

# **Fiscal Year 2022 President's Budget**

## **Defense POW/MIA Accounting Agency**



**May 2021**

**Defense Personnel Accounting Agency  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2022 President's Budget**

**Operation and Maintenance, Defense-Wide Summary (\$ in thousands)  
Budget Activity (BA) 4: Administration and Service-wide Activities**

	<u>FY 2020 Actuals</u>	<u>Price Change</u>	<u>Program Change</u>	<u>FY 2021 Enacted</u>	<u>Price Change</u>	<u>Program Change</u>	<u>FY 2022 Request</u>
DPAA	160,092	3,111	-9,825	153,378	2,965	-26,168	130,174

\*FY 2020 includes Division A, Title IX and X of the Consolidated Appropriations Act, 2020 (P.L. 116-93), Division F, Title IV and V from the Further Consolidated Appropriations Act, 2020 (P.L. 116-94) and the Coronavirus Aid, Relief, and Economic Security Act (P.L. 116-136).

\*FY 2021 includes Division C, Title IX and Division J, Title IV of the Consolidated Appropriations Act, 2021 (P.L. 116-260).

**I. Description of Operations Financed:**

The Defense POW/MIA Accounting Agency (DPAA) is a Defense Agency that provides families and the Nation with the fullest possible accounting for missing personnel from past conflicts. The DPAA leads the national effort to develop and implement the Department of Defense (DoD) policy on all matters relating to personnel accounting from past conflicts, conduct global search, recovery, and laboratory operations to identify personnel from past conflicts, ensure timely and accurate information is provided to the families of missing personnel, share their stories, and, when possible, bring home their remains. This includes those who are unaccounted for from World War II, the Korean War, Cold War, Indochina (Vietnam) War, Persian Gulf War, the Iraq Theater of Operations, and other conflicts or incidents as the Secretary of Defense (SECDEF) directs. The DPAA provides analytical support to official United States delegations and engage in technical discussions with host nation officials. Additionally, the DPAA is continuing to implement the transformation of the DoD's personnel accounting for past conflicts that involve enhanced strategic partnerships to more effectively account for missing personnel and to ensure their families receive accurate information.

**Accounting Line of Effort (LOE):** This LOE is critical to the DPAA's efforts to research, investigate, disinter, recover and identify those that served the nation. The culmination of this effort is to increase the number of personnel accounted for annually while providing the results of all of our accounting efforts to the families of the missing, even when it does not result in an individual identification.

The DPAA conducts investigation, excavation, and recovery operations to recover the remains of missing personnel. DPAA personnel manage the command and control, logistics, and in-country support during supported missions. The DPAA is the DoD lead agency for coordinating with other U.S. Government (USG) agencies, foreign governments through the Department of State, and non-governmental (NGO) on all matters related to the personnel accounting mission, including conducting international negotiations to achieve access to loss sites and/or information that leads to the recovery of artifacts or the remains of personnel missing from past conflicts. In addition, the DPAA supports the U.S. side of the U.S.-Russia Joint Commission on POW/MIAs.

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**I. Description of Operations Financed: (Cont.)**

The DPAA operates three laboratories that perform forensic and anthropological analysis of remains, as well as material analysis of artifacts and other items related to crash sites and personnel losses. The analysis performed at the laboratories is critical for accurate and scientific identification of remains. The identification laboratories coordinate with the Armed Forces DNA Identification Laboratory (AFDIL) and Service Casualty Offices (SCO) to collect and identify DNA samples.

Additionally, the DPAA also supports operations by conducting research in U.S. and international archives, analyzing data, creating and maintaining comprehensive records (including the official list of unaccounted-for by conflict), interviewing witnesses, and investigating losses. Key projects in this area include:

- 1 . Developing an information technology solution to establish accounting community-accessible personnel files for each missing person that contain all available information regarding the disappearance, whereabouts, and status of missing persons, and are available to families upon request (to comply with 10 U.S.C. § 1509).
- 2 . Completing the digitization of the Individual Deceased Personnel Files of U.S. Service members missing since WWII.

**Communication LOE:** The DPAA's ability to effectively communicate to families and external stakeholders is vital to providing the fullest possible accounting for missing personnel. While the Outreach and Communications Directorate is primarily responsible for many of the tasks within this LOE, the entire agency has important supporting and supported responsibilities as well.

Pursuant to 10 U.S.C. § 1501, the Department is responsible for informing the families, Congress, veteran's service organizations, military service organizations, family support groups, and the general public about missing personnel and ongoing efforts to recover and identify missing personnel. In compliance with this law, the DPAA conducts communications and outreach programs, including seven family member update meetings and two annual government briefings each year to provide case updates, collect DNA family reference samples, and share information on DoD personnel accounting and recovery activities with families of missing persons. Seven family member updates are held in major cities across the United States to inform and build trust with approximately 1,800 family members per year. Two annual government briefings in Washington, D.C. update family members of the missing from the Vietnam War and Korean/Cold War. During these briefings, USG-officials brief on government procedures, processes, and efforts to account for missing personnel.

