

Department of Defense Revolving Funds

Justification/Overview



Fiscal Year 2017 President's Budget

February 2016

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Table of Contents

Preparation of the Defense Revolving Funds Justification book cost the Department of Defense a total of approximately \$18,000 in Fiscal Year (FY) 2016.

	<u>Page</u>
Pentagon Reservation Maintenance Revolving Fund (PRMRF)	5
Buildings Maintenance Fund (BMF)	23
Defense Logistics Agency (DLA), Strategic Materials	35

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Congressional Budget Office	2
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Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

The FY 1991 Defense Authorization Act established the Pentagon Reservation Maintenance Revolving Fund (PRMRF) and Title 10, United States Code (U.S.C.) Section 2674 codified it. The fund finances the maintenance, sustainment, protection, repair and renovation of the Pentagon Reservation. As established, the "Pentagon Reservation" refers to the 280 acres of land located in Arlington, Virginia, on which stand the Pentagon Building, the Pentagon Heating and Refrigeration Plant and the Sewage Treatment Plant. It also refers to other related facilities including parking areas and the Raven Rock Mountain Complex (RRMC).

The PRMRF provides space, building services, deep underground relocation capability, and force protection for Department of Defense (DoD) Components, including Military Departments and other activities located within the Pentagon Reservation. The PRMRF customers pay a basic user charge for space and standard building services. Customers who request above standard services pay an additional charge for those services.

Activity Group Composition

The PRMRF provides services for the Pentagon Reservation through two activity groups, Real Property Operations and the Pentagon Force Protection Agency.

Real Property Operations (RPO): Through the RPO, WHS provides for the safe and efficient operation, maintenance and repair of the Pentagon Reservation and the RRMC. The RPO services include cleaning, preventive maintenance, operation and repair of building mechanical and electrical systems, trash removal, landscaping, and administrative support. Additional services include purchased utilities and operation of the Pentagon's heating and refrigeration plant and classified waste incinerator. The RPO maintains the facilities at levels adequate to support the assigned mission and to prevent deterioration and damage to Reservation buildings, support systems, and operating equipment. The RPO also provides financial management, acquisition, and information technology for the Pentagon Reservation and the Pentagon Force Protection Agency.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

Raven Rock Mountain Complex. The RRMC satisfies the DoD Continuity of Operations Plan (COOP) for the Office of the Secretary of Defense, the Joint Staff and Senior DoD Leadership. The COOP support includes cleaning, operation and repair of mechanical and utility systems, roads and grounds maintenance, fire and emergency services, food services, information management support services, and administrative support. The RRMC provides facility maintenance and upkeep of facilities within the Complex at levels adequate to support assigned mission and to prevent deterioration and damage to facilities, systems, and operating equipment. The RRMC also supports operational readiness by providing a safe and secure environment for DoD essential functions.

Pentagon Force Protection Agency (PFPA): The PFPA is responsible for providing law enforcement; force protection; security; counterintelligence; antiterrorism; and chemical, biological, radiological, and nuclear protection to the people, facilities, infrastructure and other resources at the Pentagon Reservation, to the DoD activities within the National Capital Region (NCR), and to the RRMC. The PFPA is the DoD focal point for coordination with DoD components, executive departments, agencies, and state and local authorities on matters involving force protection, security, and law enforcement for the Pentagon Reservation and DoD facilities within the NCR.

The following table summarizes PRMRF obligations by activity group:

Budget Sub-activity	Dollars in Millions					
	FY 2015		FY 2016		FY 2017	
	Operating	Capital	Operating	Capital	Operating	Capital
Real Property Operations	330.4	28.4	358.8	29.5	350.7	24.3
Pentagon Force Protection Agency	200.7	9.4	210.2	5.2	217.0	13.0
Total by Category	531.1	37.8	569.0	34.7	567.7	37.3
Total PRMRF	568.9		603.7		605.0	

Note: Totals may not add due to rounding.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

Financial Profile

	(Dollars in Millions)		
	FY 2015	FY 2016	FY 2017
Revenue	583.2	585.6	603.0
Operating Expenses	531.1	569.0	567.7
Capital Investments	<u>37.8</u>	<u>34.7</u>	<u>37.3</u>
Net Operating Result (NOR)	14.3	(18.1)	(2.0)
Disbursements	419.0	581.9	602.2
Collections	<u>402.7</u>	<u>585.6</u>	<u>603.0</u>
Net Outlays	16.3	3.7	(0.8)

The FY 2017 estimate includes cost reductions of \$9.0 million primarily from workforce reshaping maintenance projects, equipment purchases, and software licenses. The overall increase (\$1.3 million) from FY 2016 to FY 2017 results from inflation of \$10.3 million.

Customer rates are set to recover both operating and capital investment costs budgeted for each year.

Operating Budget

The operating budget includes annual inflationary increases for supplies, equipment, service contracts, and personnel. It also provides for a safe and secure environment, including effective, proactive force protection and anti-terrorism programs for Pentagon personnel, assets, and facilities.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

Capital Budget

The capital budget includes network redesigns, upgrades, and security improvements at the Pentagon, and network upgrades and Facility Sustainment, Restoration, and Modernization (FSRM) projects at RPMC. The capital budget also includes security infrastructure modernization and access control upgrades to meet Homeland Security Presidential Directive 12 (HSPD-12) requirements.

