

**Office of Inspector General  
Overseas Contingency Operations  
Operation and Maintenance, Defense-Wide  
Budget Activity 04: Administrative and Service-Wide Activities**

**I. Description of Operations Financed: Description of Operations Financed:** Providing effective, comprehensive, and timely oversight of Overseas Contingency Operations (OCO) continues to be a top priority of the OIG. Pursuant to DoD Directive, 5106.01, Inspector General of the Department of Defense and to Section 8L of the IG Act, as designated, the DoD IG was designated in Fiscal Year (FY) 2015 to serve as the Lead IG for three overseas contingency operations: Operation Inherent Resolve in Iraq/Syria (OIR), December 17, 2014; Operation United Assistance combatting Ebola in West Africa (OUA), February 24, 2015; and Operation Freedom's Sentinel in Afghanistan (OFS), April 1, 2015.

During the initial stage of OIR, a Lead IG organizational structure was established and a Deputy Inspector General for Overseas Contingency Operations (DIG OCO) appointed to direct the OIG's oversight mission for all designated OCOs. DoD OIG, along with the Inspectors General from the Department of State (DoS) and U.S. Agency for International Development (USAID), are working in tandem to conduct comprehensive oversight and reporting over all aspects of Federal programs and operations supporting these contingency operations. In support of this cooperative approach, the Department of State Inspector General was appointed to serve as the Associate Lead IG for OIR and OFS, and the USAID Acting Deputy IG to serve as the Associate Lead IG for OUA. In addition, the OIG is working with the office of the Special Inspector General for Afghanistan Reconstruction (SIGAR) to ensure comprehensive and effective oversight of the reconstruction and other U.S. missions in Afghanistan, to include the continued training, advising and assisting of Afghan security forces under NATO's Resolute Support mission as well as the counter-terrorism mission.

An important part of the OIG oversight effort continues to be inter-agency coordination and collaboration to minimize duplication of effort and ensure that we have the resources to accomplish the mission at every phase. Leading the OIG operational activities is a

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senior executive with direct, in-theater experience who is responsible for the day-to-day activities related to product, resource, and personnel management.

Much of the planning and development of the statutory responsibilities of the Lead IG shall be performed in the continental United States (CONUS). This work includes establishing the methods, criteria, and systems to review and validate information provided by Federal agencies relating to obligations and expenditures, costs of programs and projects, accountability of funds, and the award and execution of major contracts, grants and agreements in support of the contingency operations.

The Lead IG is responsible for developing a Joint Strategic Oversight Plan (JSOP), in coordination with the other IGs, to provide comprehensive oversight over all aspects of the contingency operation and to ensure through either joint or individual audits, inspections, and investigations. The goal of the JSOP is to provide independent and effective oversight of all Federal Government programs and operations supporting the contingency operations. The FY 2015 JSOP was published on March 31, 2015 and the FY 2016 JSOP was published on October 1, 2015.

The Lead IG is also responsible for publishing a quarterly report and a bi-annual report to be presented to Congress and making the report available on the Internet. This report highlights the activities of the Lead IG and other IGs providing oversight of the contingency operation, including the status and results of investigations, inspections, and audits and of referrals to the Department of Justice and overall plans for reviewing the contingency operation by inspectors general, including plans for investigations, inspections, and audits.

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Results to date include the OIR Combined Quarterly/Bi-Annual Report published April 30, 2015; OUA Quarterly Report on May 15, 2015; OFS Quarterly Report on August 4, 2015; OUA Quarterly/Bi-Annual report on August 14; OIR Quarterly Report on August 24, 2015; OIR Quarterly and Biannual Report on November 25, 2015; and the OFS Combined Quarterly/Bi-Annual Report on December 3, 2015.

To accomplish its critical oversight mission, the OIG has adopted a strategy that is based on maintaining the right-size presence in theater and recognizes that some work can be done away from the war zones. The OIG has coordinated with the Joint Staff and U.S. Central Command to provide essential logistic and life support requirements for deployed personnel. The OIG will continue to evaluate the most effective assignment and placement of staff to include the use of its current offices at Camp Arifjan, Kuwait, and Al Udeid Air Base, Qatar, military bases in Afghanistan as well as other options, to include requesting space in Iraq and at military bases in Jordan. We have also expanded oversight efforts in other areas to including the Horn of Africa and the Pacific areas of responsibility.

