

Fiscal Year 2025 Budget Estimates

Defense POW/MIA Accounting Agency



March 2024

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

**Operation and Maintenance, Defense-Wide Summary (\$ in thousands)
Budget Activity (BA) 4: Administration and Service-wide Activities**

	<u>FY 2023 Actuals</u>	<u>Price Change</u>	<u>Program Change</u>	<u>FY 2024 Estimate</u>	<u>Price Change</u>	<u>Program Change</u>	<u>FY 2025 Estimate</u>
DPAA	149,101	4,715	42,143	195,959	4,764	-12,700	188,022

- FY 2023 includes \$0 in Overseas Operations Costs (OOC) Actuals. FY 2024 includes \$0 in OOC Estimate. FY 2025 includes \$0 for the OOC Budget Estimate. OOC were financed previously with former Overseas Contingency Operations (OCO) funding.
- This DoD component is a budget line item in the Operation and Maintenance Defense-wide account and therefore, the FY 2024 Estimate does not reflect a CR adjustment. The overall Operation and Maintenance, Defense-wide account CR adjustment for FY 2024 may be found in the O-1 document.

I. Description of Operations Financed:

The Defense Prisoners of War/Missing in Action (POW/MIA) Accounting Agency (DPAA) is a Defense Agency that provides families and the Nation with the fullest possible accounting for missing personnel from past conflicts. The DPAA leads the national effort to develop and implement the Department of Defense (DoD) policy on all matters relating to personnel accounting from past conflicts, conduct global search, recovery, and laboratory operations to identify personnel from past conflicts, ensure timely and accurate information is provided to the families of missing personnel, share their stories, and when possible, bring home their remains. This includes those who are unaccounted for from World War II, the Korean War, Cold War, Indochina (Vietnam) War, Persian Gulf War, the Iraq Theater of Operations, and other conflicts or incidents as the Secretary of Defense directs. The DPAA provides analytical support to official United States delegations and engage in technical discussions with host nation officials. Additionally, the DPAA is continuing to implement the transformation of the DoD’s personnel accounting for past conflicts that involve enhanced strategic partnerships to more effectively account for missing personnel and to ensure their families receive accurate information.

Research and Analysis Line of Effort (LOE): Research and Analysis is central to all activities and tasks in DPAA. Whether it is developing background for an individual case file, preparing to communicate with a family at a Family Member Update, identifying locations for an onsite investigation or recovery effort, identifying remains in the lab or at the Armed Forces Medical Examiner System, or preparing the products that will go to a family in the form of an accounting packet, Research and Analysis lays the groundwork for follow-on DPAA activities. By harnessing the capabilities inherent in our Case Management System (CMS), sharing the most effective practices across our research staff, and leveraging the capabilities of partners, DPAA will set the conditions necessary to increase the effectiveness of the Research and Analysis activities so that the DPAA can increase the efficiency of all other accounting and communicating activities.

The goal associated with the Research and Analysis LOE is for DPAA to increase the pace and scope of accurate research, investigations, and analysis to enhance the accounting and communications processes and sustain the capability and capacity to account for 200+ personnel on an annual basis.

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

I. Description of Operations Financed: (Cont.)

Accounting LOE: A key aspect of DPAA's mission is to "lead the national effort to account for unaccounted-for DoD personnel and designated civilians from designated past conflicts." DPAA has set ambitious objectives to progressively increase the number of individuals accounted for each year and the conditions required to achieve Fullest Possible Accounting for Vietnam War losses, our current main effort. Along with these objectives, DPAA will focus on harnessing the capabilities of the CMS to synchronize our accounting efforts and the capabilities of our partners to both augment our field and laboratory activities, to increase our personnel resources, and to increase our efficiency.

This LOE is critical to the DPAA's efforts to, investigate, disinter, recover and identify those that served the nation. The culmination of this effort is to increase the number of personnel accounted for annually while providing the results of all our accounting efforts to the families of the missing, even when it does not result in an individual identification.

The DPAA conducts investigation, excavation, and recovery operations to recover the remains of missing personnel. DPAA personnel manage the command and control, logistics, and in-country support during supported missions. The DPAA is the DoD lead agency for coordinating with other U.S. Government (USG) agencies, foreign governments through the Department of State, and non-governmental on all matters related to the personnel accounting mission, including conducting international negotiations to achieve access to loss sites and/or information that leads to the recovery of artifacts or the remains of personnel missing from past conflicts. In addition, the DPAA supports the USG side of the U.S.-Russia Joint Commission on POW/MIAs.

