENTORY EOP	344.1		344.1	
7.	INVENTORY EOP, REVALUED (LAC,				
	DISCOUNTED)				
	a. ECONOMIC RETENTION (Memo)				
	b. CONTINGENCY RETENTION (Memo)				
	c. POTENTIAL DOD REUTILIZATION (Memo)				
8.	INVENTORY ON ORDER EOP (Memo)	1.9		1.9	
9.	NARRATIVE (Explanation of unusual changes)				

5g. Net Inventory Allowance Gains or loss

## FY 2022 President's Budget DEFENSE COMMISSARY AGENCY WORKING CAPITAL FUND COMMISSARY OPERATIONS

## **FUNCTIONAL DESCRIPTION**

The DeCA Working Capital Fund (WCF) Commissary Operations activity provides appropriated resources for personnel costs, headquarters and administrative costs and other operating support costs associated with the 236 commissaries, along with nine distribution centers and a meat processing plant located overseas (FY 2022). In addition, DeCA supports five joint Commissary and Exchange operations (NEXMARTS) located overseas. Commissary Store Operations is divided into five area groups with a dedicated area director who assists commissary stores to respond quickly to patron needs and installation command requirements. Overall DeCA oversight is provided by representatives from each of the Military Services who serve on the DeCA Board of Directors. The Board conducts meetings two times a year to review and approve performance and financial information, the status of construction projects, and proposed changes to operations.

The primary cost categories for the DeCA WCF are labor, both continental U.S. and foreign national civilian personnel, commercial service contracts, second destination transportation for inventory products shipped overseas, utilities, and miscellaneous store supplies. The DeCA also pays DoD service providers such as the Defense Finance and Accounting Service (DFAS), the Defense Information Systems Agency (DISA), the U.S. Transportation Command (USTRANSCOM), and base operations support at installations worldwide where commissary stores are located.

A direct appropriation of \$1,162.1 million in FY 2022 provides DeCA's commissary operations funds. The appropriation supports providing patrons access to fully-stocked shelves of high-quality products in a clean and safe facility that offers exceptional customer service each and every day. In addition to the appropriation, other revenue of approximately \$141.2 million is generated through sources such as fees paid by the grocery industry for redemption of manufacturers' coupons, cost recovery fees for selling tobacco in commissaries, along with margin from private label goods and variable pricing. Provisions of the Status of Forces agreements with Korea and Japan provide labor and utility burden sharing costs in the operation of commissary stores in those countries.

### STRATEGIC DIRECTION:

DeCA's current vision clearly identifies the intended strategic direction for the Agency to ensure that we deliver one of the most valued benefits to our most deserving patrons. With a FY22 aim point, the path forward is "to be THE grocery provider of choice for our eligible patrons" which is fully support by intentional actions defined as lines of effort (LOE). While not all inclusive, there are six primarily LOEs that will result in improving how we deliver the benefit. See the table below for a description of each LOE and its outcome.

VISION: "To be THE grocery provider of choice for our eligible patrons – delivering a vital benefit exclusively for our military community and their families." LINES OF EFFORT STRATEGIC OUTCOMES Full Shelves and Supply Chain Product Satisfaction Increased Availability of the Benefit Premier Customer Service Increased Revenue Facilities Management Clean and Modern Stores **Engaged Customer** Centric Workforce 31 Dec 2022 2021

The Defense Commissary Agency - The Game Plan for 2021-22

## **BUDGET HIGHLIGHTS:**

DeCA's appropriation is funded by Services via a devolvement rate (based on usage) and is transferred to DeCA in the year of execution. The devolvement rate is assessed quarterly and adjustments made in time for the appropriate budget cycles. Below table provides the applicable Service transfer based on the published devolvement rate to date:

Service Reimbursement	FY 2021	FY 2022
Transferred		
Total Appropriation	1,146.7	1,162.1
Previous Transfers		
Services Transfer (Appropriation request)		1,157.3
Army (37.5%)		433.4
Air Force (34.2%)		395.2
Navy (20.7%)		240.0
Marines (7.7%)		88.6

# FY 2022 President's Budget Defense Commissary Agency Commissary Operations Changes in the Costs of Operation (\$ in Millions)

