

# **Fiscal Year 2025 Budget Estimates**

## **Overseas Humanitarian, Disaster, and Civic Aid (OHDACA)**



**March 2024**

**Overseas Humanitarian, Disaster, and Civic Aid**

**Fiscal Year (FY) 2025 Budget Estimates**

**Overseas Humanitarian, Disaster, and Civic Aid (\$ in thousands)**

	<b><u>FY 2023</u></b> <b><u>Actuals</u></b>	<b><u>Price</u></b> <b><u>Change</u></b>	<b><u>Program</u></b> <b><u>Change</u></b>	<b><u>FY 2024</u></b> <b><u>Estimate</u></b>	<b><u>Price</u></b> <b><u>Change</u></b>	<b><u>Program</u></b> <b><u>Change</u></b>	<b><u>FY 2025</u></b> <b><u>Estimate</u></b>
OHDACA	614,866	13,572	-513,538	114,900	2,648	-2,213	115,335
CR Adjustment	0	0	0	55,100	0	-55,100	0
<b>Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>170,000</b>	<b>0</b>	<b>-57,313</b>	<b>115,335</b>

- FY 2023 includes \$0 in Overseas Operations Costs (OOC) Actuals. FY 2024 includes \$0 in OOC Estimate. FY 2025 includes \$0 for the OOC Budget Estimate. OOC were financed previously with former Overseas Contingency Operations (OCO) funding.
- A full-year FY2024 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Further Continuing Appropriations and Other Extensions, 2024 (Public Law 118-35). The FY2024 estimate reflects the annualized level provided by the Continuing Resolution.

**I. Description of Operations Financed:**

The Overseas Humanitarian, Disaster, and Civic Aid (OHDACA) appropriation supports the Secretary of Defense (SECDEF) and the Combatant Commanders' (CCDRs) national and theater strategies to build partner nation capacity and expand and strengthen alliances and partnerships while advancing DoD access, influence, and visibility. OHDACA programs include Humanitarian Assistance (HA), Humanitarian Mine Assistance (HMA), Excess Property (EP), and the Funded Transportation Program (FTP). These programs are critically needed to save lives and reduce suffering in support of DoD goals and the U.S. National Security and National Defense Strategies. The OHDACA appropriation is also used to fund DoD Foreign Disaster Relief (FDR) activities to alleviate the suffering of foreign disaster victims immediately.

**Humanitarian Assistance (HA) Program:** In collaboration with the Partner Nation (PN), the HA program conducts activities to relieve or reduce endemic conditions such as human suffering, disease, hunger, and privation particularly in regions where humanitarian needs may pose significant challenges to stability, prosperity, and respect for universal human values, while meeting U.S. goals on strengthening partnerships and building PN capacity. Developed jointly with PN ministerial-level authorities, the DoD program encompasses the areas of disaster risk reduction, mitigation and preparedness; basic education support; public health support, including pandemics and infectious diseases; and basic infrastructure support (e.g., water, Sanitation, and shelter), as well as humanitarian mine action (described below). All these activities bolster PN's capacity to reduce the risk of, prepare for, mitigate the consequences of, or respond to humanitarian disasters, including pandemic emergencies, thereby reducing reliance on foreign disaster relief. The result of these planned HA activities has been significant in advance of actual humanitarian emergencies.

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#### **I. Description of Operations Financed: (Cont.)**

The CCMDs leverage the DoD OHDACA-funded HA program as a powerful and highly effective military-to-civilian program to complement other security cooperation tools, enhance U.S. military access in selected countries, build relationships with critical partners, and demonstrate a sustainable, long-term commitment to the U.S. OHDACA funding results in high-impact, low-cost engagement that enables the CCMDs to respond at the speed of relevancy to PN needs.

**Humanitarian Mine Action (HMA) Program:** The HMA program supports DoD's security cooperation strategy and engagement in critical countries. The DoD HMA Program provides assistance to PN civilian populations plagued by landmines, explosive remnants of war (ERW), and the hazardous effects of unexploded ordnance (UXO) by developing indigenous PN capacity for humanitarian demining, explosive ordnance disposal (including underwater), and physical security and stockpile management (PSSM) of conventional munitions. The DoD recognizes the importance of the HMA program for its humanitarian impact and benefit to U.S. forces.

