

**Fiscal Year 2017 President's Budget  
Defense POW/MIA Accounting Agency (DPAA)**



**February 2016**

(This page intentionally left blank)

**DEFENSE POW/MIA ACCOUNTING AGENCY  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2017 President's Budget**

**Operation and Maintenance, Defense-Wide Summary (\$ in thousands)  
Budget Activity (BA) 4: Administration and Service-Wide Activities**

	FY 2015 <u>Actual</u>	Price <u>Change</u>	Program <u>Change</u>	FY 2016 <u>Enacted</u>	Price <u>Change</u>	Program <u>Change</u>	FY 2017 <u>Estimate</u>
DPAA	127,394	1,973	-14,038	115,329	1,913	-4,561	112,681

The Defense POW/MIA Accounting Agency (DPAA) was officially created on 15 January 2015. The FY 2015 figure is a summation of the budgets from the three organizations that were merged to create DPAA: the Joint POW/MIA Accounting Command (JPAC), the Defense Prisoner of War/Missing Personnel Office (DPMO), and the Life Sciences Equipment Laboratory (LSEL).

**I. Description of Operations Financed:** The Defense POW/MIA Accounting Agency (DPAA) provides families and the Nation with the fullest possible accounting for missing personnel from past conflicts. As a Defense Agency, the DPAA leads the national effort to develop and implement DoD policy on all matters relating to personnel accounting from past conflicts, conduct global search, recovery, and laboratory operations to identify personnel from past conflicts, provide information and answers to the families of missing personnel, share their stories, and, when possible, bring home their remains. This includes those who are unaccounted for from World War II, the Korean War, Cold War, Indochina (Vietnam) War, Persian Gulf War, the Iraq Theater of Operations, and other conflicts or incidents as the Secretary directs. The DPAA also provides analytical support to congressional delegations, Deputy Assistant Secretary delegations, and technical discussions with host nation officials. Additionally, the DPAA is continuing to implement the transformation of DoD's personnel accounting for past conflicts as directed by the Secretary, involving such things as enhanced strategic partnerships to more effectively account for missing personnel and to ensure their families receive accurate information.

**DEFENSE POW/MIA ACCOUNTING AGENCY**  
**Operation and Maintenance, Defense-Wide**  
**Fiscal Year (FY) 2017 President's Budget**

**I. Description of Operations Financed (cont.)**

**Global Mission Set and Policy Engagement**

The DPAA conducts investigation, excavation, and recovery operations to reclaim the remains of missing personnel. The DPAA personnel also manage the command and control, logistics, and in-country support during those missions. The DPAA is the DoD lead agency for coordinating with other USG agencies, foreign governments through the Department of State, and NGOs on all matters related to the accounting missions including conducting international negotiations to achieve access to loss sites and/or information that leads to the recovery of artifacts, missing personnel, or their remains. In addition, the DPAA leads and supports the U.S. side of the U.S.-Russia Joint Commission on POW/MIA affairs.

**Forensic Operations and Scientific Research & Analysis**

The DPAA operates three laboratories for forensic and anthropological analysis of remains, as well as material analysis of artifacts and other items related to crash sites and personnel losses. The work done at the world class laboratory in Hawaii is critical to the accurate and official identification of remains. The laboratory also coordinates closely with the Armed Forces DNA Identification Laboratory to collect and identify DNA samples.

The DPAA also supports operations by conducting research in U.S. and international archives, analyzing data, creating, and maintaining comprehensive records (including the official list of unaccounted-for by conflict), interviewing witnesses, and investigating losses. There are key projects currently being undertaken in this area:

**DEFENSE POW/MIA ACCOUNTING AGENCY**  
**Operation and Maintenance, Defense-Wide**  
**Fiscal Year (FY) 2017 President's Budget**

**I. Description of Operations Financed (cont.)**

1. To comply with the FY 2010 NDAA, the DPAA is developing an information technology solution to establish accounting community accessible personnel files for each missing person that contain all available information regarding the disappearance, whereabouts, and status of missing persons, and are available to families upon request.
2. Completing the digitization of the Individual Deceased Personnel Files of U.S. service members missing since WWII.

**External Communications and Public Affairs**

Per Title 10 Section 1501, the Department is responsible for informing the families, Congress, veteran's service organizations, military service organizations, family support groups, and the general public about missing personnel and ongoing efforts to recover and identify missing personnel. In compliance with this law, the DPAA conducts communications and outreach programs including seven family member update conferences and two annual national conferences to provide case updates, collect family DNA samples, and share information on DoD personnel accounting and recovery activities with Congress, families of missing persons, the Military services, veterans' service organizations, and the general public. The seven family member updates entail travel to major cities across the U.S. to inform and build trust with approximately 1,800 family members while the two national conference involve bringing families of the missing from the Vietnam War and Korean/Cold War to Washington, D.C. as DPAA briefs on government procedures, processes, and efforts to account for their missing loved ones.

