Fiscal Year (FY) 2022 President's Budget

Direct War and Enduring Cost Appendix

Defense Security Cooperation Agency



May 2021

I. Description of Operations Financed:

The Defense Security Cooperation Agency's (DSCA) Fiscal Year 2022 Direct War and Enduring, Operation and Maintenance, Defense-Wide request is \$1,461,898 thousand. The DSCA's mission is to advance U.S. defense and foreign policy interests by building the capacity of foreign partners in order to encourage and enable allies and partners to respond to shared challenges. DSCA does this by 1) Executing Title 10 United States Code directives, to include organizing, equipping, and training forces for the conduct of prompt and sustained combat operations on land and 2) Accomplishing missions assigned by the President, Secretary of Defense, and combatant commanders.

The FY 2022 Direct War and Enduring Costs accounted for in the base budget are as follows:

- Direct War costs accounted for in the Base Budget: \$580,000 thousand: Direct War costs are those combat or direct combat support costs that will not continue to be expended once combat operations end.
- Enduring costs accounted for in the Base Budget: \$881,898 thousand: Enduring Requirements are enduring in theater and in CONUS costs that will likely remain after combat operations cease, and have previously been funded in OCO

International Security Cooperation Programs (ISCP): The ISCP account leverages existing tools and authorities to enhance the United States' ability to support the Geographic Combatant Commands' (GCC) theater security cooperation plans. These plans support partner nations in U.S. objectives toward counterterrorism, crisis response and other transnational threats, as well as other combat operations that directly support U.S. national security interests. The ISCP account serves as a vital tool in strategic competition, countering transnational threats, and preparing allies and partners to operate in lieu of, or in coalition with, U.S. forces. Activities funded through the ISCP account primarily assist GCC efforts pursuant to Section 333 and Section 332 of Chapter 16, 10 U.S. Code to create efficient and effective strategic outcomes aligned with national security and defense strategic objectives. Such activities enable training with and equipping of foreign security forces, support for operations, capacity building, and engagements between the Department and allied / partner nation security forces and institutions. In addition to providing partners with operational training, equipment, and services, funds will support the development of partners' institutional capacity to absorb, employ, and sustain new capabilities across their joint forces and foster collaboration both internally and regionally. Funding supports security cooperation activities in the U.S. Central Command and U.S. Africa Command areas of responsibility, as well as counter-terrorism and border security capacity building efforts in the U.S. European Command and the U.S. Indo-Pacific Command areas of responsibility.

I. <u>Description of Operations Financed</u>: (Cont.)

In FY 2021, the Ministry of Defense Advisors Program (Afghanistan) and the Security Cooperation Account were both consolidated into the ISCP account. Starting in FY 2022, the DoD integrated all Section 332 institutional capacity building (ICB) programs into its annual Significant Security Cooperation Initiative (SSCI) prioritization process to maximize strategic alignment and prioritization of all capacity building programs funded out of DSCA accounts. As a result, funding for Section 332 activities previously executed out of the Institute for Security Governance (ISG) and the Defense Institute of International Legal Studies (DIILS) accounts were consolidated under the FY 2022 ISCP account. This consolidation improves and integrates capacity building program prioritization, planning, design, execution, monitoring, and reporting.

U.S. AFRICA COMMAND (USAFRICOM)

The Department proposes allocating funding for security cooperation activities in the USAFRICOM region to counter terrorist groups and simultaneously promote stability in the region. Funds will be used to assist countries in: (1) U.S.-partner interoperability and collaboration; (2) securing their respective borders; (3) denying access to Violent Extremist Organizations (VEOs); (4) conducting effective counter-incursion operations to disrupt VEOs; (5) enabling African partners to interdict illicit trafficking in arms, drugs, money, natural resources, and people that enable VEOs to grow and threaten U.S. and partner nations' interests; and (6) develop institutional capacity among partners.

