

**DEFENSE SECURITY COOPERATION AGENCY (DSCA)**  
**FY 2011 Overseas Contingency Operations: Operation Enduring Freedom/Operation Iraqi Freedom**  
**Operation and Maintenance, Defense-Wide**  
**Budget Activity 4, Administrative and Service-Wide Activities**  
**Support for Coalition Forces**

**I. Description of Operations Financed:**

Participation by coalition forces in contingency operations reduces the stress on U.S. forces. The funding for Support for Coalition Forces supports coalition and friendly foreign forces and enables partner nations that otherwise lack the financial means to support and participate in U.S. contingency operations. Funding to support coalition and friendly foreign forces is more critical than ever to achieve success in current overseas operations. The foreign countries who receive support are able to contribute to U.S. military operations only because of financial or logistical support, in the form of reimbursements for expenses or provision of transportation, sustainment, and subsistence when the forces are down-range. Failure to fund these programs would jeopardize the continued support of important partners like Pakistan and Jordan who conduct key border operations. Lack of requested funds could also minimize participation of foreign partners like Poland, Hungary, Romania, and Georgia, which have contributed thousands of troops to combat missions in Iraq and Afghanistan. Fewer foreign forces translate to greater U.S. force requirements, adversely impacting U.S. deployment and redeployment schedules.

**Coalition Support Funds (CSF):** Reimbursements to key cooperating nations for support to U.S. military operations and procurement and provision of specialized training, supplies, and specialized equipment to coalition forces in Iraq and Afghanistan.

- Coalition Support Funds are vital. The Department's request of \$1,600 million will enable partner nations to deploy forces in support of U.S. military operations. The delayed forces serve as force multipliers and reduce requirements for U.S. armed forces.
- The Department will continue to reimburse the Government of Pakistan for its operations on Pakistan's border with Afghanistan, which supports Operation Enduring Freedom. As the U.S. effort is expanding in Afghanistan, so too are Pakistan's operations in Afghanistan. Pakistan has served as a key ally in Operation Enduring Freedom since 2001. Pakistan's security forces regularly engage enemy forces, arrest and kill Taliban and Al-Qaeda forces, and render significant support to U.S. forces operating in Afghanistan. Pakistan continues to increase its forces to meet the growing enemy insurgency on the border region and has made enormous sacrifices in support of these operations, suffering over 1,400 deaths of military and security forces personnel since September 11, 2001. The expenses

Pakistan incurs to conduct operations against al Qaeda and Taliban forces include providing logistical support for its forces, manning observation posts along the Afghanistan border, and conducting maritime interdiction operations, combat air patrols, and maritime operations.

- The Department will also continue to reimburse the Government of Jordan for logistical, military, and other expenses incurred in the conduct of border operations, as long as the border operations are deemed essential to U.S. military activities. Despite limited economic means, Jordan conducts border operations along the Jordan-Iraq border and operates two field hospitals. The border operations continue to support U.S. operations in Iraq by curbing undesirables transiting across the border. Jordan's two field hospitals in Iraq and Afghanistan provide medical treatment to thousands of injured coalition forces and civilians.
- Coalition Support Funds will finance specialized training, supplies, and specialized equipment for coalition and friendly foreign forces willing to join the fight in Iraq and Afghanistan, thus producing a safer, more effective force. This authority will enable the Department to achieve cost savings and ensure protection of both U.S. and foreign forces by having a store of equipment that can be rotated to friendly foreign forces.
- The Department will use Coalition Support Funds to prepare countries to deploy that could not participate in military operations in Iraq and Afghanistan without such support. Reimbursing partner nation efforts is critical to enabling forces from eligible foreign countries to remain in theater and support U.S. military operations. Without financial support, many of these nations would not be able to participate in U.S. military operations.

