

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed:**

**Coalition Support Funds (CSF):** CSF reimburses key cooperating nations for support to U.S. military operations, procurement, and provision of specialized training, supplies, and specialized equipment for loan to coalition forces supporting U.S.-led operations in Afghanistan and to counter the Islamic State of Iraq and Syria.

CSF finances specialized training, supplies, and equipment for coalition and friendly foreign forces willing to join the missions in Afghanistan and to counter the Islamic State of Iraq and Syria, thus producing a safer, more effective force. The Coalition Readiness Support Program (CRSP), a subset of the CSF authority, enables the Department to achieve cost savings and ensure protection of both U.S. and foreign forces by having a store of CRSP equipment to loan, such as: radios, counter-Improvised Explosive Devices (IEDs) equipment, and night vision devices, which can be rotated to friendly foreign forces. U.S. Forces-Afghanistan (USFOR-A), using Title 10 authority, manages the storage and handling of the CRSP equipment.

The FY 2020 request will enable partner nations to deploy forces in support of U.S. military operations. The deployed forces serve as force multipliers and reduce requirements for U.S. Armed Forces.

The Department also anticipates continued reimbursements to other key coalition partners such as Croatia, Georgia, Hungary, Jordan, and Mongolia for their participation in U.S.-led operations in Afghanistan and to counter the Islamic State of Iraq and Syria.

**Lift and Sustain:** The FY 2020 request will provide funds to transport eligible foreign forces from approximately 25 countries supporting U.S.-led operations in Afghanistan and

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed (cont.)**

Iraq; as well as provide sustainment and subsistence while they serve with U.S. Forces in those operations. U.S. support enables these forces to remain in theater to contribute to contingency operations. Without these funds, coalition and friendly foreign countries that lack the financial means would not be able to participate; thus, requiring an increase in U.S. Forces.

**Ministry of Defense Advisors (MoDA) Program (Afghanistan):** The MoDA Program deploys senior DoD civilian experts to Afghanistan as advisors with foreign counterparts to build defense institutions and enhance ministerial capabilities within the Ministry of Defense and Ministry of Interior. Key focus areas include personnel and readiness, acquisition and procurement, logistics and sustainment, strategy and policy, and financial management. As DoD security cooperation efforts help develop Afghan personnel units, the institutions required to manage and support them must be developed as well. MoDA is designed to forge long-term relationships that strengthen the Afghan defense ministry, while also strengthening the DoD civilian workforce. MoDA will also continue to support the enduring requirement for Human Resource Management Advisor in the Iraq Ministry of Defense, and will support up to an additional six (6) similar requirements in Iraq's Defense-facing Ministries.

The MoDA Program has successfully recruited, trained, and developed civilian advisors in support of the Resolute Support (RS) Train, Advise, and Assist (TAA) mission. Key indicators of achievement include: increase Afghan ministerial capacity to direct and manage defense resources professionally, effectively and efficiently without external support; and advisor effectiveness in improving ministerial capacity to enhance U.S. national security.

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed (cont.)**

**Security Cooperation Account:** The Department requests \$812 million for existing tools and authorities to enhance the United States' ability to support partner nations in counterterrorism (CT), crisis response and other transnational threats, as well as operations that support U.S. interests. The Security Cooperation account serves as a vital tool in strategic competition, countering transnational threats, and preparing allies and partners to operate in lieu of, or in coalition with, U.S. forces. Activities funded through the Security Cooperation Account are conducted pursuant to a range of authorities from Chapter 16, 10 U.S. Code to create efficient and effective strategic outcomes. Such activities enable military-to-military engagements, training with foreign forces, support for operations and capacity building, and educational and training activities between the DoD and national security forces of allies and partner nations. Funding will support U.S. Central Command (USCENTCOM), U.S. Africa Command (USAFRICOM) areas of responsibility, as well as counter-terrorism and border security capacity building efforts in the U.S. European Command (USEUCOM) and the U.S. Indo-Pacific Command (USINDOPACOM) areas of responsibility.

**FOCUS AREAS**

The preliminary allocation of funds is outlined below by region. The mix of initiatives and amounts may change as adversaries act and the Department prioritizes initiatives that best enhance partner nations' capabilities to respond.

