

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed: National Defense Strategy Implementation (NDS-I)**

**Account:** The Department requests \$628 million for existing tools and authorities to enhance the United States' ability to support the Geographic Combatant Commands' (GCC) theater security cooperation plans. These plans support partner nations in U.S. objectives towards counterterrorism, crisis response and other transnational threats, as well as other combat operations that directly support U.S. national security interests. The NDS-I Account, previously the Security Cooperation account, serves as a vital tool in strategic competition, countering transnational threats, and preparing allies and partners to operate in lieu of, or in coalition with, U.S. forces. Activities funded through the NDS-I account primarily assist GCC efforts pursuant to Section 333 of Chapter 16, 10 U.S. Code to create efficient and effective strategic outcomes aligned with National Defense Strategy objectives. Such activities enable training with foreign security forces, support for operations, capacity building, and educational and training activities between the Department and allied / partner national security forces. Funding supports security cooperation activities in the U.S. Central Command and U.S. Africa Command areas of responsibility, as well as counter-terrorism and border security capacity building efforts in the U.S. European Command and the U.S. Indo-Pacific Command areas of responsibility. Beginning in FY 2021, the Ministry of Defense Advisors Program (Afghanistan) and the Security Cooperation Account will be realigned and consolidated into the NDS-I account.

**FOCUS AREAS**

The preliminary allocation of funds is outlined below by region. The mix of initiatives and amounts may change as adversaries act and the Department prioritizes initiatives that best enhance partner nations' capabilities to respond. In addition to providing partners with operational training, equipment, and services, funds will support the development of

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**I. Description of Operations Financed (cont.)**

partners' institutional capacity to absorb, employ, and sustain new capabilities across their joint forces and foster collaboration both internally and regionally. In many cases, the NDS-I Account will fund U.S. engagements with partners to enhance U.S. understanding of partner capability gaps and increase interoperability and collaboration.

**U.S. AFRICA COMMAND (USAFRICOM)**

The Department proposes allocating funding for security cooperation activities in the USAFRICOM region to counter terrorist groups and simultaneously promote stability in the region. Funds will be used to assist countries in: (1) U.S.-partner interoperability and collaboration; (2) securing their respective borders; (3) denying access to Violent Extremist Organizations (VEOs); (4) conducting effective counter-incursion operations to disrupt VEOs; and (5) enabling African partners to interdict illicit trafficking in arms, drugs, money, Weapons of Mass Destruction (WMDs), natural resources, and people that enable VEOs to grow and threaten U.S. and partner nations' interests.

**U.S. CENTRAL COMMAND (USCENTCOM)**

The Department proposes allocating funding for security cooperation activities throughout the USCENTCOM area of responsibility (AOR) to reconcile with or defeat the Taliban and to defeat ISIS, al-Qaeda, and other terrorist groups. Funding will support CT partners in a region where civil war in Syria, ISIS' control of territory in Syria and Iraq, and other regional pressures challenge the security interests of the U.S., its allies, and partners. Additionally, funds will build the capacity of partners in the USCENTCOM AOR to

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combat VEOs. Funds will also build the capacity of partners to prevent and disrupt development, proliferation, and use of WMD.

Security cooperation activities pursuant to Section 332 will continue to successfully recruit, train, and develop civilian advisors in support of the Resolute Support Train, Advise, and Assist mission in Afghanistan.

**U.S. EUROPEAN COMMAND (USEUCOM)**

The Department proposes allocating funding for security cooperation activities throughout the USEUCOM area of responsibility to defeat the Islamic State of Iraq and Syria (ISIS), al-Qaeda (AQ), and affiliates and foreign terrorist fighter flow threats in order to secure NATO's southern flank. It will also fund the capacity building of partners to counter emerging security challenges and the potential threat stemming from VEO migration across the Mediterranean Sea.

**U.S. INDO-PACIFIC COMMAND (USINDOPACOM)**

The Department proposes allocating funding for security cooperation activities in the USINDOPACOM AOR to counter regional violent extremist organizations, ISIS and AQ-aligned threat groups, and other transnational threats and threats to U.S. interests. Activities will help disrupt the spread of terrorism and foreign fighter flows, preclude the use of the region as a safe haven and support node for illicit activities. The NDS-I Account funding will assist countries in denying access to VEOs and conducting effective CT operations to disrupt terrorist activity. Partner nations are serving as deterrents

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against the expansion of illicit activity across USINDOPACOM in both the land-based and maritime domains. Activities will include operational training and equipment, the development of partners' institutional and operational capacities, and will foster joint and combined collaboration and operational capacity.

