

**Defense POW/MIA Accounting Agency  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2021 Budget Estimates**

**Operation and Maintenance, Defense-Wide Summary (\$ in thousands)  
Budget Activity (BA) 4: Administration and Service-Wide Activities**

	FY 2019	Price	Program	FY 2020	Price	Program	FY 2021
	<u>Actuals</u>	<u>Change</u>	<u>Change</u>	<u>Enacted</u>	<u>Change</u>	<u>Change</u>	<u>Estimate</u>
DPAA	154,921	3,432	9,826	168,179	3,190	-42,144	129,225

**I. Description of Operations Financed:** The Defense POW/MIA Accounting Agency (DPAA) is a Defense Agency that provides families and the Nation with the fullest possible accounting for missing personnel from past conflicts. The DPAA leads the national effort to develop and implement the Department of Defense (DoD) policy on all matters relating to personnel accounting from past conflicts, conduct global search, recovery, and laboratory operations to identify personnel from past conflicts, ensure timely and accurate information is provided to the families of missing personnel, share their stories, and, when possible, bring home their remains. This includes those who are unaccounted for from World War II, the Korean War, Cold War, Indochina (Vietnam) War, Persian Gulf War, the Iraq Theater of Operations, and other conflicts or incidents as the Secretary of Defense (SECDEF) directs. The DPAA provides analytical support to official United States delegations and engage in technical discussions with host nation officials. Additionally, the DPAA is continuing to implement the transformation of the DoD's personnel accounting for past conflicts that involve enhanced strategic partnerships to more effectively account for missing personnel and to ensure their families receive accurate information.

**Accounting Line of Effort (LOE):** This LOE is critical to the DPAA's efforts to research, investigate, disinter, recover and identify those that served the nation. The culmination of this effort is to increase the number of personnel accounted for annually while

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**I. Description of Operations Financed (cont.)**

providing the results of all of our accounting efforts to the families of the missing, even when it does not result in an individual identification.

The DPAA conducts investigation, excavation, and recovery operations to recover the remains of missing personnel. DPAA personnel manage the command and control, logistics, and in-country support during supported missions. The DPAA is the DoD lead agency for coordinating with other U.S. Government (USG) agencies, foreign governments through the Department of State, and non-governmental (NGO) on all matters related to the personnel accounting mission, including conducting international negotiations to achieve access to loss sites and/or information that leads to the recovery of artifacts or the remains of personnel missing from past conflicts. In addition, the DPAA supports the U.S. side of the U.S.-Russia Joint Commission on POW/MIAs.

The DPAA operates three laboratories that perform forensic and anthropological analysis of remains, as well as material analysis of artifacts and other items related to crash sites and personnel losses. The analysis performed at the laboratories is critical for accurate and scientific identification of remains. The identification laboratories coordinate with the Armed Forces DNA Identification Laboratory (AFDIL) and Service Casualty Offices (SCO) to collect and identify DNA samples. Additionally, the DPAA also supports operations by conducting research in U.S. and international archives, analyzing data, creating and maintaining comprehensive records (including the official list of unaccounted-for by conflict), interviewing witnesses, and investigating losses. Key projects in this area include:

1. Developing an information technology solution to establish accounting community-accessible personnel files for each missing person that contain all available

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**I. Description of Operations Financed (cont.)**

information regarding the disappearance, whereabouts, and status of missing persons, and are available to families upon request (to comply with 10 U.S.C. § 1509).

2. Completing the digitization of the Individual Deceased Personnel Files of U.S. Service members missing since WWII.

**Communication LOE:** The DPAA's ability to effectively communicate to families and external stakeholders is vital to providing the fullest possible accounting for missing personnel. While the Outreach and Communications Directorate is primarily responsible for many of the tasks within this LOE, the entire agency has important supporting and supported responsibilities as well.