Recent Initiatives

The WHS and the PFPA continually pursue opportunities to improve business practices and reduce costs to customers. Some examples of recent initiatives are:

- Continued improvements in the prioritization process to ensure execution of only the highest priority projects supporting the Master Plan
- Reduced contract support costs by reevaluating requirements
- Reduced utility costs by improving efficiency of heating and refrigeration systems
- Reduced RPO personnel costs by workforce reshaping
- Reduced the scope and cost of security upgrades for the Pentagon

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

Legislative Proposal

The WHS has submitted a proposal to transfer administrative jurisdiction over the Fort Belvoir Mark Center Campus (Mark Center Campus) from the Secretary of the Army to the Secretary of Defense by making the Mark Center Campus part of the Pentagon Reservation. Currently, the WHS and PFPA provide operational support and security services for the Mark Center Campus under an exclusive use permit with Fort Belvoir. This transfer of administrative jurisdiction would directly align facility ownership with the organizations that provide management support for the Mark Center Campus.

This proposal will not require additional resources, but will require the transfer of reimbursable authority (\$85.9M in FY 2017) between DoD revolving fund accounts. The Mark Center Campus is currently financed through the Building Maintenance Fund (BMF). If made part of the Pentagon Reservation, the Mark Center Campus will be financed through the Pentagon Renovation Maintenance Revolving Fund (PRMRF). The WHS expects no impact to customer rates. The proposed transfer is not reflected in this budget submission, but will be reflected in the FY 2018 budget submission if enacted.

Staffing

	Full Time Equivalents (FTE)		
	FY 2015	FY 2016	FY 2017
Real Property Operations	600	684	658
Pentagon Force Protection Agency	<u>1,001</u>	<u>1,099</u>	<u>1,095</u>
Total	1,671	1,792	1,783

The RPO staffing decreases by 26 FTE primarily from civilian workforce reshaping efforts.

Changes in the Costs of Operations
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

FY 2015 Actual	568.9
FY 2016 Estimate	603.7
Pricing Adjustments:	10.3
Annualization of Pay Raises	0.7
Price Growth Pay	2.5
General Purchase Inflation	7.0
Program Changes:	(9.0)
Decrease in labor costs from reducing FTEs	(2.0)
Increase in management and professional support requirements	4.4
Decrease in software licenses and equipment	(2.1)
Decrease in maintenance/repair	(15.2)
Increase in PFPA materials/equipment purchases	8.3
Decrease for contract support	(2.3)
Increase in PFPA lease costs	0.7
Decrease in PFPA contract employees	(0.8)
FY 2017 Estimate	605.0

Exhibit Fund -2 Changes in the Costs of Operations

Note: Totals may not add due to rounding.

Source of New Orders and Revenue
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
New Orders			
a. Orders from DoD Components			
Department of the Air Force	94.3	95.0	97.6
Department of the Army	109.4	110.2	113.6
United States Marine Corps	33.5	33.7	34.6
Department of the Navy	66.5	67.0	68.8
Subtotal Military Departments	303.7	305.9	314.6
Defense-Wide			
Defense Media Activity	0.3	0.3	0.0
Defense Intelligence Agency	24.0	24.2	18.7
Defense Information Systems Agency	17.5	17.6	18.1
Defense Logistics Agency	0.4	0.4	0.4
Joint Chiefs of Staff	81.8	82.3	84.5
National Geospatial-Intelligence Agency	0.4	0.4	1.4
National Security Agency	0.4	0.4	0.4
National Guard Bureau	2.9	2.9	3.0
Washington Headquarters Services and Office of the Secretary of Defense	119.9	132.9	143.0
Subtotal Defense-Wide	247.6	261.3	269.5

Exhibit Fund -11 Source of New Orders and Revenue

Note: Totals may not add due to rounding.

Source of New Orders and Revenue
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
b. Orders from Non-DoD Activities			
DoD Concessions Committee	0.9	1.0	1.0
c. Total Standard Level Rent Orders	552.1	568.2	585.0
d. Above Standard Level Service Orders			
Building Services and Space Adjustments	26.9	10.6	8.8
Force Protection	4.1	4.9	7.3
Raven Rock Mountain Complex	0.0	1.8	1.8
Subtotal Above Standard Level Services	31.1	17.4	18.0
Total New Orders	583.2	585.6	603.0
Carry-In Orders	22.4	18.5	9.5
Total Gross Orders	605.6	604.1	612.5

Exhibit Fund -11 Source of New Orders and Revenue

Revenue and Expense
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
Revenue			
Standard level	552.1	568.2	585.0
Above standard level	31.1	17.4	18.0
Total Revenue	583.2	585.6	603.0
 Standard Level Operating Expenses:			
 Real Property Operations	331.9	357.3	364.4
Compensation and Benefits	65.2	70.8	72.3
Cleaning	16.8	17.8	18.2
Utilities and Fuel	12.3	22.2	24.1
Maintenance	32.9	29.0	33.8
Other Building Services	53.1	54.8	51.4
Administration	6.8	6.1	6.5
Repairs (over \$10,000)	28.3	32.7	31.9
Information Technology	76.9	78.3	79.5
Library	2.4	2.8	2.2
Acquisition Services	0.6	0.6	0.6
Misc. Support (Human Resources, Financial Management)	0.4	1.3	1.4
Other Services (RRMC)	3.1	6.5	7.4
RRMC Improvements	33.2	34.5	35.1

Exhibit Fund -14 Revenue and Expense

Note: Totals may not add due to rounding.
Expenses include capital investment.

