DEPARTMENT OF DEFENSE FY 2007 AGENCY FINANCIAL REPORT



Detailed Federal Managers' Financial Integrity Act Information

Section 3: Other Accompanying Information

Management Assurances

√CHECK IT

The Department of Defense (DoD)'s leadership is keenly aware and actively involved in helping its managers and employees understand that effective internal management controls are important to getting the job done right. The Department reminds its personnel that the Defense mission cannot be accomplished by the warfighters alone; everyone has a job to do, and every job is important. Internal management controls help ensure that what should happen does happen on a daily basis, but first internal management controls must be in place, effective and used. To help draw the attention of the approximately 2.9 million employees in nearly 140 countries, the Deputy Secretary of Defense kicked off an awareness campaign known as the "Check It" Campaign. The slogan states, "Check It. What gets checked, gets done."

VCHECK IT CAMPAIGN							
TOTAL MEDIA PRODUCTS COMPLETED TO DATE							
(2) Deputy Secretary of Defense hosted √CHECK IT Ceremonies • Kickoff • Phase One Finale	(11) Public Service Announcements	(15) Posters	(8) Interviews	 (87) Leaders & Staff Recognized for √CHECK IT Participation (40 of 87) Senior level officials recognized to include: Controller, OMB Comptroller General 			

The DoD is conducting the Check It Campaign in two phases. Just completed, Phase One was a year-long communication and awareness campaign to disseminate the significant role of internal management controls for functional areas beyond accounting and finance. Each month, leadership was actively involved in crafting messages used in public service announcements broadcast on the Pentagon Channel and the American Forces Information Service and posters distributed world wide. Leaders also provided interviews, briefings, and other media vehicles such as web pages to transport the message down to every level of the Department. In August, the Deputy Secretary of Defense recognized over 87 leaders and staff for active involvement in Phase One of the Check It Campaign.

	VCHECK IT PHASE ONE						
Month and Year	√CHECK IT Focus	VCHECK IT Activities					
	C	COMPLETED					
July 2006	Overall	 Deputy Secretary of Defense √<i>CHECK</i> Kickoff Ceremony (5) Posters (1) Public Service Announcement 					
August 2006	2006 Financial Management Controller, OMB, - (1) Interview Comptroller General - (1) Interview Under Secretary of Defense (Comptroller) - (1) Public Service Announcement (2) Posters (2) Posters						
September 2006	Acquisition	(1) Public Service Announcement (1) Poster					
October 2006	Joint Military Operations	(1) Public Service Announcement(2) Posters					
November 2006	Personnel	Under Secretary of Defense (Personnel & Readiness) – (1) Presentation at Internal Control Conference					

	√CHECK	X IT PHASE ONE (cont)						
Month and Year	√CHECK IT Focus	VCHECK IT Activities						
	COMPLETED (con't)							
	Overall	DoD International Internal Control Conference						
December 2006	Information Technology	 Assistant Secretary of Defense (Networks and Information Integration) – (1) Interview (1) Public Service Announcement 						
		(1) Poster						
January 2007	Logistical Functions	Deputy Under Secretary of Defense (Logistics and Materiel Readiness) – (1) Interview						
		(1) Public Service Announcement						
February 2007	Medical Functions	(1) Public Service Announcement						
		(1) Poster						
March 2007	Financial Reporting and Accounting	Director of Financial Reporting and Analysis, Office of the Under Secretary of Defense (Comptroller) – (1) Interview						
		Director of Defense Finance and Accounting Service – (1) Interview						
		(1) Public Service Announcement						
		(1) Poster						
April 2007	Safety	(1) Public Service Announcement						
		(1) Poster						
May 2007	Military Operations	(1) Public Service Announcement						
June 2007	Intelligence and	(1) Public Service Announcement						
	Security Operations	(1) Poster						
August 2007	Overall	Deputy Secretary of Defense Phase One Finale Ceremony						
		VCHECK IT Phase Two Begins (See next chart)						

Improving internal management control is process improvement. Phase Two of the Check It Campaign, beginning in October 2007, recognizes those DoD Components that can provide documented evidence of the "best" improvements made to a process as a result of "Checking It" (those internal management controls).

√CHECK IT PHASE TWO								
Quarter and Fiscal Year	√ <i>CHECK IT Interviews With</i>	√ <i>CHECK IT Other Activities</i>						
	PROJECTED							
1 st Quarter 2008 (October – December)	Enlisted Multigry Legdershin							
2 nd Quarter 2008 (January – March)	Service Military Officers Component Heads Recognized for Process Improvement Due to √ <i>CHECKing IT</i>	Posters and Public Service Announcements						
3 rd Quarter 2008 (April – June)	Combatant Commanders	Posters and Public Service Announcements						
4 th Quarter 2008 (July – September)	Joint Commanders Component Heads Recognized for Process Improvement Due to √ <i>CHECKing IT</i>	Posters and Public Service Announcements						

Another main purpose of the Check It Campaign is to cultivate a culture of integrity, accountability and forthright reporting required under the Federal Managers' Financial Integrity Act of 1982, which is discussed below.

Federal Managers' Financial Integrity Act

The Federal Managers' Financial Integrity Act (FMFIA) requires Federal agencies to assess the effectiveness of internal management controls for all program, operational, and administrative areas and not just accounting and financial management. Internal management controls are the checks and balances that help program and financial managers achieve results and safeguard the integrity of their programs. Internal management control strengthens integrity and accountability within programs and operations, and :

- Is critical for "good government"
- Demonstrates responsible stewardship over assets and resources
- Promotes accountability of Departmental assets and of our leadership
- Enhances the sound delivery of services to customers
- Maximizes desired program outcomes.

DoD Managers' Internal Control Program

The Department conducts self-assessments of the internal management controls under a formalized program known as the Managers' Internal Control Program, which is conducted throughout the Department to include forward deployed units such as the Multi-National Forces - Iraq. Using assessments according to the Office of Management and Budget Circular A-123, "Management's Responsibility for Internal Control," as the basis, the Department prepared the fiscal year 2007 Annual Statement of Assurance (presented in the Management's Discussion and Analysis section of this report). The Department asserts that all Components as prescribed by the Department's regulatory guidelines have reported their individual statements of assurance over internal control to the Secretary.

The Department's internal management control program is divided into two main processes:

- 1) The <u>overall operations statement of assurance</u> that covers the effectiveness of internal management controls for all functions and processes except for the financial reporting.
- 2) The <u>statement of assurance over financial reporting</u> which covers the effectiveness of internal management controls as prescribed by Appendix A of the OMB Circular A-123.

The Department has 34 entities required to report including (3) Military Departments, (9) Combatant Commands, (1) Joint Staff, (1) Office of the Secretary of Defense, (1) Office of the Inspector General, (18) DoD Agencies, and (1) DoD Financial Reporting Senior Assessment Team. Components are required to conduct a robust programmatic approach to establishing and assessing internal management controls for the overall operations with the Component heads annually providing assurance to the Secretary of Defense. Only specified Components are also required to include financial reporting assurance. The Department uses these feeder statements as the basis for the Department's Statement of Assurance. The Department has dramatically reduced the number of outstanding material weaknesses since fiscal year 2001, by 84 percent from 116 material weaknesses to 19 in fiscal year 2007. The percentage of material weaknesses resolved rose from 21 percent in fiscal year 2006 to 34 percent in fiscal year 2007.

Types of Self-Reported Material Weaknesses

The Department reports several types of weaknesses. Table 1 shows the material weaknesses in financial statement reporting that were identified by the Department of Defense Inspector General, who audits the annual financial statements. Table 2a identifies financial reporting weaknesses, Table 2b identifies overall material weaknesses, and Table 2c identifies system nonconformances identified by the Department through its internal management control process. Details about each weakness to include definitions and actions to resolve them are presented in expanded tables available at http://www.defenselink.mil/comptroller/afr/fy2007/fy07afrsection3fmfia.pdf

, Table 2d summaries the Department compliance with the Federal Financial Management Improvement Act of 1996.

The Department self-identified weaknesses fall into three categories:

1. Section 2 Financial Reporting Material Weaknesses: Weaknesses identified as materially affecting the Department's financial reporting identified under the oversight of the DoD Senior Assessment Team during the limited assessment of internal controls over financial reporting. The Department is using an incremental approach in complying with the OMB Circular No. A-123, Appendix A. In fiscal year 2007, the assessments conducted include: fund balance with Treasury, investments, accounts receivable, inventory, operating materials and supplies, real property, military equipment, accounts payable, Federal Employees' Compensation Act liabilities, environmental liabilities, Medicare-Eligible Retiree Health Care Liabilities, and appropriations received.