The DPAA is engaged in responding to requests for information from families of the missing, veterans, the public, and members of Congress, the declassification of DPAA and legacy agency documents, and transfer of information to the Library of Congress and the National Archives for public access, and maintaining a website detailing POW/MIA information and accounting efforts.

**Synchronization LOE:** For the DPAA to continue to succeed as a geographically dispersed agency, it must further prioritize efforts that synchronize and integrate the multiple offices and functions. The Synchronization LOE is designed to do this while also improving processes and strategies. This LOE includes the integration of developing strategic partnership initiatives, as well as, information modernization efforts – perhaps DPAA's two most important and potentially lucrative long-term investments.

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**I. Description of Operations Financed: (Cont.)**

**Mission Support LOE:** The DPAA's ability to perform this complex and continuous world-wide mission depends upon integrated support provided by the Logistics, Expeditionary Support, Human Capital and Comptroller directorates. The FY 2022 Direct War and Enduring Costs accounted for in the base budget are as follows:

- Direct War costs accounted for in the Base Budget: \$0.0 thousand: Direct War costs are those combat or direct combat support costs that will not continue to be expended once combat operations end at major contingency locations.
  
- Enduring costs accounted for in the Base Budget: \$0 thousand: Enduring Requirements are enduring in theater and in CONUS costs that will likely remain after combat operations cease.

**II. Force Structure Summary:**

Not Applicable.

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**III. Financial Summary (\$ in Thousands):**

	<b>FY 2020 <u>Actuals</u></b>	<b>Budget <u>Request</u></b>	<b>FY 2021</b>			<b>Current <u>Enacted</u></b>	<b>FY 2022 <u>Request</u></b>
			<b><u>Congressional Action</u></b>				
			<b><u>Amount</u></b>	<b><u>Percent</u></b>	<b><u>Appropriated</u></b>		
<b><u>A. BA Subactivities</u></b>							
4. Administration and Servicewide Activities	\$160,092	\$129,225	\$25,000	19.35%	\$154,225	\$153,378	\$130,174
<b>Total</b>	<b>\$160,092</b>	<b>\$129,225</b>	<b>\$25,000</b>	<b>19.35%</b>	<b>\$154,225</b>	<b>\$153,378</b>	<b>\$130,174</b>

\*FY 2020 includes Division A, Title IX and X of the Consolidated Appropriations Act, 2020 (P.L. 116-93), Division F, Title IV and V from the Further Consolidated Appropriations Act, 2020 (P.L. 116-94) and the Coronavirus Aid, Relief, and Economic Security Act (P.L. 116-136).

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b><u>B. Reconciliation Summary</u></b>	<b><u>Change FY 2021/FY 2021</u></b>	<b><u>Change FY 2021/FY 2022</u></b>
<b>BASELINE FUNDING</b>	<b>\$129,225</b>	<b>\$153,378</b>
Congressional Adjustments (Distributed)	25,000	
Congressional Adjustments (Undistributed)	-847	
Adjustments to Meet Congressional Intent	0	
Congressional Adjustments (General Provisions)	0	
<b>SUBTOTAL APPROPRIATED AMOUNT</b>	<b>153,378</b>	
Fact-of-Life Changes (2021 to 2021 Only)	0	
<b>SUBTOTAL BASELINE FUNDING</b>	<b>153,378</b>	
Supplemental	0	
Reprogrammings	0	
Price Changes		2,965
Functional Transfers		0
Program Changes		-26,169
<b>CURRENT ESTIMATE</b>	<b>153,378</b>	<b>130,174</b>
Less: Wartime Supplemental	0	
<b>NORMALIZED CURRENT ESTIMATE</b>	<b>\$153,378</b>	<b>\$130,174</b>

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b>FY 2021 President's Budget Request (Amended, if applicable)</b> .....	<b>\$129,225</b>
1. Congressional Adjustments .....	\$24,153
a) Distributed Adjustments.....	\$25,000
1) Program Increase .....	\$5,000
2) Program Increase - restore defense-wide review reduction .....	\$20,000
b) Undistributed Adjustments .....	\$-847
1) Undistributed Reduction - Excess to need - Non NIP .....	\$-847
c) Adjustments to Meet Congressional Intent.....	\$0
d) General Provisions .....	\$0
<b>FY 2021 Appropriated Amount</b> .....	<b>\$153,378</b>
2. War-Related and Disaster Supplemental Appropriations .....	\$0
a) OCO Supplemental Funding .....	\$0
3. Fact-of-Life Changes.....	\$0
a) Functional Transfers.....	\$0
b) Technical Adjustments .....	\$0
c) Emergent Requirements.....	\$0

