

**Fiscal Year 2018 President's Budget
Civil Military Programs (CMP)**



May 2017

(This page intentionally left blank)

**Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget**

**Operation and Maintenance, Defense-Wide Summary (\$ in thousands)
Budget Activity (BA) 4: Administration and Service-wide Activities**

	FY 2016 <u>Actual</u>	Price <u>Change</u>	Program <u>Change</u>	FY 2017 <u>Estimate</u>	Price <u>Change</u>	Program <u>Change</u>	FY 2018 <u>Estimate</u>
CMP	181,999	3,458	-24,977	160,480	3,210	19,310	183,000

I. Description of Operations Financed: Civil Military Programs: The Department of Defense (DoD) Civil Military Programs are managed by the Assistant Secretary of Defense for Reserve Affairs (ASD (RA)) and encompass outreach/service programs identified as follows:

- National Guard Youth Challenge Program;
- Innovative Readiness Training Program; and
- DoD STARBASE Program.

The **National Guard Youth Challenge Program (NGYCP)** (Title 32 U.S.C. 509) is a youth development program administered by the National Guard Bureau (NGB) through cooperative agreements with the States. The NGYCP provides the DoD an opportunity to work with State and local governments to engage our nation's youth. The goal of the NGYCP is to improve the life skills and employment potential of participants by providing military-based training and supervised work experience. The NGYCP core program components are as follows:

- Assists participants in attaining a high school diploma or its equivalent;
- Provides leadership development, promoting fellowship and community service; and
- Develops life coping and job skills, while improving participant physical fitness, health and hygiene.

The amount of DoD funds provided may not exceed 75 percent of the costs of operating the NGYCP. The program is currently operating in 27 states and include the District of Columbia (D.C.) and

Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget

I. Description of Operations Financed (cont.)

Puerto Rico for a total of 29 line-items. The 18-month program consists of a 22-week residential phase that includes a 2-week pre-Challenge phase and a 12-month post-residential phase.

The NGYCP has measurably improved the employment and academic outcomes for at-risk youth. Compared to peers, at-risk youth who participate in NGYC have higher rates of employment and higher earnings, and are more likely to earn a GED or college credits.

The **Innovative Readiness Training Program (IRT)** (Title 10 U.S.C. 2012) contributes to the nation's priorities of security, prosperity, and democratic strength. The IRT program builds mutually beneficial partnerships between U.S. communities and the DOD to meet training and readiness requirements for Active, Guard, and Reserve Service Members and units while addressing public and civil-society needs. The program generates military readiness by providing realistic training for mission-essential tasks in complex interagency, joint, and total force environments that are seldom found outside of a national crisis and often only simulated by combat support personnel during other training events. These construction, health care, and transportation projects generate both the quality and quantity of hands-on training required for mission readiness, while assisting American citizens in realizing their visions for sustainable and thriving communities with whole-of-government and whole-of-society efficiencies. The program also creates venues to develop partnership capabilities that translate into our nation's capacity to form and sustain successful alliances and coalitions. In addition to attracting and retaining talent within the DOD, the program also fortifies our democratic ideals at home by strengthening the bond between American citizens and the U.S. military, showcasing the diversity and operational excellence of those who work together to secure our nation's freedom. The program creates incentive for the Military Services to leverage their existing Service training funds for complex, realistic, joint, and total force civil-military training that generates military readiness but also serves other national priorities. Examples of IRT projects include:

**Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget**

I. Description of Operations Financed (cont.)

- Delta Regional Authority Medical: Total force, joint, and interagency medical, dental, optometry, and veterinary summer exercise providing care and treatment to the Mississippi Delta community, an area of chronic poverty marked by long-term shortages in resources, infrastructure and access to basic medical services.
- Operation Footprint: Multi-Service construction project in partnership with the Southwest Indian Foundation and the Navajo Nation to construct homes for the elderly, handicapped, and families with dependent children in a region where 56% of the population lives below the poverty line and 43% of the labor force is unemployed.
- Operation Arctic Care: Multi-Service and interagency medical, dental, optometry, and veterinary winter exercise; the largest recurring joint medical readiness and logistics training exercise. This exercise provides humanitarian assistance to Alaska Natives in remote areas.
- Catahoula Lake Construction: Partnership with the Louisiana Department of Wildlife and Fisheries to maintain the wildlife habitat at Catahoula Lake—a Ramsar Wetland of international importance and one of the world's most important water fowl habitats. The project provides heavy equipment and logistics training in a remote and difficult-to-access area.
- National Disaster Search Dog Training Center: Multi-Service project to construct a training center for canine disaster search teams where rescue dogs and their trainers receive training for challenging deployments.