2. Section 2 Overall Operations Material Weaknesses: Weaknesses materially affecting internal management controls usually affecting multiple DoD components for all functions except financial reporting weaknesses unless those financial weaknesses were identified through assessments which were not under the oversight of the DoD Senior Assessment Team. At this time, there is only one material weakness, General Personal Property, that is functionally part of the financial reporting, but is included in the overall material weakness category because the assessment did not fall under the oversight of the DoD Senior Assessment Team.

3. Section 4 System Nonconformance Weaknesses: Material weakness(es) in the system conformance with government-wide requirements such as the Federal Financial Management Improvement Act as prescribed by OMB Circular No. A-127. The Department is reporting one weakness that covers the entire pervasive problems identified with system nonconformance.

DoD Reportable Conditions. Weaknesses identified as materially affecting only one DoD Component unless the weakness is so pervasive that it is deemed material to the Department as a whole. Reportable conditions, as prescribed in the OMB A-123, are not reported in the DoD Statement of Assurance, but are tracked internally for correction. The Department is reporting five weaknesses in fiscal year 2007 as a reportable conditions that were previously reported as material weaknesses.

In addition to FMFIA, the DoD reports as material weaknesses, the lack of conformance with the Federal Financial Management Improvement as item number 19 in Table 2b, Summary of Management Assurances, Other Accompanying Information, and significant deficiency in information security under the Federal Information Security Management Act as item number 20 in Table 2b.

Improvements As A Result of Statement of Assurance Scorecard

The Department implemented a Statement of Assurance scorecard in fiscal year fiscal year 2003, which scores the DoD Component performance in five categories: timeliness, format and accuracy, extent of program execution, extent of training, and prompt resolution of material weaknesses. The DoD Statement of Assurance scorecard provides extra credit points for exceptional performance, which has created a friendly competitive energy to improving the DoD Statement of Assurance and more prompt resolution of material weaknesses. In addition, the DoD implements a quarterly review and each mid-year provides the DoD Component Heads an indication of their success rate in resolving weaknesses as projected in comparison to the other DoD Components. Since initiating the scorecard and quarterly reviews in fiscal year 2003, DoD Components have significantly improved the timeliness of the reporting and promptness of material weakness resolution. Timeliness has improved from only 48 percent on time in fiscal year 2003 to 97 percent in fiscal year 2007. The mean score for the timeliness category rose 9 percent from 2.4 in fiscal year 2006 to 2.6 percent in fiscal year 2006 to 19 in fiscal year 2007, and the mean score for promptly resolving material weaknesses rose 25 percent from 2.0 in fiscal year 2006 to 2.7 in fiscal year 2007.

Statement of Assurance over Financial Reporting Process:

The Department is using an incremental approach in implementing Appendix A of the OMB Circular A-123, and leveraging to the extent possible, existing initiatives such as the DoD Financial Improvement and Audit Readiness (FIAR) Plan management tools and existing audit documentation.

At the beginning of fiscal year 2006, the Deputy Secretary of Defense established a Senior Assessment Team composed of senior leaders as the governing body for DoD Appendix A implementation. The team defines the scope of the assessments used within the Department, determines the DoD financial reporting weaknesses, and monitors the progress of corrective actions. Additionally, based on materiality, certain DoD components were also required to establish Senior Assessment Teams that monitor the DoD component Appendix A implementation process.

The Department issued guidance at the beginning of fiscal years 2006 and 2007 that prescribed procedures for conducting flow charts, risk assessments, and control analyses to help promote consistency and comparability of data throughout the Department. In addition, the test plan guidance was issued in March 2006 prescribing a standardized process for developing test plans, which included universe and sample size determination, independent testing, tolerance levels, and test methods.

The Department is leveraging its FIAR Plan for the Appendix A implementation by using the resources and capabilities already established for the FIAR Plan. The FIAR Plan is the Department's path to audit readiness and an unqualified audit opinion. The plan describes major impediments identified by auditors and management and sets milestones for resolving problems affecting the accuracy, reliability, and timeliness of financial information. For process solutions, the plan addresses known major deficiencies and captures work done or to be done by large Defense components in assessing their weaknesses and developing necessary plans for overcoming those weaknesses. The Department is using an incremental approach in implementing Appendix A of the OMB Circular A-123, which is congruent with the focus areas of the FIAR Plan. The Department will continue to align its focus areas of the Appendix A effort to be congruent with the FIAR Plan in an effort to maximize resources.

Training and Education

The management of the Department of Defense understands that training and education are crucial to the successful execution of the internal management control program and the $\sqrt{CHECK IT}$ internal awareness campaign. The Office of Under Secretary of Defense (Comptroller) conducted training for over 3,300 of the DoD components personnel at locally sponsored training workshops all over the world to include our American Forces in Baghdad, Iraq. In addition, the DoD conducted an internationally attended Department-wide training conference attended by more than 200 representatives from the Department's 34 components at the National Defense University in Fort McNair, DC.

VCHECK IT AND INTERNAL MANAGEMENT CONTROL TRAINING						
TOTAL PROVIDED BY OFFICE OF THE SECRETARY OF DEFENSE (COMPTROLLER)						
(3,300) DoD Employees trained	(3) Workshops in FYs 2006, 2007, and 2008					
(28) DoD Component Workshops	Support to American Forces conducted in Baghdad, Iraq					

Good News as a Result of Our Efforts!

The DoD leadership considers improvements in internal management controls synonymous with good business. Our motto is: *Improving Internal Management Control Is Process Improvement!* The DoD Component Heads provided the following improvements accomplished in fiscal year 2007 as part of their DoD Component Statements of Assurance.

Process Improved	By Whom?	Improvement		
Delinquency rate of government travel card	United States Strategic Command	Reduced from 2.2% to 1.0%		
Managing information assurance	Defense Information System Agency	Reduced 26.0K vulnerabilities to zero in 6 months		
Processing Freedom of Information	Navy Safety Center	Reduced processing time from 120 days to 45 days and reduced the backlog by 50%		
Cleaning and maintaining containment boom	Naval Station Pearl Harbor	Installed new containment system that saves \$192.0K per year with a cost savings over the 15 year life projected to be \$2.9M		
Managing housing space	Army Central Command	Implemented new guidelines for off-post housing, saving more than \$500.0K and reducing leased housing requirement by 20%		
Managing post infrastructure	Air Force Combatant Command	Identified and completed 13 demolition projects reducing energy cost by \$250.0K yearly		
Improving payments to local vendors	United States Central Air Force Command	Created first International Treasury Service processing United States and Foreign currency payments to local vendors electronically, enabling over 4.0K payments totaling more than \$90.0M in less than four days, eliminating the need for \$150.0M limited depository accounts and \$332.0K in foreign bank fees, and avoiding \$36.0K in interest penalties.		
Reducing erroneous unemployment compensation claims	Defense Human Resource Activity	Used tracking system to conduct audits on 481.0K unemployment claims which identified \$10.5M in erroneous charges since 1994.		
Reducing fraudulent and erroneous payments	Defense Manpower Data Center	Identified \$30.0M in fraudulent and erroneous payments and over 500.0K in potential fraudulent payments since FY 2006		
Improving service contract oversight through training	Army	Implemented an automatic tracking system that validated claims of training in contracting officer representative's duties for 1.9K personnel		

Process Improved	By Whom?	Improvement
Improving communications with deployed soldiers	Army Accessions Command	Acquired satellite mapping system which provides commanders real-
		time visibility of their assets and immediate contact for emergency situation with a "panic button"
Processing travel vouchers	Defense Threat Reduction Agency	Successfully implemented the Defense Travel System which resulted in a process cost savings of more than \$38 per voucher for an average of 1,100 travel vouchers monthly

Table 2a. Summary of Management Assurances Effectiveness of Internal Control over Financial Reporting (FMFIA Section 2)							
Material Weaknesses (information deemed necessary for clarification)	Ref Table 1	Beginning Balance	New	Resolved	Consolidated	Reassessed	Ending Balance
1) Valuation of Property Plant and Equipment - Military Equipment	11	1					1
2) Real Property Assets	11	1					1
3) Environmental Liabilities	3	1					1
4) Health Care (Medicare- Eligible Retiree Health Care Liability in military departments direct care operations)		1					1
5) Fund Balance with Treasury (includes reported problems with unsupported accounting entries)	10 & 2	1					1
6) Accounts Receivable	13		1				1
7) Inventory Valuation	12		1				1
8) Operating Materials and Supplies	6		1				1
9) Accounts Payable (includes reported problems with eliminations)	1 & 5		1				1
Total Financial Reporting Material Weaknesses		5	4	0	0	0	9

Table 2b. Summary of Management Assurances							
Effectiveness of Internal Control over Overall Operations (FMFIA Section 2)							
Statement of Assurance				Qual	ified		
Overall Material Weaknesses (information deemed necessary for clarification)	Ref Table 1	Beginning Balance	New	Resolved	Consolidated	Reassessed	Ending Balance
1) Ending Balance Adjustments at Defense Finance and Accounting Service		1		1			0
2) Accounts Receivable Noncompliance at Defense Finance and Accounting Service		1		1			0
3) Foreign Military Sales Authority (consolidated into Overall Operations Material Weakness #19)		1			1		0
4) Unsupported Adjustments at Defense Logistics Agency (consolidated into Financial Reporting Material Weakness #9)		1			1		0