U.S. CENTRAL COMMAND (USCENTCOM)

The Department proposes allocating funding for security cooperation activities throughout the USCENTCOM area of responsibility (AOR) to support partners in countering malign influence, and combatting terrorist groups including the Islamic State of Iraq and Syria, Al-Qaeda (AQ), and other regionally-based VEOs that take advantage of regional instability or engage in illicit trafficking of narcotics and weapons. Funds will be used to build the partners capabilities to conduct counterterrorism operations and maritime and border security operations.

U.S. EUROPEAN COMMAND (USEUCOM)

The Department proposes allocating funding for security cooperation activities throughout the USEUCOM area of responsibility to counter

I. Description of Operations Financed: (Cont.)

Russian aggression and malign influence and defeat the Islamic State of Iraq and Syria (ISIS), al-Qaeda (AQ), and affiliates and foreign terrorist fighter flow threats in order to secure NATO's southern flank. It will also fund the capacity building of partners to counter emerging security challenges and the potential threat stemming from VEO migration across the Mediterranean Sea and maritime domain awareness in the Arctic.

U.S. INDO-PACIFIC COMMAND (INDOPACOM)

The Department proposes allocating funding for security cooperation activities in the USINDOPACOM AOR to counter regional violent extremist organizations, ISIS and AQ-aligned threat groups, and other transnational threats and threats to U.S. interests. Activities will help disrupt the spread of terrorism and foreign fighter flows, preclude the use of the region as a safe haven and support node for illicit activities. ISCP Account funding will assist countries in denying access to VEOs and conducting effective CT operations to disrupt terrorist activity. Partner nations continue to deter the expansion of illicit activity across USINDOPACOM, in both the maritime and land domains (with the maritime being the focal point). Activities will include operational training and provisioning of equipment and the development of partners' institutional and operational capacities. These activities will foster joint and combined collaboration and build interoperability among regional partners.

<u>Coalition Support Funds (CSF)</u>: CSF provides reimbursable and non-reimbursable assistance to eligible cooperating nations that have committed forces to assist in military operations in Afghanistan and to counter the Islamic State of Iraq and Syria (ISIS). The CSF are available to reimburse key cooperating nations for allowable expenses incurred while supporting U.S. military operations. It further provides the non-reimbursable assistance through the Coalition Readiness Support Program (CRSP) which provides for the procurement and provision of specialized training, supplies, and specialized equipment to eligible coalition forces supporting U.S. led operations in Afghanistan and Counter ISIS. The Department anticipates an increase in CSF reimbursement claims for allowable prior year expenses once the eligible nations complete their drawdown in Afghanistan. The forecasted CRSP assistance in FY 2022 will provide support to eligible cooperating nations supporting military operations to counter ISIS.

Lift and Sustain: The Lift and Sustain program provides funds to transport eligible foreign forces supporting U.S.-led operations in Afghanistan and to counter ISIS; as well as provide sustainment and subsistence while eligible foreign forces serve with U.S. Forces in U.S. led operations. Lift and Sustain funding enables coalition forces that may lack the financial means to remain in theater and to continue to contribute to U.S. national security operations. The Department anticipates a significant reduction in Lift and Sustain requirements following the drawdown of forces in Afghanistan.

I. <u>Description of Operations Financed</u>: (Cont.)

<u>Ministry of Defense Advisors (MoDA) Program (Afghanistan)</u>: The MoDA Program supports institutional capacity building by deploying trained, senior civilian experts as advisors to Afghan ministries with security missions. Ministry of Defense advisors typically focus on higher level ministerial functions such as personnel and readiness, acquisition and procurement, logistics and sustainment, strategy and policy, and financial management, but can be used for any civilian function. In support of the Department's priorities to prevent and deter conflict, the MoDA Program establishes long-term, civilian relationships between the Department and partner ministries, addresses institutional needs, and assists partners with the development of core competencies needed for effective and accountable defense institutions.