Pursuant to 10 U.S.C. § 1501, the Department is responsible for informing the families, Congress, veteran's service organizations, military service organizations, family support groups, and the general public about missing personnel and ongoing efforts to recover and identify missing personnel. In compliance with this law, the DPAA conducts communications and outreach programs, including seven family member update meetings and two annual government briefings each year to provide case updates, collect DNA family reference samples, and share information on DoD personnel accounting and recovery activities with families of missing persons. Seven family member updates are held in major cities across the United States to inform and build trust with approximately 1,800 family members per year. Two annual government briefings in Washington, D.C. update family members of the missing from the Vietnam War and Korean/Cold War. During these briefings, USG-officials brief on government procedures, processes, and efforts to account for missing personnel.

The DPAA is engaged in responding to requests for information from families of the missing, veterans, the public, and members of Congress, the declassification of DPAA and legacy agency documents, and transfer of information to the Library of Congress and the

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**I. Description of Operations Financed (cont.)**

National Archives for public access, and maintaining a website detailing POW/MIA information and accounting efforts.

**Synchronization LOE:** For the DPAA to continue to succeed as a geographically dispersed agency, it must further prioritize efforts that synchronize and integrate the multiple offices and functions. The Synchronization LOE is designed to do this while also improving processes and strategies. This LOE includes the integration of developing strategic partnership initiatives, as well as, information modernization efforts - perhaps DPAA's two most important and potentially lucrative long-term investments.

**Mission Support LOE:** The DPAA's ability to perform this complex and continuous world-wide mission depends upon integrated support provided by the Logistics, Expeditionary Support, Human Capital and Comptroller directorates.

**II. Force Structure Summary:**

N/A

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III. Financial Summary (\$ in thousands)

	FY 2020						
	FY 2019 <u>Actuals</u>	Budget <u>Request</u>	<u>Congressional Action</u>			Current <u>Enacted</u>	FY 2021 <u>Estimate</u>
			<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>		
<b>A. BA Subactivities</b>							
4. Administration and Servicewide Activities	154,921	144,881	23,298	16.1	168,179	168,179	129,225
<b>Total</b>	<b>154,921</b>	<b>144,881</b>	<b>23,298</b>	<b>16.1</b>	<b>168,179</b>	<b>168,179</b>	<b>129,225</b>

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III. Financial Summary (\$ in thousands)

<u>B. Reconciliation Summary</u>	<u>Change</u> <u>FY 2020/FY 2020</u>	<u>Change</u> <u>FY 2020/FY 2021</u>
<b>Baseline Funding</b>	<b>144,881</b>	<b>168,179</b>
Congressional Adjustments (Distributed)	24,000	
Congressional Adjustments (Undistributed)	-702	
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)		
<b>Subtotal Appropriated Amount</b>	<b>168,179</b>	
Fact-of-Life Changes (2020 to 2020 Only)		
<b>Subtotal Baseline Funding</b>	<b>168,179</b>	
Supplemental		
Reprogrammings		
Price Changes		3,190
Functional Transfers		
Program Changes		-42,144
<b>Current Estimate</b>	<b>168,179</b>	<b>129,225</b>
Less: Wartime Supplemental		
<b>Normalized Current Estimate</b>	<b>168,179</b>	

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**III. Financial Summary (\$ in thousands)**

<b><u>C. Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Totals</u></b>
<b>FY 2020 President's Budget Request (Amended, if applicable)</b>		<b>144,881</b>
1. Congressional Adjustments		23,298
a. Distributed Adjustments		
1) Program Increase - Korean conflict	10,000	
2) Program Increase - Missing in Action accounting program	9,000	
3) Program Increase - Identifying remains from WWII in EUCOM	5,000	
b. Undistributed Adjustments		
1) Unjustified Growth Across-The-Board reduction to the Operation and Maintenance, Defense-Wide, Account	-535	
2) Budget Justification Inconsistencies (Across-The-Board reduction to the Operation and Maintenance, Defense-Wide, Account)	-167	
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
<b>FY 2020 Appropriated Amount</b>		<b>168,179</b>
2. War-Related and Disaster Supplemental Appropriations		
3. Fact-of-Life Changes		
<b>FY 2020 Baseline Funding</b>		<b>168,179</b>
4. Reprogrammings (Requiring 1415 Actions)		
<b>Revised FY 2020 Estimate</b>		<b>168,179</b>
5. Less: Item 2, War-Related and Disaster Supplemental Appropriations and Item 4, Reprogrammings		
<b>FY 2020 Normalized Current Estimate</b>		<b>168,179</b>
6. Price Change		3,190
7. Functional Transfers		
8. Program Increases		1,377
a. Annualization of New FY 2020 Program		