The DPAA is also engaged in responding to requests for information from families of the missing, veterans, the public, and members of Congress, the declassification and transfer

**DEFENSE POW/MIA ACCOUNTING AGENCY**  
**Operation and Maintenance, Defense-Wide**  
**Fiscal Year (FY) 2017 President's Budget**

**I. Description of Operations Financed (cont.)**

of information to the Library of Congress and the National Archives for public access, and maintaining a website detailing POW/MIA information and accounting efforts.

**II. Force Structure Summary:**

The DPAA conducts personnel accounting research and analysis, laboratory operations, in-country support, and command and control functions at the following locations around the world:

CONUS Locations:

Washington, DC

Joint Base Pearl Harbor-Hickam, HI

Offutt Air Force Base, NE

Wright-Patterson Air Force Base, OH

OCONUS Detachments:

Bangkok, Thailand

Hanoi, Vietnam

Kaiserslautern, Germany

Moscow, Russia

Vientiane, Laos

DEFENSE POW/MIA ACCOUNTING AGENCY  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2017 President's Budget

III. Financial Summary (\$ in thousands)

	FY 2016							FY 2017 <u>Estimate</u>
	FY 2015 <u>Actual</u>	Budget <u>Request</u>	<u>Congressional Action</u>			Current <u>Enacted</u>		
			<u>Amount</u>	<u>Percent</u>	<u>Appropriated</u>			
<b>A. BA Subactivities</b>								
4. Administration and Servicewide Activities	127,394	115,329	0	0.0	115,329	115,329	112,681	
<b>Total</b>	<b>127,394</b>	<b>115,329</b>	<b>0</b>	<b>0.0</b>	<b>115,329</b>	<b>115,329</b>	<b>112,681</b>	

DEFENSE POW/MIA ACCOUNTING AGENCY  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2017 President's Budget

III. Financial Summary (\$ in thousands)

<b>B. <u>Reconciliation Summary</u></b>	<b>Change</b>	<b>Change</b>
	<b><u>FY 2016/FY 2016</u></b>	<b><u>FY 2016/FY 2017</u></b>
<b>Baseline Funding</b>	<b>115,329</b>	<b>115,329</b>
Congressional Adjustments (Distributed)		
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)		
<b>Subtotal Appropriated Amount</b>	<b>115,329</b>	
Fact-of-Life Changes (2016 to 2016 Only)		
<b>Subtotal Baseline Funding</b>	<b>115,329</b>	
Supplemental		
Reprogrammings		
Price Changes		1,913
Functional Transfers		
Program Changes		-4,561
<b>Current Estimate</b>	<b>115,329</b>	<b>112,681</b>
Less: Wartime Supplemental		
<b>Normalized Current Estimate</b>	<b>115,329</b>	



DEFENSE POW/MIA ACCOUNTING AGENCY  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2017 President's Budget

III. Financial Summary (\$ in thousands)

<u>C. Reconciliation of Increases and Decreases</u>	<u>Amount</u>	<u>Totals</u>
<b>FY 2016 President's Budget Request (Amended, if applicable)</b>		<b>115,329</b>
1. Congressional Adjustments		
a. Distributed Adjustments		
b. Undistributed Adjustments		
c. Adjustments to Meet Congressional Intent		
d. General Provisions		
<b>FY 2016 Appropriated Amount</b>		<b>115,329</b>
2. War-Related and Disaster Supplemental Appropriations		
3. Fact-of-Life Changes		
<b>FY 2016 Baseline Funding</b>		<b>115,329</b>
4. Reprogrammings (Requiring 1415 Actions)		
<b>Revised FY 2016 Estimate</b>		<b>115,329</b>
5. Less: Item 2, War-Related and Disaster Supplemental Appropriations and Item 4, Reprogrammings		
<b>FY 2016 Normalized Current Estimate</b>		<b>115,329</b>
6. Price Change		1,913
7. Functional Transfers		
8. Program Increases		22,108
a. Annualization of New FY 2016 Program		
b. One-Time FY 2017 Increases		
c. Program Growth in FY 2017		
1) IT Contract Support Services that enable DPAA to sustain Congressionally mandated 200 ID's annually and ensure transparent communication with the families. (FY 2016 Baseline: \$1,527 thousand)	5,913	
2) Contract Services increasing with the integration of strategic partnerships with educational institutions and NGOs that will increase efficiency. (FY 2016 Baseline: \$39,179 thousand)	5,713	
3) Facilities Operations/Maintenance increased to	4,651	