The **DoD STARBASE Program** (Title 10 U.S.C. 2193b) is a DoD Youth Outreach Program designed to raise the interest in learning and improve the knowledge and skills of students to develop a highly educated and skilled American workforce who can meet the advance technological requirements of DoD. The program targets "at risk" (minority and low socio-economic) students and utilizes hands-

**Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget**

I. Description of Operations Financed (cont.)

on instruction and activities that meet or exceed the National Standards. The elementary school program is currently designed to reach students at the fifth grade level that are underrepresented in critical areas of study and careers. Students are engaged through an inquiry-based curriculum with "hands-on, minds-on" experiential activities. The DoD STARBASE mentoring program has been designed as a team mentoring model applying best practices from the mentoring field to the DoD STARBASE Program operating environment. In partnership with local school districts, the middle school and high school program is an afterschool mentoring program that combines hands-on experiential learning activities with a relationship-rich, school-based environment to provide the missing link for at-risk youth making the transition from elementary to middle school and from middle school to high school. It extends the positive impact of STARBASE through a team mentoring approach which solidifies students' attachment to, and engagement with, school. Mentoring clubs are expected to meet no less than four hours per month. The DoD STARBASE Program is a productive investment in the future of our youth and will help build and enlarge the talent pool of potential workers needed to support the DoD workforce consisting of civilian and military personnel. The program continued to operate on Air Force, Air National Guard, Air Force Reserve, Army, and Marine Corps military installations and facilities at 59 locations.

Changes from FY 2017 to FY 2018: After considering the effects of inflation and price growth, the net program change is an increase of \$22,520 thousand. (\$3,210 inflationary & \$19,310 programmatic.)

- The National Guard Youth Challenge program will enable the Department to provide the targeted 75% federal share of funds to operate all 38 current Challenge program locations. (\$5,288 thousand)
- The IRT Program increase of \$132 thousand supports planned unit and individual programmatic training activities across various communities.

**Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget**

I. Description of Operations Financed (cont.)

- The STARBASE Program is a DoD Youth Outreach Program and mentorship program designed to raise the interest in learning and improving the knowledge and skills of students to develop a highly educated and skilled American workforce who can meet the advance technological requirements of DoD. This program was funded in FY 2017 through a congressional add.

II. Force Structure Summary:

N/A

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

III. Financial Summary (\$ in thousands)

	FY 2017							FY 2018 <u>Estimate</u>
	FY 2016 <u>Actual</u>	Budget <u>Request</u>	<u>Congressional Action</u>			Current <u>Estimate</u>		
			<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>			
A. BA Subactivities								
DoD STARBASE Program	24,598	0	0	0.0	0	0	17,100	
Innovative Readiness Training	8,116	15,819	0	0.0	0	15,819	16,003	
National Guard Youth Challenge Program	149,285	144,661	0	0.0	0	144,661	149,897	
Total	181,999	160,480	0	0.0	0	160,480	183,000	

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

III. Financial Summary (\$ in thousands)

B. <u>Reconciliation Summary</u>	Change	Change
	<u>FY 2017/FY 2017</u>	<u>FY 2017/FY 2018</u>
Baseline Funding	160,480	160,480
Congressional Adjustments (Distributed)		
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)		
Subtotal Appropriated Amount	160,480	
Fact-of-Life Changes (2017 to 2017 Only)		
Subtotal Baseline Funding	160,480	
Supplemental		
Reprogrammings		
Price Changes		3,210
Functional Transfers		
Program Changes		19,310
Current Estimate	160,480	183,000
Less: Wartime Supplemental		
Normalized Current Estimate	160,480	

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

III. Financial Summary (\$ in thousands)

<u>C. Reconciliation of Increases and Decreases</u>	<u>Amount</u>	<u>Totals</u>
FY 2017 President's Budget Request (Amended, if applicable)		160,480
1. Congressional Adjustments		
a. Distributed Adjustments		
b. Undistributed Adjustments		
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
FY 2017 Appropriated Amount		160,480
2. War-Related and Disaster Supplemental Appropriations		
3. Fact-of-Life Changes		
FY 2017 Baseline Funding		160,480
4. Reprogrammings (Requiring 1415 Actions)		
Revised FY 2017 Estimate		160,480
5. Less: Item 2, War-Related and Disaster Supplemental Appropriations and Item 4, Reprogrammings		
FY 2017 Normalized Current Estimate		160,480
6. Price Change		3,210
7. Functional Transfers		
8. Program Increases		19,310
a. Annualization of New FY 2017 Program		
b. One-Time FY 2018 Increases		
c. Program Growth in FY 2018		
1) STARBASE	17,100	
The funding increase supports the STARBASE program. The STARBASE program is a DoD Youth Outreach Program and mentorship program designed to raise the interest in learning and improving the knowledge and skills of students to develop a highly educated and skilled American workforce who can meet the advance technological requirements of DoD. This program was		