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**III. Financial Summary (\$ in Thousands): (Cont.)**

<b>FY 2021 Baseline Funding</b> .....	<b>\$153,378</b>
4. Reprogrammings (Requiring 1415 Actions).....	\$0
a) Increases .....	\$0
b) Decreases .....	\$0
<b>Revised FY 2021 Estimate</b> .....	<b>\$153,378</b>
5. Less: Item 2, War-Related and Disaster Supplemental Appropriation and Item 4, Reprogrammings .....	\$0
a) Less: OCO Supplemental Funding.....	\$0
<b>FY 2021 Normalized Current Estimate</b> .....	<b>\$153,378</b>
6. Price Change .....	\$2,965
7. Functional Transfers .....	\$0
a) Transfers In .....	\$0
b) Transfers Out.....	\$0
8. Program Increases.....	\$0
a) Annualization of New FY 2021 Program .....	\$0
b) One-Time FY 2022 Increases .....	\$0
c) Program Growth in FY 2022.....	\$0



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**III. Financial Summary (\$ in Thousands): (Cont.)**

9. Program Decreases .....	\$-26,169
a) Annualization of FY 2021 Program Decreases .....	\$-25,475
1) Congressional Program Increases .....	\$-25,475
b) One-Time FY 2021 Increases .....	\$0
c) Program Decreases in FY 2022 .....	\$-694
1) Decrease to commercial transportation and field investigation and recovery mission related expenses.....	\$-694
<b>FY 2022 Budget Request .....</b>	<b>\$130,174</b>

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**IV. Performance Criteria and Evaluation Summary:**

Personnel Accounted for (by FY):						
2016	2017	2018	2019	2020	2021*	2022*
163	183	203	218	120	200	200
*Estimated						

Accessions into the lab (by FY):						
2016	2017	2018	2019	2020	2021*	2022*
287	397	475	510	238	475	475
*Estimated						

Family members attending DoD meetings (by FY):						
2016	2017	2018	2019	2020	2021*	2022*
1,872	1,803	2,233	2,103	483	2,200	2,200
*Estimated						

The Covid-19 pandemic had significant impact on DPAA performance in FY2020. Limited OCONUS travel reduced the number of field investigation and recovery missions reducing accessions into the lab for forensic analysis. Communication with the families was also heavily impacted as all government meetings were cancelled after February 2020. As travel restrictions are lifted and in-person meetings can be safely conducted DPAA fully anticipates a return to planned performance metrics.

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**V. Personnel Summary:**

	<u>FY 2020</u>	<u>FY 2021</u>	<u>FY 2022</u>	<u>Change FY 2020/ FY 2021</u>	<u>Change FY 2021/ FY 2022</u>
<b>Active Military End Strength (E/S) (Total)</b>	<b>261</b>	<b>274</b>	<b>274</b>	<b>13</b>	<b>0</b>
Officer	82	85	85	3	0
Enlisted	179	189	189	10	0
<b>Civilian End Strength (Total)</b>	<b>319</b>	<b>330</b>	<b>328</b>	<b>11</b>	<b>-2</b>
U.S. Direct Hire	297	308	306	11	-2
Foreign National Direct Hire	22	22	0	0	-22
<b>Total Direct Hire</b>	<b>319</b>	<b>330</b>	<b>306</b>	<b>11</b>	<b>-24</b>
Foreign National Indirect Hire	0	0	22	0	22
<b>Active Military Average Strength (A/S) (Total)</b>	<b>271</b>	<b>274</b>	<b>274</b>	<b>3</b>	<b>0</b>
Officer	82	85	85	3	0
Enlisted	189	189	189	0	0
<b>Civilian FTEs (Total)</b>	<b>324</b>	<b>330</b>	<b>328</b>	<b>6</b>	<b>-2</b>
U.S. Direct Hire	302	308	306	6	-2
Foreign National Direct Hire	22	22	0	0	-22
<b>Total Direct Hire</b>	<b>324</b>	<b>330</b>	<b>306</b>	<b>6</b>	<b>-24</b>
Foreign National Indirect Hire	0	0	22	0	22
<b>Average Annual Civilian Salary (\$ in thousands)</b>	<b>148.9</b>	<b>143.0</b>	<b>149.3</b>	<b>-6.0</b>	<b>6.4</b>
<b>Contractor FTEs (Total)</b>	<b>75</b>	<b>75</b>	<b>75</b>	<b>0</b>	<b>0</b>

**Personnel Summary Explanations:**

Civilian personnel costs continue to increase as FTE decreases. FY 2021 to FY 2022 U. S. Direct Hire decrease is due to the graduated shift from DPAA civilian and contractor Information Technology support to DISA commodities IT support, commonly referred to as 4ENO (Fourth-Estate Network Optimization or DoD Net). The shift of 22 Foreign National Direct Hire FTE to Indirect Hire FTE in FY 2022 is a programming correction.

