

Fiscal Year 2014 Budget Estimates
Defense Security Cooperation Agency (DSCA)



Overseas Humanitarian, Disaster Assistance, and Civic Aid

April 2013

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**Overseas Humanitarian, Disaster Assistance, and Civic Aid
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2014 Budget Estimates**

Operation and Maintenance, Defense-Wide Summary (\$ in thousands)

	FY 2012 <u>Actual</u>	Price <u>Change</u>	Program <u>Change</u>	FY 2013 <u>Estimate</u>	Price <u>Change</u>	Program <u>Change</u>	FY 2014 <u>Estimate</u>
OHDACA	117,375	3,306	-11,922	108,759	4,476	-3,735	109,500

The FY 2012 Actual column includes obligations for the Turkey Earthquake, Thailand Floods, and Montenegro Winter Emergency. The budget authority for FY 2011/2012 was \$107,685 thousand. The budget authority for FY 2012/2013 was \$107,662 thousand.

I. Description of Operations Financed: The Overseas Humanitarian, Disaster Assistance, and Civic Aid (OHDACA), <http://www.dsca.mil>, appropriation supports the Secretary of Defense (SECDEF) and the Combatant Commander (COCOM CDR)s' security cooperation strategies to build indigenous capabilities and cooperative relationships with allies, friends, civil society, and potential partners. The OHDACA appropriation provides low cost, non-obtrusive, and highly effective activities that help U.S. partners help themselves; improves access to areas not otherwise available to U.S. Forces; and builds collaborative relationships with host nations' civil society. The FY 2014 budget estimate requests a total of \$109.5 million to finance the humanitarian assistance, and mine action programs, as well as foreign disaster relief initiatives.

Humanitarian Assistance Program: The Humanitarian Assistance (HA) program is designed to assure friendly nations and allies of the Department's support by providing basic humanitarian aid and services to populations in need. The Department and the COCOM CDRs help avert political and humanitarian crises, promote democratic development and regional stability, and enable countries to begin to recover from conflicts through the HA program.

The HA program projects and activities accomplish the aforementioned objectives through donation of excess non-lethal DoD property; provision of on-the-ground activities carried out by U.S. military personnel aimed at assuring friendly nations of our support; and by

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I. Description of Operations Financed (cont.)

enabling the COCOM CDRs to assist countries by training in disaster planning and preparedness. This training minimizes the potential for crises to develop or expand; thereby, promoting regional stability and reducing a potential requirement for large-scale deployment of U.S. military forces.

In non-crisis peacetime settings, the DoD HA programs support the COCOM CDRs by providing access for the U.S. military in selected countries to promote stability, interoperability, coalition-building, and to mitigate violent extremism.

The DoD, in coordination with the Department of State (DOS), transports non-lethal excess defense property in support of U.S. national security and foreign policy objectives. The HA funding also provides for the following:

- distribution of relief supplies;
- acquisition and shipment of transportation assets to assist in distribution;
- purchase and provision of relief supplies;
- refurbishment and restoration of excess DoD non-lethal equipment;
- storage of excess property; and
- inspection, packaging and intermediary warehouse storage pending delivery of excess material.

The costs of DoD assistance include other smaller scale activities conducted by U.S. forces targeted at relieving suffering and generating long-term positive perceptions of the DoD by the host nation civilian and military institutions. These activities include training, construction, medical, technical, engineering and logistical assistance, as well as transportation and the provision of Humanitarian Daily Rations (HDRs).

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I. Description of Operations Financed (cont.)

The COCOM CDRs HA activities reflect the priorities of the SECDEF and the Chairman, Joint Chiefs of Staff. They also include support programs that ensure proper administration of humanitarian activities and allow the DoD to anticipate future requirements and understand key issues related to program execution. The activities include civilian-military collaboration and coordination of HA and operations with the U.S. Agency for International Development (USAID), Non-Government Organization(NGO)s and international organizations, as well as host nation civilian and military organizations. These activities enable timely responses to emerging priorities defined by U.S. Government (USG) principals.