Revenue and Expense
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
Pentagon Force Protection Agency	205.9	210.5	222.4
Compensation and Benefits	122.3	130.6	132.1
Mission Integration	15.3	18.3	19.6
Science and Technology	7.9	6.1	7.4
Threat Management	4.1	3.5	4.0
Security Services	20.8	20.4	25.8
Law Enforcement	15.5	18.2	18.9
Human Capital and Training	5.3	3.1	4.0
Project Integration	14.8	10.2	10.5
 Subtotal Standard Level Expenses	 537.8	 567.8	 586.8
 Above Standard Reimbursable Expenses:			
 Real Property Operations	 26.9	 31.0	 10.6
Projects and Services	19.5	18.5	2.6
Compensation and Benefits	7.4	8.2	6.2
RRMC Projects and Services	0.0	4.3	1.8

Note: Totals may not add due to rounding.
Expenses include capital investment.

Revenue and Expense
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

Exhibit Fund -14 Revenue and Expense

	FY 2015	FY 2016	FY 2017
Pentagon Force Protection Agency	4.1	4.9	7.5
Supplies and Equipment Maintenance	0.7	0.6	2.0
Advisory and Assistance Services	0.9	1.7	2.7
Compensation & Benefits	2.5	2.7	2.9
Subtotal Above Standard Level Expenses	31.1	35.9	18.2
Total Operating Expenses	568.9	603.7	605.0
Net Operating Result	14.3	(18.1)	(2.0)
Accumulated Operating Results Prior Year	163.2	177.5	159.4
Deferred Accumulated Operating Results	0.0	0.0	(157.4)
Accumulated Operating Results End of Year	177.5	159.4	0.0

Exhibit Fund -14 Revenue and Expense

Note: Totals may not add due to rounding.
Expenses include capital investment.

Cost of Service
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

PROGRAM	FY 2015		FY 2016		FY 2017	
	Workload Average Square Foot	Cost Per Square Foot	Workload Average Square Foot	Cost Per Square Foot	Workload Average Square Foot	Cost Per Square Foot
Cleaning	4,561,045	\$ 3.68	4,572,908	\$ 3.89	4,575,477	\$ 3.98
Utilities and Fuel	4,561,045	\$ 2.69	4,572,908	\$ 4.85	4,575,477	\$ 5.27
Maintenance	4,561,045	\$ 7.21	4,572,908	\$ 6.34	4,575,477	\$ 7.39
Other Building Services	4,561,045	\$ 11.64	4,572,908	\$ 11.99	4,575,477	\$ 11.24
Administrative	4,561,045	\$ 7.40	4,572,908	\$ 8.63	4,575,477	\$ 9.54
Repairs (over \$10,000)	4,561,045	\$ 6.21	4,572,908	\$ 7.16	4,575,477	\$ 6.96
Administrative Cost as Percent of Direct and Support Cost		13%		14%		15%
Direct and Support Cost for the Pentagon (\$ in thousands)	\$ 264,982		\$ 284,948		\$ 289,692	

Square footage is the total amount of billable space in the Pentagon Building.

Change in Average Square Foot from FY 2016 to FY 2017 reflects the conversion of space from non-billable to billable use.

Exhibit Fund -PR1 Cost of Service

Summary Statement
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	Obligations	Orders	Revenue	Cost	Disbursements by Fiscal Year						
					2015	2016	2017	2018	2019	2020	2021
Real Property Operations											
FY 2015	358.8	373.2	373.2	358.8	338.0	209.4	48.8	11.8	5.0	0.0	0.0
FY 2016	388.3	370.1	370.1	388.3	0.0	169.0	174.4	32.2	7.8	5.4	0.0
FY 2017	375.1	374.8	374.8	375.1	0.0	0.0	163.2	168.4	31.1	7.5	5.3
Pentagon Force Protection Agency											
FY 2015	210.0	208.8	208.8	210.0	207.7	61.8	10.9	2.7	0.0	0.0	0.0
FY 2016	215.4	215.5	215.5	215.4	0.0	151.0	52.6	9.3	1.9	0.9	0.0
FY 2017	229.9	228.3	228.3	229.9	0.0	0.0	161.2	56.1	9.9	2.1	0.9
Total Pentagon Reservation Maintenance Fund											
FY 2015	568.9	582.0	582.0	568.9	545.7	271.2	59.7	14.5	5.0	0.0	0.0
FY 2016	603.7	585.6	585.6	603.7	0.0	320.0	227.0	41.5	9.7	6.3	0.0
FY 2017	605.0	603.0	603.0	605.0	0.0	0.0	324.4	224.5	41.0	9.6	0.0
Fund Balance with Treasury											
	Beginning	Collect.	Disburs.	Transfer	Ending						
FY 2015	277.8	402.7	419.0	0.0	261.5						
FY 2016	261.5	585.6	581.9	0.0	265.2						
FY 2017	265.2	603.0	602.2	0.0	266.0						

Exhibit Fund -PR2 Revolving Fund Summary Statement

Note: Totals may not add due to rounding.

Capital Investment Summary
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

Line #	Item Description	FY 2015		FY 2016		FY 2017	
		Quantity	Total Cost	Quantity	Total Cost	Quantity	Total Cost
1	Non-ADPE Equipment	1	9.4	1	5.2	1	13.0
2	ADPE & Telecommunication	2	21.9	2	24.6	2	22.8
3	Software Development	0	0.0	0	0.0	0	0.0
4	Minor Construction	1	6.6	2	4.9	2	1.5
	TOTAL	4	37.8	5	34.7	5	37.3

Exhibit Fund -9a Capital Investment Summary

Note: Totals may not add due to rounding.