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**III. Financial Summary (\$ in thousands)**

<b><u>C. Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Totals</u></b>
b. One-Time FY 2021 Increases		
c. Program Growth in FY 2021		
1) Civilian compensation (pay raises, locality pay, cost-of-living increases)	1,377	
Programmed cost for civilian personnel/FTE continues to increase annually with the bulk of DPAA positions in high cost areas (DC and Hawaii), and the requirement for many high demand, low density scientific personnel in high grades.		
9. Program Decreases		-43,521
a. Annualization of FY 2020 Program Decreases		
b. One-Time FY 2020 Increases		
1) Congressional Program Increases for Korean conflict, Missing in Action accounting program, and Identifying remains from WWII in EUCOM.	-24,480	
c. Program Decreases in FY 2021		
1) Reduction to travel, transportation, and supplies related to field operations.	-18,313	
2) Defense-Wide Review (DWR): Fourth Estate Network Optimization	-500	
3) Reduction for one less compensable day (262 days in FY 2020, 261 days in FY 2021).	-178	
4) DWR: DPAA Reduction	-50	
<b>FY 2021 Budget Request</b>		<b>129,225</b>

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**IV. Performance Criteria and Evaluation Summary:**

Personnel Accounted for (by FY):					
2016	2017	2018	2019	2020*	2021*
163	183	203	218	200	200
*Estimated					

Accessions into the lab (by FY):					
2016	2017	2018	2019	2020*	2021*
287	397	475	510	450	475
*Estimated					

Family members attending DoD meetings (by FY):					
2016	2017	2018	2019	2020*	2021*
1,872	1,803	2,233	2,103	2,200	2,200
*Estimated					

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<b>V. <u>Personnel Summary</u></b>	<b><u>FY 2019</u></b>	<b><u>FY 2020</u></b>	<b><u>FY 2021</u></b>	<b><u>Change FY 2019/ FY 2020</u></b>	<b><u>Change FY 2020/ FY 2021</u></b>
<u>Active Military End Strength (E/S) (Total)</u>	<u>276</u>	<u>274</u>	<u>272</u>	<u>-2</u>	<u>-2</u>
Officer	89	85	85	-4	0
Enlisted	187	189	187	2	-2
<u>Reservists on Full Time Active Duty (E/S)</u>	<u>0</u>	<u>4</u>	<u>0</u>	<u>4</u>	<u>-4</u>
Officer	0	4	0	4	-4
<u>Civilian End Strength (Total)</u>	<u>330</u>	<u>332</u>	<u>330</u>	<u>2</u>	<u>-2</u>
U.S. Direct Hire	308	310	308	2	-2
Foreign National Direct Hire	22	22	0	0	-22
Total Direct Hire	330	332	308	2	-24
Foreign National Indirect Hire	0	0	22	0	22
<u>Active Military Average Strength (A/S) (Total)</u>	<u>278</u>	<u>274</u>	<u>272</u>	<u>-4</u>	<u>-2</u>
Officer	88	85	85	-3	0
Enlisted	190	189	187	-1	-2
<u>Civilian FTEs (Total)</u>	<u>323</u>	<u>332</u>	<u>330</u>	<u>9</u>	<u>-2</u>
U.S. Direct Hire	301	310	308	9	-2
Foreign National Direct Hire	22	22	0	0	-22
Total Direct Hire	323	332	308	9	-24
Foreign National Indirect Hire	0	0	22	0	22
Average Annual Civilian Salary (\$ in thousands)	141.9	137.8	143.0	-4.1	5.2
<u>Contractor FTEs (Total)</u>	<u>75</u>	<u>75</u>	<u>75</u>	<u>0</u>	<u>0</u>