European Deterrence Initiative (EDI) - Ukraine Security Assistance Initiative (USAI): USAI is designed to increase Ukraine's ability to defend against further aggression by theater adversaries or their proxies and advance comprehensive defense reforms to develop Ukraine's combat capability to defend it sovereign territory and enhance interoperability with NATO and Western forces; both efforts directly support national security and defense strategic objectives. The USAI will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity and support institutional transformation initiatives. USAI funding provides assistance and support to the military and national security forces of Ukraine, and for the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the U.S. In coordination with the Department of State, the USAI supports a variety of security assistance activities including, but not limited to: intelligence support, personnel training, equipment and logistics support, supplies and other services.

Border Security: The FY 2022 request includes operational support programs focused on border security in association with the Defeat-ISIS efforts. The Border Security program enhances the United States' ability to support partner nations' response to crises and transnational threats, as well as operations that support U.S. national security objectives. The Department will program activities through the 10 U.S.C. section 331 operational support authority, as well as other authorities pursuant to Chapter 16 of Title 10. Funding will address urgent and emergent operational support requirements to stem ISIS, Al-Qaeda, and other violent extremist organizations' operations globally by helping allies and partners degrade the flow of hostile fighters.

II. Force Structure Summary: Not Applicable.

III. Financial Summary (\$ in Thousands):

		FY 2021					
			Con	gressional			
	FY 2020	Budget				Current	FY 2022
BA Subactivities	Actuals	<u>Request</u>	<u>Amount</u>	Percent 1997	Appropriated	Enacted	Request
Counterterrorism (CT)	\$838,366	\$612,463	\$141,140	23.04%	\$753,603	\$738,303	\$625,212
International Security Cooperation							
Programs			\$753,603	0.00%	\$753,603	\$738,303	\$625,212
National Defense Strategy	•••		• • • • • • • •	-	* •	\$.	* •
Implementation Account	\$0	\$612,463	\$-612,463	100.00%	\$0	\$0	\$0
Security Cooperation Account	\$838,366			0.00%	\$0	\$0	\$0
EDI	\$256,701	\$250,000	\$25,000	10.00%	\$275,000	\$275,000	\$250,000
Ukraine Security Assistance Initiative	\$256,701	\$250,000	\$25,000	10.00%	\$275,000	\$275,000	\$250,000
OFS	\$255,401	\$445,300	\$-180,000	-40.42%	\$265,300	\$265,300	\$216,686
Coalition Support Funds	\$92,338	\$180,000	\$-80,000	-44.44%	\$100,000	\$100,000	\$60,000
International Security Cooperation						+ <i>i</i> = = = = =	
Programs (Afghanistan)	• · - · •		\$15,300	0.00%	\$15,300	\$15,300	\$6,686
Lift and Sustain	\$151,657	\$250,000	\$-100,000	-40.00%	\$150,000	\$150,000	\$150,000
MoDA Program (Afghanistan)	\$11,406			0.00%	\$0	\$0	\$0
National Defense Strategy	^	* (= 0.00	* * = • • •	-	* •	\$.	* •
Implementation Account	\$0	\$15,300	\$-15,300	100.00%	\$0	\$0	\$0
OIR	\$0	\$250,000	\$0	0.00%	\$250,000	\$250,000	\$370,000
Border Security	<u>\$0</u>	<u>\$250,000</u>	<u>\$0</u>	<u>0.00%</u>	<u>\$250,000</u>	<u>\$250,000</u>	<u>\$370,000</u>
SUBACTIVITY GROUP TOTAL	\$1,350,468	\$1,557,763	\$-13,860	-0.89%	\$1,543,903	\$1,528,603	\$1,461,898
				Y 2020	FY 202		FY 2022
Summary by Operation				Actuals	<u>Enacte</u>	_	<u>Request</u>
Operation FREEDOM'S SENTINEL (OFS)			\$2	255,401	\$265,30		\$216,686
Operation INHERENT RESOLVE (OIR)			\$0		\$250,000		\$370,000
European Deterrence Initiative (EDI)			\$2	\$256,701		0	\$250,000
Base to OCO							
Counter Terrorism/Other Forces (CTOF)			\$8	38,366	\$738,30	3	\$625,212
Operation ENDURING FREEDOM - Horn of A	Africa (OEF-HC	DA)					