In support of CCMD and PN goals, the CCMDs execute the HMA program. These goals include bolstering and aiding in the development of leadership and organization skills for PN personnel to sustain their mine action programs after U.S. military trainers leave. A cornerstone of the program is developing and executing a plan to build PN capacity in accordance with international mine action standards. The program trains local demining cadres to identify suspected contaminated areas, conduct surveys and assessments, destroy landmines and ERW, and return those cleared areas to productive use. It also provides supplies, services, and equipment, to a limited degree, to the PN to help clear contaminated areas impeding the repatriation of internally displaced persons (IDPs) and/or refugees and obstructing the means to lead productive lives. Through PSSM assistance, U.S. forces assist PNs with training and support in the disposal, demilitarization, physical security, and stockpile management of potentially dangerous stockpiles of explosive ordnance, small arms, and light weapons, including man-portable air-defense systems.

The HMA program provides access to geographical areas otherwise not readily available to U.S. forces and contributes to DoD, unit, and individual readiness by providing unique in-country training opportunities that cannot be duplicated in the U.S. to hone critical wartime, civil-military, language, cultural, and foreign internal defense skills. Additionally, the HMA program allows DoD health services professionals to participate in certain training missions, which provides a unique opportunity to further develop their ability to effectively treat blast/trauma wounds while assisting partner nations on immediate and short-term victim assistance issues.

In direct support of the HMA activities, and striving for the highest standards, the Humanitarian Demining Training Center (HDTC) at Fort Gregg-Adams, Virginia, is the DoD military center of excellence for the training of deploying U.S. personnel for mine action missions. The HDTC incorporates new demining technologies and techniques in training plans and provides current data on country specific ERW (including UXO, mines, booby traps, and small arms ammunition) in support of training. The HDTC is responsible for expanding current education in mine risk training to include training of personnel from other USG agencies, NGOs, and international organizations and developing linkages to those agencies and academic institutions.

Travel and transportation requirements for deploying forces are a major expense of the program. Deployments primarily consist of

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#### **I. Description of Operations Financed: (Cont.)**

highly skilled civil affairs personnel, medical, engineer, explosive ordnance disposal (EOD), and other general purpose forces to help partner nations establish mine action programs and to train and advise local cadre in managing their sustainment operations.

**Foreign Disaster Relief (FDR):** The DoD supports U.S. government response for disaster relief outside the U.S and its territories, typically through a formal request from the Department of State (DOS) or the U.S. Agency for International Development (USAID). The Department provides unique military capabilities to save lives and alleviate immediate suffering of foreign disaster victims. DoD FDR supports these activities when directed by the President or approved by the Secretary of Defense.

The DoD provides a unique service to civilian agencies and relief workers and organizations. DoD bridges the “humanitarian gap” between the requirements and what USAID and the civilian relief community can provide with the resources available to them. Typical disaster relief activities supported by the OHDACA funding include logistics, transportation (such as rotary- and fixed-wing airlift), air traffic control, imagery and engineering assessments, search and rescue, and relief commodities. U.S. DoD assets provide important direct and indirect contribution – speed, specialization, efficiency, and effectiveness – especially in the early phase of relief response.

While relief organizations and PNs continue to build capacity for self-reliance, there will continue to be a need for DoD to assist DOS and USAID for unforeseen responses and overwhelming natural and man-made disasters overseas.

#### **II. Force Structure Summary:**

Not Applicable.

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**III. Financial Summary (\$ in Thousands):**