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

<u>OP 32 Line</u>	<u>FY 2019</u> <u>Actuals</u>	<u>Change</u> <u>FY 2019/FY 2020</u>		<u>FY 2020</u> <u>Enacted</u>	<u>Change</u> <u>FY 2020/FY 2021</u>		<u>FY 2021</u> <u>Estimate</u>
		<u>Price</u>	<u>Program</u>		<u>Price</u>	<u>Program</u>	
101 Exec, Gen'l & Spec Scheds	45,042	1,252	-1,294	45,000	693	684	46,377
<b>199 Total Civ Compensation</b>	<b>45,042</b>	<b>1,252</b>	<b>-1,294</b>	<b>45,000</b>	<b>693</b>	<b>684</b>	<b>46,377</b>
308 Travel of Persons	11,598	232	14,170	26,000	520	-16,520	10,000
<b>399 Total Travel</b>	<b>11,598</b>	<b>232</b>	<b>14,170</b>	<b>26,000</b>	<b>520</b>	<b>-16,520</b>	<b>10,000</b>
634 NAVFEC (Utilities and Sanitation)	0	0	1,027	1,027	21	-21	1,027
647 DISA Enterprise Computing Centers	0	0	2,257	2,257	29	15	2,301
677 DISA Telecomm Svcs - Reimbursable	1,170	23	-1,193	0	0	0	0
678 DISA IT Contracting Services	0	0	5,657	5,657	0	288	5,945
696 DFAS Financial Operation (Other Defense Agencies)	0	0	650	650	174	-224	600
<b>699 Total DWCF Purchases</b>	<b>1,170</b>	<b>23</b>	<b>8,398</b>	<b>9,591</b>	<b>224</b>	<b>58</b>	<b>9,873</b>
771 Commercial Transport	9,427	189	5,384	15,000	300	-5,300	10,000
<b>799 Total Transportation</b>	<b>9,427</b>	<b>189</b>	<b>5,384</b>	<b>15,000</b>	<b>300</b>	<b>-5,300</b>	<b>10,000</b>
901 Foreign National Indirect Hire (FNIH)	805	0	-55	750	15	35	800
912 Rental Payments to GSA (SLUC)	1,208	24	268	1,500	30	-30	1,500
913 Purchased Utilities (Non-Fund)	395	8	697	1,100	22	-22	1,100
914 Purchased Communications (Non-Fund)	3,347	67	-2,586	828	17	24	869
915 Rents (Non-GSA)	14	0	481	495	10	-10	495
920 Supplies & Materials (Non-Fund)	2,547	51	3,656	6,254	125	-5,056	1,323
921 Printing & Reproduction	0	0	1	1	0	0	1
922 Equipment Maintenance By Contract	224	4	-8	220	4	-4	220
923 Facilities Sust, Rest, & Mod by Contract	137	3	4,757	4,897	98	-98	4,897
925 Equipment Purchases (Non-Fund)	0	0	2,746	2,746	55	-1,458	1,343
932 Mgt Prof Support Svcs	30,253	605	-17,329	13,529	271	-4,790	9,010

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<u>OP 32 Line</u>	FY 2019 <u>Actuals</u>	Change <u>FY 2019/FY 2020</u>		FY 2020 <u>Enacted</u>	Change <u>FY 2020/FY 2021</u>		FY 2021 <u>Estimate</u>
		<u>Price</u>	<u>Program</u>		<u>Price</u>	<u>Program</u>	
957 Other Costs (Land and Structures)	719	14	-733	0	0	0	0
987 Other Intra-Govt Purch	3,870	77	15,280	19,227	385	-4,633	14,979
988 Grants	22,318	446	-12,764	10,000	200	-3,700	6,500
989 Other Services	11,403	228	-4,590	7,041	141	-1,244	5,938
990 IT Contract Support Services	10,444	209	-6,653	4,000	80	-80	4,000
<b>999 Total Other Purchases</b>	<b>87,684</b>	<b>1,736</b>	<b>-16,832</b>	<b>72,588</b>	<b>1,453</b>	<b>-21,066</b>	<b>52,975</b>
<b>Total</b>	<b>154,921</b>	<b>3,432</b>	<b>9,826</b>	<b>168,179</b>	<b>3,190</b>	<b>-42,144</b>	<b>129,225</b>