**Lift and Sustain (Iraq and Afghanistan):** The Department's request of \$400 million will provide funds to transport eligible foreign forces from approximately 25 countries to and from Iraq and Afghanistan and provide sustainment and subsistence while they serve with U.S. forces in Iraq and Afghanistan. This critical authority allows the Department to provide support to coalition and friendly foreign forces participating in U.S. military operations in Iraq and Afghanistan. Without these funds, coalition and friendly foreign countries that lack the financial means to transport their forces to and from Iraq and Afghanistan or to sustain their forces for extended deployments would not be able to participate. U.S. support enables these forces to remain in theater to contribute to contingency operations. Without the support, the coalition forces may be required to return home, potentially requiring an increase in U.S. forces.

## II. Financial Summary (\$ in Thousand)

CBS No.	CBS Title	FY 2009 Cost of War	FY 2010 Enacted	FY 2010 Supplemental	FY 2010 Total	FY 2011 Total
7.1	Coalition Support Funds	1,252,451*	1,570,000	0	1,570,000	1,600,000
7.2	Lift and Sustain (Iraq and Afghanistan)	256,373	350,000	0	350,000	400,000
	SAG Totals	1,508,824	1,920,000	0	1,920,000	2,000,000

\*Includes \$52,451 thousand of prior year Coalition Support Funds, available until expended and are expected to be obligated in FY 2010. Remaining funds reflect Enacted amounts.

### A. Subactivity Group – Support for Coalition Forces

1. 7.1 Coalition Support Funds	1,252,451*	1,570,000	0	1,570,000	1,600,000
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- a. **Narrative Justification:** These funds finance payments to Pakistan, Jordan, and key cooperating nations for support to Operation Enduring Freedom (OEF) and Operation Iraqi Freedom (OIF). Pakistan conducts major border operations along the Pakistan-Afghanistan border and has achieved successes that would be difficult for U.S. Armed Forces to attain. Jordan's operations along the Jordan-Iraq border are having a major impact on curbing foreign fighters transiting through Jordan to Iraq and contribute directly to U.S. operations in OIF. The Department will also use these funds to provide the equipment and training needed for coalition and friendly foreign forces to operate effectively in the current environment and assure safety of coalition and U.S. armed forces.

**Impact if not funded:** The U.S. will not be able to reimburse key cooperating nations for support to U.S. military operations. An inability to reimburse Pakistan, Jordan, and countries with a lesser capacity to pay could discourage participation and require the U.S. military to take on operations better covered by coalition partners. In the case of Pakistan and Jordan border operations, it is unlikely that the U.S. would be able to conduct these operations as capably as the indigenous forces.

### A. Subactivity Group – Support for Coalition Forces

2. 7.2 Lift and Sustain (Iraq and Afghanistan)	256,373	350,000	0	350,000	400,000
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- a. **Narrative Justification:** Lift and Sustain funds allow the Department to finance logistical support for coalition and friendly foreign forces in Iraq and Afghanistan. Funds are required so foreign forces from economically challenged countries can continue to support U.S. military operations. Lift and Sustain funding will continue to finance higher costs for transportation, food, and other sustainment. The eligible foreign partners do not have the financial means to transport their forces to and from

Iraq and Afghanistan or to sustain their forces for extended deployments. Direct support from the U.S. is critical to enabling these forces to remain in theater and allowing U.S. military force deployment and redeployment schedules to stay on track.

- b. **Impact if not funded:** Without Lift and Sustain funds, many coalition and friendly foreign partners would not be able to maintain their forces in Iraq and Afghanistan. Such a result would adversely impact U.S. operations if U.S. forces had to fill the gap. Without support in Afghanistan, countries like Poland and Romania, NATO members with limited economies, may not be able to participate, thus hindering the ability of NATO and the U.S. to succeed in Afghanistan.

	FY 2009 Cost of War	FY 2010 Enacted	FY 2010 Supplemental	FY 2010 Total	FY 2011 Total
SAG Totals	1,508,824	1,920,000	0	1,920,000	2,000,000