Capital Investment Justification
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Thousands)

PENTAGON RESERVATION MAINTENANCE REVOLVING FUND CAPITAL INVESTMENT JUSTIFICATION				A. Fiscal Year (FY) 2017 Budget Estimates					
B. Pentagon Force Protection Agency				C. Equipment/Other					
Element of Cost (\$000)	FY 2015			FY 2016			FY 2017		
	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost
Non-ADPE and Telecom Equip.	1	9,361	9,361	1	5,177	5,177	1	12,951	12,951
TOTAL	1	9,361	9,361	1	5,177	5,177	1	12,951	12,951
FY 2015: \$9.4 million in PFPA initiatives for Pentagon Sentry - Visitor screening equipment(\$1.6 million) - Access Control (\$2.9 million) - Perimeter fencing (\$2.4 million) - Mall lobby improvements (\$0.4 million) - Video Surveillance System (\$2.0 million)									
FY 2016: \$5.2 million in PFPA initiatives for Pentagon Sentry - Access Control (\$2.7 million) - Perimeter fencing (\$0.8 million) - Equipment (\$0.5 million) - Video Surveillance System (\$1.2 million)									
FY 2017: \$13.0 million in PFPA initiatives for Sentry - Pentagon Security Operations Center equipment (\$0.6 million) - Access Control technology refresh (\$8.2 million) - Perimeter fencing (\$1.4 million) - Video Surveillance System (\$1.5 million) - Physical security upgrades (\$1.3M)									

Note: Pentagon Sentry is a multi-year effort to upgrade Pentagon Reservation physical and electronic security systems to comply with applicable laws, regulations and directives.

Exhibit Fund -9b Capital Investment Justification

Capital Investment Justification
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Thousands)

PENTAGON RESERVATION MAINTENANCE REVOLVING FUND CAPITAL INVESTMENT JUSTIFICATION				A. Fiscal Year (FY) 2017 Budget Estimates					
B. Real Property Operations				C. ADPE & Telecommunications					
Element of Cost (\$000)	FY 2015			FY 2016			FY 2017		
	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost
ADPE and Telecomm (Pentagon)	1	19,807	19,807	1	21,142	21,142	1	20,130	20,130
ADPE and Telecomm (RRMC)	1	2,086	2,086	1	3,454	3,454	1	2,703	2,703
TOTAL	2	21,893	21,893	2	24,596	24,596	2	22,833	22,833
FY 2015: \$21.9 million - Network Transport Mod: IPv6 Transistion (\$0.6 million); Network (\$3.0 million); Wireless (\$1.4 million) - Cloud Computing: server and application hosting (\$3.1 million); enterprise data storage (\$3.3 million) - Unified Capabilities (\$4.2 million); Security Architecture (\$2.4 million) - Enterprise Service Desk - Deploy/Integrate (\$1.8 million); Network upgrades at RRMC (\$2.1 million)									
FY 2016: \$24.6 million - Network Transport: Capacity Upgrade(\$3.9 million); Load Balancer Redesign (\$.73 million); Port Security and Wake-on-LAN (\$3.8 million) - Pentagon Network Architecture Redesign (\$1.4 million); Unified Capabilities (\$0.6 million) - Pentagon IPN Upgrade (\$1.9 million); Computer Network Defense (\$1.0 million) - Storage Virtualization (\$3.5 million); SSL Decryptor (\$1.3 million) - Enterprise Capabilities Service Desk (\$3.0 million); Network upgrades at RRMC (\$3.5 million)									
FY 2017: \$22.8 million - Enterprise Transport: Network Architecture Redesign (\$4.8 million); Capacity Upgrade (\$3.9 million) - Pentagon Computing Center-Pentagon IPN Upgrade (\$6.1 million); Storage Virtualization (\$2.2 million) - Enhanced Security Architecture-Computer Network Defense (\$2.1 million) - Pentagon Enterprise Capabilities Service Desk (\$1.0 million); Network upgrades at RRMC (\$2.7 million)									

Exhibit Fund -9b Capital Investment Justification

Capital Investment Justification
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Thousands)

PENTAGON RESERVATION MAINTENANCE REVOLVING FUND CAPITAL INVESTMENT JUSTIFICATION			A. Fiscal Year (FY) 2017 Budget Estimates						
B. Real Property Operations			C. ADPE & Telecommunications						
Element of Cost (\$000)	FY 2015			FY 2016			FY 2017		
	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost	Quantity	Unit Cost	Total Cost
Minor Construction (RRMC)	1	6,559	6,559	1	3,882	3,882	1	1,500	1,500
Minor Construction (Pentagon)				1	1,000	1,000			
TOTAL	1	6,559	6,559	2	4,882	4,882	1	1,500	1,500
FY 2015: \$6.6 million Infrastructure Repair at the RRMC									
FY 2016: \$2.3 million									
- Infrastructure Repair at the RRMC (\$1.3 million)									
- Safety Exterior Lighting for pedestrian walkways at the Pentagon (\$1.0 million)									
FY 2017: \$1.5 million Infrastructure Repair at the RRMC									

Exhibit Fund -9b Capital Investment Justification

Capital Budget Execution
WASHINGTON HEADQUARTERS SERVICES
Pentagon Reservation Maintenance Revolving Fund
Fiscal Year 2017 Budget Estimate
February 2016