It is the OIG's intent to continue working with Congressional Oversight Committees, Lead IG partners, the Joint Staff and U.S Central Command (USCENTCOM), U.S. Africa Command (USAFRICOM), and other oversight and law enforcement organizations to produce impactful reports highlighting key lessons learned from Operation Iraqi Freedom and Operation Enduring Freedom. Audit will continue to focus oversight efforts on contract management, logistics, transportation, security force development, and information operations. The Defense Criminal Investigative Service DCIS, the criminal investigative arm of the OIG will continue partnering with criminal investigative agencies including the Federal Bureau of Investigation (FBI), Department of Justice, to investigate and to support the

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prosecution of fraud, corruption and other criminal investigations. Intelligence and Special Program Assessments will evaluate the effectiveness of certain programs, procedures and functions related to security and other intelligence-related activities. Special Plans and Operations personnel shall provide assessments that facilitate informed decision-making by senior leaders of the DoD, U.S. Congress and other Government organizations by providing timely, high-value reports on strategic challenges; Policy and Oversight shall provide technical experts that will conduct on-site inspection reports; and Hotline analysts have been assigned in forward locations with the necessary skill sets to be responsive to the concerns of the local population and deployed contractors, civilians, and service members.

As of September 30, 2015, 32 reports have been issued under the Lead IG umbrella to include 21 from DoD OIG, 9 from the Department of State OIG, and 2 from USAID.

OIR: The OIG stand-up and surge phases included assigning permanent personnel to this contingency operation. The FY 2015 oversight projects included an audit of the basic life support services contract for the King Abdullah II Special Operations Training Center, (Jordan); an assessment of DoD efforts to build counterterrorism and stability operations capacity of foreign military forces (multiple locations); and evaluation of Combined Joint Interagency Task Force-Syria personnel identification and vetting procedures (Qatar, Jordan, Turkey); an evaluation of coalition information sharing (Qatar, multiple locations); a review of Army property accountability (Kuwait); and an assessment of DoD/USCENTCOM and Coalition efforts to train, advise, and assist the Iraqi Army to defeat Islamic State of Iraq and the Levant (ISIL). The OIG is also performing research on DoD reporting of financial and operational information for OIR.

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For FY 2016, OIR oversight will continue to have a transregional approach and will align to the United States strategy for the nine lines of effort. Under the intelligence umbrella, FY 2016 emphasis will include and evaluation of insider threat, assessment of Human Intelligence coordination/de-confliction, and the review of linguist support.

The OIG is supplementing its core staff through the special hiring authority provided within title 5, United States Code (USC) section 3161 and by hiring re-employed annuitants as provided within title 5, USC section 9902 as necessary to perform the functions required of the OIG and the Lead IG. By the end of FY 2016, nearly 85 new employees are expected to be employed under 5 USC 3161. The OIG continues to operate a field office at Camp Arifjan, Kuwait and is exploring office locations in Iraq to further facilitate oversight of the regional activity.

OFS: In response to the sustained contingency operations in Afghanistan, the OIG continues its in-country presence to deter fraud and theft. The DoD OIG presence enhances communication with the command and provides investigators, auditors, and evaluators opportunities for OIG insights that are not possible from outside of theater. The OIG is conducting oversight efforts of various functions and activities such as contracts, logistics, funds management, contract fraud accountability, theft, corruption, security, trafficking in persons, retrograde, and the training and equipping of the Afghan National Defense Security Forces (ANDSF), including Afghan National Army and Afghan National Police). The OFS Intelligence line of effort will be supported by subsequent evaluation phases of Syrian Opposition Monitoring and Insider Threat, as well as an assessment of support to Afghan Intelligence Training. To maintain this essential forward presence, the deployment and redeployment of our personnel will continue to be a

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critical issue warranting additional management attention and adequate financial resources.

In order to continue providing effective and efficient oversight, the OIG has established field offices in strategic Afghanistan and Qatar locations. In addition, it has enhanced its coordination efforts with other oversight agencies, and in particular, the office of the Special Inspector General for Afghanistan Reconstruction (SIGAR) to ensure an effective oversight model. This cooperative approach facilitates timely reviews and reporting of results in theater and minimizes disruption to the warfighter.