**Coalition Support Fund (CSF)**: The CSF reimburses cooperating nations for support to U.S. military operations, procurement, and the provisioning of specialized training, supplies, and equipment for loan to coalition forces supporting U.S.-led operations. The CSF enables partner nations to deploy forces in support of U.S. military operations by financing specialized training, supplies, and equipment for coalition and friendly foreign forces willing to join the missions in Afghanistan and to counter the Islamic State of Iraq and Syria, thus producing a safer, more effective force. The deployed forces serve as force multipliers and reduce requirements for the U.S. Armed Forces. The Department also anticipates continued reimbursements to other key coalition partners such as Croatia, Georgia, Hungary, Jordan, and Mongolia for their participation in U.S.-led operations in Afghanistan and to counter the Islamic State of Iraq and Syria.

The Coalition Readiness Support Program (CRSP), a subset of the CSF authority, enables the Department to achieve cost savings and ensure protection of both U.S. and foreign forces by having a stock of equipment available to loan, such as: radios, counter-Improvised Explosive Devices equipment, and night vision devices, which can be rotated to friendly foreign forces. U.S. Forces-Afghanistan, using Title 10 authority, manages the storage and handling of equipment in support of the CRSP.

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**Lift and Sustain:** The Lift and Sustain program provides funds to transport eligible foreign forces from approximately 25 countries supporting U.S.-led operations in Afghanistan and Iraq; as well as provide sustainment and subsistence while eligible foreign forces serve with U.S. Forces in U.S. led operations. Lift and Sustain funding enables coalition forces that may lack the financial means to remain in theater and to continue contribute to contingency operations.

**Ministry of Defense Advisors (MoDA) Program (Afghanistan):** The MoDA Program supports institutional capacity building by deploying trained, senior civilian experts as advisors to partner nation ministries of defense and regional organizations with security missions. Ministry of Defense advisors typically focus on higher level ministerial functions such as personnel and readiness, acquisition and procurement, logistics and sustainment, strategy and policy, and financial management, but can be utilized for any civilian function. The MoDA Program supports the Department's priorities to prevent and deter conflict by establishing long-term, civilian relationships between the Department and partner ministries, addressing their institutional needs, and assisting partners with the development of core competencies needed for an effective and accountable security ministry. Key aspects of the MoDA Program includes: a 7-week pre-deployment training program; reimbursement of premium pays; reimbursement to parent organizations for personnel pay, deployment costs, and temporary personnel backfills; and funding to support program management. Beginning in FY 2021, all activities previously funded through the MoDA Program will be realigned to the NDS-I Account.

**European Deterrence Initiative - Ukraine Security Assistance Initiative (USAI):** The USAI will continue to build Ukraine's capacity to defend its sovereignty and territorial integrity and support institutional transformation initiatives. This funding provides

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assistance and support to the military and national security forces of Ukraine, and for the replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the U.S. In coordination with the Department of State, the USAI supports a variety of security assistance activities including, but not limited to: intelligence support, personnel training, equipment and logistics support, supplies and other services. Specifically, the USAI is designed to increase Ukraine's ability to defend against further aggression by theater adversaries or their proxies and advance comprehensive defense reforms to develop Ukraine's combat capability to defend its sovereign territory and enhance interoperability with NATO and Western forces. Both efforts directly support NDS objectives.

**Border Security:** The FY 2021 request includes operational support programs focused on border security in association with the Defeat-ISIS efforts. The Border Security program enhances the United States' ability to support partner nations' response to crises and transnational threats, as well as operations that support U.S. national security objectives. The Department will program activities through the 10 U.S.C. section 331 operational support authority, as well as other authorities pursuant to Chapter 16 of Title 10. Funding will address urgent and emergent operational support requirements to stem ISIS, Al-Qaeda, and other violent extremist organizations' operations globally by helping allies and partners degrade the flow of hostile fighters.

