

# **Fiscal Year 2010 Budget Estimates**

## **Overseas Humanitarian, Disaster Assistance, and Civic Aid**



May 2009

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**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

(\$ in thousands)

	FY 2008	Price	Program	FY 2009	Price	Program	FY 2010
	<u>Enacted</u>	<u>Change</u>	<u>Change</u>	<u>Estimate</u>	<u>Change</u>	<u>Change</u>	<u>Estimate</u>
DSCA	132,787	2,522	-52,207	83,102	1,171	25,596	109,869

\* FY 2008 includes \$30,000 thousand transferred from the Operation and Maintenance, Defense-Wide, 08/08 appropriation.

**I. Description of Operations Financed:** The Overseas Humanitarian, Disaster and Civic Aid (OHDACA) appropriation supports the Secretary of Defense and Combatant Commanders' (COCOMs) security cooperation strategies to build indigenous capabilities and cooperative relationships with allies, friends, civil society, and potential partners. The appropriation provides low cost, non-obtrusive but highly effective activities that help partners help themselves, improves access to areas not otherwise available to U.S. Forces, and build collaborative relationships with host nation's civil society. The FY 2010 budget estimate requests a total of \$109.9 million to finance the humanitarian assistance and mine action programs as well as the foreign disaster relief initiative.

The Humanitarian Assistance (HA) Program: Established in 1986, this program is designed to assure friendly nations and allies of our support and provide basic humanitarian aid and services to populations in need. The Department and COCOMs seek to help avert political and humanitarian crises, promote democratic development and regional stability, and enable countries to begin to recover from conflicts.

HA projects and activities accomplish these objectives through (1) donation of excess non-lethal Department of Defense property; (2) provision of on-the-ground activities carried out by U.S. military personnel aimed at assuring friendly nations of our support by improving U.S. military presence in countries; and (3) enabling the Commands to assist countries by improving local crises response capacity and training in

**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

**I. Description of Operations Financed: (continued)**

disaster planning and preparedness which minimizes the potential for crises to develop or expand, thereby promoting regional stability and reducing a requirement for large-scale deployment of US military forces at a later date. Such activities include assessment of needs, rudimentary construction of clinics, schools, and roads, medical, technical and logistical assistance, transportation and the provision of Humanitarian Daily Rations (HDRs). In non-crisis peacetime settings, DoD humanitarian assistance programs support the COCOMs by providing access to and fostering goodwill for the U.S. military in selected countries.

The Department, in coordination with the Department of State (DoS), transports non-lethal excess defense property in support of U.S. national security and foreign policy objectives. Funding also provides for distribution of relief supplies, acquisition and shipment of transportation assets to assist in distribution; purchase and provision of relief supplies; refurbishment and restoration of excess DoD non-lethal equipment; storage of excess property; and inspection, packaging and intermediary warehouse storage until excess material is delivered. The costs of DoD assistance include other smaller scale activities conducted by U.S. forces targeted at relieving suffering and promoting U.S. military presence in countries. Among the functions of such activities are surveys and assessments to ensure the DoD excess property is appropriately used for the intended purpose, and that local personnel are trained in its operation and maintenance.

The COCOMs' HA activities reflect the priorities of the Secretary of Defense and the Chairman of the Joint Chiefs of Staff. They also include support programs that ensure proper administration of humanitarian activities and allow the Department to anticipate future requirements and understand key issues related to program execution. Activities include technical and administrative assistance and studies, including

**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

**I. Description of Operations Financed: (continued)**

initiatives to support actions to improve civilian-military collaboration and coordination of humanitarian assistance and operations with the U.S. Agency for International Development (USAID), Non-Government Organizations (NGO) and international organizations. These activities provide for timely response to emerging priorities defined by USG principals as important to the bilateral military relations of the United States, to include requests from other agencies that further national security and foreign policy objectives.

In FY 2010, \$84.6 million is requested to support DoD HA programs and activities to include transportation, excess property, and other targeted assistance for disaster preparedness and mitigation in countries where the Commanders have fewer other programs. Current plans call for the Commanders to conduct HA activities as part of their regional security cooperation strategy, and to enhance readiness for crisis response to emergencies in their regions. The list of projects submitted by COCOM and country identify that each Combatant Commander has more projects requested than funding available. A summary of this information is provided in the table below. However, some variation may be necessary based on environmental requirements during funding execution. The approximately 700 HA projects by COCOM are reflected below:

OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID  
 Defense Security Cooperation Agency  
 Fiscal Year (FY) 2010 Budget Estimates

