

**SUMMARY OF MAJOR CHANGES TO
DOD 7000.14-R, VOLUME 12, CHAPTER 27
COMMANDERS' EMERGENCY RESPONSE PROGRAM (CERP)**

Substantive revisions are denoted by a ★ preceding the section, paragraph, table or figure that includes the revision

PARA	EXPLANATION OF CHANGE/REVISION	EFFECTIVE DATE
270103.P	Incorporates memorandum issued by the Under Secretary of Defense, Comptroller, "Commanders' Emergency Response Program Guidance," dated May 9, 2007, which clarified when condolence payments can be paid.	May 09, 2007

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CHAPTER 27

COMMANDERS' EMERGENCY RESPONSE PROGRAM (CERP)2701 PURPOSE AND APPLICABILITY

★ 270101. This guidance implements the [National Defense Authorization Act for Fiscal Year 2006, Public Law 109-163, section 1202](#), by assigning responsibilities for administering the Commander's Emergency Response Program (CERP); defining the purposes for which U.S. appropriations or other funds provided for the CERP may be expended; and specifying the procedures for executing, managing, recording and reporting such expenditures.

270102. This guidance applies to all organizational entities within DoD. A requirement to comply with this guidance shall be incorporated into contracts, as appropriate. It covers the execution, management, recording and reporting of expenditures of U.S. appropriations and other funds made available for the CERP.

270103. The CERP is designed to enable local commanders in Iraq and Afghanistan to respond to urgent humanitarian relief and reconstruction requirements within their areas of responsibility by carrying out programs that will immediately assist the indigenous population. The CERP may be used to assist the Iraqi and Afghan people in the following representative areas:

- A. Water and sanitation.
- B. Food production and distribution.
- C. Agriculture.
- D. Electricity.
- E. Healthcare.
- F. Education.
- G. Telecommunications.
- H. Economic, financial, and management improvements.
- I. Transportation.
- J. Rule of law and governance.
- K. Irrigation.
- L. Civic cleanup activities.

- M. Civic support vehicles.
- N. Repair of civic and cultural facilities.
- ★ O. Repair, [or payment for repair, of property](#) damage that results from U.S. coalition, or supporting military operations and is not compensable under the Foreign Claim Act.
- ★ P. Condolence payments to individual civilians for the death, injury, or property damage resulting from U.S. coalition, or supporting military operations [not compensable under the Foreign Claims Act. Condolence payments may include payments \(sometimes referred to as ‘martyr payments’\) made to the surviving spouse or next of kin of defense or police personnel who were killed as a result of a U.S. coalition or supporting military operations.](#)
- Q. Payments to individuals upon release from detention.
- R. Protective measures, such as fencing, lights, barrier materials, berming over pipelines, guard towers, temporary civilian guards, etc., to enhance the durability and survivability of a critical infrastructure site (oil pipelines, electric lines, etc.).
- S. Other urgent humanitarian or reconstruction projects.

2702 RESPONSIBILITIES

★ 270201. Under Secretary of Defense (Comptroller) (USD(C)). The USD(C) shall establish and supervise the execution of principles, policies and procedures to be followed in connection with the CERP, and ensure that congressional oversight committees are timely informed of CERP activities through the quarterly reports required under subsection (b) of the [National Defense Authorization Act for Fiscal Year 2006, Public Law 109-163, section 1202](#).

270202. Secretary of the Army. Pursuant to DoD Directive 5101.1, “DoD Executive Agents,” dated September 23, 2002, the Secretary of the Army shall serve as executive agent for the CERP, and in that capacity shall promulgate detailed procedures as necessary to ensure that unit commanders carry out the CERP in a manner consistent with applicable laws, regulations, and this guidance. These procedures shall include rules for expending CERP funds through contracts and grants, in accordance with paragraph 270308, below.

270203. Commander, U.S. Central Command (USCENTCOM). The Commander, USCENTCOM shall determine the appropriate allocation of CERP funds between commands and advocate for appropriate resources and authorities in support of the theater’s military global war on terrorism mission.

2703 PROCEDURES

270301. Proper Usage of Funds. Appropriated funds made available for the CERP shall not be used for the following purposes:

- A. Direct or indirect benefit to U.S. coalition or supporting personnel.
- B. Providing goods, services, or funds to national armies, national guard forces, border security forces, civil defense forces, infrastructure protection forces, highway patrol units, police, special police, or intelligence or other security forces.
- C. Except as authorized by law and separate implementing guidance, weapons buy-back programs, or other purchases of firearms or ammunition .
- D. Entertainment.
- E. Reward programs.
- F. Removal of unexploded ordnance.
- G. Duplication of services available through municipal governments.
- H. Salaries, bonuses, or pensions of Iraqi or Afghan military or civilian government personnel.
- I. Training, equipping, or operating costs of Iraqi or Afghan security forces.
- J. Conducting psychological operations, information operations, or other U.S., coalition, or Iraqi/Afghanistan Security Force operations.