**II. Force Structure Summary:**

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**III. Financial Summary (\$ in thousands)**

<b>A. BA Subactivities</b>	<b>FY 2020</b>						
	<b>FY 2019 Actuals</b>	<b>Budget Request</b>	<b>Congressional Action</b>			<b>Current Enacted</b>	<b>FY 2021 Estimate</b>
			<b>Amount</b>	<b>Percent</b>	<b>Appropriated</b>		
<b>Baltics</b>	0	0	50,000	n/a	50,000	50,000	0
Integrated Air and Missile Defense	0	0	50,000	n/a	50,000	50,000	0
<b>Counterterrorism (CT)</b>	<b>819,327</b>	<b>811,968</b>	<b>-62,790</b>	<b>-7.7</b>	<b>749,178</b>	<b>749,178</b>	<b>612,463</b>
National Defense Strategy Implementation Account	0	0	0	n/a	0	0	612,463
Security Cooperation Account	819,327	811,968	-62,790	-7.7	749,178	749,178	0
<b>EDI</b>	<b>214,800</b>	<b>250,249</b>	<b>-249</b>	<b>-0.1</b>	<b>250,000</b>	<b>250,000</b>	<b>250,000</b>
George C. Marshall Center Outreach	0	249	-249	-100.0	0	0	0
Ukraine Security Assistance Initiative	214,800	250,000	0	0.0	250,000	250,000	250,000
<b>OFS</b>	<b>357,875</b>	<b>615,000</b>	<b>-225,000</b>	<b>-36.6</b>	<b>390,000</b>	<b>390,000</b>	<b>445,300</b>
Coalition Support Fund	224,349	450,000	-225,000	-50.0	225,000	225,000	180,000
Lift and Sustain	118,817	150,000	0	0.0	150,000	150,000	250,000
MoDA Program (Afghanistan)	14,709	15,000	0	0.0	15,000	15,000	0
National Defense Strategy Implementation Account	0	0	0	n/a	0	0	15,300
<b>OIR</b>	<b>0</b>	<b>250,000</b>	<b>-250,000</b>	<b>-100.0</b>	<b>0</b>	<b>0</b>	<b>250,000</b>
Border Security	0	250,000	-250,000	-100.0	0	0	250,000
<b>Total</b>	<b>1,392,002</b>	<b>1,927,217</b>	<b>-488,039</b>	<b>-25.3</b>	<b>1,439,178</b>	<b>1,439,178</b>	<b>1,557,763</b>

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<u>Summary by Operation</u>	<u>FY 2019</u> <u>Actuals</u>	<u>FY 2020</u> <u>Enacted</u>	<u>FY 2021</u> <u>Estimate</u>
Operation FREEDOM'S SENTINEL (OFS)	\$357,875	\$390,000	\$445,300
Operation INHERENT RESOLVE (OIR)	\$0	\$0	\$250,000
European Deterrence Initiative (EDI)	\$214,800	\$250,000	\$250,000
Counter Terrorism/Other Forces (CTOF)	\$819,327	\$799,178	\$612,463
<b>Operation Totals</b>	<b>\$1,392,002</b>	<b>\$1,439,178</b>	<b>\$1,557,763</b>

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**III. Financial Summary (\$ in thousands)**

<b>B. <u>Reconciliation Summary</u></b>	<b>Change</b>	<b>Change</b>
	<b><u>FY 2020/FY 2020</u></b>	<b><u>FY 2020/FY 2021</u></b>
<b>OCO Funding</b>	<b>1,927,217</b>	<b>1,439,178</b>
Congressional Adjustments (Distributed)	-488,039	
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)		
Carryover		
<b>Subtotal Appropriated Amount</b>	<b>1,439,178</b>	
Fact-of-Life Changes (2020 to 2020 Only)		
<b>Subtotal OCO Funding</b>	<b>1,439,178</b>	
Baseline Appropriation		
Reprogrammings		
Price Changes		28,784
Functional Transfers		
Program Changes		89,801
<b>Current Estimate</b>	<b>1,439,178</b>	<b>1,557,763</b>
Less: Baseline Appropriation		
<b>Normalized Current Estimate</b>	<b>1,439,178</b>	

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<b><u>C. Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Total</u></b>
<b>FY 2020 President's Budget Request (Amended, if applicable)</b>		<b>1,927,217</b>
1. Congressional Adjustments		-488,039
a. Distributed Adjustments		
1) Baltics Integrated Air and Missile Defense	50,000	
2) Border Security	-250,000	
Transfer to Counter-ISIS Train and Equip Fund		
3) Coalition Support Fund	-225,000	
4) Security Cooperation Account	-62,790	
5) European Deterrence Initiative	-249	
b. Undistributed Adjustments		
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
e. Carryover		
<b>FY 2020 Appropriated Amount</b>		<b>1,439,178</b>
2. Baseline Appropriation		
3. Fact-of-Life Changes		
<b>FY 2020 OCO Funding</b>		<b>1,439,178</b>
4. Reprogrammings (Requiring 1415 Actions)		
<b>Revised FY 2020 Estimate</b>		<b>1,439,178</b>
5. Less: Baseline Appropriation		
<b>FY 2020 Normalized Current Estimate</b>		<b>1,439,178</b>
6. Price Change		28,784
7. Functional Transfers		
8. Program Increases		610,801
a. Annualization of New FY 2020 Program		
b. One-Time FY 2021 Increases		
c. Program Growth in FY 2021		
1) Border Security	250,000	
Funds operational support programs for border		