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

III. Financial Summary (\$ in thousands)

<u>C. Reconciliation of Increases and Decreases</u>	<u>Amount</u>	<u>Totals</u>
funded through a congressional add in FY 2017. (FY 2017 Baseline: \$0 thousand; +0 FTEs)		
2) National Guard Youth Challenge Program The program increase provides funding up to the 75% authorized level for the continued employment and academic outcomes of at-risk youth. The program works with state and local governments to provide at-risk youth higher rates of employment, higher earnings, and the possibility of earning a GED or college credits. (FY 2017 Baseline: \$144,661 thousand; +0 FTEs)	2,078	
3) Innovative Readiness Training The increase supports planned unit and individual programmatic training activities across various communities. (FY 2017 Baseline: \$15,819 thousand; +0 FTEs)	132	
9. Program Decreases		
a. Annualization of FY 2017 Program Decreases		
b. One-Time FY 2017 Increases		
c. Program Decreases in FY 2018		
FY 2018 Budget Request		183,000

**Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget**

IV. Performance Criteria and Evaluation Summary:

The Office of the ASD(RA), has policy oversight and control over the DoD CMP. The control and management of the DoD CMP is maintained through the establishment of policies, directives, and funding controls. The evaluation of the program is made by the Secretary of Defense, the Deputy Secretary of Defense, the Under Secretary of Defense (Personnel and Readiness), and the ASD(RA).

NGYCP Target Enrollment by Fiscal Year: Since the program's inception over 120,000 youth have successfully graduated from the program, with 80 percent earning a high school diploma or GED. A longitudinal study, conducted by MDRC, reported in their evaluation that partway through the cadets NGYCP experience, they are better positioned to move forward in their transition to adulthood. The MDRC, a nonprofit, nonpartisan social policy research organization, is highly regarded for its rigorous program evaluations. Program performance and target enrollment will be impacted and will vary from state to state depending on various factors such as DoD share and the amount of funding provided by each state.

<u>STATE</u>	<u>FY 2016</u>	<u>FY 2017</u>	<u>FY 2018</u>
Alaska	280	280	280
Arkansas	200	200	200
California (3)	600	600	600
District of Columbia	200	200	200
Florida	300	300	300
Georgia (3)	850	850	850
Hawaii(2)	400	400	400

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

IV. Performance Criteria and Evaluation Summary:

Idaho	200	200	200
-------	-----	-----	-----

<u>STATE</u>	<u>FY 2016</u>	<u>FY 2017</u>	<u>FY 2018</u>
Illinois	630	630	360
Indiana	200	200	200
Kentucky (2)	400	400	400
Louisiana (3)	1,400	1,400	1,400
Maryland	200	200	200
Michigan	220	220	220
Mississippi	400	400	400
Montana	200	200	200
New Jersey	250	250	250
New Mexico	200	200	200
North Carolina (2)	300	400	400
Oklahoma	220	220	220
Oregon	240	240	240
Puerto Rico	320	340	340
South Carolina	200	200	200
Texas (2)	300	400	400
Virginia	250	250	250
Washington	250	250	250
Wisconsin	200	200	200
West Virginia	200	200	200

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

IV. Performance Criteria and Evaluation Summary:

Wyoming	150	150	150
TOTALS	9,760	10,000	10,000

STARBASE Program Sites by Fiscal Year: Funding for the DoD STARBASE program was provided in the FY 2017 Appropriations Act; however, funding for DoD STARBASE is not included in the FY 2018 President's Budget Request.

<u>Number of Sites Serviced:</u>	<u>FY 2016</u>	<u>FY 2017</u>	<u>FY 2018</u>
USAF/AFR/ANG	57	57	57
Navy/Navy Reserve/Marine Corps	1	1	1
Army	1	1	1
TOTALS	59	59	59

Civil Military Programs
Operation and Maintenance, Defense-Wide
Fiscal Year (FY) 2018 President's Budget

V. Personnel Summary

N/A

Civil Military Programs
 Operation and Maintenance, Defense-Wide
 Fiscal Year (FY) 2018 President's Budget

VI. OP 32 Line Items as Applicable (Dollars in thousands):

<u>OP 32 Line</u>	FY 2016 <u>Actual</u>	Change FY 2016/FY 2017		FY 2017 <u>Estimate</u>	Change FY 2017/FY 2018		FY 2018 <u>Estimate</u>
		<u>Price</u>	<u>Program</u>		<u>Price</u>	<u>Program</u>	
988 Grants	181,999	3,458	-24,977	160,480	3,210	19,310	183,000
999 Total Other Purchases	181,999	3,458	-24,977	160,480	3,210	19,310	183,000
Total	181,999	3,458	-24,977	160,480	3,210	19,310	183,000