**U.S. AFRICA COMMAND**

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed (cont.)**

The DoD proposes allocating SC funds in the USAFRICOM region to counter regionally-based terrorist groups and to promote stability in the region. Funds will be used to assist countries in: (1) U.S.-partner interoperability and collaboration; (2) securing their respective borders; (3) denying access to Violent Extremist Organizations (VEOs); (4) conducting effective counter-incursion operations to disrupt VEOs; and (5) enabling African partners to interdict illicit trafficking in arms, drugs, money, weapons of mass destruction (WMDs), natural resources, and people that enable VEOs to grow and threaten U.S. and partner nations' interests.

In addition to providing partners with operational training, equipment, and services, funds will support the development of partners' institutional capacity to absorb and apply new capabilities in their security forces. The funded activities will also support partners' institutional capacity to sustain critical capabilities.

**U.S. CENTRAL COMMAND**

The DoD proposes allocating SC funds throughout the USCENTCOM area of responsibility (AOR) to defeat ISIS, al-Qaeda, the Taliban, and other regionally-based terrorist groups. Funding will support CT partners in a region where civil war in Syria, ISIS' control of territory in Syria and Iraq, and other regional pressures challenge the security interests of the U.S., its allies, and partners. Additionally, funds will build the capacity of partners in the USCENTCOM AOR to combat VEOs. Funds will also build the capacity of partners to prevent and disrupt development, proliferation, and use of WMD.

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed (cont.)**

In addition to providing operational training and equipment, the SC funding will support development of partners' institutional capacity to absorb and apply new capabilities into security forces. The SC-funded activities will also support partner nations' institutional capacity to sustain critical capabilities. In many cases, the SC will fund U.S. engagements with partners to enhance U.S. understanding of partner capability gaps and increase interoperability and collaboration.

**U.S. EUROPEAN COMMAND**

The DoD proposes allocating SC funds throughout the USEUCOM AOR to defeat ISIS, AQ and affiliates and foreign terrorist fighter flow threats in order to secure NATO's southern flank. It will also fund the capacity building of partners to counter emerging security challenges and the potential threat stemming from VEO migration across the Mediterranean Sea.

In addition to providing operational training and equipment, the SC will support development of partners' institutional capacity to absorb and apply new capabilities. The SC-funded activities will also support partners' institutional capacity to sustain critical capabilities. The SC will fund U.S. engagements with partners to enhance U.S. understanding of partners' capability gaps and to increase interoperability and collaboration.

**U.S. Indo-PACIFIC COMMAND**

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed (cont.)**

The DoD proposes allocating SC funds in the USINDOPACOM AOR to counter regional violent extremist organizations, ISIS and AQ-aligned threat groups, and other transnational threats, as well as other threats to U.S. interests. Activities will help disrupt the spread of terrorism and foreign fighter flows, preclude the use of the region as a safe haven and support node for illicit activities. SC funds will assist countries in denying access to VEOs and conducting effective CT operations to disrupt terrorist activity. Partner nations are serving as deterrents against the expansion of illicit activity across USINDOPACOM in both the land-based and maritime domains. Activities will include operational training and equipment, the development of partners' institutional and operational capacities, and will foster joint and combined collaboration and operational capacity.

In addition to providing operational training and equipment, the SC funding will support development of partners' institutional and operational capacities to apply new capabilities across their joint forces and foster collaboration both internally and regionally.

**European Deterrence Initiative - Ukraine Security Assistance Initiative (USAI)**: The USAI provides assistance and support to the military and national security forces of Ukraine, and for replacement of any weapons or defensive articles provided to the Government of Ukraine from the inventory of the United States.

**European Deterrence Initiative - George C. Marshall Center (GCMC) Outreach**: The GCMC enables solutions to regional and transnational security challenges through capacity building, access, and a globally connected network. EDI funding will be used to conduct

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed (cont.)**

Non-Resident Outreach programs in the European AOR. These programs reinforce foundational development and maintain the flexibility and responsiveness to address emerging security challenges with a more specific geographic focus. Insights gained in the field then supplement content in Resident Programs. Outreach programs extend the reach and relevance of the network and help Department of Defense maintain access with allies and partners.