The DPAA operates two laboratories that perform forensic and anthropological analysis of remains, as well as material analysis of artifacts and other items related to crash sites and personnel losses. The analysis performed at the laboratories is critical for accurate and scientific identification of remains. The identification laboratories coordinate with the Armed Forces Deoxyribonucleic Acid (DNA) Identification Laboratory (AFDIL) and Service Casualty Offices to collect and identify DNA samples.

Additionally, the DPAA also supports operations by conducting research in U.S. and international archives, analyzing data, creating and maintaining comprehensive records (including the official list of unaccounted-for by conflict), interviewing witnesses, and investigating losses. Key projects in this area include:

1. Developing an information technology solution to establish accounting community-accessible personnel files for each missing person that contain all available information regarding the disappearance, whereabouts, and status of missing persons, and are available to families upon request (to comply with 10 U.S.C. § 1509).
2. Completing the digitization of the Individual Deceased Personnel Files of U.S. Service members missing since World War II.

Communications and Engagement LOE: The second key aspect of DPAA's mission is to communicate all available information concerning unaccounted-for DoD personnel and designated civilians to family members. To provide this information to families we must not only keep open channels of communication with our families we must also use engagements to set the conditions for our accounting efforts. Whether it is communicating with families and veteran service organizations, engaging with foreign governments to gain and maintain access to loss sites, or

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

I. Description of Operations Financed: (Cont.)

engaging with Congress and our partner agencies within the US government to enable resourcing of our accounting mission, DPAA continues to leverage our ability to communicate effectively in order to set the conditions for accomplishing our mission.

The DPAA's ability to effectively communicate to families and external stakeholders is vital to providing the fullest possible accounting for missing personnel. While the Outreach and Communications Directorate is primarily responsible for many of the tasks within this LOE, the entire agency has important supporting and supported responsibilities as well.

Pursuant to 10 U.S.C. § 1501, the Department is responsible for informing the families, Congress, veteran's service organizations, military service organizations, family support groups, and the general public about missing personnel and ongoing efforts to recover and identify missing personnel. The DPAA conducts communications and outreach programs, including four family member update meetings and two annual government briefings each year to provide case updates, collect DNA family reference samples, and share information on DoD personnel accounting and recovery activities with families of missing persons. The four family member updates are held in-person in major cities across the United States to inform and build trust with approximately 1,800 family members per year. Two annual government briefings in Washington, D.C. update family members of the missing from the Vietnam War and Korean/Cold War. During these briefings, USG-officials brief on government procedures, processes, and efforts to account for missing personnel.

The DPAA is engaged in responding to requests for information from families of the missing, veterans, the public, and members of Congress, the declassification of DPAA and legacy agency documents, and transfer of information to the Library of Congress and the National Archives for public access and maintaining a website detailing POW/MIA information and accounting efforts.

Business Enterprise LOE: The goal for this LOE is to shape the resources, processes, capabilities, and culture to enable efficient, effective, informed, and collaborative outcomes. In order to operate at a high level of efficiency and effectiveness, the DPAA must continue to invest in the workforce, refine processes and procedures, and geographically distribute the right workforce to enable our mission. To this end, the DPAA will continuously refine decision-making processes, including establishing or dissolving working groups, boards, and councils where needed, explore options for adjusting facilities footprints to support operational requirements, implement training programs to enhance the workforce's skills, harness innovation, and enhance all capabilities by fully leveraging the CMS and partners.

II. Force Structure Summary:

Not Applicable.

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

III. Financial Summary (\$ in Thousands):

	FY 2023 <u>Actuals</u>	Budget <u>Request</u>	FY 2024		Current <u>Estimate</u>	FY 2025 <u>Estimate</u>
			<u>Congressional Action</u>			
			<u>Amount</u>	<u>Percent</u>		
<u>A. BA Subactivities</u>						
4. Administration and Servicewide Activities	\$149,101	\$195,959	\$0	0.00%	\$195,959	\$188,022
Total	\$149,101	\$195,959	\$0	0.00%	\$195,959	\$188,022