**DEFENSE POW/MIA ACCOUNTING AGENCY  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2017 President's Budget**

**III. Financial Summary (\$ in thousands)**

<b>C. <u>Reconciliation of Increases and Decreases</u></b>	<b><u>Amount</u></b>	<b><u>Totals</u></b>
accommodate moves and renovations required to support the consolidation of three activities that form DPAA. (FY 2016 Baseline: \$102 thousand)		
4) Commercial Transportation required for the movement of required research records from archived depositories. (FY 2016 Baseline: \$10 thousand)	3,336	
5) DISA Enterprise Computing Center increase to support communications previously under purchased communications. (FY 2016 Baseline: \$0)	2,195	
6) VSIP/PCS increasing with the merging/FOC of JPAC, DPMO, and LSEL to our new Agency. Outgoing personnel and relocation of current staff. (FY 2016 Baseline: \$100 thousand)	300	
9. Program Decreases		-26,669
a. Annualization of FY 2016 Program Decreases		
b. One-Time FY 2016 Increases		
c. Program Decreases in FY 2017		
1) Other Contract Services decreasing as a result of efficiencies expected from the integration of strategic partnerships with educational institutions and NGO's. (FY 2016 Baseline: \$9,111 thousand)	-8,391	
2) Purchased communications decrease as requirement shifts to DISA enterprise solutions. (FY 2016 Baseline: \$7,939 thousand)	-6,934	
3) Reduction of mission travel requirement expected with the introduction of strategic partnerships. (FY 2016 Baseline: \$7,145 thousand)	-5,629	
4) Reduction in projections for supplies and materials due to organization restructuring. (FY 2016 Baseline: \$5,207 thousand)	-5,257	

DEFENSE POW/MIA ACCOUNTING AGENCY  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2017 President's Budget

III. Financial Summary (\$ in thousands)

<u>C. Reconciliation of Increases and Decreases</u>	<u>Amount</u>	<u>Totals</u>
5) Reduction in civilian personnel funding due to two less working days in FY17. (FY 2016 Baseline: \$38,633 thousand)	-230	
6) Reduction in personnel (-2 FTEs) as part of continual organization restructuring. (FY 2016 Baseline: \$38,633 thousand) (-2 FTEs)	-228	
<b>FY 2017 Budget Request</b>		<b>112,681</b>

DEFENSE POW/MIA ACCOUNTING AGENCY  
Operation and Maintenance, Defense-Wide  
Fiscal Year (FY) 2017 President's Budget

**IV. Performance Criteria and Evaluation Summary:**

Performance Criteria for DPAA will be determined as the new Agency, established in January 2015 declared Fully Operational Capable (FOC) in January 2016, completes a thorough review and analysis of organizational structures, strategies, and missions.

**DEFENSE POW/MIA ACCOUNTING AGENCY**  
**Operation and Maintenance, Defense-Wide**  
**Fiscal Year (FY) 2017 President's Budget**

<b><u>V. Personnel Summary</u></b>	<b><u>FY 2015</u></b>	<b><u>FY 2016</u></b>	<b><u>FY 2017</u></b>	<b><u>Change FY 2015/ FY 2016</u></b>	<b><u>Change FY 2016/ FY 2017</u></b>
<u>Active Military End Strength (E/S) (Total)</u>	<u>239</u>	<u>239</u>	<u>239</u>	<u>0</u>	<u>0</u>
Officer	62	62	62	0	0
Enlisted	177	177	177	0	0
<u>Reservists on Full Time Active Duty (E/S)</u>	<u>4</u>	<u>4</u>	<u>4</u>	<u>0</u>	<u>0</u>
Officer	4	4	4	0	0
<u>Civilian End Strength (Total)</u>	<u>387</u>	<u>343</u>	<u>341</u>	<u>-44</u>	<u>-2</u>
U.S. Direct Hire	387	343	341	-44	-2
Total Direct Hire	387	343	341	-44	-2
<u>Active Military Average Strength (A/S) (Total)</u>	<u>239</u>	<u>239</u>	<u>239</u>	<u>0</u>	<u>0</u>
Officer	62	62	62	0	0
Enlisted	177	177	177	0	0
<u>Reservists on Full Time Active Duty (A/S) (Total)</u>	<u>4</u>	<u>4</u>	<u>4</u>	<u>0</u>	<u>0</u>
Officer	4	4	4	0	0
<u>Civilian FTEs (Total)</u>	<u>387</u>	<u>343</u>	<u>341</u>	<u>-44</u>	<u>-2</u>
U.S. Direct Hire	387	343	341	-44	-2
Total Direct Hire	387	343	341	-44	-2
Average Annual Civilian Salary (\$ in thousands)	113.2	112.9	114.0	-0.3	1.1
<u>Contractor FTEs (Total)</u>	<u>75</u>	<u>75</u>	<u>75</u>	<u>0</u>	<u>0</u>