**II. Force Structure Summary:**

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**III. Financial Summary (\$ in thousands)**

	FY 2019						
	FY 2018 <u>Actuals</u>	Budget <u>Request</u>	<u>Congressional Action</u>			Current <u>Enacted</u>	FY 2020 <u>Estimate</u>
			<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>		
<b>A. BA Subactivities</b>							
<b>Counterterrorism (CT)</b>	569,250	943,442	-150,000	-15.9	793,442	793,442	811,968
Security Cooperation Account	569,250	943,442	-150,000	-15.9	793,442	793,442	811,968
<b>EDI</b>	195,450	200,000	50,000	25.0	250,000	250,000	250,249
George C. Marshall Center Outreach	0	0	0	n/a	0	0	249
Ukraine Security Assistance Initiative	195,450	200,000	50,000	25.0	250,000	250,000	250,000
<b>OFS</b>	224,762	1,065,000	-30,000	-2.8	1,035,000	1,035,000	615,000
Coalition Support Fund	94,946	900,000	0	0.0	900,000	900,000	450,000
Lift and Sustain	114,847	150,000	-30,000	-20.0	120,000	120,000	150,000
MoDA Program (Afghanistan)	14,969	15,000	0	0.0	15,000	15,000	15,000
<b>OIR</b>	0	0	0	n/a	0	0	250,000
Border Security	0	0	0	n/a	0	0	250,000
<b>Total</b>	<b>989,462</b>	<b>2,208,442</b>	<b>-130,000</b>	<b>-5.9</b>	<b>2,078,442</b>	<b>2,078,442</b>	<b>1,927,217</b>

<u>Summary by Operation</u>	<u>FY 2018 Actuals</u>	<u>FY 2019 Enacted</u>	<u>FY 2020 Estimate</u>
Operation FREEDOM'S SENTINEL (OFS)	\$224,762	\$1,035,000	\$615,000
Operation INHERENT RESOLVE (OIR)	\$0	\$0	\$250,000
European Deterrence Initiative (EDI)	\$195,450	\$250,000	\$250,249
Counter Terrorism/Other Forces (CTOF)	\$569,250	\$793,442	\$811,968
<b>Operation Totals</b>	<b>\$989,462</b>	<b>\$2,078,442</b>	<b>\$1,927,217</b>

**Defense Security Cooperation Agency**  
**Overseas Contingency Operations**  
**Operation and Maintenance, Defense-Wide**  
**Budget Activity 04: Administrative and Service-Wide Activities**

**III. Financial Summary (\$ in thousands)**

<b>B. <u>Reconciliation Summary</u></b>	<b>Change</b>	<b>Change</b>
	<b><u>FY 2019/FY 2019</u></b>	<b><u>FY 2019/FY 2020</u></b>
<b>OCO Funding</b>	<b>2,208,442</b>	<b>2,078,442</b>
Congressional Adjustments (Distributed)	-380,000	
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)	250,000	
Carryover		
<b>Subtotal Appropriated Amount</b>	<b>2,078,442</b>	
Fact-of-Life Changes (2019 to 2019 Only)		
<b>Subtotal OCO Funding</b>	<b>2,078,442</b>	
Baseline Appropriation		
Reprogrammings		
Price Changes		41,568
Functional Transfers		250,249
Program Changes		-443,042
<b>Current Estimate</b>	<b>2,078,442</b>	<b>1,927,217</b>
Less: Baseline Appropriation		
<b>Normalized Current Estimate</b>	<b>2,078,442</b>	

**Defense Security Cooperation Agency**  
**Overseas Contingency Operations**  
**Operation and Maintenance, Defense-Wide**  
**Budget Activity 04: Administrative and Service-Wide Activities**

**III. Financial Summary (\$ in thousands)**

<b><u>C. Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Total</u></b>
<b>FY 2019 President's Budget Request (Amended, if applicable)</b>		<b>2,208,442</b>
1. Congressional Adjustments		-130,000
a. Distributed Adjustments		
1) Transfer to Section 9013 (Ukraine Security Assistance Initiative)	-200,000	
2) Security Cooperation Account	-150,000	
3) Lift and Sustain	-30,000	
b. Undistributed Adjustments		
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
1) Ukraine Security Assistance Initiative (Section 9013)	250,000	
e. Carryover		
<b>FY 2019 Appropriated Amount</b>		<b>2,078,442</b>
2. Baseline Appropriation		
3. Fact-of-Life Changes		
<b>FY 2019 OCO Funding</b>		<b>2,078,442</b>
4. Reprogrammings (Requiring 1415 Actions)		
<b>Revised FY 2019 Estimate</b>		<b>2,078,442</b>
5. Less: Baseline Appropriation		
<b>FY 2019 Normalized Current Estimate</b>		<b>2,078,442</b>
6. Price Change		41,568
7. Functional Transfers		250,249
a. Transfers In		
1) Border Security	250,000	
Funding is being allocated from the Counter-ISIS Train and Equip Fund(CTEF) for execution under the DSCA Account.		
2) EDI: George C. Marshall Center Outreach	249	