	Table 2b.	Summary of N	lanagem	ent Assurances	5		
Effect	tiveness of Ir	nternal Control	over Ov	erall Operation	ns (FMFIA Section	2)	
Statement of Assurance				Qual	ified		
Overall Material Weaknesses (information deemed necessary for clarification)	Ref Table 1	Beginning Balance	New	Resolved	Consolidated	Reassessed	Ending Balance
5) Joint Training Exercises		1		1			0
6) Pharmaceuticals		1		1			0
7) Engineering Plan		1		1			0
8) Civilian Premium Payment		1		1			0
9) Information Technology Capital Implementation		1		1			0
10) Systems Acquisition Program (consolidated into Overall Operations Material Weakness #27)		1			1		0
11) Status of Funds (reassessed as a DoD Reportable Condition)		1				1	0
12) Planning Program (reassessed as a DoD Reportable Condition)		1				1	0
13) Force Readiness		1		1			0
14) Program Inefficiencies		1		1			0
15) Inaccurate Accountability of Equity (reassessed as a DoD Reportable Condition)		1				1	0
16) Lack of Policy (reassessed as a DoD Reportable Condition)		1				1	0
17) Foreign Military Sales Export Controls		1		1			0
18) Foreign Language Inadequacies (reassessed as a DoD Reportable Condition)		1				1	0
19) Department of Defense Financial Management Systems and Processes (includes reported problems with unsupported accounting entries, reconciliation of net costs of operations to budget, and unauditable financial statements)	2, 7, 8, & 9	1					1
20) Management of Information Technology and Assurance		1					1
21) Personal Property (General Personal Property which includes reported problems with the cost of DoD property and material in the possession of contractors)	11 & 4	1					1

Table 2b. Summary of Management Assurances							
Effec	tiveness of Ir	nternal Control	over Ov	erall Operation	ns (FMFIA Section	2)	
Statement of Assurance		Qualified					
Overall Material Weaknesses (information deemed necessary for clarification)	Ref Table 1	Beginning Balance	New	Resolved	Consolidated	Reassessed	Ending Balance
22) Personnel Security Investigations		1					1
23) Real Property Infrastructure		1					1
24) Government Card Program		1					1
25) Inventory Valuation (reassessed and moved to DoD Financial Reporting Material Weakness # 7)		1				1	0
26) Non-Department of Defense Contracts		1		1			0
27) Contracting		1					1
28) Procurement Reporting		1		1			0
29) Accounts Payable (reassessed and moved to DoD Financial Reporting Material Weakness # 9)		1				1	0
30) Procurement Data			1				1
31) Interagency Acquisition and Potential Anti-Deficiency Act Violations			1				1
Total Material Weaknesses for Overall Operations		29	2	12	3	7	9

Table 2c. Summary of Management Assurances							
Conformance with Financial Management System Requirements (FMFIA Section 4)							
Statement of Assurance				No Ass	surance		
System Nonconformance (information deemed necessary for clarification)	Ref Table 1	Beginning Balance	New	Resolved	Consolidated	Reassessed	Ending Balance
1) Department of Defense Financial Management Systems and Processes (includes reported problems with unsupported accounting entries, reconciliation of net costs of operations to budget, and unauditable financial statements)	2, 7, 8, & 9	1					1
Total System Conformance Material Weaknesses		1	0	0	0	0	1
Total FMFIA Weaknesses		35	6	12	3	7	19

	Table 3a. Section 2 Financial Reporting Weaknesses
Title	1. Valuation of Property Plant and Equipment - Military Equipment
Description of Issue	The Department's inability to accurately report the financial value of military equipment supports the probability of material misstatement in financial reporting.
Progress to Date	 A. Completed Milestones Documented the acquisition costs for military equipment acquired for 1,101 military equipment programs. Implemented a core system capability to value and depreciate military equipment assets. Reported the updated acquisition and disposal costs on the 3rd Quarter, FY 2006 financial statements. Developed and delivered training classes for updating baseline valuations. Re-engineered the process to collect information at the contract level and published the policy to support the re-engineered processes and policies. Completed the initial operational testing, and loading of data for the first military equipment increment of the Capital Asset Management system. Used the baseline valuation methodologies for FY 2007 year end close.
	 B. Planned Milestones for FY 2008 and Beyond: Conduct the initial operational testing and loading of data for the second military equipment increment of the Capital Asset Management System – Military Equipment. Ensure that Navy accountability systems are able to interface with the item unique identification registry. Ensure that the Marine Corps accounting system is ready to record and report acquisition program identification information from feeder systems. Ensure that the Navy provides assertion that military equipment weaknesses are corrected and internal controls effective. Ensure that the Marine Corps accountability systems can interface with the item unique identification registry. Complete the initial operational capability for the second increment, spiral B, of the Capital Asset Management System Military Equipment. Assertion provided by the Air Force that the military equipment valuation weaknesses are corrected and the internal controls are effective. Complete the initial operational capability for the second increment, spiral C, of the Capital Asset Management System Military Equipment. Ensure that the Army accountability systems can interface with the item unique identification registry. Achieve full operational capability for the second increment, spiral C, of the Capital Asset Management System Military Equipment. Ensure that the Army accountability systems can interface with the item unique identification registry. Achieve full operational capability for the second increment, spiral A, of the Capital Asset Management System Military Equipment. Ensure that the Army provides assertion that the military equipment weaknesses are corrected and internal controls effective. Ensure that the Army provides assertion that the military equipment weaknesses are corrected and internal controls effective. Ensure that the Army provides assertion that the mil
Title	2. Real Property Assets
Description of Issue	The Department of Defense does not have adequate internal controls in place to provide assurance that real property assets are identified and properly reported in its financial reports.
Progress to Date	 A. Completed Milestones: Published a revision to the Department of Defense Financial Management Regulation, Volume 4, Chapter 6, "General Property, Plant, and Equipment" that codifies the Statement of Federal Financial Accounting Standards. Issued a revised capitalization threshold that capitalizes 99 percent of real property assets. Standardized the core data elements for a real property inventory repository and issued the Department of Defense Instruction 4165.14, "Real Property Inventory and Forecasting." Received the Military Services' plans for implementing the real property inventory repository requirements to streamline the business processes, standardize data elements, and put into practice the business rules as

	Table 3a. Section 2 Financial Reporting Weaknesses
	 depicted in the Department of Defense Business Enterprise Architecture. Conducted a business process reengineering of the construction-in-progress to identify sustainable business processes and internal management controls that will improve reliability for construction-in-progress cost information.
	 B. Planned Milestones for FY 2008 and Beyond: Validate correct implementation of the Military Services' standardized data reporting for real property assets. Achieve full operational capability for the site unique identifier registry which contains the information on Department's owned and leased real property sites. Revise the guidance on standardized transactions for acceptance and transfer of real property assets. Monitor the Military Services' progress toward implementing real property inventory requirements and their sustainable business processes. Validate that the Military Services have updated and / or developed new policies and procedures for real property accountability and financial reporting, and that they have begun implementing sustainable procedures. Achieve the full operational capability of reconciliation that will be used to improve the completeness and accuracy of the real property records. Validate that the Military Services have completed the real property inventory requirements implementation of sustainable business processes, standard data elements, and consistent internal management controls. Develop a standard methodology for the establishment of real property valuation baseline that can be sustained by the implementation of real property inventory requirements processes. Validate that the Military Services have adopted and sustained the standard methodology to establish and identify the real property valuation baseline. Validate that the Military Services have completed the implementation of real property construction-in-progress requirements for sustainable business processes, standard data elements, and consistent internal management controls.
	Revised Correction Target Date: 4th Qtr, FY 2011
Title	3. Environmental Liabilities
Description of Issue	The Department of Defense internal controls for reporting environmental liabilities do not provide assurance that cleanup costs for all of its ongoing, inactive, closed, and disposal operations are identified, consistently estimated, and appropriately reported.
Progress to Date	 A. Completed Milestones: Issued guidance to accomplish initial operational ranges inventory and assessed the environmental condition of the operational ranges. Reported the operational ranges inventory to the Congress in February 2004. Revised the Department of Defense Financial Management Regulation to add procedures for recognizing liabilities and reporting on operational ranges and munitions response areas. Completed the final inventory of munitions sites (other than operational ranges). Developed and issued an interim change to the regulation that requires the reconciliation of real property and environmental site records. Developed and coordinated guidance on how to conduct operational ranges assessments and to report and forecast real property inventory.