Afghanistan - The OIG must continue to focus its oversight capabilities on contract management, the viability of the ANDSF train and equip programs, fraud, corruption, trafficking in persons, safety, and security. To accomplish its mission, the OIG continues to utilize both permanent staff in-country, and, as logistics and safety permit, visiting teams of auditors, evaluators, and Special Agents who serve in the area on a shorter term basis as they focus on specific tasks and issues. The OIG maintains a presence of permanent auditors and investigators in Bagram, Afghanistan and Al Udeid Air Base, Qatar. OIG evaluators are stationed in Kandahar and Kabul. The teams are focused on contract management and development of the Afghan National Defense Security Forces.

The future will be even more demanding, as oversight is conducted with increasing real-world restrictions of a reducing military footprint and more limited security and medevac coverage. However, our overall oversight strategy is to work with Congressional Committees, U.S. Central Command, U.S. Forces - Afghanistan, and other oversight and law enforcement organizations as necessary to continue to battle corruption in Afghanistan.

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Qatar - The OIG maintains a field office in Qatar co-located with U.S. Central Command and the Air Force on Al Udeid Air Base, Qatar. The OIG maintains this presence because of continuing space constraints in Afghanistan, OIR mission execution requirements, and the overall value of completing the work in Qatar. In addition to this permanent presence, assessment teams traveling in theater continue to stage for and expeditiously complete audit and assessment missions from Qatar. Qatar also serves as a logistical support hub to facilitate our oversight staff deploying into and redeploying from theater.

Kuwait - The OIG maintains a field office at Kuwait co-located with U.S. Army Central Command at Camp Arifjan, Kuwait. A small permanent oversight presence has been established to provide continuity and support temporary duty teams performing work in the region including Iraq and Jordan.

OUA: On March 31, 2015, the first quarterly report was published providing background information on the Ebola virus and prior outbreaks, as well as developments relating to the current outbreak that originated in West Africa. FY 2015 oversight projects included an audit of contract oversight for the Logistics Civil Augmentation Program Task Orders Supporting OUA; an evaluation of DoD Force Health Protection Measures; and an audit of Army's Administration of contracts for OUA. This work was conducted by permanent OIG staff that performed short-term TDY travel to the region and to CONUS sites. In addition, the OIG Hotline established emergency procedures to handle any contact alleging a possible Ebola infection, including immediate notification to the Center for Disease Control. The OIG also coordinated with the Department of Health and Human Services OIG, Department of Homeland Security OIG, and the Department of State OIG on its ongoing and

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planned oversight work. OUA terminated on June 30, 2015. The third and final quarterly report to Congress was issued on November 16, 2015.

**II. Force Structure Summary:**

N/A



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| CBS No.        | CBS Title          | FY 2015<br><u>Actual</u> | FY 2016<br><u>Enacted</u> | <u>Delta</u>    | FY 2017<br><u>Estimate</u> |
|----------------|--------------------|--------------------------|---------------------------|-----------------|----------------------------|
| <b>OFS</b>     |                    |                          |                           |                 |                            |
| 1.0            | Personnel          | \$4,616                  | \$3,568                   | \$3,940         | \$7,508                    |
| 2.0            | Personnel Support  | \$468                    | \$308                     | \$27            | \$335                      |
| 3.0            | Operating Support  | \$1,168                  | \$229                     | \$753           | \$982                      |
|                | <b>OFS Total</b>   | <b>\$6,252</b>           | <b>\$4,105</b>            | <b>\$4,720</b>  | <b>\$8,825</b>             |
| <br><b>OIR</b> |                    |                          |                           |                 |                            |
| 1.0            | Personnel          | \$0                      | \$5,353                   | \$5,909         | \$11,262                   |
| 2.0            | Personnel Support  | \$0                      | \$462                     | \$40            | \$502                      |
| 3.0            | Operating Support  | \$0                      | \$342                     | \$1,131         | \$1,473                    |
|                | <b>OIR Total</b>   | <b>\$0</b>               | <b>\$6,157</b>            | <b>\$7,080</b>  | <b>\$13,237</b>            |
|                | <b>Grand Total</b> | <b>\$6,252</b>           | <b>\$10,262</b>           | <b>\$11,800</b> | <b>\$22,062</b>            |