**Defense Security Cooperation Agency**  
**Overseas Contingency Operations**  
**Operation and Maintenance, Defense-Wide**  
**Budget Activity 04: Administrative and Service-Wide Activities**

**III. Financial Summary (\$ in thousands)**

<b>C. <u>Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Total</u></b>
To support non-resident events at the George C. Marshall Center in support of intensified efforts to build partnership capacity.		
8. Program Increases		
a. Annualization of New FY 2019 Program		
b. One-Time FY 2020 Increases		
c. Program Growth in FY 2020		
9. Program Decreases		-443,042
a. Annualization of FY 2019 Program Decreases		
b. One-Time FY 2019 Increases		
c. Program Decreases in FY 2020		
1) Coalition Support Fund (CSF)	-443,042	
Programmatic decrease in coalition support for FY 2020 due to the continuing suspension of U.S. security assistance to Pakistan based on the President's January 4, 2018, guidance. (FY 2019 Baseline: \$900,000 thousand)		
<b>FY 2020 Budget Request</b>		<b>1,927,217</b>

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**IV. Performance Criteria:**

Performance measures support oversight, planning, and implementation of the defense strategy and Geographic Combatant Commanders' (GCCs) Theater Security Cooperation strategies. These programs enable the Department of Defense to strengthen and deepen partnerships across the globe both to address the dynamic security environment, as no country alone can address the globalized challenges we collectively face, and to help manage fiscal realities. The Department must continue to coordinate planning to optimize the contributions of our allies and partners to their own security and to Department of Defense combined activities.

**Security Cooperation Account**

The foreign security forces capacity building programs are designed to build partner nation capacity enabling foreign countries to conduct a wide array of defense and security operations and/or to support on-going allied or coalition military or stability operations that benefit the national security interests of the United States.

**A. FY 2018 PRIOR YEAR ASSESSMENT**

- In FY 2018, Title 10 U.S.C., Chapter 16, Section 333 train and equip authorities were used to address Combatant Commander's identified priorities to support partner nations in conducting a wide array of functional operations. The Department of Defense and the Department of State approved each program. The Department of Defense notified all programs to Congress. DSCA supported the development and implementation of building partner capacity cases aligned with DoD's defense priorities, the Guidance on Employment of the Force, and the Geographic Combatant Commanders' (GCC) Theater Campaign Plans. These programs support GCC's lines of efforts to achieve their campaign plan objectives, in cooperation with the Joint Staff, DSCA, the Military Departments, and other DoD Components. Each proposal leveraged both political and military expertise to ensure impacts in the country or region were strategic and benefit U.S. national security objectives.

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**IV. Performance Criteria:**

**B. FY 2019 CURRENT YEAR ASSESSMENT**

- In FY 2019, the program is addressing Combatant Command identified priorities to build partner capacity to counter-terrorism, transnational threats, conduct maritime and border security operations; military intelligence operations, operations, activities that contribute to international coalition operations, and other security cooperation requirements in the USCENTCOM, USAFRICOM, USEUCOM, and USINDOPACOM AORs as described above.

**C. FY 2020 PLANS AND OBJECTIVES**

- The program will continue to develop the capacity of foreign security forces based on validated Combatant Command requirements, as informed by the National Defense Strategy (NDS), approved by the Undersecretary of Defense for Policy, and consistent with the general foreign policy direction of the Secretary of State.
- Programs will broadly focus on the following: Fortify the Trans-Atlantic NATO Alliance to deter Russia's adventurism, defeat terrorists and address the arc of instability building on NATO's periphery. DoD expects European allies to fulfill their commitments to increase defense and modernization spending to bolster the alliance in the face of our shared security concerns; expand Indo-Pacific alliances and partnerships to a networked security architecture capable of deterring aggression from China, maintaining stability, ensuring free access to common domains, and bring together bilateral and multilateral security relationships to preserve the free and open international system; form enduring coalitions in the Middle East that denies safe havens for terrorists and contributes to stable global energy markets and secure trade routes, develop enduring coalitions to consolidate gains we have made in Afghanistan, Iraq, Syria, and elsewhere, to support the lasting defeat of terrorists as we sever their sources of strength and counterbalance Iran; and support relationships to address significant terrorist threats in Africa to bolster existing bilateral and multilateral partnerships and develop new relationships to address

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**IV. Performance Criteria:**

significant terrorist threats that threaten U.S. interests and contribute to challenges in Europe and the Middle East, degrade terrorists and build the capability required to counter violent extremism, human trafficking, trans-national criminal activity, and illegal arms trade with limited outside assistance; and limit the malign influence of great powers in Africa.