	Major Category	Initial Request	Current Projected Cost	Approved Change	Explanation
2015	Non-ADPE	9.0	9.4	0.4	Additional work in support of Homeland Security Presidential Directive 12
	ADPE and Telecom	22.8	21.9	(0.9)	Requirements originally budgeted in FY 2015 to be executed in FY 2016
	Minor Construction	9.2	6.6	(2.6)	Requirements originally budgeted in FY 2015 to be executed in FY 2016
	Total 2015	40.9	37.8	(3.1)	
2016	Non-ADPE	5.2	5.2	0.0	
	ADPE and Telecom	23.6	24.6	0.9	Requirements originally budgeted in FY 2015 to be executed in FY 2016
	Minor Construction	1.3	4.9	3.6	New requirement for Exterior Safety Lighting (\$1.0 million); Requirements originally budgeted in FY 2015 to be executed in FY 2016 (\$2.6 million)
	Total 2016	30.1	34.7	4.6	
2017	Non-ADPE	13.0	13.0	(0.0)	
	ADPE and Telecom	22.8	22.8	0.0	
	Minor Construction	1.5	1.5	0.0	
	Total 2017	37.3	37.3	(0.0)	

Exhibit Fund -9c Capital Budget Execution

Note: Totals may not add due to rounding.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016

In FY 1995, the Secretary established the Buildings Maintenance Fund (BMF) per Title 10 U.S.C. Section 2208. The BMF provides space, building services and force protection for two federally owned facilities (the Mark Center and the U.S. Court of Appeals), as well as 14 other facilities, which Washington Headquarters Services (WHS) operates under delegated authority from the General Services Administration (GSA).

The BMF provides space, building services and force protection for DoD components, including Military Departments and other activities located in the National Capital Region (NCR). The BMF customers pay a basic user charge for space and basic building services. Customers who request above standard services pay an additional amount for those services.

The BMF also includes the GSA/Department of Homeland Security (DHS) Rent Program, which enables WHS to collect and pay the GSA rent and DHS security bills for all DoD tenants in leased facilities throughout the National Capital Region (NCR). The program improves billing, earning and collection processes, enabling the Department to make timely payments to the GSA and DHS.

Activity Group Composition

The BMF provides services in the NCR through two activity groups, Real Property Operations and the Pentagon Force Protection Agency.

Real Property Operations (RPO): RPO is responsible for the safe and efficient operation and management of all DoD delegated buildings within the NCR. RPO includes services such as cleaning, preventive maintenance, operation and repair of building mechanical and electrical systems, trash removal, landscaping, information technology, administrative support and metering utilities in leased facilities. The scheduled maintenance and day-to-day customer support provide operational continuity for the customer's mission. The GSA/DHS Rent Program simplifies lease and security payments for BMF customers by combining these GSA and DHS costs into one rent bill. The program has significantly improved oversight and visibility of the transactions and costs associated with the BMF.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016

Pentagon Force Protection Agency (PFPA): The Deputy Secretary of Defense established the PFPA as a Defense Agency under Title 10 U.S.C. Section 191. The PFPA provides force protection, security, anti-terrorism, law enforcement, and chemical, biological, radiological, and nuclear protection as required for the people, facilities, infrastructure and other DoD resources within the NCR.

The following table summarizes BMF obligations by activity group:

	(Dollars in Millions)		
	FY 2015	FY 2016	FY 2017
Real Property Operations	318.9	342.6	345.7
Pentagon Force Protection Agency	53.2	57.1	48.8
Total Obligations	372.1	399.7	394.5

Budget Highlights

In FY 2015, the WHS fully implemented the GSA/DHS Rent Program and completed a study to optimize and reduce the amount of leased space occupied by the Department. This budget reflects initial implementation of the resulting space and cost reduction plan.

The following table depicts revenue by facility type:

	(Dollars in Millions)		
Facility Type	FY 2015	FY 2016	FY 2017
Government Owned	74.8	76.2	76.2
Leased Facilities	282.6	296.1	296.6
Above Standard Work	22.5	19.7	21.3
Total Revenue	379.9	392.0	394.1

Note: Totals may not add due to rounding.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016

Financial Profile

	(Dollars in Millions)		
	FY 2015	FY 2016	FY 2017
Revenue	379.9	392.0	394.1
Expenses	<u>372.1</u>	<u>399.7</u>	<u>394.5</u>
Net Operating Result (NOR)	7.8	(7.7)	(0.4)
Disbursements	306.2	387.7	394.1
Collections	<u>332.3</u>	<u>391.0</u>	<u>401.2</u>
Net Outlays	(26.1)	(4.3)	(7.1)

Legislative Proposal

The WHS has submitted a proposal to transfer administrative jurisdiction over the Fort Belvoir Mark Center Campus (Mark Center Campus) from the Secretary of the Army to the Secretary of Defense by making the Mark Center Campus part of the Pentagon Reservation. Currently, the WHS and PFPA provide operational support and security services for the Mark Center Campus under an exclusive use permit with Fort Belvoir. This transfer of administrative jurisdiction would directly align facility ownership with the organizations that provide management support for the Mark Center Campus.

This proposal will not require additional resources, but will require the transfer of reimbursable authority (\$85.9M in FY 2017) between DoD revolving fund appropriations. The Mark Center Campus is currently financed through the BMF. If made part of the Pentagon Reservation, the Mark Center Campus will be financed through the Pentagon Reservation Maintenance Revolving Fund (PRMRF). The WHS expects no impact to customer rates. The proposed transfer is not reflected in this budget submission, but will be reflected in the FY 2018 budget submission if enacted.

Note: Totals may not add due to rounding.

Summary of Operations
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016

Staffing

	Full Time Equivalents		
	FY 2015	FY 2016	FY 2017
Real Property Operations	59	69	66
Pentagon Force Protection Agency	<u>143</u>	<u>162</u>	<u>138</u>
Total	202	231	204

Note: Totals may not add due to rounding.