	Table 2. Castion 2 Financial Departing Weaks ages
	 Table 3a. Section 2 Financial Reporting Weaknesses Issued guidance for recognizing, measuring, and reporting environmental liabilities not eligible for the Defense Environmental Restoration Program funding (i.e., non- Defense Environmental Restoration Program guidance), November 15, 2005. This guidance allows the components to develop procedures for identifying and estimating future liabilities not previously addressed under current programs. The Navy completed a "fence-to-fence" survey of all Navy installations and estimated the environmental disposal liabilities for all conventional and nuclear ships and submarines. Published the Environmental Liabilities Recognition, Valuation, and Reporting Requirements document, July 2006, that includes implementation in Component business operations and information technology systems to provide complete and auditable environmental liabilities for financial statement reporting and integrated the requirements into the DoD Business Enterprise Architecture 4.0, published in September 2006. Established and documented a process to accomplish supervisory review and approval of Army Defense Environmental Restoration Program, Navy non- Defense Environmental Restoration Program, and Defense Logistics Agency liability estimates. Completed the Departmental integration of the Environmental Liabilities Recognition, Valuation, and Reporting Requirements into the DoD Business Enterprise Architecture 4.0, published in September 2006. Received Navy estimates for environmental disposal liabilities for all ships and submarines, both conventional and nuclear.
	 B. Planned Milestones for FY 2008 and Beyond: Update guidance to assist DoD Components in implementing environmental liability policies on identifying and estimating Defense Environmental Restoration Program environmental liabilities. Identify the universe of environmental liabilities' candidate units, facilities, and property where environmental issues have been identified. Complete and document the initial estimates for all sites in the environmental liabilities' universe. Ensure that DoD Components have completed the documentation and correction of processes and procedures for creating, changing, reviewing, approving, and liquidating environmental liability estimates. Ensure that Components document and validate that all property, plant and equipment records have been reviewed for environmental liabilities and liability is properly recorded. Ensure that Components have validated that corrective actions resolved the weakness. Ensure that Components assert that weaknesses have been corrected and internal controls are effective.
Title	4. Health Care
Description of Issue	The military health care current financial processes cannot collect accurate cost and performance information to produce reliable Department of Defense health care financial reports and actuarial liabilities.
Progress to Date	 A. Completed Milestones: Established procedures requiring the Military Services' medical facilities to submit monthly reports on the quality of their medical records. Published a Department-wide policy on how to code medical records. Developed a reconciliation process for reviewing expense data at Military Services' medical facilities. Constructed records that contain data that tracks supplementary patient services and matches to the patient's initial contact with the provider. Fully installed a coding compliance editor system within all the military treatment facilities. B. Planned Milestones for FY 2008 and Beyond:
	 Develop a process for the distribution of funds using the "prospective payment method." Implement systems that will reconcile source data used in actuarial estimates with financial records. Purchase and install a commercial off-the-shelf pharmacy system to interface with the health care accounting system.
1	Revised Correction Target Date: 2nd Qtr, FY 2009

Table 3a. Section 2 Financial Reporting Weaknesses			
Title	5. Fund Balance with Treasury		
Description of Issue	The Department of Defense is unable to reconcile cash account balances to the Department of the Treasury cash account balances.		
Progress to Date	 A. Completed Milestones: Documented transaction processes such as reconciling, tracking, and reporting clearing accounts. Also documented payments of intragovernmental accounts. Developed reports to identify the amount of adjustments prepared each quarter. Identified and documented limited processes and controls that significantly impact Fund Balance with Treasury balances. Performed risk and control assessments to identify potential weakness areas in the documented processes. 		
	 B. Planned Milestones for 2008 and Beyond: Develop corrective action plans to mitigate identified weaknesses. Report material weaknesses related to Fund Balance with Treasury processes in annual internal control over financial reporting statement of assurance. Review new Fund Balance with Treasury. Identify areas of significant risk. Ensure controls are built into new accounting systems to mitigate known weaknesses. Validate that controls, systems, and processes are effective for Fund Balance with Treasury. Revised Correction Target Date: 2nd Qtr, 2014 		
Title	6. Accounts Receivable		
Description of Issue	The Department of Defense is unable to accurately record, report, collect, and reconcile intragovernmental accounts receivable as well as accounts receivable due from the public. (Newly Reported: FY 2007)		
Progress to Date	 A. Completed Milestones: Used enhanced analytical tools to analyze Army accounts receivable data, reducing processing time and increasing visibility over accounts receivable management reports at the transaction level. Revised the joint Defense Logistics Agency and Defense Finance and Accounting Service plans for reconciling source documents and defining accountability and responsibility roles. Also, developed and published guidance. Developed a detailed aging report for the Navy that will help identify, analyze, and resolve delinquent accounts receivable for both General Funds and Working Capital Funds. Identified and assessed key business processes for internal control effectiveness. Completed the concept for Department-wide automated system solution called the Intragovernmental Value Added Network system. Identified participants for piloting the Intragovernmental Value Added Network system and user acceptance testing and conducted a "proof of concept" for Intragovernmental Value Added Network system. Conducted the Intragovernmental Value Added Network implementation decision briefing to Office of the Under Secretary of Defense (Comptroller) and the Office of the Under Secretary of Defense (Acquisition, Technology and Logistics). 		
	 B. Planned Milestones for 2008 and Beyond: Complete the plan for DoD-wide implementation of the Intragovernmental Value Added Network. Conduct pilot testing to prove that the Intragovernmental Value Added Network will resolve the material weakness. Obtain approval and funding for the Intragovernmental Value Added Network system implementation plan. Conduct the initial operating capability testing for the Intragovernmental Value Added Network. 		

	 Table 3a. Section 2 Financial Reporting Weaknesses Ensure that the Defense Logistics Agency's standard operating procedures clearly define roles and 	
	• Ensure that the Defense Logistics Agency's standard operating procedures clearly define roles and responsibilities for correcting the job order number activities without charges and establish procedures for	
	internal and inter-system reconciliation of revenue and receivables.	
	• Ensure that the Defense Finance and Accounting Service is able to implement the procedures to validate	
	that the Columbus Cash Accountability System reconciliation is identifying and correcting unmatched collections.	
	 Ensure that the Defense Finance and Accounting Service is able to develop and implement procedures to 	
	ensure the end-of-month journal voucher adjustments are properly charged, supported, and verified by	
	management prior to entry into the financial reporting systems.	
	• Implement the first level, which is the Federal Reimbursable Transactions, in the Intragovernmental Value Added Network system.	
	 Implement the second level, which is the DoD Reimbursable Transactions, in Intragovernmental Value 	
	Added Network.	
	• Complete full operational capability testing for the Intragovernmental Value Added Network system.	
	• Validate that the new Component accounting systems have incorporated generally accepted accounting procedures for accounting of receivables.	
	procedures for accounting of receivables.	
	Correction Target Date: 1st Qtr, FY 2014	
Title	7. Inventory Valuation	
Description of Issue	The valuation of inventory is not always correctly reported.	
1		
Progress to Date	A. Completed Milestones:	
	• Updated the DoD Financial Management Regulation, Volume 11B, Chapter 5.	
	 Issued policy for "Accounting for Inventory Held for Repair in Working Capital Funds." Convened an inventory working group that developed a baseline for inventory valuation, established 	
	methodologies for valuing inventory, and tested the existence and completeness assertions.	
	• Identified systems that are compliant with moving average cost inventory valuation and that can sustain the	
	moving average cost valuations; developed processes to baseline compliant systems and sustain those	
	baselines; developed timelines and approaches for completing baselines for all systems; and tested the existence and completeness assertions.	
	 Issued an update to the policy for unique identification of assets. 	
	• Issued an interim Defense Federal Acquisition Regulation Supplement on "Item Unique Identification and	
	Valuation."	
	 Issued policy on radio frequency identification. Published the Defense Federal Acquisition Regulation Supplement clause that governs the application of 	
	passive radio frequency identification policy in the Federal Register for public comments.	
	• Issued the final item unique identification rule that was published as Defense Federal Acquisition	
	Regulation Supplement Subpart 211.274, Unique Item Identification and Valuation.	
	• Valuation requirements included in the Enterprise Transition Plan. Milestones for completion added to the Financial Improvement and Audit Readiness Plan.	
	 Published the Defense Federal Acquisition Regulation Supplement clause governing the application of tags 	
	for remaining commodities and locations.	
	 Solicited for contracts for Government Furnished Property to meet Item Unique Identification requirements. 	
	 Published the "in transit" accountability policy and updated logistics' guidance. 	
	B. Planned Milestones for 2008 and Beyond:	
	 Extend the item unique identification to legacy items. 	
	• Ensure that the Army, Navy, and Air Force eliminate their weaknesses.	
	Baseline inventory systems and implement processes to sustain baselines.	
	Correction Target Date: 4th Qtr, FY 2016	