I. Description of Operations Financed: (continued)

<u>Combatant Command</u>	<u>Projects</u>	\$ in Millions <u>Estimated FY 2010 Baseline Funding</u>
USCENTCOM	40	11.1
USEUCOM	57	7.2
USPACOM	225	26.7
USSOUTHCOM	145	23.0
USAFRICOM	234	16.1
USNORTHCOM	2	0.5
<b>Total</b>	<b>703</b>	<b>84.6</b>

The Humanitarian Mine Action (HMA) Program: The HMA program is a major component of the USG program and supports DoD's security cooperation strategy. Explosive Remnants of War (ERW), landmines, unexploded ordnance, and small arms ammunitions, are the residues of civil wars and internal conflicts on virtually every continent. Explosive remnants of war kill or maim at least 1,000 people every month - most of them innocent civilians. These explosives also deny civilian populations their livelihoods, uproot them from their lands, and promote political instability.

The HMA Program, a train-the-trainer program executed by the COCOMs, provides significant training and readiness-enhancing benefits to U.S. forces while contributing to alleviating a highly visible, worldwide problem. The program aids in the development of leadership and organizational skills for host country personnel to sustain their mine action programs after U.S. military trainers have redeployed. The DoD program provides

**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

**I. Description of Operations Financed: (continued)**

access to geographical areas otherwise not easily available to U.S. forces and contributes to unit and individual readiness by providing unique in-country training opportunities that cannot be duplicated in the U.S.. **U.S. military or civilian personnel do NOT enter active minefields or remove emplaced landmines.** Our military forces hone critical wartime, civil-military, language, cultural, and foreign internal defense skills. Additionally, DoD health services professionals may be included in training missions, which increase their knowledge and ability to deal with blast/trauma wounds, while providing advice and assistance to host nations on immediate and short-term victim assistance issues. Projects provide direct humanitarian assistance while benefiting DoD by providing excellent training opportunities for our soldiers and by expanding U.S. military medical contacts with foreign medical providers.

The Humanitarian Demining Training Center (HDTC), at Fort Leonard Wood, Missouri, is the DoD military center of excellence for the training of deploying U.S. personnel for mine action missions. The HDTC also collects information on landmines and ERW in countries approved for participation in the USG HMA program. The HDTC incorporates new demining technologies and techniques in training plans and provides current data on country specific ERW (including unexploded ordnance (UXO), mines, booby traps, and small arms ammunition) in support of training. The HDTC is also tasked to expand current training in mine risk education to include personnel from other USG agencies, NGOs, and international organizations and to develop linkages to those agencies and academic institutions.

**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

**I. Description of Operations Financed: (continued)**

Humanitarian Mine Action is a COCOM-managed training and security cooperation program primarily using U.S. forces to assist host nations with educating civilian populations on the dangers of explosive remnants of war and how to identify and report their locations. The program trains local demining cadre to identify suspected contaminated areas, conduct surveys and assessments, destroy landmines and ERW, and return those cleared areas to productive use. It also provides supplies, services, and equipment, to a limited degree, to host country mine action centers to help clear contaminated areas impeding the repatriation of internally displaced persons and/or refugees and obstructing the means to lead productive lives. The Humanitarian Mine Action Program enhances the deployment and war-fighting skills of our military forces, and is instrumental in promoting regional stability and improving USG and COCOMs' relations with host nations.

Travel and transportation requirements for deploying forces are a major expense of the program. Deployments primarily consist of highly skilled Civil Affairs, medical, explosive ordnance disposal (EOD), engineers, and other general purpose forces to help host nations establish mine action programs and to train and advise local cadre in managing their sustainment operations.

For 2010, \$5.2 million is requested for DoD humanitarian mine action activities, to provide for assessments of newly designated countries, ongoing worldwide training operations, incremental funding of high-priority, emerging operations, and evaluations of current programs to determine if projected "end states" have been met.

**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

**I. Description of Operations Financed: (continued)**

The HMA training missions projected by Combatant Commands for various Host Nations are:

<u>COCOM</u>	<u>Host Nations</u>
USCENTCOM	Lebanon, Pakistan, Yemen
USEUCOM	Armenia, Azerbaijan, Georgia
USAFRICOM	Chad, Senegal, Tunisia, Zambia, Mauritania
USPACOM	Cambodia, Thailand, Mongolia
USSOUTHCOM	Argentina, Brazil, Colombia, Ecuador, Peru

Foreign Disaster Relief Initiative: In times of severe natural and man-made disasters such as the Pacific Tsunami (2005), Pakistan Earthquake (2006), the Burma Cyclone (2007), and the Georgia conflict (2008), the U.S. military has been and will continue to be called upon to provide aid and assistance because of our unique assets and capabilities. OHDACA funding allows the COCOMs to provide immediate life-saving assistance to countries in their region.