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| <u>OFS</u>                  | <u>FY 2015</u> | <u>FY 2016</u> |              | <u>FY 2017</u>  |
|-----------------------------|----------------|----------------|--------------|-----------------|
|                             | <u>Actual</u>  | <u>Enacted</u> | <u>Delta</u> | <u>Estimate</u> |
| 1. CBS Category/Subcategory |                |                |              |                 |
| 1.0 Personnel               | \$4,616        | \$3,568        | \$3,940      | \$7,508         |
| Total                       | \$4,616        | \$3,568        | \$3,940      | \$7,508         |

**A. Narrative Justification:** Personnel costs in support of the oversight missions in Afghanistan, Qatar, Kuwait and other OIR and OFS supporting countries include civilian basic pay, overtime and premium pay (Sunday and night differential, holiday hours worked, etc.), and entitlements (Danger Pay and Post Hardship Differential) for up to 85 employees hired under title 5, USC, section 3161. These "3161" employees have time-limited appointments to temporary positions and the personnel costs are fully funded within the OCO budget. The OIG also assigns permanent OIG personnel to the OCO missions. The OCO-funded personnel costs for these permanent employees include overtime, premium pay and entitlements. OIG personnel remain continuously deployed in the theater of operation and/or perform short-term TDY in response to the oversight mission. The numbers of personnel fluctuate as teams rotate in and out of areas of responsibility. These costs vary based on the level of support required to conduct contingency operations.

**B. Explanation of Changes between FY 2016 and FY 2017:** The partial reliance on permanent staff in FY 2016 and the full utilization of the special hiring authority provided within title 5, USC, section 3161 and the re-employment of annuitants as provided within section 9902 in such numbers and with such skills as are necessary for the performance of the functions required of the OIG and the Lead IG. In FY 2017, 26 OCO-funded full-time equivalents (FTE) will support this operation.

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| <u>OIR</u>                  | <u>FY 2015</u> | <u>FY 2016</u> | <u>Delta</u> | <u>FY 2017</u>  |
|-----------------------------|----------------|----------------|--------------|-----------------|
|                             | <u>Actual</u>  | <u>Enacted</u> |              | <u>Estimate</u> |
| 2. CBS Category/Subcategory |                |                |              |                 |
| 1.0 Personnel               | \$0            | \$5,353        | \$5,909      | \$11,262        |
| Total                       | \$0            | \$5,353        | \$5,909      | \$11,262        |

**A. Narrative Justification:** Personnel costs in support of the oversight missions in Afghanistan, Qatar, Kuwait and other OIR and OFS supporting countries include civilian basic pay, overtime and premium pay (Sunday and night differential, holiday hours worked, etc.), and entitlements (Danger Pay and Post Hardship Differential) for up to 85 employees hired under title 5, USC, 3161. These "3161" employees have time-limited appointments to temporary positions and the personnel costs are fully funded within the OCO budget. The OIG also assigns permanent OIG personnel to the OCO missions. The OCO-funded personnel costs for these permanent employees include overtime, premium pay and entitlements. OIG personnel remain continuously deployed in the theater of operation and/or perform short-term TDY in response to the oversight mission. The numbers of personnel fluctuate as teams rotate in and out of areas of responsibility. These costs vary based on the level of support required to conduct contingency operations.

**B. Explanation of Changes between FY 2016 and FY 2017:** The partial reliance on permanent staff in FY 2016 and the full utilization of the special hiring authority provided within title 5, USC section 3161 and the re-employment of annuitants as provided within section 9902 in such numbers and with such skills as are necessary for the performance of the functions required of the OIG and the Lead IG. In FY 2017, 39 OCO-funded FTEs will

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support this operation.

| <u>OIR</u>                  | <u>FY 2015</u><br><u>Actual</u> | <u>FY 2016</u><br><u>Enacted</u> | <u>Delta</u> | <u>FY 2017</u><br><u>Estimate</u> |
|-----------------------------|---------------------------------|----------------------------------|--------------|-----------------------------------|
| 3. CBS Category/Subcategory |                                 |                                  |              |                                   |
| 2.0 Personnel Support       | \$0                             | \$462                            | \$40         | \$502                             |
| Total                       | \$0                             | \$462                            | \$40         | \$502                             |

**A. Narrative Justification:** Personnel support costs for OIR, OFS, and OUA operations cover TDY expenses for audit teams, investigators, and inspectors to train for and deploy to overseas locations and to further travel within the theater of operation.