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<b>C. <u>Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Total</u></b>
security previously allocated in the Counter-ISIS Train and Equip Fund. (FY 2020 Baseline: \$0 thousand)		
2) Coalition Support Fund Increased funding reflects a DSCA FY 2021 funding level adjustment prior to the DWR and price growth changes. (FY 2020 Baseline: \$225,000 thousand)	220,500	
3) Lift and Sustain Funds reimbursement payments for costs associated with the transportation of eligible foreign partners, sustainment and subsistence. (FY 2020 Baseline: \$150,000 thousand)	97,000	
4) National Defense Strategy Implementation Account Increased funding reflects a DSCA FY 2021 funding level adjustment prior to the DWR and price growth changes. (FY 2020 Baseline: \$764,178 thousand)	43,301	
9. Program Decreases		-521,000
a. Annualization of FY 2020 Program Decreases		
b. One-Time FY 2020 Increases		
1) Baltics - Integrated Air and Missile Defense Reduces funding for a one time congressional add for the Baltics regional air defense system. (FY 2020 Baseline: \$50,000 thousand)	-51,000	
c. Program Decreases in FY 2021		
1) Defense-Wide Review (DWR): Reduce Coalition Support Funds Reflects a reduction of funding in alignment with historical execution rates and the national defense strategy. (FY 2020 Baseline: \$225,000 thousand)	-270,000	

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**C. Reconciliation of Increases and Decreases**

	<u>Amount</u>	<u>Total</u>
2) DWR: Consolidate Security Cooperation Funding for National Defense Strategy (NDS) Implementation Reflects a realignment of funding from the Security Cooperation Account (\$-749,178) and the Ministry of Defense Advisors program (\$-15,000) to consolidate security cooperation programs for NDS implementation. The DWR also includes \$200,000 thousand in savings related to this effort. (FY 2020 Baseline: \$764,178 thousand)	-200,000	

**FY 2021 Budget Request**

**1,557,763**

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**IV. Performance Criteria:**

Performance measures support oversight, planning, and implementation of the defense strategy and geographic combatant commanders' theater security cooperation strategies. These programs provide the Department the resources to strengthen and deepen partnerships across the globe to address a dynamic security environment and help manage fiscal realities. The Department must continue to coordinate planning to optimize the contributions of our allies and partners to their own security and combined activities.

**National Defense Strategy Implementation (NDS-I) Account**

**A. FY 2021 PLANS AND OBJECTIVES**

- The FY 2021 budget request will ensure requirements are aligned with the key threats emphasized in the National Defense Strategy (NDS) and remove legacy programs and priorities. The FY 2021 security cooperation planning process is focused on transitioning from year-to-year activities to developing strategic, integrated security cooperation initiatives across the Future Years Defense Program. As we are continuing to plan for FY 2021 and beyond, the Department will increase oversight of requirements and ensure strategic alignment of priority funding requests with the NDS and allocate resources to support the NDS line of effort of strengthening alliances and attracting new partners.

**Security Cooperation Account**

The foreign security forces capacity building programs are designed to build partner nation capacity enabling foreign countries to conduct a wide array of defense and security operations and/or to support on-going allied or coalition military or stability operations that benefit the national security interests of the United States.

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**IV. Performance Criteria:**

**A. FY 2019 PRIOR YEAR ASSESSMENT**

- Addressed combatant command identified priorities to build partner capacity to counter terrorism and transnational threats; conduct maritime and border security operations; conduct military intelligence operations, activities that contribute to international coalition operations, and other security cooperation requirements in the USCENTCOM, USAFRICOM, USEUCOM, and USINDOPACOM areas of responsibilities.