	<u>Costs</u>
1. FY 2020 Actual	1,300.8
2. FY 2021 in President's Budget Submission	1,287.8
3. Pricing Adjustments	1.5
4. Program Changes	0.0
5. Productivity Initiatives and Other Efficiencies	0.0
6. Other Changes	0.0
7. FY 2021 Current Estimate:	1,289.3
8. Pricing Adjustments:	
Pay Inflation	15.5
General Purchase Inflation	9.4
9. Program Changes:	
Maintenance	9.4
Revised FTEs	35.5
Purchased Services	5.8
Communications	1.3
10. Productivity Initiatives and Other Efficiencies	
Travel Adjustment	(6.0)
11. Other Changes	
12 FY 2022 Estimate:	1,360.2

# FY 2022 President's Budget Defense Commissary Agency Commissary Operations Source of New Orders and Revenue (\$ in Thousands)

**FY 2020** FY 2021 **FY 2022** 1. New Orders a. Orders from DoD Components: Army Operations and Maintenance Air Force Operations and Maintenance Navy Operations and Maintenance Marine Corps Operations and Maintenance OSD Burdensharing Contribution, Defense 7,073.1 8,971.1 9,060.8 37.5 180.8 180.8 DoD Civilian Expeditionary Workforce Program DAU Acquisition Services 88.2 43.3 47.0 762.0 231.8 752.3 b. Orders from other Fund Activity Group c. Total DoD 9,947.5 10,050.6 7,430.7 d. Other Orders: 2,388.9 4,870.0 3,976.5 Other Federal Agencies 94,966.8 115,984.7 127,190.4 Non Federal Agencies 104,786.4 130,802.2 141,217.5 Total New Orders 0.0 0.0 0.0 2. Carry-In Orders 104,786.4 130,802.2 141,217.5 3. Total Gross Orders

FY 2022 President's Budget
Revenue and Expenses
Defense Commissary Agency
Commissary Operations
(Dollars in Thousands)

	FY 2020	FY 2021	<u>FY 2022</u>
Revenue:			
Operations			
Services Reimbursement	995,030.0	1,144,660.0	1,157,290.0
Army			433,405.1
Air Force			395,214.5
Navy			240,021.9
United States Marine Corps			88,648.4
Other Appropriation	34,667.0	2,000.0	4,781.0
Other Income	104,786.4	130,802.2	141,217.5
Total Income:	1,134,483.4	1,277,462.2	1,303,288.5
Expenses:			
Salaries and Wages:			
Military Personnel Compensation & Benefits	425.3	524.5	
Civilian Personnel Compensation & Benefits	771,820.4	732,051.5	
Travel & Transportation of Personnel	2,900.9	11,625.8	
Materials & Supplies (for Internal Operations)	40,317.2	44,676.0	45,503.6
Other Purchases from Revolving Funds	37,697.8 79,528.2	40,204.2 90,942.5	42,202.9 92,717.2
Transportation of Things Depreciation - Capital	10,235.1		
Printing & Reproduction	502.9	280.0	285.0
Advisory & Assistance Services	0.0	0.0	
Rent, Communication & Misc. Charges	119,858.3		131,203.2
Other Purchased Services	237,514.9		·
Total Expenses	1,300,801.0	1,289,255.3	1,360,206.3
Operating Result	(166,317.6)	(11,793.1)	(56,917.8)
Plus Other Revenues Affecting NOR/AOR	(80,000.0)	(11,300.0)	0.0
Net Operating Result	(246,317.6)	(23,093.1)	(56,917.8)
Accumulated Operating Result	129,253.8	106,160.7	49,242.9

## FY 2022 President's Budget Defense Commissary Agency Commissary Operations Capital Investment Summary (\$ in Millions)

			FY	2020	FY 2021		FY 2022	
Line <u>Number</u>		Item <u>Description</u>	Quantity	Total Cost	Quantity	Total Cost	Quantity	Total Cost
2000 2003 2005 2010	PY requires Line Item detail for categories  Non-ADPE Equipment  - Vehicles  - Material Handling  - Installation Security  - Quality Control Security  - Medical Equipment  - Machinery  ADPE & Telecomm Equipment  - Computer Hardware (Production)		1	0.260 0.717	1 1 1	3.000 0.870 0.500	1 1	2.500 0.110
2003 2005	- Computer Hardware (Network) - Computer Software (Operating S  Software Development >250K - Internally Developed	System) Corp Server III Enterprise Business Solution			1	0.359	1	0.500
	- Externally Developed  Minor Construction - Replacement - Environmental  TOTAL OBLIGATIONS *  Total Capital Outlays Total Depreciation Expense  * Differences are due to rounding		2	0.977 4.780 10.235	4	4.7290 6.476 11.895	3	3.1100 7.834 12.037