For FY 2014, the DoD is requesting \$84.3 million to support DoD HA programs and activities. The activities include transportation, excess property, and other targeted assistance for disaster preparedness and mitigation in countries deemed strategically relevant. The current plans call for the COCOM CDRs to conduct HA activities as part of their regional security cooperation strategy, and to enhance readiness for crisis response to emergencies in their regions. The list of countries/projects submitted by COCOM CDRs illustrate that each COCOM has more project requirements than funding requested.

The approximately 400 HA projects submitted by Combatant Command are reflected below.

<u>Combatant Command</u>	<u>Number of Projects</u>	<u>\$ in Millions Estimated FY 2014 Baseline Funding</u>
USAFRICOM	86	25.2

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I. Description of Operations Financed (cont.)

USCENTCOM	36	18.8
USEUCOM	58	14.5
USNORTHCOM	12	6.0
USPACOM	115	41.1
USSOUTHCOM	95	40.5
Total*	402	146.1

* The list of countries/projects submitted by COCOM CDRs illustrate that each COCOM has more project requirements than funding requested.

Humanitarian Mine Action Program: The Humanitarian Mine Action (HMA) program is a major component of the Department's security cooperation strategy. Explosive Remnants of War (ERW), landmines, unexploded ordnance, and small arms ammunitions are the residue of civil wars and internal conflicts on virtually every continent. These explosives deny civilian populations their livelihoods, uproot them from their lands, and promote political instability. Today, explosive remnants of war kill or maim at least 1,000 people monthly; most of which are innocent civilians.

The HMA Program is a train-the-trainer program executed by the COCOM CDRs. The program provides significant training and readiness-enhancing benefits to U.S. forces while contributing to alleviating a highly visible, worldwide problem. The program aids in the development of leadership and organizational skills for host country personnel to sustain their mine action programs after U.S. military trainers have redeployed. The program trains local demining cadres to identify suspected contaminated areas, conduct surveys and assessments, destroy landmines and ERW, and return those cleared areas to productive use. The HMA program also provides supplies, services, and equipment, in limited degree, to host country mine action centers to help clear contaminated areas impeding the

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repatriation of internally displaced persons and/or refugees and obstructing the means to lead productive lives.

The HMA program provides access to geographical areas otherwise not readily available to U.S. forces and contributes to unit and individual readiness by providing unique in-country training opportunities that cannot be duplicated in the U.S. The U.S. military or civilian personnel do NOT enter active minefields or remove emplaced landmines. Our military forces hone critical wartime, civil-military, language, cultural, and foreign internal defense skills. Additionally, the DoD health services professionals may be included in training missions, which increase their knowledge and ability to deal with blast/trauma wounds while providing advice and assistance to host nations on immediate and short-term victim assistance issues. The projects provide direct HA while benefiting the DoD by providing excellent training opportunities for our soldiers and by expanding U.S. military medical contacts with foreign medical providers. The HMA program enhances the deployment and war-fighting skills of our military forces, and is instrumental in promoting regional stability and improving USG and COCOM relations with host nations.

The Humanitarian Demining Training Center (HDTC) established at Fort Leonard Wood, Missouri, is the DoD military center of excellence for the training of deploying U.S. personnel for mine action missions. The HDTC also collects information on landmines and ERW in countries approved for participation in the USG HMA program. The HDTC incorporates new demining technologies and techniques in training plans and provides current data on country specific ERW (including unexploded ordnance (UXO), mines, booby traps, and small arms ammunition) in support of training. The HDTC is responsible for expanding current training in mine risk education to include personnel from other USG agencies, NGOs, and international organizations and to develop linkages to those agencies and academic institutions.

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I. Description of Operations Financed (cont.)

The travel and transportation requirements for deploying forces are a major expense of the HMA program. The deployments primarily consist of highly skilled civil affairs personnel, medical, engineers, explosive ordnance disposal (EOD), and other general purpose forces to help host nations establish mine action programs and to train and advise local cadre in managing their sustainment operations.

For FY 2014, the DoD is requesting \$5.2 million to support HMA activities previously described. The funding will provide for assessments of newly designated countries, ongoing worldwide training operations, incremental funding of high-priority, emerging operations, and evaluations of current programs to determine if projected "end states" have been met.