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

III. Financial Summary (\$ in Thousands): (Cont.)

<u>B. Reconciliation Summary</u>	<u>Change</u>	<u>Change</u>
	<u>FY 2024/FY 2024</u>	<u>FY 2024/FY 2025</u>
BASELINE FUNDING	\$195,959	\$195,959
Congressional Adjustments (Distributed)	0	
Congressional Adjustments (Undistributed)	0	
Adjustments to Meet Congressional Intent	0	
Congressional Adjustments (General Provisions)	0	
Fact-of-Life Changes (2024 to 2024 Only)	0	
SUBTOTAL BASELINE FUNDING	195,959	
Supplemental	0	
Reprogrammings	0	
Price Changes		4,764
Functional Transfers		0
Program Changes		-12,701
CURRENT ESTIMATE	195,959	188,022
Less: Supplemental	0	
NORMALIZED CURRENT ESTIMATE	\$195,959	\$188,022

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

III. Financial Summary (\$ in Thousands): (Cont.)

FY 2024 President's Budget Request (Amended, if applicable)	\$195,959
1. Congressional Adjustments	\$0
a) Distributed Adjustments	\$0
b) Undistributed Adjustments	\$0
c) Adjustments to Meet Congressional Intent	\$0
d) General Provisions	\$0
2. Supplemental Appropriations	\$0
a) Supplemental Funding	\$0
3. Fact-of-Life Changes	\$0
a) Functional Transfers	\$0
b) Technical Adjustments	\$0
c) Emergent Requirements	\$0
FY 2024 Baseline Funding	\$195,959
4. Reprogrammings (Requiring 1415 Actions)	\$0
a) Increases	\$0
b) Decreases	\$0

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

III. Financial Summary (\$ in Thousands): (Cont.)

Revised FY 2024 Estimate	\$195,959
5. Less: Item 2, Supplemental Appropriation and Item 4, Reprogrammings.....	\$0
a) Less: Supplemental Funding.....	\$0
FY 2024 Normalized Current Estimate	\$195,959
6. Price Change.....	\$4,764
7. Functional Transfers.....	\$0
a) Transfers In	\$0
b) Transfers Out	\$0
8. Program Increases	\$0
a) Annualization of New FY 2024 Program	\$0
b) One-Time FY 2025 Increases	\$0
c) Program Growth in FY 2025.....	\$0
9. Program Decreases	\$-12,701
a) Annualization of FY 2024 Program Decreases	\$-3,592
1) Business Enterprise	\$-3,592
The funding decrease reflects the business line of effort's ability to achieve cost savings through efficiencies with the Agency's support agreements.	

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

III. Financial Summary (\$ in Thousands): (Cont.)

b) One-Time FY 2024 Increases\$-9,109

 1) DPAA Headquarters relocation\$-9,109

 DPAA FY 2024 President's Budget requested additional funding for the potential relocation of DPAA headquarters in Arlington, VA to a federal facility or commercially leased space.

c) Program Decreases in FY 2025\$0

FY 2025 Budget Request\$188,022

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

IV. Performance Criteria and Evaluation Summary:

	FY 2023 Actual	FY 2024 Estimate	FY 2025 Estimate
Personnel Accounted for	200	205	205
Laboratory Accessions	300	385	385
Attendance at Family Member Updates and Annual Government Briefings	2,200	2,200	2,200

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

V. Personnel Summary:

	<u>FY 2023</u>	<u>FY 2024</u>	<u>FY 2025</u>	<u>Change FY 2023/ FY 2024</u>	<u>Change FY 2024/ FY 2025</u>
Active Military End Strength (E/S) (Total)	274	274	274	0	0
Officer	85	85	85	0	0
Enlisted	189	189	189	0	0
Civilian End Strength (Total)	316	334	346	18	12
U.S. Direct Hire	294	312	324	18	12
Total Direct Hire	294	312	324	18	12
Foreign National Indirect Hire	22	22	22	0	0
Active Military Average Strength (A/S) (Total)	274	274	274	0	0
Officer	85	85	85	0	0
Enlisted	189	189	189	0	0
Civilian FTEs (Total)	307	307	328	0	21
U.S. Direct Hire	285	285	306	0	21
Total Direct Hire	285	285	306	0	21
Foreign National Indirect Hire	22	22	22	0	0
Average Annual Civilian Salary (\$ in thousands)	166.9	189.1	178.9	22.2	-10.2
Contractor FTEs (Total)	75	75	75	0	0

Personnel Summary Explanations:

There was a Civilian U. S. Direct Hire FTE error for FY 2024 that could not be corrected prior to the system lock. The FY 2024 FTE estimate is 30, resulting in a FY2024/FY2025 change of -1 FTE.