	Table 3a. Section 2 Financial Reporting Weaknesses
Title	8. Operating Materials and Supplies
Description of Issue	The Department of Defense cannot accurately report the value of operating material and supplies, which causes the potential for a misstatement in financial reporting. (Newly Reported: FY 2007)
	 A. Planned Milestones for 2008 and Beyond: Publish the "in-transit" accountability policy. Publish updated logistics guidance. Ensure that the Army weakness is resolved. Ensure that the Navy is at full operational capability and its weakness resolved. Validate that the Air Force and United States Special Operations Command are able to conduct an inventory of all operating material and supplies assets by visiting all locations to verify its existence. Ensure that the Air Force weakness is resolved. Correction Target Date: 1st Qtr, FY 2015
Title	9. Accounts Payable
Description of Issue	The Department of Defense does not meet accounting standards for the financial reporting of public accounts payable because of its inability to support balances due to a lack of standard procedures for recording, reporting, and reconciling the amounts between the financial, accounting, and reporting systems.
Progress to Date	 A. Completed Milestones: The Navy scoped and created a plan to correct the problem of payables not always being accurately recorded timely. The Air Force and the Defense Finance and Accounting Service modified accounts payable systems to capture trading partners and issued standard guidance and procedures for managing accounts payable. The Defense Logistics Agency issued guidance and procedures for managing payables and implemented a plan to liquidate valid over-aged accounts payable and write-off invalid payables. The Navy conducted training for improving the timeliness of accurately recording accounts payable. The Defense Finance and Accounting Service implemented metrics to gauge the magnitude of problems and the impact of corrective actions. Implemented changes in the Navy-wide area work flow to support automated recording of accounts payable for other contractual goods and services. Increased the volume of electronic funds payments to contractors and vendors to more than 95 percent. Obtained "proof-of-concept" funding for automated system solution for intragovernmental transactions: Intragovernmental Value Added Network system. Incorporated the Office of the DoD Deputy Chief Financial Officer policy on Intragovernmental Transaction Business Rules into the DoD Financial Management Regulation. Identified and assessed key business processes for internal control effectiveness. Completed the concept for Department-wide automated system solution, known as the Intragovernmental Value Added Network. Conducted Intragovernmental Value Added Network implementation decision briefing to the Office of the Under Secretary of Defense (Comptroller) and the Office of the Under Secretary of Defense (Comptroller) and the Office of the Under Secretary of Defense (Acquisition, Technology and Logistics).
	 B. Planned Milestones for 2008 and Beyond: Complete the plan for implementing the Intragovernmental Value Added Network system across the Department of Defense. Conduct pilot testing to prove that the Intragovernmental Value Added Network concept will resolve the material weakness. Obtain Intragovernmental Value Added Network implementation plan approval and funding. Complete the initial operating capability testing for the Intragovernmental Value Added Network system. Implement the first level, which is the Federal Reimbursable Transactions, in Intragovernmental Value

Table 3a. Section 2 Financial Reporting Weaknesses
 Added Network system. Implement the second level, which is the DoD Reimbursable Transactions, in Intragovernmental Value Added Network system. Ensure that the vendor internal management controls are in place, effective, and being used. Complete the full operational capability testing for the Intragovernmental Value Added Network system. Validate that the new component accounting systems have the capability to process accrual accounting according to generally accepted accounting principles.
Correction Target Date: 4th Qtr, FY 2015

Table 3b. Section 2 Overall Material Weaknesses			
Overall Material Weaknesses Title and Description	Major Corrective Action(s) A sample of the actions is presented.	Status Date as Reported in FY06	Status Date as Reported in FY07
1. Ending Balance Adjustments at Defense Finance and Accounting Service. The Defense Finance and Accounting Service has resolved issues	- Built crosswalks from the legacy line of accounting to the standard fiscal code to the Defense Departmental Reporting System- Budgetary.	Completed	Completed
where adequate documentation did not always exist to support adjustments used to reconcile general ledger data to budgetary data.	- Implemented and validated a crosswalk process to map transactions to the appropriate general ledger accounts.	Completed	Completed
(Defense Finance and Accounting Service)	- Activated the Defense Departmental Reporting System-Budgetary.	Completed	Completed
	- Implemented the Defense Departmental Reporting System-Budgetary.	1st Qtr 07	Completed
	- Reported exclusively through the Defense Departmental Reporting System-Budgetary.	2nd Qtr 07	Completed
First Reported: FY 2003	- Validated that the weakness is corrected through comparing balances.	3rd Qtr 07	Completed
-	Completed		
2. Accounts Receivable Noncompliance at Defense Finance and	- Monitored monthly and performed quarterly reconciliation.	Completed	Completed
Accounting Service. The Defense Finance and Accounting Service has resolved issues where policies for recording, reporting, collecting, and reconciling accounts receivables from public and government sources were not always followed. (Defense Finance and Accounting Service)	- Conducted random review of compliance to policy and procedures.	Completed	Completed
	- Published standard accounts receivable operating procedures for Department.	Completed	Completed
	- Validated the accounting events in the accounting systems.	2nd Qtr 07	Completed
	- Provided assertion that accounts receivables are ready for audit and validate that the weakness is corrected.	4th Qtr 07	Completed
	- Validated that the weakness is corrected through the Defense Finance and Accounting Service internal review.	4th Qtr 07	Completed
First Reported: FY 2003	Completed		
3. Foreign Military Sales Authority.	- Identified scope of project.	Completed	Completed
Lack of controls to accurately reconcile obligation of the foreign military sales with budgetary authority.	- Establish a milestone schedule of requirements.	-	1st Qtr 08
(Department of the Air Force)	- Implement changes recommended by the working group.	1st Qtr 08	2nd Qtr 08
First Reported: FY 2006	 Validate that the weakness is corrected. Consolidated into Overall Material Weakness #19, Department of Defense Financial 	1st Qtr 08	3rd Qtr 08

T	able 3b. Section 2 Overall Material Weaknesses		
Overall Material Weaknesses Title and Description	Major Corrective Action(s) A sample of the actions is presented.	Status Date as Reported in FY06	Status Date as Reported in FY07
	Management Systems and Processes.		
4. Unsupported Adjustments at Defense Logistics Agency. There are	- Launched agency-wide effort to properly establish codes and correctly use them.	Completed	Completed
instances where unsupported adjustments are being made to the general ledger accounts.	- Reviewed procedures to maintain supporting documentation.	Completed	Completed
(Defense Logistics Agency)	- Implement procedures to perform reconciliation.	3rd Qtr 07	2nd Qtr 08
First Reported: FY 2005	 Validate that the weakness is corrected. Consolidated into Financial Reporting Material Weakness #9, Accounts Payable 	4th Qtr 08	4th Qtr 08
5. Joint Training Exercises. The Joint	- Issued guidance.	1st Qtr 07	Completed
Staff has resolved instances where inefficiencies occurred in planning for	- Reported results.	2nd Qtr 07	Completed
and paying for joint training exercises due to inadequate controls. First Reported: FY 2006	- Validated that the weakness is corrected through Joint Staff headquarters' review.	3rd Qtr 07	Completed
	Completed		
6. Pharmaceuticals. The Department of the Air Force has established effective	- Issued policy.	Completed	Completed
(Department of the Air Force)	- Implemented system modifications to alert medical personnel of inappropriate procurement sources and to track back order status.	Completed	Completed
	- Published procedures to manage procurement of pharmaceuticals.	Completed	Completed
	- Reviewed the effectiveness of corrective actions.	3rd Qtr FY 07	Completed
First Reported: FY 2005	- Validated that the weakness is corrected through Air Force headquarters' review.	3rd Qtr FY 07	Completed
-	Completed		
7. Engineering Plan. The Missile Defense Agency has resolved the issue	- Completed a draft of the plan.	Completed	Completed
where controls were not adequate to	- Coordinated plan for review.	Completed	Completed
ensure that systems engineering plans met technical objectives.	- Completed and issued plan and guidance.	1st Qtr 07	Completed
(Missile Defense Agency)	- Audited the plan.	3rd Qtr 07	Completed
First Reported: FY 2006	- Validated that the weakness is corrected through DoD Inspector General review and validation.	3rd Qtr 07	Completed
	Completed		