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

	FY 2020 Program	Change from FY 2020 to FY 2021		FY 2021 Program	Change from FY 2021 to FY 2022		FY 2022 Program
		Price Growth	Program Growth		Price Growth	Program Growth	
101 EXEC, GEN'L & SPEC SCHEDULES	47,547	732	-1,902	46,377	1,053	644	48,074
<b>0199 TOTAL CIVILIAN PERSONNEL COMPENSATION</b>	<b>47,547</b>	<b>732</b>	<b>-1,902</b>	<b>46,377</b>	<b>1,053</b>	<b>644</b>	<b>48,074</b>
308 TRAVEL OF PERSONS	8,744	175	1,081	10,000	190	-190	10,000
<b>0399 TOTAL TRAVEL</b>	<b>8,744</b>	<b>175</b>	<b>1,081</b>	<b>10,000</b>	<b>190</b>	<b>-190</b>	<b>10,000</b>
634 NAVFEC (UTILITIES AND SANITATION)	0	0	1,027	1,027	0	0	1,027
647 DISA ENTERPRISE COMPUTING CENTERS	0	0	2,301	2,301	0	0	2,301
677 DISA TELECOMM SVCS - REIMBURSABLE	1,580	0	-1,580	0	0	0	0
678 DISA IT CONTRACTING SERVICES	0	0	5,945	5,945	0	288	6,233
696 DFAS FINANCIAL OPERATION (OTHER DEFENSE AGENCIES)	650	174	-224	600	62	-62	600
<b>0699 TOTAL OTHER FUND PURCHASES</b>	<b>2,230</b>	<b>174</b>	<b>7,469</b>	<b>9,873</b>	<b>62</b>	<b>226</b>	<b>10,161</b>
771 COMMERCIAL TRANSPORT	323	6	9,671	10,000	190	-483	9,707
<b>0799 TOTAL TRANSPORTATION</b>	<b>323</b>	<b>6</b>	<b>9,671</b>	<b>10,000</b>	<b>190</b>	<b>-483</b>	<b>9,707</b>
901 FOREIGN NATIONAL INDIRECT HIRE (FNIH)	704	14	82	800	18	82	900
912 RENTAL PAYMENTS TO GSA (SLUC)	1,304	26	170	1,500	29	-29	1,500
913 PURCHASED UTILITIES (NON-FUND)	520	10	570	1,100	21	-21	1,100
914 PURCHASED COMMUNICATIONS (NON-FUND)	5,825	117	-5,073	869	17	-17	869
915 RENTS (NON-GSA)	62	1	432	495	9	-9	495
920 SUPPLIES & MATERIALS (NON-FUND)	1,965	39	23,472	25,476	484	-25,865	95
921 PRINTING & REPRODUCTION	0	0	1	1	0	0	1
922 EQUIPMENT MAINTENANCE BY CONTRACT	2,114	42	-1,936	220	4	-4	220
923 FACILITIES SUST, REST, & MOD BY CONTRACT	3,305	66	1,526	4,897	93	-93	4,897
925 EQUIPMENT PURCHASES (NON-FUND)	1,001	20	322	1,343	26	-26	1,343
932 MGT PROF SUPPORT SVCS	15,688	314	-6,992	9,010	171	563	9,744
934 ENGINEERING & TECH SVCS	16,352	327	-16,679	0	0	0	0
935 TRAINING AND LEADERSHIP DEVELOPMENT	242	5	-247	0	0	0	0

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

	FY 2020 Program	Change from FY 2020 to FY 2021		FY 2021 Program	Change from FY 2021 to FY 2022		FY 2022 Program
		Price Growth	Program Growth		Price Growth	Program Growth	
987 OTHER INTRA-GOVT PURCH	3,857	77	11,045	14,979	285	-696	14,568
988 GRANTS	39,262	785	-33,547	6,500	124	377	7,000
989 OTHER SERVICES	826	17	5,095	5,938	113	-551	5,500
990 IT CONTRACT SUPPORT SERVICES	8,221	164	-4,385	4,000	76	-76	4,000
<b>0999 TOTAL OTHER PURCHASES</b>	<b>101,248</b>	<b>2,024</b>	<b>-26,144</b>	<b>77,128</b>	<b>1,470</b>	<b>-26,365</b>	<b>52,232</b>
<b>9999 GRAND TOTAL</b>	<b>160,092</b>	<b>3,111</b>	<b>-9,825</b>	<b>153,378</b>	<b>2,965</b>	<b>-26,168</b>	<b>130,174</b>

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