The HMA training missions projected by COCOM CDRs for various Host Nations are identified below.

<u>Combatant Commands</u>	<u>Commands Nations</u>
USAFRICOM	Angola, Burundi, Chad, Kenya, Mozambique, Sudan, Tanzania
USCENTCOM	Kyrgyzstan, Lebanon, Pakistan
USEUCOM	Armenia, Azerbaijan, Bulgaria, Croatia, Estonia, Georgia
USPACOM	Cambodia, Thailand, Mongolia
USSOUTHCOM	Colombia, Ecuador, Peru

Foreign Disaster Relief: In times of natural and man-made disasters such as the Pakistan Earthquake (2005), Georgia conflict (2008), Haiti Earthquake (2010), Pakistan Flooding (2010), Japan Earthquake (2011), and Thailand Floods (2012) the U.S. military has and

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I. Description of Operations Financed (cont.)

will continue to be called upon to provide aid and assistance because of our unique assets and capabilities. The OHDACA Foreign Disaster Relief (FDR) funding allows the COCOMs to provide immediate life-saving assistance to countries in their region.

The DoD plays a key role by providing effective response when asked by the DOS and USAID. The U.S. military offers exceptional operational reach and can immediately deploy personnel as a stopgap measure to limit the extent of emergencies. The DoD's ability to respond rapidly assists in the containment of crises and limit threats to regional stability by donating and/or transporting relief aid within hours or a few days of a disaster. The DoD is unmatched regarding command and control, logistics, transportation, and communications, and the amount of cargo transported by available air or sealift support.

Emergency response encompasses transportation, logistical support, provisions of HDRs (to maintain the health of moderately malnourished recipients until conventional relief programs or resumption of targeted feeding), search and rescue, medical evacuation, and assistance to internally displaced persons and refugees, in the form of both supplies and services.

For FY 2014, the DoD is requesting \$20 million for FDR. The funding will provide transportation, logistical support, communications, and HA supplies as described above for disaster relief efforts.

II. Force Structure Summary:

None.

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III. Financial Summary (\$ in thousands)

	FY 2012	Budget	FY 2013			Current	FY 2014
			Congressional Action				
<u>A. BA Subactivities</u>	<u>Actual</u>	<u>Request</u>	<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>	<u>Estimate</u>	<u>Estimate</u>
1. Operational Forces	117,375	108,759				108,759	109,500
Foreign Disaster Relief	4,766	30,000				20,000	20,000
Humanitarian Assistance	108,801	73,678				83,678	84,322
Humanitarian Mine Action Program	3,808	5,081				5,081	5,178
Total	117,375	108,759				108,759	109,500

The FY 2012 Actual column includes obligations for the Turkey Earthquake, Thailand Floods, and Montenegro Winter Emergency. The budget authority for FY 2011/2012 was \$107,685 thousand. The budget authority for FY 2012/2013 was \$107,662 thousand.

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III. Financial Summary (\$ in thousands)

B. <u>Reconciliation Summary</u>	Change	Change
	<u>FY 2013/FY 2013</u>	<u>FY 2013/FY 2014</u>
Baseline Funding	108,759	108,759
Congressional Adjustments (Distributed)		
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)		
Subtotal Appropriated Amount	108,759	
Fact-of-Life Changes (2013 to 2013 Only)		
Subtotal Baseline Funding	108,759	
Supplemental		
Reprogrammings		
Price Changes		4,476
Functional Transfers		
Program Changes		-3,735
Current Estimate	108,759	109,500
Less: Wartime Supplemental		
Normalized Current Estimate	108,759	

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III. Financial Summary (\$ in thousands)