Table 3b. Section 2 Overall Material Weaknesses			
Overall Material Weaknesses Title and Description	Major Corrective Action(s) A sample of the actions is presented.	Status Date as Reported in FY06	Status Date as Reported in FY07
8. Civilian Premium Payment. The United States Transportation Command	- Conducted timekeeper training on a quarterly basis.	Completed	Completed
has resolved instances where civilian premium payments, such as overtime pay, were not properly processed and	- Conducted supervisor training on a bi-annual basis.	Completed	Completed
authorized. (United States Transportation Command)	- Reviewed policies for employee overtime and compensatory time.	1st Qtr 07	Completed
First Reported: FY 2006	 Validated that the weakness is corrected through on-site internal review audit. Completed 	1st Qtr 07	Completed
9. Information Technology Capital Implementation. The Defense Information Systems Agency has	- Completed the inventory of the enterprise information technology hardware and established a mechanism to maintain it.	Completed	Completed
established controls over the capital investment process for information technology to ensure that the best investments are selected, that they deliver expected benefits, and that the final	- Published a capital planning and investment guide that incorporated the portfolio management, enterprise architecture requirements, and information management.	Completed	Completed
product or service delivers what the Department expects. (Defense Information Systems Agency)	- Ensured senior management performed oversight for selecting appropriate projects governed by Enterprise Architecture.	1st Qtr 07	Completed
	- Published instruction to institutionalize the information technology portfolio management.	1st Qtr 07	Completed
	- Validated that the weakness is corrected through Government Accountability Office closing audit.	1st Qtr 07	Completed
First Reported: FY 2002	Completed		
10. Systems Acquisition Program. Instances where programs have deviated	- Established an internal configuration control board.	Completed	Completed
from cost and schedule thresholds of the acquisition program baseline.	- Received funding.	Completed	Completed
(Office of the Secretary of Defense,	- Approved proper authority.	2nd Qtr 07	Completed
(Personnel and Readiness))	- Validate that the weakness is corrected.		
First Reported: FY 2006	Consolidated into Overall Material Weakness # 27, Contracting	2nd Qtr 07	1st Qtr 08
11. Status of Funds. Inadequate	- Drafted guidance.	2nd Qtr 07	Completed
controls on funds availability.	- Reengineer processes for future operations.	1st Qtr 09	3rd Qtr 08
(Office of the Secretary of Defense, Washington Headquarters Services) First Reported: FY 2006	 Validate that the weakness is corrected. Reassessed as a Department of Defense 	1st Qtr 09	3rd Qtr 08

Table 3b. Section 2 Overall Material Weaknesses			
Overall Material Weaknesses Title and Description	Major Corrective Action(s) A sample of the actions is presented.	Status Date as Reported in FY06	Status Date as Reported in FY07
12. Planning Program. Inadequate controls to implement a continuity	- Fifty percent implementation of the continuity program according to guidance.	1st Qtr 07	Completed
planning program. (Department of the Navy)	- Full implementation.	1st Qtr 07	Completed
(Department of the Wavy)	- Develop continuity plans.	3rd Qtr 07	3rd Qtr 08
First Reported: FY 2006	 Validate that the weakness is corrected. Reassessed as a Department of Defense Reportable Condition 	3rd Qtr 07	3rd Qtr 08
13. Force Readiness. The Department of the Army resolved an issue where automated management tools were	- Modified the global command and control system to allow data entry at all the mobilization stations.	Completed	Completed
needed to ensure accountability of Reserve component personnel from home station to duty station and back home.	- Corrected the mobilized unit identification codes.	Completed	Completed
(Department of the Army)	- Corrected any disconnects between mobilization orders and the data entry.	Completed	Completed
	- Interfaced between the global command and control system and the mobilization deployment integration system to obtain the on-hand data.	Completed	Completed
	- Completed audit review.	2nd Qtr 07	Completed
	- Validated that the weakness is corrected through United States Army Audit Agency review and validation.	2nd Qtr 07	Completed
First Reported: FY 2003	Completed		
14. Program Inefficiencies. The Office of the Under Secretary of Defense	- Developed draft strategies and implemented risk management plans.	Completed	Completed
(Acquisition, Technology, and Logistics) has developed strategies and implemented risk management plans to resolve the inefficiencies for both the Chemical Demilitarization and the Nuclear	- Submitted draft strategies and plans for review and approval.	Completed	Completed
	- Completed actions required for clearly defined strategies and implementation plans.	Completed	Completed
Weapons Physical Security Programs. (Office of the Under Secretary of Defense	- Submitted final transition plan to leadership.	2nd Qtr 07	Completed
(Acquisition, Technology, and Logistics)) First Reported: FY 2004	 Downgraded to a deficiency. Completed 	2nd Qtr 07	Completed

Overall Material Weaknesses Title and Description	Major Corrective Action(s) A sample of the actions is presented.	Status Date as Reported in FY06	Status Date as Reported in FY07
15. Inaccurate Accountability of	- Set record keeping standards.	Completed	Completed
Equity. Inadequate controls have caused instances of inaccurate accountability for	- Developed checklists for validation.	Completed	Completed
equipment sold to foreign countries. (Defense Security Cooperation Agency)	- Deployed automated application and conducted assessment visits.	Completed	Completed
	- Continue establishing a baseline and consolidate the data recommended by the Government Accountability Office report.	1st Qtr 07	1st Qtr 08
	- Complete testing of shipment tracking system.	-	1st Qtr 08
	- Begin implementation of shipment tracking system.	-	2nd Qtr 08
First Reported: FY 2004	 Conduct final assessment visits and validate that the weakness is corrected. Reassessed as a Department of Defense Reportable Condition 	4th Qtr 07	1st Qtr 09
16. Lack of Policy. Lack of policy and clear delineation of organizations and	- Reviewed and coordinated changes to regulations.	Completed	Completed
responsibilities puts the organization at risk for security violations, duplication of	- Inspected and assessed physical security.	1st Qtr 07	Completed
efforts, delays in program activities, and	- Published Antiterrorism plan.	-	Completed
confusion over requirements. (Defense Security Cooperation Agency)	- Publish security directive.	2nd Qtr 07	1st Qtr 08
(Letense Security Cooperation Eigeney)	- Provide training.	-	2nd Qtr 08
First Reported: FY 2004	 Validate that the weakness is corrected. Reassessed as a Department of Defense Reportable Condition 	2nd Qtr 07	4th Qtr 08
17. Foreign Military Sales Export Controls. The Defense Security	- Actively participated with interagency working groups.	Completed	Completed
Cooperation Agency has resolved issues where controls were not always adequate over exported Defense articles from initial shipment point to receipt by foreign customers. (Defense Security Cooperation Agency)	- Confirmed that the Bureau of Customs and Border Protection received adequate information on shipments.	Completed	Completed
	- Issued detailed documentation requirements and policy.	2nd Qtr 07	Completed
	- Issued policy decision on freight tracking system.	4th Qtr 07	Completed
First Reported: FY 2004	 Validated that the weakness is corrected through system finalization. Completed 	4th Qtr 07	Completed

Table 3b. Section 2 Overall Material Weaknesses			
Overall Material Weaknesses Title and Description	Major Corrective Action(s) A sample of the actions is presented.	Status Date as Reported in FY06	Status Date as Reported in FY07
18. Foreign Language Inadequacies. Adequate policies to mandate the	- Obtained approval of a transformation roadmap.	Completed	Completed
appropriate proficiency in foreign languages are necessary to more	- Published revised DoD Directive.	Completed	Completed
adequately support the global war on	- Published a revised DoD Instruction.	1st Qtr 07	Completed
terror. (Office of the Under Secretary of Defense (Personnel and Readiness)) First Reported: FY 2004	 Validate that the weakness is corrected. Reassessed as a Department of Defense Reportable Condition 	1st Qtr 07	4th Qtr 08

	Table 3b. Section 2 Overall Material Weaknesses
Title	19. Department of Defense Financial Management Systems and Processes
Description of Issue	The Department of Defense financial and business management systems and processes are costly to maintain and operate, not fully integrated, and do not provide information that is reliable, timely, and accurate. In addition, the Department has reported this issue as noncompliance with the Federal Financial Management Improvement Act of 1996 and as nonconformance with Section 4 of the Federal Managers' Financial Integrity Act of 1982.
Progress to Date	 A. Completed Milestones: Established Investment Review Boards for the core business mission areas. These Investment Review Boards will enhance the Department's ability to meet the FY 2005 Ronald W. Reagan National Defense Authorization Act by managing the investments in financial management and other business systems. Refined the Defense System Acquisition Executive to make it the effective component acquisition executive and milestone decision authority for the Department's enterprise financial management and business systems. Made a concerted effort to coordinate the Department's business enterprise initiatives with its warfighter customer through the establishment and operation of the Iraq Task Force. Published version 4.1 of the Business Enterprise Architecture. Designated the September 2005 release as the baseline version for guiding business transformation. Published an updated version of the Department's Enterprise Transition Plan in the 2007 Congressional Report that included enterprise and component system milestones and accomplishments. Published an updated Financial Improvement and Audit Readiness plan to describe and report progress of specific corrective actions for achieving more reliable, accurate, and complete financial data. Published an updated version of the Enterprise Transition Plan in September 2007 to include: system and program milestones and progress measures; final identification of the Defense Business System Acquisition Executive enterprise for financial and other business programs and initiatives; and associated responsibilities and implementation milestones.
	 B. Planned Milestones for FY 2008 and Beyond: Refine and extend the scope and depth of the Standard Financial Information Structure for integration into the Business Enterprise Information Services, Enterprise Resource Planning systems, and other business mission systems to continue the evolution of a shared business intelligence environment and common financial transaction structure. Begin gathering, validating, and integrating business mission area information for the March 2008 version of the Business Enterprise Architecture. Focus efforts on systems information exchanges, business capability improvement, and enhancement of quality and consistency of information throughout architecture artifacts and assessments. Draft, coordinate, and begin institutionalizing the enterprise risk assessment methodology and business capability lifecycle for risk and program management associated with business mission area systems and initiatives. Begin development and validation of meaningful metrics with which to track progress, manage, and measure results of the business mission area transformations. Extend the capabilities of the common contingency contracting systems and the membership, coordination of actions, and economic results of the Iraq In-Theater Business Transformation Conferences. Extend and test the concepts of service-oriented and federated architectures in the Department's business mission area to enhance business agility and enterprise information definition and exchange. Institutionalize a center of excellence to provide lessons learned, exchange of feedback, and implementation acceleration assistance to component Enterprise Resource Planning programs and initiatives. Finalize the institutionalization of the enterprise risk assessment methodology and business capability lifecycle for risk and program management associated with business mission area transformation systems and inititatives. Publish the initial version of