**B. FY 2020 CURRENT YEAR ASSESSMENT**

- The program will continue to develop the capacity of foreign security forces based on validated combatant command requirements, as informed by the National Defense Strategy, approved by the Undersecretary of Defense for Policy, and consistent with the general foreign policy direction of the Secretary of State.
- Programs will broadly focus on the following: Fortify the Trans-Atlantic North Atlantic Treaty Organization Alliance (NATO) to deter Russia's adventurism, defeat terrorists and address the arc of instability building on NATO's periphery. The Department expects European allies to fulfill their commitments to increase defense and modernization spending to bolster the alliance in the face of our shared security concerns; expand Indo-Pacific alliances and partnerships to a networked security architecture capable of deterring aggression from China, maintaining stability, ensuring free access to common domains, and bring together bilateral and multilateral security relationships to preserve the free and open international system; form enduring coalitions in the Middle East that denies safe havens for terrorists and contributes to stable global energy markets and secure trade routes, develop enduring coalitions to consolidate gains we have made in Afghanistan, Iraq, Syria, and elsewhere, to support the lasting defeat of terrorists as we sever their sources of strength and counterbalance Iran; and support relationships to address significant

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**IV. Performance Criteria:**

terrorist threats in Africa to bolster existing bilateral and multilateral partnerships and develop new relationships to address significant terrorist threats that threaten U.S. interests and contribute to challenges in Europe and the Middle East, degrade terrorists and build the capability required to counter violent extremism, human trafficking, trans-national criminal activity, and illegal arms trade with limited outside assistance; and limit the malign influence of great powers in Africa.

**C. FY 2021 PLANS AND OBJECTIVES**

- Beginning in FY 2021, activities previously funded by the Security Cooperation Account will be realigned to the NDS-I Account.

**Ukraine Security Assistance Initiative (USAI)**

**A. FY 2019 PRIOR YEAR ASSESSMENT**

- Improved Ukraine's ability to command and control subordinate forces, understand the operational environment, and integrate intelligence and operational data into decision making processes.
- Continued support for ongoing training programs and equipment to enhance Ukraine's command and control, situational awareness systems, secure communications, military mobility, night vision, and military medical treatment. Funds may also be used to provide increased support for maritime and border security operations, small arms and ammunition, and to enhance the transparency and efficiency of Ukraine's acquisition system.

**B. FY 2020 CURRENT YEAR ASSESSMENT**

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**IV. Performance Criteria:**

- Continue to support efforts to build the defensive capacity of Ukrainian forces. , to include ongoing support for training programs and operational needs across all domains; developing a sustainable and effective Ukrainian capacity to generate and deploy appropriately manned, trained, and equipped forces; developing a sustainable defense sector and enhancing interoperability with North Atlantic Treat Organizations and Western forces.

**C. FY 2021 PLANS AND OBJECTIVES**

- FY 2021 funds will sustain the Department's efforts to build the defensive capacity of Ukrainian forces. The Department will continue to review the USAI's primary objectives, through the Multinational Joint Commission on Ukraine. USAI funds will continue to contribute to the effort of developing a sustainable and effective Ukrainian capacity to generate and deploy appropriately manned, trained, and equipped forces, while developing a sustainable defense sector and enhancing interoperability with North Atlantic Treaty Organizations and Western forces.

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V. Personnel Summary

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

<u>OP 32 Line</u>	<u>FY 2019</u> <u>Actuals</u>	<u>Change</u> <u>FY 2019/FY 2020</u>		<u>FY 2020</u> <u>Enacted</u>	<u>Change</u> <u>FY 2020/FY 2021</u>		<u>FY 2021</u> <u>Estimate</u>
		<u>Price</u>	<u>Program</u>		<u>Price</u>	<u>Program</u>	
308 Travel of Persons	471	9	0	480	10	0	490
<b>399 Total Travel</b>	<b>471</b>	<b>9</b>	<b>0</b>	<b>480</b>	<b>10</b>	<b>0</b>	<b>490</b>
920 Supplies & Materials (Non-Fund)	34,352	687	0	35,039	701	0	35,740
923 Facilities Sust, Rest, & Mod by Contract	70,426	1,409	-71,835	0	0	0	0
932 Mgt Prof Support Svcs	7,124	142	0	7,266	145	0	7,411
987 Other Intra-Govt Purch	50,153	1,003	71,835	122,991	2,460	0	125,451
989 Other Services	1,229,476	24,590	19,336	1,273,402	25,468	89,801	1,388,671
<b>999 Total Other Purchases</b>	<b>1,391,531</b>	<b>27,831</b>	<b>19,336</b>	<b>1,438,698</b>	<b>28,774</b>	<b>89,801</b>	<b>1,557,273</b>
<b>Total</b>	<b>1,392,002</b>	<b>27,840</b>	<b>19,336</b>	<b>1,439,178</b>	<b>28,784</b>	<b>89,801</b>	<b>1,557,763</b>