	<b>FY 2023*</b>	<b>Budget</b>	<b>FY 2024**</b>		<b>Current</b>	<b>FY 2025**</b>				
			<b><u>Actuals</u></b>	<b><u>Request</u></b>			<b><u>Congressional Action</u></b>		<b><u>Estimate</u></b>	<b><u>Estimate</u></b>
							<b><u>Amount</u></b>	<b><u>Percent</u></b>		
<b>A. BA Subactivities</b>										
<b>1. Operational Forces</b>	<b>\$614,866</b>	<b>\$114,900</b>	<b>\$0</b>	<b>0.00%</b>	<b>\$114,900</b>	<b>\$115,335</b>				
Foreign Disaster Relief	\$28,201	\$20,000	\$0	0.00%	\$20,000	\$20,000				
Humanitarian Assistance	\$566,695	\$79,900	\$0	0.00%	\$79,900	\$80,335				
Humanitarian Mine Action Program	<u>\$19,970</u>	<u>\$15,000</u>	<u>\$0</u>	<u>0.00%</u>	<u>\$15,000</u>	<u>\$15,000</u>				
<b>Total</b>	<b>\$614,866</b>	<b>\$114,900</b>	<b>\$0</b>	<b>0.00%</b>	<b>\$114,900</b>	<b>\$115,335</b>				

- FY 2023 actual amount includes execution of funds provided per P.L. 117-43 Operation ALLIES REFUGE (OAR) and P.L. 117-70 Operation ALLIES WELCOME (OAW).

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**III. Financial Summary (\$ in Thousands): (Cont.)**

	<b>Change <u>FY 2024/FY 2024</u></b>	<b>Change <u>FY 2024/FY 2025</u></b>
<b><u>B. Reconciliation Summary</u></b>		
<b>BASELINE FUNDING</b>	<b>\$114,900</b>	<b>\$114,900</b>
Congressional Adjustments (Distributed)	0	
Congressional Adjustments (Undistributed)	0	
Adjustments to Meet Congressional Intent	0	
Congressional Adjustments (General Provisions)	0	
Fact-of-Life Changes (2024 to 2024 Only)	0	
<b>SUBTOTAL BASELINE FUNDING</b>	<b>114,900</b>	
Supplemental	0	
Reprogrammings	0	
Price Changes		2,648
Functional Transfers		0
Program Changes		-2,213
<b>CURRENT ESTIMATE</b>	<b>114,900</b>	<b>115,335</b>
Less: Supplemental	0	
<b>NORMALIZED CURRENT ESTIMATE</b>	<b>\$114,900</b>	<b>\$115,335</b>

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III. Financial Summary (\$ in Thousands): (Cont.)

<b>FY 2024 President's Budget Request (Amended, if applicable)</b> .....	<b>\$114,900</b>
1. Congressional Adjustments .....	\$0
a) Distributed Adjustments.....	\$0
b) Undistributed Adjustments .....	\$0
c) Adjustments to Meet Congressional Intent.....	\$0
d) General Provisions .....	\$0
2. Supplemental Appropriations .....	\$0
a) Supplemental Funding.....	\$0
3. Fact-of-Life Changes.....	\$0
a) Functional Transfers.....	\$0
b) Technical Adjustments .....	\$0
c) Emergent Requirements.....	\$0
<b>FY 2024 Baseline Funding</b> .....	<b>\$114,900</b>
4. Reprogrammings (Requiring 1415 Actions).....	\$0
a) Increases .....	\$0
b) Decreases .....	\$0

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III. Financial Summary (\$ in Thousands): (Cont.)

<b>Revised FY 2024 Estimate</b> .....	<b>\$114,900</b>
5. Less: Item 2, Supplemental Appropriation and Item 4, Reprogrammings .....	\$0
a) Less: Supplemental Funding .....	\$0
<b>FY 2024 Normalized Current Estimate</b> .....	<b>\$114,900</b>
6. Price Change .....	\$2,648
7. Functional Transfers .....	\$0
a) Transfers In .....	\$0
b) Transfers Out.....	\$0
8. Program Increases.....	\$0
a) Annualization of New FY 2024 Program .....	\$0
b) One-Time FY 2025 Increases .....	\$0
c) Program Growth in FY 2025.....	\$0
9. Program Decreases .....	\$-2,213
a) Annualization of FY 2024 Program Decreases .....	\$0
b) One-Time FY 2024 Increases .....	\$0
c) Program Decreases in FY 2025 .....	\$-2,213
1) Humanitarian Assistance.....	\$-2,213



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**III. Financial Summary (\$ in Thousands): (Cont.)**

Reduction is attributed to partner nations' increased capacity for health support and decreases in COVID-19 cases, resulting in a lower demand for medical supplies across the program.  
(FY 2024 Baseline: \$79,900 thousand)