	Table 3b. Section 2 Overall Material Weaknesses
	 progress metrics. Publish quarterly updates of the business mission area transformation metrics to report progress. Move initial service-oriented and federated architecture concepts from test to operational capability with the business mission area. Publish semiannual updates of the Enterprise Transition Plan to include Component and enterprise systems, and program milestones and accomplishments. Release annual update of the Business Enterprise Architecture to standardize financial and business processes, systems, and information. Correction Target Date: 4th Qtr, FY 2015
Title	20. Management of Information Technology and Assurance
Description of Issue	The Department of Defense information systems are potentially vulnerable to an information warfare attack. In addition, the Department has reported this issue as a "significant deficiency" under the reporting requirements of the Federal Information Security Management Act.
Progress to Date	A. Completed Milestones:
	 Completed the Defense Civilian Personnel Data System update with detailed information and assurance for the civilian workforce. Incorporated changes to the Department of Defense military personnel databases to support the information assurance workforce management program which will accommodate any delays in the Defense integrated military human resource system. Certified 18 of 23 Department of Defense computer network defense service providers. Validated that 42 of 52 components aligned with a Departmental computer network defense service provider. Awarded the enterprise license for data at rest encryption of all mobile computing devices. Completed the formal re-coordination of the revised security certification and accreditation policy and process to improve compliance and provide an enterprise management capability. Directed Components to appropriately report all security weaknesses identified in their annual reviews. (Although the Office of the Inspector General raised concerns, management considers the coordination complete and has proceeded with the approval process.) Issued the Defense assurance certification and accreditation process in a policy memorandum requiring encryption of data at rest in all mobile computing devices. B. Planned Milestones for FY 2008 and Beyond: Develop engineering plan and an external application migration strategy and roadmap. Achieve 91 percent certification and accreditation of the Department of Defense systems. Initiate Phase II of the public key infrastructure operational implementation which will enable digital signature for e-mail with attachments and encryption of sensitive data. Provide information assurance management tools at a Defense enterprise computing center. Certify all 23 Department of Defense information assurance workforce. Align all Department agencies with a certified computer network def

	Table 3b. Section 2 Overall Material Weaknesses
Title	21. Personal Property
Description of Issue	The Department of Defense does not currently meet Federal Accounting Standards for the financial reporting of personal property. Documentation for personal property is neither accurate nor reliable.
Progress to Date	 A. Completed Milestones: Identified the universe of general purpose equipment. Revised and published the Department of Defense Instruction, "Equipment and Administrative Property." Completed documents for functional requirements of the Defense property accountability system. Published concept of operations. Identified the universe of general purpose equipment for the Air Force and the Navy. Established the Department of Defense property council.
	 B. Planned Milestones for FY 2008 and Beyond: Ensure that Navy, Air Force, and the Defense Logistics Agency determine values for general purpose equipment. Complete a technical refresh of Defense property accountability system. Submit Navy assertion package. Identify the universe of general purpose equipment for Army. Determine values for the Army general purpose equipment. Submit the Defense Logistics Agency assertion package. Submit the Army assertion package. Submit the Army assertion package. Submit the Air Force assertion package.
Title	22. Personnel Security Investigations Program
Description of Issue	The Department of Defense hiring is adversely affected because personnel security investigations are backlogged.
Progress to Date	 A. Completed Milestones: Transferred the function of personnel security investigations to the Office of Personnel Management. Improvements and progress made in the timeliness of investigations are the result of the initiatives generated by the Office of Management and Budget, the Office of Personnel Management, and the Department of Defense. Implemented the Office of Management and Budget policy on the reciprocal recognition of existing personnel security clearances in an effort to ensure that background investigations or other requirements are only done when actually required. Implemented the Office of Management and Budget's additional guidelines on improving reciprocity within the Federal Government with respect to programs requiring special access. Inplemented the new adjudication guidelines approved by the President for determining eligibility for access to classified information. Instituted a weekly monitoring system at the Defense Security Service to track industry investigations against available funding to recognize the depletion of funds well in advance to avoid any stop-work action. Submitted a \$25 million reprogramming request to Congress to fund the Defense Security program. The Defense Security Service put into place initiatives to improve financial management and meet the requirements of accurate budget estimates and budget execution. Maintained only two percent variance of workload projections and actual submissions for the personnel security investigations. Established a formal team with the Office of the Director of National Intelligence to develop recommendations for a reformed clearance system to address current and future program needs. The personnel security research center received the predictive model established by the Air Force for independent validation as a forecasting tool for all the Department's requirements for personnel security

	Table 3b. Section 2 Overall Material Weaknesses
	 Table 3b. Section 2 Overall Material Weaknesses Increased the funding for FY 2008 of industry investigations in the President's Budget to cover all anticipated requirements. Increased the use of electronic questionnaires for investigations processing to 72 percent, delaying fewer
	 requests for investigations because of incomplete or erroneous information. Reiterated the guidance on the requirement for full submissions on the electronic questionnaires for investigations processing when used for national security investigations.
	• Reduced the total number of the Department of Defense's pending investigations of all types from 444,000 reported last year to 293,650.
	 B. Planned Milestones for FY 2008 and Beyond: Develop a strategic plan for the Department of Defense personnel security program. Implement an automated continuing evaluation system. Receive completed investigations electronically. Measure four areas for annual performance report to the Office of Management and Budget: use of the electronic questionnaires for investigations processing, workload projections, investigation and adjudication timeliness, and investigative quality. Set as a goal to reject less than five percent of all submissions due to errors in submissions by electronic questionnaires for investigations processing. Meet the timeliness of adjudicating 80 percent of completed investigations within 25 days. Produce 90 percent of the requested files and information in 30 days or less. Achieve 100 percent usage of electronic questionnaires for investigations with submission of all required data and forms within 14 days or less from the date the subject provides all required material. Evaluate the Air Force workload predictive model for military and civilian investigative requirements for application throughout the Department. Evaluate a model for industry to make more progress with regard to the accuracy of its investigative projections.
Title	Revised Correction Target Date: 4th Qtr, FY 2009 23. Real Property Infrastructure
Description of Issue	The Department has not adequately managed the real property infrastructure to halt the deterioration or obsolescence of facilities on military installations.
Progress to Date	

Table 3b. Section 2 Overall Material Weaknesses	
 B. Planned Milestones for FY 2008: Capture real property inventory data elements as prescribed by the Federal Real Property Council for use in the submission to the Federal real property profile after an extensive validation process. 	
Correction Target Date: 1st Qtr, FY 2008	
24. Government Card Program	
Instances of misuse, abuse, and fraud in respect to purchase and travel card use, and centrally billed accounts have been attributed to inadequate Department of Defense emphasis on proper use of the cards, poorly enforced controls, and lax oversight. (In FY 2007, the Department corrected the material weaknesses associated with the purchase card and plans to complete the remaining issues with the travel card and unused tickets in FY 2008)	
Purchase Card Program:	
 A. Completed Milestones: Established methods to ensure cards are collected from departing civilians and service members. Developed enhanced training materials. Issued charge card guidebook, including governing laws and regulations and business rules for purchase, travel, fleet, and air cards. Began on-line statement review, approval, and certification. Issued directive on purchase card roles and responsibilities within the Department. Completed design review of authorization, issuance, and maintenance capability. Completed development test one of authorization, issuance, and maintenance capability. Participated in operational testing of the Defense Manpower Data Center's provisional capability. Completed Spiral 1 development testing of authorization, issuance, and maintenance capability. Completed operational testing of provisioning capability. Achieved initial operational capability of provisioning and authorization, issuance, and maintenance. Awarded the contract for the data mining capability. 	
Travel Card Program:	
 A. Completed Milestones: Developed additional guidelines for management of centrally billed accounts. Continued to implement premium class travel task force recommendations regarding policies for the Department. Collected approximately \$3 million through salary offset. Worked with the Office of Management and Budget and the Under Secretary of Defense (Comptroller) to revise reporting metrics for better reporting of deficiencies. Published a memorandum encouraging the conversion of centrally billed accounts to individually billed accounts. Underwent a comprehensive travel card program assessment by a private firm. Formed two governance boards for policy and regulatory changes: the Defense Travel Improvement Board and the Defense Travel Steering Committee. 	
 B. Planned Milestones for FY 2008: Explore and implement, where practical, the recommendations of the travel card assessment. Begin transitioning to the SmartPay2 contract by reconciling accounts with outstanding balances and closing inactive accounts. Complete a study on unused tickets. Continue monitoring travel card performance through monthly reporting metrics. Revised Correction Target Date: 3rd Qtr, FY 2008	