Changes in the Costs of Operations
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

FY 2015 Actuals	372.1
FY 2016 Estimate	399.7
Pricing Adjustments:	7.1
Annualization of pay raises	0.1
General Purchase Inflation	6.6
Price Growth Payroll	0.4
Program Changes:	(12.3)
Reduction of Salary due to workforce reshaping	(3.2)
Decrease in facilities maintenance	(4.8)
Increase in supplies & materials for facility administration of the US Court of Appeals	1.3
Increase in Equipment purchases/maintenance	3.8
Reduction to Service Contracts	(1.9)
Decrease to Other Services	(7.6)
FY 2017 Estimate	394.5

Exhibit Fund -2 Changes in the Costs of Operations

Note: Totals may not add due to rounding.

Source of New Orders and Revenue
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

New Orders	FY 2015	FY 2016	FY 2017
a. Orders from DoD Components			
Department of the Air Force	3.7	3.7	3.7
Department of the Army	83.8	90.7	90.5
Department of the Navy	25.2	19.6	19.9
Subtotal Military Departments	112.7	114.0	114.1
Defense-Wide			
US Court of Appeals of the Armed Forces	1.8	3.3	3.4
Central Command	0.0	0.0	0.0
COWARDIN	0.3	0.3	0.3
Defense Advanced Research Project Agency	19.2	19.8	19.0
Defense Contract Audit Agency	1.4	1.6	1.6
Defense Contract Management Agency	3.0	2.3	2.3
Defense Finance and Accounting Service	1.0	1.1	1.1
Defense Human Resources Activity	11.3	12.9	12.1
Defense Intelligence Agency	30.1	31.4	31.9
Defense Information Systems Agency	1.7	1.5	1.5
Defense Logistics Agency	15.6	15.5	15.7
Defense Legal Services Activity	1.1	2.3	2.3
Defense Media Activity	0.7	0.7	0.7
Defense Missing Persons Organization	1.4	1.5	1.5
DoD Classified Program	1.2	1.3	1.3
Dept of Defense Education Activity	4.6	5.2	5.3

Exhibit Fund -11 Source of New Orders and Revenue

Note: Totals may not add due to rounding.

Source of New Orders and Revenue
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

Defense-Wide (Cont.)	FY 2015	FY 2016	FY 2017
Dept of Defense Inspector General	12.4	14.2	14.4
Dept of Hearings and Appeals	2.9	2.8	2.9
Defense Security Cooperation Agency	6.7	5.7	5.8
Defense System Communication Management Office	0.5	0.6	0.6
Defense Security Service	2.5	2.7	2.8
Defense Threat Reduction Agency	1.5	0.7	0.7
Defense Technology Security Administration	2.6	2.9	3.0
High Performance Computing	0.0	0.0	0.0
Joint Integrated Air Missile Defense Organization	1.0	1.0	1.1
Joint Staff	0.3	0.2	0.2
Joint Strike Fighter	6.3	8.2	8.3
Missile Defense Agency	4.2	3.5	3.5
Office of Economic Adjustment	0.7	0.8	0.8
Office of Military Commissions	4.8	5.0	5.0
Pentagon Force Protection Agency	4.1	4.4	4.4
Southern Command	0.6	0.0	0.0
Defense Health Agency	41.4	45.1	45.2
Transportation Command	0.1	0.2	0.2
Test Resource Mgmt Center	1.0	1.2	1.2
White House Management Office	0.3	0.2	0.2
Washington Headquarters Services and Office of the Secretary of Defense	56.4	58.2	58.2
Subtotal Defense-Wide	244.8	258.3	258.7

Exhibit Fund -11 Source of New Orders and Revenue

Note: Totals may not add due to rounding.

Source of New Orders and Revenue
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
b. Total Standard Level Rent Orders	357.5	372.3	372.8
c. Above Standard Level Service Orders			
Building Services and Space Adjustments	15.2	11.8	16.1
Force Protection	7.3	7.8	5.2
Subtotal Above Standard Services	22.5	19.6	21.3
Total New Orders	379.9	392.0	394.1
Carry-In Orders	49.1	8.2	8.2
Total Gross Orders	429.0	400.2	402.3

Exhibit Fund -11 Source of New Orders and Revenue

Note: Totals may not add due to rounding.

Revenue and Expense
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
Revenue			
Standard level	357.5	372.4	372.8
Above standard level	22.5	19.6	21.3
Total Revenue	379.9	392.0	394.1

Standard Level Operating Expenses:

Real Property Operations	303.7	330.7	329.6
Cleaning/Trash/General	7.5	7.3	7.7
Utilities and Fuel	7.6	4.8	5.0
Maintenance	10.9	13.5	14.2
Other Building Services	1.2	4.6	1.5
Administration	10.3	13.8	14.2
Repairs (over \$10,000)	0.0	0.0	0.0
Travel and Transportation of Personnel	3.8	4.0	4.0
Information Technology	15.3	19.6	20.8
Defense Post Office	0.1	0.1	0.0
GSA/DHS Rent Program	246.9	263.1	262.1
Pentagon Force Protection Agency	45.9	41.7	43.6
Compensation and Benefits	16.5	16.0	15.6
Deputy Director	0.0	0.0	0.0
Human Capital and Workforce Development	0.0	0.0	0.0
Law Enforcement	2.3	1.7	0.6
Mission Integration	0.6	0.5	0.6
Security Services	5.4	4.2	4.3
Threat Management	21.0	19.3	22.6

Exhibit Fund -14 Revenue and Expense

Note: Totals may not add due to rounding.