**FY 2025 Budget Request** ..... **\$115,335**

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#### **IV. Performance Criteria and Evaluation Summary:**

DoD's humanitarian assistance (HA) and humanitarian mine action (HMA) activities funded by the OHDACA appropriation promote the National Defense Strategy and directly support Combatant Command (CCMD) theater campaign plans. These activities are designed to relieve or reduce endemic conditions such as human suffering, disease, hunger, privation, and the adverse effects of unexploded ordnance or unsafe storage of conventional munition stockpiles. Further, they build partner nation (PN) capacity and capabilities to provide essential services to civilians and to reduce the risk of, prepare for, and respond to natural and man-made disasters. OHDACA-funded activities are evaluated against DoD HA program purposes which include: improving the basic living conditions of the civilian populace in a country or region that is strategically important to the United States; building PN capacity to provide civilians essential services; generating enduring positive perceptions of the DoD and the USG while improving DoD and USG visibility, access, and influence in areas strategically important to the United States; and promoting shared interests in collaboration with allies and partners to preserve regional stability, strengthening alliance and partnership, and countering strategic competitors.

**Humanitarian Assistance (HA) Program:** Through the six geographic CCMDs, the DoD HA program assists over 130 PNs, prioritized to meet civilian humanitarian needs and to build capacity in four critical HA areas: disaster risk reduction and preparedness; public health; basic education; and basic infrastructure, such as water, sanitation and shelter. Examples include global COVID-19 and international pandemic response and capability building activities via the provision of medical equipment and services for pandemic prevention, preparedness and treatment, such as ventilators, field hospitals, oxygen generation plants, vaccine storage units, disease surveillance, personal protective equipment, medical supplies, and laboratory testing equipment to enhance PN capacity and save countless lives. These items not only enabled PNs to manage the COVID-19 pandemic but also built enduring capacity to provide long-term civilian health care and respond to pandemics. For example, these COVID-19 response and pandemic preparedness activities enabled Mexico to deploy its new medical capability, both domestically and as part of the 2021 international medical response to the earthquake in Haiti. Additionally, USEUCOM's Eastern European school construction projects have reduced gender inequality and enabled greater regional resilience; USSOUTHCOM has enabled PNs to alleviate destabilizing conditions that contribute to the flow of irregular migrants; USINDOPACOM has strengthened PN, regional, and multi-national preparedness and disaster response capacities; and USAFRICOM has used HA efforts to reach 48 countries across the continent with meaningful partnership assistance in FY 2022 and FY 2023.

**Humanitarian Mine Action (HMA) Program:** The DoD HMA program enables PNs across the globe to independently manage and mitigate threats to civilian populations posed by the presence of unexploded ordnance via HMA training missions in the below countries:

Commands

USAFRICOM

USCENTCOM

USEUCOM

USINDOPACOM

USSOUTHCOM

Nations

Cabo Verde, Morocco, Mozambique, Senegal, Sierra Leone, Zambia

Kazakhstan and Tajikistan

Albania, Croatia, Estonia, Georgia, Kosovo, Moldova, North Macedonia, Serbia, -- NOTE:

Ukraine HMA program was suspended due to the Russian invasion

Solomon Islands, Thailand, Timor-Leste, Vietnam, Cambodia, and Papua New Guinea

Colombia and Peru

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#### **IV. Performance Criteria and Evaluation Summary:**

DoD FY 2023 HMA activities include the provision of critical support to Georgia, Moldova, and Senegal to inventory, safeguard, and properly stockpile conventional munitions, mitigating the risks of unintended explosions and hazards to civilian populations; urgently needed explosive ordnance disposal training to partners in Morocco; and the provision of equipment to Vietnam's HMA training range. Although DoD's HMA efforts in Ukraine have been temporarily paused with the Russian full invasion, USEUCOM is actively working with the Department of State Office of Weapons Removal and Abatement and the Ukraine Ministry of Defense to re-establish a comprehensive HMA program in FY 2024.

**Foreign Disaster Relief (FDR):** The DoD supports the U.S. government's response to disaster relief outside the U.S. and its territories, primarily in support of the U.S. Agency for International Development (USAID).