Summary by Operation Operation Totals	FY 2020 <u>Actuals</u> \$1,350,468	FY 2021 <u>Enacted</u> \$1,528,603	FY 2022 <u>Request</u> \$1,461,898
Summary by Funding Category	FY 2020 Actuals	FY 2021 Enacted	FY 2022 Request
Direct War Costs	\$243,995	\$500,000	\$580,000
Enduring Requirements	\$1,106,473	\$1,028,603	\$881,898
OCO for Base Requirements			
Category Totals	\$1,350,468	\$1,528,603	\$1,461,898

B. Reconciliation Summary	Change <u>FY 2021/FY 2021</u>	Change <u>FY 2021/FY 2022</u>
OCO FUNDING	\$1,557,763	\$1,528,603
Congressional Adjustments (Distributed)	-74,160	
Congressional Adjustments (Undistributed)	0	
Adjustments to Meet Congressional Intent	0	
Congressional Adjustments (General Provisions)	0	
Carryover	0	
SUBTOTAL APPRORIATED AMOUNT	1,483,603	
Fact-of-Life Changes (2021 to 2021 Only)	45,000	
SUBTOTAL OCO FUNDING	1,528,603	
Baseline Appropriation	0	
Reprogrammings	0	
Price Changes		29,044
Functional Transfers		0
Program Changes		-95,749
CURRENT ESTIMATE	1,528,603	1,461,898
Less: Baseline Appropriation	0	
NORMALIZED CURRENT ESTIMATE	\$1,528,603	\$1,461,898

III. <u>Financial Summary (\$ in Thousands)</u>: (Cont.)

FY 2021 President's Budget Request (Amended, if applicable)	\$1,557,763
1. Congressional Adjustments	\$-74,160
a) Distributed Adjustments	\$-74,160
1) Coalition Support Fund	\$-80,000
2) International Security Cooperation Programs	\$708,603
3) Lift and Sustain	\$-100,000
4) National Defense Strategy Implementation Account	\$-627,763
5) Ukraine Security Assistance Initiative	\$25,000
b) Undistributed Adjustments	\$0
c) Adjustments to Meet Congressional Intent	\$0
d) General Provisions	\$0
e) Carryover	\$0
FY 2021 Appropriated Amount	\$1,483,603
2. Baseline Appropriations	\$0
a) Baseline Appropriation	\$0
3. Fact-of-Life Changes	\$45,000

III. <u>Financial Summary (\$ in Thousands)</u>: (Cont.)

a) Functional Transfers	\$45,000
1) Transfers In	\$45,000
a) International Security Cooperation Programs Transfers funding from the Counter-ISIS Train and Equip Fund to the Operation and Maintenance, Defense Wide appropriation for International Security Cooperation Programs.)
b) Technical Adjustments	\$0
c) Emergent Requirements	\$0
FY 2021 OCO Funding	\$1,528,603
4. Reprogrammings (Requiring 1415 Actions)	\$0
a) Increases	\$0
b) Decreases	\$0
Revised FY 2021 Estimate	\$1,528,603
5. Less: Baseline Appropriations	\$0
a) Less: Baseline Appropriations	\$0
FY 2021 Normalized Current Estimate	\$1,528,603
6. Price Change	\$29,044
7. Functional Transfers	\$0