	Table 3b. Section 2 Overall Material Weaknesses
Title	25. Inventory Valuation
Description of Issue	The valuation of inventory is not always correctly reported. (Reassessed as a Department of Defense Financial Reporting Weakness. Please see Financial Reporting Material Weakness # 7, Inventory Valuation, at Table 3a.)
Title	26. Non-Department of Defense Contracts
Description of Issue	The Department has completed interagency agreements to help resolve the issue where non-Department of Defense contracting vehicles were used improperly.
Progress to Date	 Completed Milestones: Commenced workforce training with continuous learning module established on the Defense Acquisition University website and additional roadshow training. Conducted outreach programs with assisting civilian agencies. Issued a policy memorandum. Issued an interim rule to implement requirements of the Ronald W. Reagan National Defense Authorization Act for FY 2005. Reported on the Department's use of non-Department contracts from assisting civilian agencies. Completed a compliance review regarding implementing policy regarding the proper use of non-Department contracts. Issued guidance on the proper use of interagency agreements for non-Department contracts under authority other than the Economy Act. Established a joint task force. Issued a policy memorandum on "Severable Services." Expanded the utilization of interagency acquisition website. Established a senior level memorandum of agreement with the General Services Administration, the Department of the Interior, and the National Aeronautics and Space Administration. Established a senior level memorandum of agreement with the Department of the Treasury, the National Institutes of Health, and the Department of Veterans Affairs. Validated that the weakness was corrected through agreement with other agencies.
Title	27. Department of Defense Contracting for Services
Description of Issue	The Office of the Inspector General, Department of Defense, and the Government Accountability Office, have identified deficiencies in the policy for, and the execution of, procurement for services.
Progress to Date	 A. Completed Milestones: Resolved overpayment issues identified in the Department of Defense Inspector General report. (Although the Office of the Inspector General raised concerns, management considers this action completed). The Army reviewed all logistic civil augmentation plan contract orders to ensure that contracts are within scope and backlog of undefinitized orders eliminated. Developed new procedures to ensure prompt completion. Revised the policy on the proper use of other agencies' contracts to include conducting surveillance of services procured from other agencies' contracts. Published an updated policy on how to appoint and train contracting officer representatives. The Defense Acquisition University updated the contractor officer representatives training. Established working groups that were identified in the improvement plan. Implemented the improvement plan and initiated periodic status briefs on the improvement plan and systemic weaknesses to senior Defense leadership. Issued a policy memorandum on the performance-based services acquisition and required progress reports on performance-based services acquisition training for individuals participating in the preparation of performance-based work statements. Developed metric goals and thresholds for the strategic sourcing program.

	Table 3b. Section 2 Overall Material Weaknesses
	 Table 3b. Section 2 Overall Material Weaknesses Updated the plan for improving the Government Accountability Office high risk areas of contract management. Published guidance regarding procedures for and use of, waivers to competitive requirements. Reviewed and updated the policy on quality assurance surveillance and written oversight plans. Published the Acquisition, Technology and Logistics Workforce Human Capital Strategic Plan. Published policy entitled "Management Structure for the Procurement of Contract Services," which implements the National Defense Authorization Act for FY 2006 requirements. Designated senior officials who are required to ensure that their service contract review processes and data collection requirements support adequate contract surveillance. Reviewed component data for the top 20 acquisitions of services. Required personnel who develop statements of work to receive performance-based services acquisition training. Completed component self assessments of pricing techniques, performance-based services acquisition, and
	 quality assurance surveillance and written oversight plans. Addressed the Government Accountability Office high risk areas in training or policy requirements. Reviewed the guidance procedures for task orders, competition, price reasonableness determinations, and quality assurance surveillance in response to weaknesses identified in the Department's self assessment.
	 B. Planned Milestones for FY 2008 and Beyond: Complete the implementation in order that 75 percent of the Department's invoices are submitted electronically through an authorized electronic invoicing system. Finalize the implementation of a new Department of Defense architecture for the acquisition of services.
	Revised Correction Target Date: 4th Qtr, FY 2009 (Although the Under Secretary of Defense (Acquisition, Technology and Logistics) reported a more aggressive correction date of 1st Quarter, FY 2009, the Department of Army projects corrective actions to 4th Quarter, FY 2009)
Title	28. Procurement Reporting
Description of Issue	The issue where the new Federal Procurement Data System was not fully functional causing inaccurate procurement reporting data and increased costs for continued maintenance of legacy systems has been corrected.
Progress to Date	 Completed Milestones: Established a joint Federal Procurement Data System-Next Generation migration team. Identified outstanding requirements to the General Services Administration, necessary to transition to the new system. Identified the Department requirements to the General Services Administration for transition to the new system. Certified the contract writing systems that directly report to the new system. Certified that all FY 2005 data has been submitted to the Federal Procurement Data System-Next Generation. Completed testing to ensure that data from FYs 1997– 2004 has been appropriately migrated from the
	 original source system. Certified that all FY 2006 data has been submitted to the Federal Procurement Data System-Next Generation. Received certification from the General Services Administration that the Federal Procurement Data System-Next Generation attained full operating capability. Initiated decommissioning of component feeder systems. Completed migration from the current reporting environment to the Federal Procurement Data System- Next Generation. Validated the weakness was corrected through system verification.
Title	 Certified that all FY 2006 data has been submitted to the Federal Procurement Data System-Next Generation. Received certification from the General Services Administration that the Federal Procurement Data System-Next Generation attained full operating capability. Initiated decommissioning of component feeder systems. Completed migration from the current reporting environment to the Federal Procurement Data System-Next Generation. Validated the weakness was corrected through system verification.

	Table 3b. Section 2 Overall Material Weaknessespayable because of its inability to support balances due to lack of standard procedures for recording, reporting,and reconciling the amounts between the financial, accounting, and reporting systems. (Reassessed as aDepartment of Defense Financial Reporting Weakness. Please see Financial Reporting MaterialWeakness #9, Accounts Payable, at Table 3a.)	
Title	30. Procurement Data	
Description of Issue	Instances where information in the Federal Procurement Data System was not verified and validated which caused the Department to make misinformed business decisions. (Newly Reported: FY 2007)	
Progress to Date	 A. Completed Milestones: Established a core data management team. B. Planned Milestones for FY 2008: Confirm the FY 2007 contract action reports are accurately submitted to the Federal Procurement Data System-Next Generation. Initiate verification and validation efforts for the FY 2008 data that will be reported in the Federal Procurement Data System-Next Generation. Correction Target Date: 1st Qtr, FY 2008 	
Title	31. Interagency Acquisition/Potential for Anti-Deficiency Act Violations	
Description of Issue	Instances where contracting procedures and the use of appropriated funds when acquiring supplies or services with the assistance of other Federal agencies were not properly followed. Problems can potentially cause violations of the Anti-Deficiency Act. (Newly Reported: FY 2007)	
Progress to Date	 A. Completed Milestones: Established senior level memoranda of agreement with the General Services Administration, Department of the Interior, National Aeronautics and Space Administration, Department of the Treasury, National Institutes of Health, and Department of Veterans Affairs. 	
	 B. Planned Milestones for FY 2008 and Beyond: Establish a senior level memorandum of understanding with each assisting agency that supports the Department of Defense, including agencies that already have memoranda of agreements. Develop training enhancements on the proper use of interagency acquisitions in collaboration with the Defense Acquisition University and the Federal Acquisition Institute and make them available to the Federal acquisition workforce. Make appropriate changes to the Department of Defense financial management regulation. Minimize non-compliance with statutory, policy, and regulation requirements regarding interagency acquisitions as determined by the Department of Defense Inspector General when follow-on audits are performed. 	

Table 4. Section 4 System Nonconformance Weaknesses - Ongoing		
Title	Department of Defense Financial Management Systems and Process	
Description of Issue	The Department of Defense financial and business management systems and processes are costly to maintain and operate, not fully integrated, and do not provide information that is reliable, timely, and accurate.	
Progress to Date	See Table 3b, number 19 above, for progress explanation.	