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#### UNDER SECRETARY OF DEFENSE

1100 DEFENSE PENTAGON WASHINGTON, DC 20301-1100

COMPTROLLER

The Honorable Charles W. Dent Chairman Subcommittee on Military Construction, Veterans Affairs, and Related Agencies Committee on Appropriations U.S. House of Representatives Washington, DC 20515

JUN 2 5 2015

Dear Mr. Chairman:

The purpose of this letter is to notify the committee of the proposed reprogramming of funds for the projects and amounts shown below. Detailed justification for each project is enclosed.

<u>#</u>	Service/Agency/Installation	Project	<u>Program</u>	Request (\$)
1 2 3 4	Navy Mobile, Alabama Camp Lejeune, North Carolina New River, North Carolina Southwest Asia, Bahrain Island	T-6 Outlying Landing Field Operations Training Complex Corrosion Control Hangar Operations & Support Facilities	2011 2014 2014 2011	10,000,000 3,185,000 4,553,000 12,360,000
5	Air Force Chabelley Airfield, Djibouti	Construct Perimeter Boundary	2015	7,600,000
6	Navy Reserve New Orleans, Louisiana	Transient Quarters	2013	2,390,000
7 8	Army National Guard Miramar, Florida New York, New York	Readiness Center Readiness Center Add/Alt	2013 2014	5,482,000 3,814,000

A similar letter is being sent to the Chairman of the Senate Subcommittee on Military Construction, Veterans Affairs, and Related Agencies. Thank you for your continued support of Defense programs.

Sincerely,

Michael McCord

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Enclosures:

As stated

cc:

The Honorable Sanford D. Bishop, Jr. Ranking Member

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#### UNDER SECRETARY OF DEFENSE

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The Honorable Mark Kirk
Chairman
Subcommittee on Military Construction,
Veterans Affairs, and Related Agencies
Committee on Appropriations
United States Senate
Washington, DC 20510

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#	Service/Agency/Installation	Project	<b>Program</b>	Request (\$)
	Navy			
1	Mobile, Alabama	T-6 Outlying Landing Field	2011	10,000,000
2	Camp Lejeune, North Carolina	Operations Training Complex	2014	3,185,000
3	New River, North Carolina	Corrosion Control Hangar	2014	4,553,000
4	Southwest Asia, Bahrain Island	Operations & Support Facilities	2011	12,360,000
5	Air Force Chabelley Airfield, Djibouti	Construct Perimeter Boundary	2015	7,600,000
6	Navy Reserve New Orleans, Louisiana	Transient Quarters	2013	2,390,000
7 8	Army National Guard Miramar, Florida New York, New York	Readiness Center Readiness Center Add/Alt	2013 2014	5,482,000 3,814,000

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Michael McCord

Enclosures:

As stated

cc:

The Honorable Jon Tester Ranking Member

Bid Expiration: July 31, 2015

Military Construction, Navy

Reprogramming Request

<u>Installation:</u> Mobile, AL

Project: T-6 Outlying Landing Field (P-266)

Authorization: National Defense Authorization Act for Fiscal Year (FY) 2011,

Public Law 111-383

Estimated Cost (\$000):

Previously Appropriated 28,042

Previously Reprogrammed 0

Requested Reprogramming 10,000

Total Estimated Cost 38,042

<u>Description</u>: The project purchases: 208 acres of land, privately owned occupied dwellings, and privately owned unoccupied structures necessary for the construction of clear zones, runway extensions and road realignment for Navy Outlying Landing Fields (NOLF) Barin and Summerdale. The Navy Training Wing Five has transitioned from T-34 trainer aircraft to the T6B primary flight trainer which requires longer runways at these NOLFs for solo pilot training evolutions. The project extends the two runways at each location by 1,000 feet, extends the clears zones at the end of the runways, realigns roads to outside the extended clear zones, relocates existing distance markers and runway lighting, constructs taxiways and associated lighting, and provides four runway duty officer pads.

The project also includes demolition of existing structures within airfield pavement construction area and clear zones, removal of existing fencing and installation of new security fencing around new clear zones, and clearing, regrading, and re-seeding.

<u>Justification</u>: The requirement for the additional funds is attributed to the following:

1. Land Acquisition (\$+2.836 million): The increased cost for this factor is added to the Land Purchase line item on the DD 1391. The purchase of 208 acres was estimated at approximately \$16,400 per acre at the time of the budget request. The average price per acre was derived using Baldwin County, AL, Property Appraiser records, with a 1.2 area cost factor applied for escalation and cost uncertainties. After the project was enacted in 2011, actual market values were developed based on detailed appraisals conducted in 2012 by an appraiser who was familiar with the local area and specific regional characteristics. The appraised market values included

the land cost as well as the cost for improvements and severance damages. During the three-year period between 2009 and 2012, and continuing on into 2015, the property costs have escalated significantly. In some cases, undeveloped property was improved during that period, adding to the purchase prices.