**DEFENSE POW/MIA ACCOUNTING AGENCY**  
**Operation and Maintenance, Defense-Wide**  
**Fiscal Year (FY) 2017 President's Budget**

**VI. OP 32 Line Items as Applicable (Dollars in thousands):**

<u>OP 32 Line</u>	<u>FY 2015</u>	<u>Change</u>		<u>FY 2016</u>	<u>Change</u>		<u>FY 2017</u>
		<u>FY 2015/FY 2016</u>			<u>FY 2016/FY 2017</u>		
	<u>Actual</u>	<u>Price</u>	<u>Program</u>	<u>Enacted</u>	<u>Price</u>	<u>Program</u>	<u>Estimate</u>
101 Exec, Gen'l & Spec Scheds	43,652	535	-5,554	38,633	587	-758	38,462
107 Voluntary Sep Incentives	75	0	-75	0	0	200	200
121 PCS Benefits	100	0	0	100	0	100	200
<b>199 Total Civ Compensation</b>	<b>43,827</b>	<b>535</b>	<b>-5,629</b>	<b>38,733</b>	<b>587</b>	<b>-458</b>	<b>38,862</b>
308 Travel of Persons	8,516	145	-1,516	7,145	129	-5,629	1,645
<b>399 Total Travel</b>	<b>8,516</b>	<b>145</b>	<b>-1,516</b>	<b>7,145</b>	<b>129</b>	<b>-5,629</b>	<b>1,645</b>
601 Army Industrial Operations	560	44	-33	571	-1	-570	0
633 DLA Document Services	144	-3	6	147	2	-2	147
634 NAVFEC (Utilities and Sanitation)	638	-2	13	649	-28	371	992
647 DISA Enterprise Computing Centers	0	0	0	0	0	2,195	2,195
<b>699 Total DWCF Purchases</b>	<b>1,342</b>	<b>39</b>	<b>-14</b>	<b>1,367</b>	<b>-27</b>	<b>1,994</b>	<b>3,334</b>
705 AMC Channel Cargo	242	5	-1	246	4	1	251
771 Commercial Transport	10	0	0	10	0	3,336	3,346
<b>799 Total Transportation</b>	<b>252</b>	<b>5</b>	<b>-1</b>	<b>256</b>	<b>4</b>	<b>3,337</b>	<b>3,597</b>
912 Rental Payments to GSA (SLUC)	1,379	23	2	1,404	25	52	1,481
913 Purchased Utilities (Non-Fund)	341	6	0	347	6	8	361
914 Purchased Communications (Non-Fund)	8,084	137	-282	7,939	143	-7,378	704
915 Rents (Non-GSA)	310	5	1	316	6	346	668
920 Supplies & Materials (Non-Fund)	5,886	100	-779	5,207	94	-5,301	0
921 Printing & Reproduction	10	0	0	10	0	-9	1
922 Equipment Maintenance By Contract	212	4	0	216	4	-6	214
923 Facilities Sust, Rest, & Mod by Contract	100	2	0	102	2	4,651	4,755
925 Equipment Purchases (Non-Fund)	2,426	41	3	2,470	44	201	2,715
987 Other Intra-Govt Purch	9,798	167	-854	9,111	164	-5,617	3,658
989 Other Services	43,411	738	-4,970	39,179	705	3,200	43,084
990 IT Contract Support Services	1,500	26	1	1,527	27	6,048	7,602

DEFENSE POW/MIA ACCOUNTING AGENCY  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2017 President's Budget

	FY 2015	Change		FY 2016	Change		FY 2017
		<u>FY 2015/FY 2016</u>			<u>FY 2016/FY 2017</u>		
<u>OP 32 Line</u>	<u>Actual</u>	<u>Price</u>	<u>Program</u>	<u>Enacted</u>	<u>Price</u>	<u>Program</u>	<u>Estimate</u>
999 Total Other Purchases	73,457	1,249	-6,878	67,828	1,220	-3,805	65,243
Total	127,394	1,973	-14,038	115,329	1,913	-4,561	112,681