**B. Explanation of Changes between FY 2016 and FY 2017:** In FY 2017, the OIG projects that it will maintain its permanent presence supporting OFS and continue to increase its permanent presence in support of OIR. In addition, it will continue to fully utilize short-term TDY teams in support of the transregional approach aligned with United States strategy and the Lead IG missions for both OFS and OIR

| <u>OFS</u>                  | <u>FY 2015</u><br><u>Actual</u> | <u>FY 2016</u><br><u>Enacted</u> | <u>Delta</u> | <u>FY 2017</u><br><u>Estimate</u> |
|-----------------------------|---------------------------------|----------------------------------|--------------|-----------------------------------|
| 4. CBS Category/Subcategory |                                 |                                  |              |                                   |
| 2.0 Personnel Support       | \$468                           | \$308                            | \$27         | \$335                             |
| Total                       | \$468                           | \$308                            | \$27         | \$335                             |

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**III. Financial Summary (\$ in thousands):**

**A. Narrative Justification:** Personnel support costs for OIR, OFS, and OUA operations cover temporary duty (TDY) expenses for audit teams, investigators, and inspectors to train for and deploy to overseas locations and to further travel within the theater of operation.

**B. Explanation of Changes between FY 2016 and FY 2017:** In FY 2017, the OIG projects that it will maintain its permanent presence supporting OFS and continue to increase its permanent presence in support of OIR. In addition, it will continue to fully utilize short-term TDY teams in support of the transregional approach aligned with United States strategy and the Lead IG missions for both OFS and OIR. In FY 2017, 26 OCO-funded FTEs will support this operation.

| <u>OIR</u>                  | <u>FY 2015</u> | <u>FY 2016</u> | <u>Delta</u> | <u>FY 2017</u>  |
|-----------------------------|----------------|----------------|--------------|-----------------|
|                             | <u>Actual</u>  | <u>Enacted</u> |              | <u>Estimate</u> |
| 5. CBS Category/Subcategory |                |                |              |                 |
| 3.0 Operating Support       | \$0            | \$342          | \$1,131      | \$1,473         |
| Total                       | \$0            | \$342          | \$1,131      | \$1,473         |

**A. Narrative Justification:** The OIG locations at Afghanistan, Kuwait, Djibouti, and Qatar (Al Udeid Air Base) require operational and logistical support to maintain these offices. In addition, funding will support required and critical investigative review costs associated with scanning, retrieving, and assessing records and vouchers from the DFAS Deployable Disbursing Stations. Operational costs will also cover OIG and/or law enforcement supplies, equipment, acquisition and service costs for both mobile and satellite phones and, computers and radios for OIG personnel deployed in theater. Operational support costs also include mental health services to assist personnel upon

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**III. Financial Summary (\$ in thousands):**

return from this high stress region.

**B. Explanation of Changes between FY 2016 and FY 2017:** The increase supports requirements for report writing services and office space rental for additional FTEs hired under special hiring authority provided within title 5, USC, section 3161.

| <u>OFS</u>                  | <u>FY 2015</u> | <u>FY 2016</u> | <u>Delta</u> | <u>FY 2017</u>  |
|-----------------------------|----------------|----------------|--------------|-----------------|
|                             | <u>Actual</u>  | <u>Enacted</u> |              | <u>Estimate</u> |
| 6. CBS Category/Subcategory |                |                |              |                 |
| 3.0 Operating Support       | \$1,168        | \$229          | \$753        | \$982           |
| Total                       | \$1,168        | \$229          | \$753        | \$982           |

**A. Narrative Justification:** The OIG locations at Afghanistan, Kuwait, Djibouti, and Qatar (Al Udeid Air Base require operational and logistical support to maintain its offices. In addition, funding will support required and critical investigative review costs associated with scanning, retrieving, and assessing records and vouchers from the DFAS Deployable Disbursing Stations. Operational costs will also cover OIG and/or law enforcement supplies, equipment, acquisition and service costs for both mobile and satellite phones and, computers and radios for OIG personnel deployed in theater. Operational support costs also include mental health services to assist personnel upon return from this high stress region.