a) Trar	nsfers In	\$0
b) Trar	nsfers Out	\$0
8. Program Ir	ncreases	\$120,000
a) Ann	ualization of New FY 2021 Program	\$0
b) One	e-Time FY 2022 Increases	\$0
c) Prog	gram Growth in FY 2022	\$120,000
	 Border Security Increase reflects the consolidation of reimbursable assistance to eligible countries for expenses incurred for increasing security and maintaining enhanced security along their borders adjacent to conflict areas in an effort to prevent the free movement of weapons, narcotics, as well as ISIS and other violent extremist organizations. These reimbursable expenses were funded from the Counter ISIS Train and Equip Program and Coalition Support Funds prior to FY 2021. (FY 2021 Baseline: \$250,000 thousand) 	
9. Program D	ecreases	\$-215,749
a) Ann	ualization of FY 2021 Program Decreases	\$0
b) One	-Time FY 2021 Costs	\$-150,840
	1) International Security Cooperation Programs Reduces funds for one-time congressional adds for AFRICOM (\$55,840); a one-time transfer of funds from the Counter-ISIS Train and Equip Fund (\$45,000) and the Baltics Security Initiative (\$25,000). (FY 2021 Baseline: \$753,603 thousand)	\$-125,840
	2) Ukraine Security Assistance Initiative	\$-25,000

Reduces funds for a one time congressional add for the Ukraine Security Assistance Initiative. (FY 2021 Baseline: \$275,000 thousand)				
c) Program Decreases in FY 2022	\$-64,909			
1) Coalition Support Funds Decrease reflects the consolidation of reimbursable assistance to eligible countries for expenses incurred for increasing security and maintaining enhanced security along their borders adjacent to conflict areas in an effort to prevent the free movement of weapons, narcotics, as well as ISIS and other violent extremist organizations. (FY 2021 Baseline: \$100,000 thousand)	. \$-40,000 or			
2) Inflation Decrease reflects and adjustment in pricing due to inflation. (FY 2021 Baseline: \$1,528,603 thousand) FY 2022 Budget Request				
F 1 2022 Dudyet Nequest				

IV. Performance Criteria and Evaluation Summary:

Performance measures support oversight, planning, and implementation of the defense strategy and geographic combatant commanders' theater security cooperation strategies. These programs provide the Department the resources to strengthen and deepen partnerships across the globe to address a dynamic security environment and help manage fiscal realities. The Department must continue to coordinate planning to optimize the contributions of our allies and partners to their own security and combined activities.

International Security Cooperation Programs (ISCP)

A. FY 2020 PLANS AND OBJECTIVES

– N/A

B. FY 2021 PLANS AND OBJECTIVES

The FY 2021 budget request aligned requirements with the key threats emphasized in national security and defense strategic guidance. The significant security cooperation initiative (SSCI) planning process is focused on transitioning from year-to-year activities to developing strategic, integrated security cooperation initiatives across the Future Years Defense Program. As DoD continues to plan for FY 2021 and beyond, the Department will increase oversight of requirements and ensure strategic alignment of priority funding requests with strategic guidance and allocate resources to strengthen alliances and attract new partners.

C. FY 2022 PLANS AND OBJECTIVES

- In FY 2022, activities previously funded with OCO are realigned to the base budget as enduring costs.

Security Cooperation Account

The foreign security forces capacity building programs are designed to build partner nation capacity enabling foreign countries to conduct a wide array of defense and security operations and/or to support on-going allied or coalition military or stability operations that benefit the national security interests of the United States.

A. FY 2020 PRIOR YEAR ASSESSMENT

Security cooperation programs continued to develop the capacity of foreign security forces based on validated combatant command requirements, as
informed by the National Defense Strategy, approved by the Undersecretary of Defense for Policy, and consistent with the general foreign policy direction of
the Secretary of State.