270302. Amount. The CERP is intended for small-scale, urgent, humanitarian relief and reconstruction projects for the benefit of the Iraqi and Afghan people. Army shall separately notify USD(C) and CENTCOM J8 of all individual CERP projects of \$500,000 or greater during the normal monthly reporting process. Such separate notification shall include a description of the project, an estimated length of completion, and a justification of how the project supports the purpose of the CERP.

270303. Commingling of Funds. Consistent with Volume 5, Chapter 2, “Disbursing Officers, Officers and Agents,” of this Regulation, U.S. appropriations made available for the CERP shall not be commingled with nonappropriated funds, and shall be separately executed, managed, recorded and reported.

270304. Allocation of Funds. The USD(C) shall ensure that DoD appropriations and other funds available for the CERP are properly allocated to Army for funds control and execution. Commander, USCENTCOM will notify Army of the appropriate intertheater allocation.

270305. Delivery, Transporting and Safeguarding of Funds. Any funds made available for the CERP shall be delivered, transported and safeguarded consistent with Volume 5, Chapter 3, “Keeping and Safeguarding Public Funds.”

270306. Appointment of Paying Agents. Paying agents responsible for making disbursements of funds under the CERP shall be appointed consistent with Volume 5, Chapter 2 of this Regulation.

270307. Documentation of Payments. Payments under the CERP shall be made and documented consistent with Volume 5, Chapter 11, “Disbursements,” and Volume 10, Chapter 9, “Supporting Documents to Payment Vouchers.” of this Regulation.

270308. Contracts and Grants. U.S. appropriations and other funds made available for the CERP may be expended through contracts and grants that are prepared and executed in accordance with regulations designed to ensure transparency, fairness and accountability. To the maximum extent practicable, these regulations shall be consistent with Coalition Provisional Authority Memorandum Number 4, Contract and Grant Procedures Applicable to Vested and Seized Iraqi Property and the Development Fund for Iraq, dated August 19, 2003.

270309. Circumventing Limits. Monetary limits and approval requirements may not be circumvented by “splitting” a single project through the submission of multiple purchase requests, or similar documents, or otherwise.

270310. Clearance of Accounts. Accounts maintained under the CERP shall be cleared consistent with Volume 5, Chapter 2, of this Regulation.

270311. Certification of Payments. Payments made under the CERP shall be certified in a manner consistent with Volume 5, Chapter 33, “Accountable Officials and Certifying Officers.”

270312. Audits and Program Reviews. The administration of the CERP will be subject to periodic audits by DoD’s internal review and audit organizations, including the DoD Inspector General and the Army Audit Agency, as well as external organizations such as the Government Accountability Office and congressional oversight committees. All officials responsible for administering the CERP shall cooperate fully with any review, audit, or investigation conducted by such organizations.

2704 REPORTS AND NOTIFICATIONS

270401. Not later than the fifteenth day of each month, Army shall submit to the USD(C), a CERP Project Status Report as of the last day of the preceding month. The Army will provide a copy of the report to USCENTCOM J8 and the Joint Staff, J8. The CERP Project Status Report shall contain the following information by Project Category:

- A. Unit.
- B. Project Number.
- C. Payment Date.
- D. Description, amount, and location of project.
- E. The amount committed, obligated and disbursed for the project.

NOTE: This reporting requirement applies only to appropriation-funded CERP for Iraq and Afghanistan under the scope of this guidance, and is in addition to the separate monthly requirement to report cumulative totals allocated, committed, obligated, and disbursed for all types of CERP funds in Iraq.

★ 270402. Army, with the support of USD(C), shall be responsible for submitting to Congress the quarterly reports required under the [National Defense Authorization Act for Fiscal Year 2006, Public Law 109-163, section 1202](#).

★ 270403. Army in coordination with Commander, USCENTCOM shall promptly notify the USD(C) and the DoD General Counsel of any provisions of law that (if not waived) would prohibit, restrict, limit, or otherwise constrain the exercise of the authority provided by, [National Defense Authorization Act for Fiscal Year 2006, Public Law 109-163, section 1202](#).

2705. WAIVERS

270501. Request for waivers or exceptions to any provision of law that would (but for the waiver) prohibit, restrict, limit or otherwise constrain the execution of the CERP must be submitted through the USD(C) and DoD General Counsel to the Secretary of Defense for approval.

270502. Requests for waivers or exceptions to this guidance must be submitted to the USD(C) for approval.