**Ukraine Security Assistance Initiative (USAI)**

**A. FY 2018 PRIOR YEAR ASSESSMENT**

- FY 2018 USAI funds built the defensive capacity of Ukraine's forces and supported institutional transformation programs to enhance interoperability with NATO and Western forces. These funds provided equipment to support operational needs, including capabilities to enhance Ukraine's command and control, situational awareness systems, secure communications, military mobility, night vision, and military medical treatment. These efforts have significantly enhanced Ukraine's: early warning to protect troops from indirect fire; all weather and 24-hour defensive operational capabilities; and battlefield first aid and continuing care for wounded soldiers. The provision of this equipment also supported ongoing programs to train Ukrainian officers and units according to NATO standards.

**B. FY 2019 CURRENT YEAR ASSESSMENT**

- In line with the National Defense Strategy line of effort to "Strengthen Alliances and Attract New Partners," USAI will continue to be a critical tool for bolstering Ukraine's capacity to resist military aggression and coercive actions, and support a key partner who aspires to integrate with Euro-Atlantic institutions based on shared

**Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**IV. Performance Criteria:**

principles and common interests. The Department will continue to refine USAI's primary objectives through the Multinational Joint Commission on Ukraine, co-chaired by USEUCOM and the Ukrainian General Staff, in an effort to identify, assess, and validate Ukraine's capability needs and best methods to deliver those requirements at the tactical and operational level. This funding will also improve Ukraine's ability to command and control subordinate forces, understand the operational environment, and integrate intelligence and operational data into decision making processes.

- Planned USAI activities include continued support for ongoing training programs and equipment to enhance Ukraine's command and control, situational awareness systems, secure communications, military mobility, night vision, and military medical treatment. Funds may also be used to provide increased support for maritime and border security operations, small arms and ammunition, and to enhance the transparency and efficiency of Ukraine's acquisition system.

**C. FY 2020 PLANS AND OBJECTIVES**

- FY 2020 funds will continue to build the defensive capacity of Ukraine's forces. The Department will continue to refine USAI's primary objectives, including through the Multinational Joint Commission on Ukraine, and support ongoing training programs and operational needs across all domains. USAI funds will continue to contribute to the effort of developing a sustainable and effective Ukrainian capacity to generate and deploy appropriately manned, trained, and equipped forces, while developing a sustainable defense sector and enhancing interoperability with NATO and Western forces.

Defense Security Cooperation Agency  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities

V. Personnel Summary

**Defense Security Cooperation Agency**  
**Overseas Contingency Operations**  
**Operation and Maintenance, Defense-Wide**  
**Budget Activity 04: Administrative and Service-Wide Activities**

**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

<u>OP 32 Line</u>	<u>FY 2018</u>	<u>Change</u>		<u>FY 2019</u>	<u>Change</u>		<u>FY 2020</u>
		<u>FY 2018/FY 2019</u>			<u>FY 2019/FY 2020</u>		
	<u>Actuals</u>	<u>Price</u>	<u>Program</u>	<u>Enacted</u>	<u>Price</u>	<u>Program</u>	<u>Estimate</u>
308 Travel of Persons	463	8	0	471	9	0	480
<b>399 Total Travel</b>	<b>463</b>	<b>8</b>	<b>0</b>	<b>471</b>	<b>9</b>	<b>0</b>	<b>480</b>
920 Supplies & Materials (Non-Fund)	33,745	607	0	34,352	687	0	35,039
923 Facilities Sust, Rest, & Mod by Contract	65,000	1,170	4,256	70,426	1,409	28,982	100,817
932 Mgt Prof Support Svcs	6,998	126	0	7,124	142	0	7,266
987 Other Intra-Govt Purch	49,266	887	0	50,153	1,003	0	51,156
989 Other Services	833,990	15,012	1,066,914	1,915,916	38,318	-221,775	1,732,459
<b>999 Total Other Purchases</b>	<b>988,999</b>	<b>17,802</b>	<b>1,071,170</b>	<b>2,077,971</b>	<b>41,559</b>	<b>-192,793</b>	<b>1,926,737</b>
<b>Total</b>	<b>989,462</b>	<b>17,810</b>	<b>1,071,170</b>	<b>2,078,442</b>	<b>41,568</b>	<b>-192,793</b>	<b>1,927,217</b>