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

VI. OP 32 Line Items as Applicable (Dollars in thousands):

	FY 2023 Program	Change from FY 2023 to FY 2024		FY 2024 Program	Change from FY 2024 to FY 2025		FY 2025 Program
		Price Growth	Program Growth		Price Growth	Program Growth	
101 EXEC, GEN'L & SPEC SCHEDS	50,310	2,530	3,429	56,269	1,636	-1,271	56,634
106 BENEFIT TO FMR EMPLOYEES	15	1	-16	0	0	0	0
121 PCS BENEFITS	0	0	500	500	15	235	750
0199 TOTAL CIVILIAN PERSONNEL COMPENSATION	50,325	2,531	3,913	56,769	1,651	-1,036	57,384
308 TRAVEL OF PERSONS	9,268	204	6,528	16,000	336	164	16,500
0399 TOTAL TRAVEL	9,268	204	6,528	16,000	336	164	16,500
631 NAVY BASE SUPPORT (NFESC)	0	0	2,054	2,054	99	-99	2,054
647 DISA ENTERPRISE COMPUTING CENTERS	0	0	4,602	4,602	230	-230	4,602
678 DISA IT CONTRACTING SERVICES	0	0	2,872	2,872	0	-247	2,625
696 DFAS FINANCIAL OPERATION (OTHER DEFENSE AGENCIES)	1,081	8	911	2,000	92	-792	1,300
0699 TOTAL OTHER FUND PURCHASES	1,081	8	10,439	11,528	421	-1,368	10,581
771 COMMERCIAL TRANSPORT	389	8	13,698	14,095	296	-391	14,000
0799 TOTAL TRANSPORTATION	389	8	13,698	14,095	296	-391	14,000
901 FOREIGN NATIONAL INDIRECT HIRE (FNIH)	926	47	327	1,300	38	-38	1,300
912 RENTAL PAYMENTS TO GSA (SLUC)	23	1	10,585	10,609	223	-9,332	1,500
913 PURCHASED UTILITIES (NON-FUND)	1,702	37	-1,508	231	5	-4	232
914 PURCHASED COMMUNICATIONS (NON-FUND)	0	0	1,738	1,738	36	-36	1,738
915 RENTS (NON-GSA)	1,798	40	-1,343	495	10	-10	495
920 SUPPLIES & MATERIALS (NON-FUND)	2,331	51	-1,118	1,264	27	-66	1,225
921 PRINTING & REPRODUCTION	19	0	-18	1	0	11	12
922 EQUIPMENT MAINTENANCE BY CONTRACT	0	0	440	440	9	-9	440
923 FACILITIES SUST, REST, & MOD BY CONTRACT	3,361	74	1,462	4,897	103	-103	4,897
925 EQUIPMENT PURCHASES (NON-FUND)	9,974	219	-2,802	7,391	155	142	7,688
932 MGT PROF SUPPORT SVCS	23,661	521	-9,627	14,555	306	-306	14,555
955 OTHER COSTS (MEDICAL CARE)	22	1	-23	0	0	0	0

**Defense Personnel Accounting Agency
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2025 Budget Estimates**

VI. OP 32 Line Items as Applicable (Dollars in thousands):

	FY 2023 <u>Program</u>	<u>Change from FY 2023 to FY 2024</u>		FY 2024 <u>Program</u>	<u>Change from FY 2024 to FY 2025</u>		FY 2025 <u>Program</u>
		<u>Price Growth</u>	<u>Program Growth</u>		<u>Price Growth</u>	<u>Program Growth</u>	
987 OTHER INTRA-GOVT PURCH	0	0	15,201	15,201	319	-48	15,472
988 GRANTS	26,200	576	2,761	29,537	620	-157	30,000
989 OTHER SERVICES	6,527	144	-1,171	5,500	116	-116	5,500
990 IT CONTRACT SUPPORT SERVICES	11,494	253	-7,339	4,408	93	2	4,503
0999 TOTAL OTHER PURCHASES	88,038	1,964	7,565	97,567	2,060	-10,069	89,557
9999 GRAND TOTAL	149,101	4,715	42,143	195,959	4,764	-12,700	188,022