IV. Performance Criteria and Evaluation Summary:

- Programs focused broadly on the following: Fortify the Trans-Atlantic North Atlantic Treaty Organization Alliance (NATO) to deter Russia's adventurism, defeat terrorists and address the arc of instability building on NATO's periphery. The Department expects European allies to fulfill their commitments to increase defense and modernization spending to bolster the alliance in the face of our shared security concerns;
- Expand Indo-Pacific alliances and partnerships to a networked security architecture capable of deterring aggression from China, maintaining stability, ensuring free access to common domains, and bring together bilateral and multilateral security relationships to preserve the free and open international system;
- Form enduring coalitions in the Middle East that denies safe havens for terrorists and contributes to stable global energy markets and secure trade routes, develop enduring coalitions to consolidate gains we have made in Afghanistan, Iraq, Syria, and elsewhere, to support the lasting defeat of terrorists as we sever their sources of strength and counterbalance Iran;
- Support relationships to address significant terrorist threats in Africa to bolster existing bilateral and multilateral partnerships and develop new relationships to
 address significant terrorist threats that threaten U.S. interests and contribute to challenges in Europe and the Middle East, degrade terrorists and build the
 capability required to counter violent extremism, human trafficking, trans-national criminal activity, and illegal arms trade with limited outside assistance; and
 limit the malign influence of great powers in Africa.

B. FY 2021 CURRENT YEAR ASSESSMENT

- In FY 2021, activities previously funded by the Security Cooperation Account were consolidated into the ISCP Account.

C. FY 2022 PLANS AND OBJECTIVES

— N/A

Ukraine Security Assistance Initiative (USAI)

A. FY 2020 PRIOR YEAR ASSESSMENT

Continue to support efforts to build the defensive capacity of Ukrainian forces, to include ongoing support for training programs and operational needs across
all domains; developing a sustainable and effective Ukrainian capacity to generate and deploy appropriately manned, trained, and equipped forces; developing
a sustainable defense sector and enhancing interoperability with North Atlantic Treat Organizations and Western forces.

IV. Performance Criteria and Evaluation Summary:

B. FY 2021 CURRENT YEAR ASSESSMENT

- FY 2021 funds will sustain the Department's efforts to build the defensive capacity of Ukrainian forces. The Department will continue to review the USAI's primary objectives, through the Multinational Joint Commission on Ukraine. USAI funds will continue to contribute to the effort of developing a sustainable and effective Ukrainian capacity to generate and deploy appropriately manned, trained, and equipped forces, while developing a sustainable defense sector and enhancing interoperability with North Atlantic Treaty Organizations and Western forces.

C. FY 2022 PLANS AND OBJECTIVES

 FY 2022 funds will sustain the Department's efforts to build the defensive capacity of Ukrainian forces. USAI funds will continue to contribute to the effort of developing a sustainable and effective Ukrainian capacity to generate and deploy appropriately manned, trained, and equipped forces, while developing a sustainable defense sector and enhancing interoperability with North Atlantic Treaty Organizations and Western forces.

V. Personnel Summary:

N/A

VI. OP-32 Line Items:

		FY 2020 Program	Change from FY 20 Price Growth	20 to FY 2021 Program <u>Growth</u>	FY 2021 <u>Program</u>	<u>Change from FY 202</u> Price <u>Growth</u>	21 to FY 2022 Program <u>Growth</u>	FY 2022 <u>Program</u>
308	TRAVEL OF PERSONS	480	10	0	490	9		499
	TOTAL TRAVEL	480	10	0	490	9	0	499
920	SUPPLIES & MATERIALS (NON-FUND)	35,039	701	0	35,740	679		36,419
932	MGT PROF SUPPORT SVCS	7,266	145		7,411	141	0	7,552
987	OTHER INTRA-GOVT PURCH	122,991	2,460	0	125,451	2,384	0	127,835
989	OTHER SERVICES	1,184,692	23,694	151,125	1,359,511	25,831	-95,749	1,289,593
	TOTAL OTHER PURCHASES	1,349,988	27,000	151,125	1,528,113	29,035	-95,749	1,461,399
	GRAND TOTAL	1,350,468	27,010	151,125	1,528,603	29,044	-95,749	1,461,898