The Department plays a key role by providing effective response when asked by the Department of State and the USAID. The U.S. military offers exceptional operational reach and can be immediately deployed as a stopgap measure to limit the extent of emergencies. The DoD's ability to respond rapidly assists in the containment of crises and limit threats to regional stability by donating and/or transporting relief aid within hours or a few days of a disaster. The DoD's capabilities for command and control, logistics, transportation, and communications, and cargo transport are matchless.

Emergency response encompasses transportation, logistical support, provisions of Humanitarian Daily Rations (HDRs) to maintain the health of moderately malnourished recipients until conventional relief programs or targeted feeding can be resumed, search

**OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID**  
**Defense Security Cooperation Agency**  
**Fiscal Year (FY) 2010 Budget Estimates**

**I. Description of Operations Financed: (continued)**

and rescue, medical evacuation, and assistance to internally displaced persons and refugees, in the form of both supplies and services.

The Department requests \$20.0 million in FY 2010 to continue the program that was initially appropriated in FY 2008 as a \$40.0 million, three-year appropriation. Request that these funds be appropriated specifically for disasters but maintain the standard two-year appropriation life-cycle consistent with the OHDACA 2-year appropriation life.

**II. Force Structure Summary: None.**

OVERSEAS HUMANITARIAN, DISASTER AND CIVIC AID  
 Defense Security Cooperation Agency  
 Fiscal Year (FY) 2010 Budget Estimates

III. Financial Summary (\$ in Thousands):

	FY 2009						
	FY 2008 <u>Enacted</u>	Budget <u>Request</u>	<u>Congressional Action</u>		<u>Appropriated</u>	Current <u>Estimate</u>	FY 2010 <u>Estimate</u>
			<u>Amount</u>	<u>Percent</u>			
<b>A. BA Subactivities</b>							
<b>1. Operational Forces</b>	132,787	83,273	-171	0.0205	83,102	83,102	109,869
Humanitarian Assistance	57,871	78,173	-171		77,902	77,902	84,667
Humanitarian Mine Action Program	5,115	5,100			5,200	5,200	5,202
Foreign Disaster Relief Initiative	69,801	0			0	0	20,000

\* FY 2008 includes \$30,000 thousand transferred from the Operation and Maintenance, Defense-Wide, 08/08 appropriation.

DEFENSE SECURITY COOPERATION AGENCY  
 Overseas Humanitarian, Disaster and Civic Aid (OHDACA)  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2010 Budget Estimates

III. Financial Summary (\$ in Thousands): (continued)

<u>B. Reconciliation Summary</u>	<u>Change</u> <u>FY 2009/FY 2009</u>	<u>Change</u> <u>FY 2009/FY 2010</u>
<b>Baseline Funding</b>	83,273	83,102
Congressional Adjustments (Distributed)		
Congressional Adjustments (Undistributed)		
Adjustments to Meet Congressional Intent		
Congressional Adjustments (General Provisions)	-171	
<b>Subtotal Appropriated Amount</b>	<b>83,102</b>	
Fact-of-Life Changes (CY to CY Only)		
<b>Subtotal Baseline Funding</b>	<b>83,102</b>	
Anticipated Supplemental Reprogrammings		
Price Changes		1,171
Functional Transfers		
Program Changes		25,596
<b>Current Estimate</b>	<b>83,102</b>	<b>109,869</b>
Less: Wartime Supplemental		
<b>Normalized Current Estimate</b>	<b>83,102</b>	

DEFENSE SECURITY COOPERATION AGENCY  
 Overseas Humanitarian, Disaster and Civic Aid (OHDACA)  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2010 Budget Estimates

III. Financial Summary (\$ in Thousands): (continued)

<u>C. Reconciliation of Increases and Decreases</u>	<u>Amount</u>	<u>Totals</u>
<b>FY 2009 President's Budget Request</b>		<b>83,273</b>
1. Congressional Adjustments		
a. Distributed Adjustments		
b. Undistributed Adjustments		
c. Adjustments to meet Congressional Intent		
d. General Provisions - Sec 8101 - Economic Assumptions	-171	
<b>FY 2009 Appropriated Amount</b>		<b>83,102</b>
2. War-Related Supplemental Appropriations		
3. Fact of Life Changes		
<b>FY 2009 Baseline Funding</b>		<b>83,102</b>
4. Reprogrammings (requiring 1415 Actions)		
<b>Revised FY 2009 Estimate</b>		<b>83,102</b>
5. Less: Item 2, War-Related Supplemental Appropriations		
<b>FY 2009 Normalized Current Estimate</b>		<b>83,102</b>
6. Price Change	1,171	
7. Functional Transfers		
8. Program Increases		25,596
a. Annualization of New FY 2009 Program		
b. One-Time FY 2010 Increases		
c. Program Growth in FY 2010		
1) Program Growth in FY 2010 - in Humanitarian Assistance due to increased projects. (FY 2009 Baseline: \$77,902 Thousand)	5,698	
2) Program Growth in FY 2010 - in Foreign Disaster Relief Initiative to continue the disaster response program appropriated in FY 2008. (FY 2009 Baseline: \$0 Thousand)	20,000	