Defense Commissary Agency CAPITAL INVESTMENT JUSTIFICATION (\$ in Thousands)					FY 2022 President's Budget						
C. Line No & Item Description 2003. CORP Servers					(DeCA)						
		FY 2020		FY 2021			FY 2022				
Element of Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost		
Non-ADPE & Telecom Capability Replacement Productivity New Mission Environmental  ADPE and Telecommunications Capability Computer Hardware (Replacement) Project Name >=\$1M CORP Servers Computer Software (Operating System) Project Name >=\$1M CORP Servers Telecoms, Other Computer & Telecom Equip	1	259.9	259.9	1	3,000.0	3,000.0	1	2,500.0 500.0			
Software (Named Line Items > \$1M)  Minor Construction Capability Replacement Productivity New Mission Environmental											

Narrative Justification: DeCA currently uses multiple HP-Unix servers and Dell server to run DeCA's critical financial and business applications, database and agency COOP operations. FY 2016 Capital funding was used to replace unsupported, EOL HP-Unix Itanium II) and end of life Dell servers. In FY 2018 and FY 2019 Capital funding will be used to replace EOL server hardware and adding to the agency storage capacity in support of the agency's growing VM and system space requirements. In FY 2020-2021 Capital funding will be used to continue replacement of EOL server hardware and adding to the agency storage capacity in support of the agency's growing VM and system space requirements.

Economic Analysis Summary: Prior DeCA initiatives focused on replacing individual systems and/or addressing specific functional requirements, resulting in point based technical solution. CORP is bringing transformational changes through standardization, simplification, elimination of functional and systematic stovepipes, and enableing end-to-end business processes with the implementation of a redundant VM environment. This will significantly improve DeCA operations.

Impact of Proposed Capital Investment Disapproval: DeCA's Corp Servers are at End of Life (EOL) and continued usage places the agency at risk of failing their mission to provide the Commissary benefit to Armed Services patrons. DoD Information Assurance standards and policy cannot be supported with EOL hardware. Replacement of Corp Servers with new Virtual Machines is aligned with Federal Data Center Consolidation Initiative (FDCCI) to reduce energy costs and increase DeCA's security posture on the DoD Global Information Grid (GIG). DeCA will continue to incur increased maintenance and sustainment costs for outdated hardware; not reduce system integration complexities and redundancies; not compliant with business enterprise architecture standards; and will not support business process reengineering efforts. DOD and Agency requirments such as Time and Attendance (TAS), Warehouse Management (WMS), Guard and Reserve Sales, etc. will be shut down.

Defense Commissary Ag	ency																		
CAPITAL INVESTMENT JUSTIFICATION  (\$ in Thousands)  C. Line No & Item Description				FY 2022 President's Budget  D. Activity ID															
										2005. Enterprise Business Solution System (EBS)				Defense Commissary Agency (DeCA)					
												FY 2020			FY 2021			FY 2022	2
Element of Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost										
Non-ADPE & Telecom Capability																			
Replacement																			
Productivity																			
New Mission																			
Environmental																			
ADPE and Telecommunications Capability Computer Hardware (Production)				1	869.7	869.7	1	110.0	110.0										
Project Name >=\$1M EBS Computer Software (Operating System) Project Name >=\$1M EBS				1	358.6	358.6													
Telecoms, Other Computer & Telecom Equip																			
Software (Named Line Items > \$1M)																			
Computer Software (Operating System)																			
Project Name >=\$1M EBS																			
Minor Construction Capability																			
Replacement																			
Productivity																			
New Mission																			
Environmental																			

Narrative Justification: The Enterprise Business Solution (EBS) modernizes and transforms DeCA financial and supply chain management capabilities of DeCA. Through BPR activities, DeCA determined that current business processes and systems are neither integrated nor interoperable. Information systems contain redundant and inconsistent data and lack adequate business analytics and reporting capabilities across the enterprise. Furthermore, the technology that supports the core business systems is old and inflexible, with resources to maintain it becoming scarce. EBS addresses resale supply chain management: all E2E processes associated with the cataloging, ordering, receiving and inventory management of resale items and consumable supplies including space management, promotions, electronic and mobile commerce. It also addresses non-resale asset management that includes the purchase, management, accountability, maintenance, retirement and disposal of non-resale property. Constraints include the contractual structure of agreements with resale item vendors; compliance with laws, regulations and policies; legacy system limitations; lack of documentation.