Revenue and Expense
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
Subtotal Standard Level Expenses	349.6	372.4	373.2
Above Standard Reimbursable Expenses:			
Real Property Operations	15.2	11.8	16.1
Pentagon Force Protection Agency	7.3	15.5	5.2
Subtotal Above Standard Level Expenses	22.5	27.3	21.3
Total Operating Expenses	372.1	399.7	394.5
Net Operating Result	7.8	(7.7)	(0.4)
Accumulating Operating Results Prior Year	1.0	8.8	1.1
Deferred Accumulated Operating Results	0.0	0.0	(0.7)
Accumulating Operating Result End of Year	8.81	1.14	0.00

Exhibit Fund -14 Revenue and Expense

Totals may not add due to rounding.

Cost of Services
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

PROGRAM	FY 2015		FY 2016		FY 2017	
	Workload Average Square Foot	Cost per Square Foot	Workload Average Square Foot	Cost per Square Foot	Workload Average Square Foot	Cost per Square Foot
Cleaning	1,953,901	\$3.86	1,953,901	\$3.71	1,953,368	\$3.96
Utilities & Fuel	1,953,901	\$3.90	1,953,901	\$2.46	1,953,368	\$2.55
Maintenance	1,953,901	\$7.17	1,953,901	\$7.04	1,953,368	\$6.77
Administrative	4,802,674	\$2.44	4,802,674	\$2.86	4,802,141	\$2.61
Other Building Services	1,953,901	\$0.60	1,953,901	\$2.37	1,953,368	\$2.15
Repairs (over \$10,000)	1,953,901	\$0.00	1,953,901	\$0.00	1,953,368	\$0.00
Administrative Cost as Percent of Total Program Cost		3.6%		3.7%		3.4%

The workload square footage for real property operations is based on the execution of leased and government owned facilities.

Cost does not include above standard services.

Exhibit Fund -PR1 Cost of Services

Note: Totals may not add due to rounding.

Summary Statement
WASHINGTON HEADQUARTERS SERVICES
Buildings Maintenance Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	Obligations	Orders	Revenue	Cost	Disbursements by Fiscal Year						
					2015	2016	2017	2018	2019	2020	2021
Pentagon Force Protection Agency											
FY 2015	56.4	56.4	56.4	56.4	28.2	22.2	3.1	0.5	0.1	0.0	0.0
FY 2016	57.2	57.2	57.2	57.2	0.0	30.3	23.0	3.2	0.5	0.1	0.0
FY 2017	57.5	57.5	57.5	57.5	0.0	0.0	25.9	19.6	2.7	0.4	0.1
Real Property Operations											
FY 2015	335.6	335.6	335.6	335.6	224.0	97.4	11.7	1.0	0.7	0.0	0.0
FY 2016	334.9	334.9	334.9	334.9	0.0	223.8	97.3	11.7	1.0	0.7	0.0
FY 2017	357.8	357.8	357.8	357.8	0.0	0.0	231.2	100.6	12.1	1.0	0.7
Total Buildings Maintenance Fund											
FY 2015	392.0	392.0	392.0	392.0	252.2	119.6	14.8	1.5	0.8	0.0	0.0
FY 2016	392.0	392.0	392.0	392.0	0.0	254.1	120.3	14.9	1.5	0.8	0.0
FY 2017	415.3	415.3	415.3	415.3	0.0	0.0	257.1	120.2	14.8	1.4	0.8
Fund Balance with Treasury											
	Beginning	Collect.	Disburs.	Transfers	Ending						
FY 2015	36.5	332.3	306.2	0.0	62.6						
FY 2016	62.5	392.0	387.7	0.0	66.8						
FY 2017	66.8	401.2	394.1	0.0	73.9						

Exhibit Fund -PR2 Revolving Fund Summary Statement

Note: Totals may not add due to rounding.

Summary of Operations
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016

The Defense Logistics Agency (DLA) Strategic Materials operates under the authority of the Strategic and Critical Materials Stockpiling Act (50 U.S.C. §98, et seq.). The Stockpiling Act provides for the acquisition and retention of stock for certain strategic and critical materials. The Act also encourages the development of sources of such materials within the United States to mitigate a dangerous and costly dependence upon foreign or single sources of supply, particularly in times of national emergency. The DLA Strategic Materials identifies risks and associated mitigation strategies for the supply chain of defense and essential civilian industrial materials. The DLA Strategic Materials' activities include acquisition, storage, management, and disposal of the National Defense Stockpile (NDS).

The DLA Strategic Materials will continue to mitigate risks by using strategies such as research and development, responsible management of NDS material inventory, and application of Better Buying strategic sourcing initiatives.

Sales

	(Dollars in Millions)		
	FY 2015	FY 2016	FY 2017
Principal Sales Program	33.34	78.73	12.24
Spectrum/Military Benefits Program	<u>28.12</u>	<u>0.0</u>	<u>0.0</u>
Total Sales	61.46	78.73	12.24

Principal Sales Program: The Principal Sales Program consists of commodity disposals considered excess to the needs of the DoD that were authorized for sale prior to FY 1996. Subsequent authorization acts granted sales authority for additional excess commodities.

Summary of Operations
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016

Spectrum/Military Benefits Sales Program: The National Defense Authorization Act (NDAA) for FY 2000, P.L. 106-65, authorized additional sales of commodities through the end of FY 2009. Subsequent authorization acts gradually raised the program goal to \$830 million by the end of FY 2016 (NDAA FY 2012).