The Department's persistent global presence and unparalleled logistics and transportation capabilities uniquely positions it to support USG disaster response activities when international civilian responders are overwhelmed or lack capability. Typical OHDACA-funded disaster relief activities include rapid logistics, transportation (such as rotary- and fixed-wing airlift), air traffic operations, and search and rescue. DoD assets provide vital direct and indirect contributions based on speed, specialization, efficiency, and effectiveness, attributes that are especially critical in the immediate response phase of disaster relief operations.

In FY 2023 and FY 2024, the Department provided critical logistics, transportation, and search and rescue support to the USG's responses in Haiti, Turkey, Northern Syria, Philippines, Papua New Guinea, Libya, and the Levant and Gaza.

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V. Personnel Summary:

	<u>FY 2023</u>	<u>FY 2024</u>	<u>FY 2025</u>	<u>Change FY 2023/ FY 2024</u>	<u>Change FY 2024/ FY 2025</u>
<b>Contractor FTEs (Total)</b>	13	13	13	0	0
N/A					

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**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

	FY 2023 Program	Change from FY 2023 to FY 2024		FY 2024 Program	Change from FY 2024 to FY 2025		FY 2025 Program
		Price Growth	Program Growth		Price Growth	Program Growth	
308 TRAVEL OF PERSONS	6,584	145	-1,289	5,440	114	0	5,554
<b>0399 TOTAL TRAVEL</b>	<b>6,584</b>	<b>145</b>	<b>-1,289</b>	<b>5,440</b>	<b>114</b>	<b>0</b>	<b>5,554</b>
671 DISA DISN SUBSCRIPTION SERVICES (DSS)	922	60	-982	0	0	0	0
<b>0699 TOTAL OTHER FUND PURCHASES</b>	<b>922</b>	<b>60</b>	<b>-982</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
771 COMMERCIAL TRANSPORT	1,933	39	6,990	8,962	188	0	9,150
<b>0799 TOTAL TRANSPORTATION</b>	<b>1,933</b>	<b>39</b>	<b>6,990</b>	<b>8,962</b>	<b>188</b>	<b>0</b>	<b>9,150</b>
915 RENTS (NON-GSA)	3,177	70	-3,242	5	0	0	5
920 SUPPLIES & MATERIALS (NON-FUND)	50,969	1,121	-44,386	7,704	162	0	7,866
922 EQUIPMENT MAINTENANCE BY CONTRACT	8,611	189	-8,800	0	0	0	0
923 FACILITIES SUST, REST, & MOD BY CONTRACT	381,702	8,397	-390,099	0	0	0	0
925 EQUIPMENT PURCHASES (NON-FUND)	27,086	596	-9,452	18,230	383	0	18,613
932 MGT PROF SUPPORT SVCS	0	0	1,865	1,865	39	0	1,904
934 ENGINEERING & TECH SVCS	0	0	9,225	9,225	194	0	9,419
957 OTHER COSTS (LAND AND STRUCTURES)	58,744	1,292	-44,226	15,810	332	0	16,142
960 OTHER COSTS (INTEREST AND DIVIDENDS)	0	0	1	1	0	0	1
986 MEDICAL CARE CONTRACTS	503	21	11,815	12,339	494	-2,213	10,620
987 OTHER INTRA-GOVT PURCH	6,086	134	3,085	9,305	195	0	9,500
989 OTHER SERVICES	68,549	1,508	-44,223	25,834	543	0	26,377
990 IT CONTRACT SUPPORT SERVICES	0	0	180	180	4	0	184
<b>0999 TOTAL OTHER PURCHASES</b>	<b>605,427</b>	<b>13,328</b>	<b>-518,257</b>	<b>100,498</b>	<b>2,346</b>	<b>-2,213</b>	<b>100,631</b>
<b>9999 GRAND TOTAL</b>	<b>614,866</b>	<b>13,572</b>	<b>-513,538</b>	<b>114,900</b>	<b>2,648</b>	<b>-2,213</b>	<b>115,335</b>

- FY 2023 actual amount includes execution of funds provided per P.L. 117-43 Operation ALLIES REFUGE (OAR) and P.L 117-70 Operation ALLIES WELCOME (OAW).