	Amount	Totals
C. Reconciliation of Increases and Decreases		
FY 2013 President's Budget Request (Amended, if applicable)		108,759
1. Congressional Adjustments		
a. Distributed Adjustments		
b. Undistributed Adjustments		
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
FY 2013 Appropriated Amount		108,759
2. War-Related and Disaster Supplemental Appropriations		
3. Fact-of-Life Changes		
FY 2013 Baseline Funding		108,759
4. Reprogrammings (Requiring 1415 Actions)		
Revised FY 2013 Estimate		108,759
5. Less: Item 2, War-Related and Disaster Supplemental Appropriations and Item 4, Reprogrammings		
FY 2013 Normalized Current Estimate		108,759
6. Price Change		4,476
7. Functional Transfers		
8. Program Increases		
a. Annualization of New FY 2013 Program		
b. One-Time FY 2014 Increases		
c. Program Growth in FY 2014		
9. Program Decreases		-3,735
a. Annualization of FY 2013 Program Decreases		
b. One-Time FY 2013 Increases		
c. Program Decreases in FY 2014		
1) Humanitarian Assistance	-3,735	
The decrease in funding will reduce the number of humanitarian aid and service projects executed by the COCOMs. (FY 2013 Baseline \$83,678K; +0 FTEs)		
FY 2014 Budget Request		109,500

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IV. Performance Criteria and Evaluation Summary:

The humanitarian projects and support of FDR and emergency crises, additional and immediate requirements emerge during the execution year. Useful measures are the amount of actual obligations reported, planned obligations, and the number of projects and training missions planned and identified in the descriptions of the operations financed for each sub-activity above.

Programs	FY 2012 Actuals	FY 2013 Estimate	FY 2014 Estimate
Humanitarian Assistance Program (HA)	108,801	83,678	84,322
Humanitarian Mine Action Program (HMA)	3,808	5,081	5,178
Foreign Disaster Relief (FDR)	4,766	20,000	20,000
Total	117,375	108,759	109,500

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<u>V. Personnel Summary</u>	<u>FY 2012</u>	<u>FY 2013</u>	<u>FY 2014</u>	Change FY 2012/ FY 2013	Change FY 2013/ FY 2014
<u>Contractor FTEs (Total)</u>	<u>20</u>	<u>20</u>	<u>20</u>	<u>0</u>	<u>0</u>

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VI. OP 32 Line Items as Applicable (Dollars in thousands):

<u>OP 32 Line</u>	<u>FY 2012</u>	<u>Change</u>		<u>FY 2013</u>	<u>Change</u>		<u>FY 2014</u>
		<u>FY 2012/FY 2013</u>			<u>FY 2013/FY 2014</u>		
	<u>Actual</u>	<u>Price</u>	<u>Program</u>	<u>Estimate</u>	<u>Price</u>	<u>Program</u>	<u>Estimate</u>
308 Travel of Persons	5,629	113	-2,793	2,949	56	0	3,005
399 Total Travel	5,629	113	-2,793	2,949	56	0	3,005
705 AMC Channel Cargo	880	15	7,130	8,025	152	0	8,177
719 SDDC Cargo Ops-Port hndlg	3,282	1,027	2,191	6,500	2,535	0	9,035
771 Commercial Transport	14	0	-14	0	0	0	0
799 Total Transportation	4,176	1,042	9,307	14,525	2,687	0	17,212
920 Supplies & Materials (Non-Fund)	3,046	61	3	3,110	59	0	3,169
925 Equipment Purchases (Non-Fund)	1,713	34	2	1,749	33	0	1,782
932 Mgt Prof Support Svcs	1,664	33	2	1,699	32	0	1,731
957 Other Costs (Land and Structures)	41,284	826	-26,733	15,377	292	-1,907	13,762
960 Other Costs (Interest and Dividends)	1	0	-1	0	0	0	0
987 Other Intra-Govt Purch	48,960	979	-26,287	23,652	449	-1,828	22,273
989 Other Services	10,890	218	34,590	45,698	868	0	46,566
991 Foreign Currency Variance	12	0	-12	0	0	0	0
999 Total Other Purchases	107,570	2,151	-18,436	91,285	1,733	-3,735	89,283
Total	117,375	3,306	-11,922	108,759	4,476	-3,735	109,500

The FY 2012 Actual column includes obligations for the Turkey Earthquake, Thailand Floods, and Montenegro Winter Emergency. The budget authority for FY 2011/2012 was \$107,685 thousand. The budget authority for FY 2012/2013 was \$107,662 thousand.