DEFENSE SECURITY COOPERATION AGENCY  
 Overseas Humanitarian, Disaster and Civic Aid (OHDACA)  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2010 Budget Estimates

III. Financial Summary (\$ in Thousands): (continued)

<u>C. Reconciliation of Increases and Decreases</u>	<u>Amount</u>	<u>Totals</u>
9. Program Decreases	-102	
a. Annualization of FY 2009 Program Decreases		
b. One-Time FY 2009 Increases		
c. Program Decreases in FY 2010 - In Humanitarian Mine Action (FY 2009 Baseline: \$5,200)	-102	
<b>FY 2010 Budget Request</b>		<b>109,869</b>

IV. Performance Criteria and Evaluation

Additional, immediate requirements for humanitarian projects and support of foreign disaster relief and emergency crises emerge during the execution year. Useful performance measures are the amount of actual obligations reported, planned obligations, and the number of projects and training missions planned and identified above.

<u>Funding Levels</u>	<u>FY 2008</u> <u>Actual</u>	<u>FY 2009</u> <u>Estimate</u>	<u>FY 2010</u> <u>Estimate</u>
Humanitarian Assistance Program	57,871	77,902	84,667
Humanitarian Mine Action Program	5,115	5,200	5,202
Foreign Disaster Relief Initiative (appropriated as 3-Year in FY 2008)	<u>69,801</u>	<u>0</u>	<u>20,000</u>
Total	<u>132,787</u>	<u>83,102</u>	<u>109,869</u>

V. Personnel Summary - N/A

DEFENSE SECURITY COOPERATION AGENCY  
 Overseas Humanitarian, Disaster and Civic Aid (OHDACA)  
 Operation and Maintenance, Defense-Wide  
 Fiscal Year (FY) 2010 Budget Estimates

VI. OP 32 Line Items as Applicable (Dollars in thousands):

<u>OP 32 Line</u>	FY 2008 <u>Actuals</u>	Change FY 2008/FY 2009		FY 2009 <u>Estimate</u>	Change FY 2009/FY 2010		FY 2010 <u>Estimate</u>
		<u>Price</u>	<u>Program</u>		<u>Price</u>	<u>Program</u>	
308 Travel of Persons	1,314	26	0	1,340	16	0	1,356
<b>399 Total Travel</b>	<b>1,314</b>	<b>26</b>	<b>0</b>	<b>1,340</b>	<b>16</b>	<b>0</b>	<b>1,356</b>
415 DLA Supplies & Materials	1,350	26	0	1,376	12	0	1,388
<b>499 Total Supplies &amp; Materials</b>	<b>1,350</b>	<b>26</b>	<b>0</b>	<b>1,376</b>	<b>12</b>	<b>0</b>	<b>1,388</b>
711 MSC Cargo (fund)	2,158	-132	0	2,026	203	0	2,229
771 Commercial Transport	43,433	912	-28,751	15,594	187	10,913	26,694
<b>799 Total Transportation</b>	<b>45,591</b>	<b>780</b>	<b>-28,751</b>	<b>17,620</b>	<b>390</b>	<b>10,913</b>	<b>28,923</b>
920 Supplies/Matl (non fund)	6,711	134	0	6,845	82	0	6,927
925 Eq't Purch (non fund)	52	1	0	53	1	0	54
987 Other IntraGovt Purch	2,054	41	0	2,095	25	0	2,120
989 Other Contracts	75,715	1514	-23,456	53,773	645	14,683	69,101
<b>999 Total Other Purchases</b>	<b>84,532</b>	<b>1,690</b>	<b>-23,456</b>	<b>62,766</b>	<b>753</b>	<b>14,683</b>	<b>78,202</b>
<b>Total</b>	<b>132,787</b>	<b>2,522</b>	<b>-52,207</b>	<b>83,102</b>	<b>1,171</b>	<b>25,596</b>	<b>109,869</b>