Budget Highlights

	(Dollars in Millions)		
Program Costs	FY 2015	FY 2016	FY 2017
Material	3.8	22.8	23.9
Labor	8.1	10.0	10.1
Non Labor	<u>29.2</u>	<u>39.5</u>	<u>33.6</u>
Subtotal Program Costs	41.1	72.3	67.6
Payments to Legislative Programs			
Spectrum / Military Benefits	<u>28.5</u>	<u>21.0</u>	<u>0.0</u>
Subtotal Legislative Payments	28.5	21.0	0.0
Total Costs	69.6	93.3	67.6

Critical Material Risk Mitigation

This budget includes the acquisition of six strategic and critical materials authorized in the FY 2014 NDAA for acquisition between FY 2014 and FY 2019. The budget also includes an additional seven critical materials proposed for acquisition in FY 2017 legislative proposals.

Summary of Operations
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016

Labor

The DLA Strategic Materials will continue to identify and close emerging skill gaps, enabling the agency to carry out its mission. Budget projections through FY 2017 ensure optimal staffing levels to achieve program goals.

Non-Labor

Mobilization Studies Program: The Mobilization Studies program is comprised of a broad range of projects that enable DLA to gain a clear and comprehensive understanding of the requirements and vulnerabilities of U.S. defense and essential civilian industries. These research, analyses, and development projects support reconstitution and expansion of stockpiling capabilities, through (1) laboratory-based scientific research, analyses and development, (2) expanded processes to model material supply chains downstream from mines to finished platforms, and development of effective risk mitigation strategies and solutions, and (3) development of additional data and analyses collection and evaluation sources from industry and academia.

Material Handling Program: The Material Handling Program supports: (1) continuation of the beryllium upgrade project, (2) long term mercury storage operations, (3) reclamation of surplus materials from the Department of Energy and other Federal Agencies that are suitable for transfer to or required for the NDS, and (4) storage of new semi-process NDS materials at vendor locations to expedite finish processing in the event these materials are required in a contingency.

Depot Operations: Depot Operations are costs associated with operating and maintaining the day-to-day depot mission, which includes security, operations, maintenance, janitorial services, fuel, and equipment.

Summary of Operations
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016

Real property rental and leasing required to support stockpiling operations include warehouses, administrative buildings, service buildings and open land for outdoor storage obtained through occupancy agreements with the General Services Administration (GSA), other Federal Agencies or commercial leases. Service Level User Charges in FY 2016 and future years continue as long as inventory remains.

The table below provides the projected number of sites (staffed and unstaffed) holding NDS materials at fiscal yearend, including four new vendor managed sites to hold newly acquired or upgraded materials. Additionally, the Somerville, NJ, and Large, PA, sites remain open pending the completion of environmental restoration. Site selection and planning decisions can be influenced by demand for excess material, the purchase of new material, consolidation efforts, and environmental considerations.

Sites	FY 2015	FY 2016	FY 2017
Staffed/Unstaffed	12	12	12

Summary of Operations
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016

Transaction Fund

The table below summarizes cash balances, payments, and program costs of the National Defense Stockpile Transaction Fund.

	(Dollars in Millions)		
	FY 2015	FY 2016	FY 2017
Beginning Cash Balance	271.2	260.1	245.5
Collections from Sales of Material	<u>61.5</u>	<u>78.7</u>	<u>12.2</u>
Subtotal	332.7	338.8	257.7
Transfers for Legislative Programs	-28.5	-21.0	-0.0
Disbursements	<u>-44.0</u>	<u>-72.3</u>	<u>-67.6</u>
Ending Cash Balance	260.1	245.5	190.2

Note: Totals may not add due to rounding.

Statement of Financial Condition
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
Assets			
Selected Assets:			
Cash (EOY)	260.1	245.5	190.2
Accounts Receivable	0.3	0.3	0.3
Inventories	449.3	425.1	402.2
Other Asset Accounts:	2.1	1.9	1.6
Total Assets	711.8	672.8	594.3
Liabilities			
Selected Liabilities:			
Accounts Payable	2.3	1.5	1.5
Advances Received	0.2	0.0	0.0
Environmental Clean-up	10.2	10.2	10.2
Other Liabilities	2.2	2.0	2.0
Total Liabilities	14.9	13.7	13.7
Government Equity:			
Cumulative Results of Operations	696.9	659.1	580.6
Total Government Equity	696.9	659.1	580.6
Total Liability and Equity	711.8	672.8	594.3

Exhibit Fund -23 Statement of Financial Condition

Note: Totals may not add due to rounding.

Stockpile Financial Status Report
DEFENSE LOGISTICS AGENCY, Strategic Materials
National Defense Stockpile Transaction Fund
Fiscal Year 2017 Budget Estimate
February 2016
(\$ in Millions)

	FY 2015	FY 2016	FY 2017
Cash Balance, End of Prior Year	271.2	260.1	245.5
Collections	61.5	78.7	12.2
Disbursements	44.0	72.3	67.6
Labor	8.1	10.0	10.1
Non-Labor	32.2	39.6	33.9
Other Program Costs	3.8	22.8	23.6
Payments and Transfers	28.5	21.0	0.0
Spectrum / Military Benefits	28.5	21.0	0.0
Cash Balance, End of Year	260.1	245.5	190.2
Selected Liabilities	37.1	43.7	43.7
Accounts Payable	2.3	1.5	1.5
Advances Received	0.2	0.0	0.0
Environmental Clean-up Liability	10.2	10.2	10.2
Undelivered Orders	22.2	30.0	30.0
Other Liabilities	2.2	2.0	2.0
Temporarily Unavailable (Sequester)	27.0	26.9	0.0
Estimated Available Cash	196.0	174.9	146.5

Exhibit Fund -SP1 Stockpile Financial Status Report

Note: Totals may not add due to rounding.