Economic Analysis Summary: Rigid and inefficient processes lead to heavy reliance on manual processing which leads to inefficient resource utilization, repetitive data entry, information repository silos, rework due to errors, and manual, intensive error-prevention efforts. Aging business critical systems have serious shortcomings. DeCA faces daily challenges in managing data, information, analytics and reporting.

Impact of Proposed Capital Investment Disapproval: DeCA will continue to incur increased maintenance and sustainment costs for outdated legacy software; fail to reduce system integration complexities and redundancies; delay system interoperability through data standardization and business enterprise architecture standards; fall short in supporting business process reengineering efforts; would fail to meet public law, and e-government statutes. EBS will result in elimination of stove-pipe applications and redundant systems, improved business performance management, improved data accuracy and integrity, improved information access and visibility across the enterprise and improved analytics to better support decision making.

Defense Commissary A	gency								
CAPITAL INVESTMENT JUSTIFICATION (\$ in Thousands)				FY 2022 President's Budget					
2010. Network Infrastructure (NI)				Defense Commissary Agency (DeCA)					
		FY 2020	•		FY 2021			FY 2022	
Element of Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost
Non-ADPE & Telecom Capability									
Replacement									
Productivity									
New Mission									
Environmental									
ADPE and Telecommunications Capability									
Computer Hardware (Production)	1	716.6	716.6	1	500.0	500.0			
Project Name >=\$1M NI									
Computer Software (Operating System)									
Project Name >=\$1M NI									
Telecoms, Other Computer & Telecom Equip									
Software (Named Line Items > \$1M)									
Computer Software (Operating System)									
Project Name >=\$1M NI									
Minor Construction Capability									
Replacement									
Productivity									
New Mission									
Environmental									

Narrative Justification: DeCA maintains a Network Security Operations Center as well as a Cybersecurity Service Provider (CSSP) accreditation through USCYBERCOM to ensure worldwide network monitoring, protection, and reaction to known malicious threats and vulnerabilities that could negatively impact the Agency's business operations and the DOD Information Network (DODIN).

The purchase of additional Test Access Point (TAP) hardware in FY19 and FY21 will correct forecasted processing capacity limitations for existing Intrusion Detection Sensors/Intrusion Prevention (IDS/IPS) Sensors. These capabilities will enable the Agency to properly protect its business operations and ensure a safe and secure transaction medium for commissary patrons.

The purchase of Cybersecurity Monitoring and Sensor (CMS) hardware and software in FY20 to refresh DeCA's network monitoring equipment will enable the collection, storage and analysis of DeCA's network traffic in real time as well as improve investigation of internal and external cyber events.

Economic Analysis Summary: As an entity of the Department of Defense and a accrediated CSSP, DeCA is mandated to maintained required network security and monitoring capabilities on a 24/7/365 basis. Failure to do so would result in DoD non-compliance and removal of the Agency's authority to operate (ATO) as a CSSP.

<u>Impact of Proposed Capital Investment Disapproval:</u> The Agency's business operations and commissary patron information would be placed in jeopardy of potential unlawful compromise.

FY 2022 President's Budget
Defense Commissary Agency
Capital Budget Execution
(\$ in Millions)

Major Category	Initial <u>Request</u>	Current <u>Proj Cost</u>	Approved Change	Explanation
Non-ADPE	0.0	0.0	0.0	
ADPE and Telecom	4.1	1.0	0.0	
Software Development	0.0	0.0	0.0	
Minor Construction	0.0	0.0	0.0	
Total FY 2020	4.1	1.0	0.0	
Major Category	Initial <u>Request</u>	Current <u>Proj Cost</u>	Approved Change	<u>Explanation</u>
Non-ADPE	0.0	0.0	0.0	
ADPE and Telecom	4.7	4.7	0.0	
Software Development	0.0	0.0	0.0	
Minor Construction	0.0	0.0	0.0	
Total FY 2021	4.7	4.7	0.0	
Major Category	Initial <u>Request</u>	Current <u>Proj Cost</u>	Approved <u>Change</u>	<u>Explanation</u>
Non-ADPE	0.0	0.0	0.0	
ADPE and Telecom	3.1	0.0	0.0	
Software Development	0.0	0.0	0.0	
Minor Construction	0.0	0.0	0.0	
Total FY 2022	3.1	0.0	0.0	