**B. Explanation of Changes between FY 2016 and FY 2017:** The increase supports requirements for report writing services and office space rental for additional FTEs hired under special hiring authority provided within title 5, USC, section 3161 to meet the OIG's Lead IG roles. In FY 2017, 26 OCO-funded FTEs will support this operation.

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III. Financial Summary (\$ in thousands):

|       | FY 2015       | FY 2016        | Delta    | FY 2017         |
|-------|---------------|----------------|----------|-----------------|
|       | <u>Actual</u> | <u>Enacted</u> |          | <u>Estimate</u> |
| Total | \$6,252       | \$10,262       | \$11,800 | \$22,062        |

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IV. Performance Criteria:

N/A



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V. OP 32 Line Items as Applicable (Dollars in thousands):

| <u>OP 32 Line</u>                     | FY 2015<br><u>Actual</u> | Change<br><u>FY 2015/FY 2016</u> |                | FY 2016<br><u>Enacted</u> | Change<br><u>FY 2016/FY 2017</u> |                | FY 2017<br><u>Estimate</u> |
|---------------------------------------|--------------------------|----------------------------------|----------------|---------------------------|----------------------------------|----------------|----------------------------|
|                                       |                          | <u>Price</u>                     | <u>Program</u> |                           | <u>Price</u>                     | <u>Program</u> |                            |
| 101 Exec, Gen'l & Spec Scheds         | 4,616                    | 57                               | 4,249          | 8,922                     | 136                              | 9,711          | 18,769                     |
| <b>199 Total Civ Compensation</b>     | <b>4,616</b>             | <b>57</b>                        | <b>4,249</b>   | <b>8,922</b>              | <b>136</b>                       | <b>9,711</b>   | <b>18,769</b>              |
| 308 Travel of Persons                 | 434                      | 7                                | 329            | 770                       | 14                               | 53             | 837                        |
| <b>399 Total Travel</b>               | <b>434</b>               | <b>7</b>                         | <b>329</b>     | <b>770</b>                | <b>14</b>                        | <b>53</b>      | <b>837</b>                 |
| 647 DISA Enterprise Computing Centers | 41                       | -4                               | 13             | 50                        | -5                               | 15             | 60                         |
| <b>699 Total DWCF Purchases</b>       | <b>41</b>                | <b>-4</b>                        | <b>13</b>      | <b>50</b>                 | <b>-5</b>                        | <b>15</b>      | <b>60</b>                  |
| 771 Commercial Transport              | 25                       | 0                                | 15             | 40                        | 1                                | 24             | 65                         |
| <b>799 Total Transportation</b>       | <b>25</b>                | <b>0</b>                         | <b>15</b>      | <b>40</b>                 | <b>1</b>                         | <b>24</b>      | <b>65</b>                  |
| 915 Rents (Non-GSA)                   | 0                        | 0                                | 0              | 0                         | 0                                | 200            | 200                        |
| 920 Supplies & Materials (Non-Fund)   | 30                       | 1                                | 19             | 50                        | 1                                | 1              | 52                         |
| 925 Equipment Purchases (Non-Fund)    | 0                        | 0                                | 30             | 30                        | 1                                | 0              | 31                         |
| 932 Mgt Prof Support Svcs             | 923                      | 16                               | -539           | 400                       | 7                                | 918            | 1,325                      |
| 955 Other Costs (Medical Care)        | 9                        | 0                                | -9             | 0                         | 0                                | 13             | 13                         |
| 987 Other Intra-Govt Purch            | 174                      | 3                                | -177           | 0                         | 0                                | 710            | 710                        |
| <b>999 Total Other Purchases</b>      | <b>1,136</b>             | <b>20</b>                        | <b>-676</b>    | <b>480</b>                | <b>9</b>                         | <b>1,842</b>   | <b>2,331</b>               |
| <b>Total</b>                          | <b>6,252</b>             | <b>80</b>                        | <b>3,930</b>   | <b>10,262</b>             | <b>155</b>                       | <b>11,645</b>  | <b>22,062</b>              |