- 2. Paving and Site Improvements (\$\frac{1.971}{1.971}\$ million): The increased costs for the four sub-factors below are added to the Paving and Site Improvements line item on the DD 1391:
  - a. Relocation of Roadways (\$+0.509 million): A topographic survey revealed that a significant portion of an existing road at NOLF Barin was within the airfield clear zone. This required rerouting 2,500 feet of road compared to 1,000 feet originally estimated.
  - b. Storm Water Management Ponds (\$+0.251 million): To comply with state and local requirements for run-off volume control due to increases in runway pavement surfaces, five storm water management ponds with under-drains and outfall structures are required at each NOLF. This storm water management requirement was not anticipated and was discovered only after the project was under design, with input from the local regulatory agencies.
  - c. Relocation of Storm Water Retention Pond (\$+0.841 million): Unforeseen lead contamination from an abandoned shooting range was encountered during excavation for one of the required storm water management ponds at NOLF Barin. A new location was found for this larger pond to avoid lead remediation costs but it is sited farther away from the airfield in a heavily wooded area, which requires clearing and increased quantities of storm drain piping and inlets. The new location also requires redesign (resulting in additional A/E fees), lead testing, updated permitting, and additional clearing and grading, all of which result in increased costs for the work associated with this one pond. The Government intended to utilize the excavated material as base material for the runway extensions but the soil at this new location was structurally unsuitable, requiring the purchase of new material.
  - d. Unforeseen Drainage Structures (\$+0.370 million): Unforeseen drainage structures and pipes were encountered during construction of the runway extensions at both NOLFs, requiring site rework, including upsized drainage structures and associated costs to comply with current design criteria.
- 3. Runway Construction Phasing (\$+0.270 million): The increased cost for this factor is added to the NOLF Barin Extend Runways line item on the DD 1391. The budget estimate was based on concurrent construction of the extensions to the intersecting runway; however, during design it was determined that one runway must remain operational at all times, thereby requiring phased construction. This phasing impacts construction logistics and increases the time required to complete the project, adding to the construction costs.
- 4. Demolition (\$+0.090 million): The increased cost for this factor is added to the Demolition line item on the DD 1391. Additional pavement was uncovered along the runway shoulders during clearing and grubbing at each NOLF. These shoulders were covered by soil and grass, and the pavement underneath was not visible during the initial site investigation. Removal of this pavement is required to comply with airfield grading criteria in construction of the runway extensions.

- 5. Site Work (\$+3.712 million): The increased cost for this factor is added to the Site Preparations line item on the DD 1391. One land parcel purchased contains a mining pit and two wastewater treatment facilities that were constructed between 2009 and 2012. In addition, electrical infrastructure owned by the electric utility was discovered on 11 parcels of property which must be cleared. In order to meet clear zone requirements, the mining pit must be filled in using approximately 126,000 cubic yards of soil. Additionally, the wastewater treatment system facilities must be demolished and the electrical infrastructure must be relocated.
- 6. Environmental Mitigation (\$+0.170 million): The increased cost for this factor is added to the Environmental Mitigation line item on the DD 1391. During construction of the runway extension at NOLF Barin, unexploded ordnance (UXO) was encountered. A specialized explosive ordnance contractor is required to evaluate and remediate the encountered UXO.
- 7. Contingency (\$+0.428 million): Additional contingency funds are required because the overall project cost has increased.
- 8. Supervision, Inspection & Overhead (\$+0.523 million): Additional SIOH funds are required because the overall project cost has increased.

Cost saving measures such as selection of less expensive construction material and property purchases utilizing easements in lieu of fee were considered and incorporated into the project where feasible.

A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on April 21, 2015.

Source of Funds: The following project was cancelled and is cited as a source of funds for this cost increase:

(Dollars in Thousands)

Fiscal	Amount	Current Working	Proposed
<u>Year</u> 2011	Appropriated 1/ 87,282 <sup>2/3/</sup>	Estimate 0	Reprogramming 10,000
			10,000
	<u>Year</u>	Fiscal Amount <u>Year</u> Appropriated 1/	Year Appropriated Estimate

<sup>&</sup>lt;sup>1</sup> Reflects FY 2013 sequestration reductions, FY 2011 spend plan and 0.2% rescission in P.L. 112-10.

<sup>&</sup>lt;sup>2</sup> Reflects a revised PA of \$87.282M as a result of a \$4.766M reprogramming approved by Congress in July 2013.

<sup>&</sup>lt;sup>3</sup> A 10 U.S.C. §2853 cost and scope reduction notification dated 20 February 2015 was sent to the congressional committees.

# Bid Expiration Date: July 31, 2015 Military Construction, Navy Reprogramming Request

Installation: Camp Lejeune, North Carolina

<u>Project</u>: Operations Training Complex (P-1349)

Authorization: National Defense Authorization Act for Fiscal Year 2014, Public Law

113-66

#### Estimated Cost (\$000):

Previously Appropriated 22,515

Previously Reprogrammed 0

Requested Reprogramming 3,185

Total Estimated Cost 25,700

<u>Description</u>: The project constructs permanent facilities to support the Expeditionary Operations Training Group (EOTG) mission to train Marine Expeditionary Force (MEF) and Marine Expeditionary Units (MEU) forces in preparation for deployment. Facilities will include a simulated entry point, headquarters, embassy offices, tactical exercise control group center, weapons storage, and instructor spaces. Additional work includes additional grading, parking facilities, roadways, environmental mitigation and demolition of several buildings.

<u>Justification:</u> The current funding requirement for additional funds is attributed to the following:

- a) Market Conditions (\$+1.866 million) In 2011 and 2012, NAVFAC experienced a favorable bid environment. However, the recent increase in private and public sector contracting opportunities for construction contractors in the Jacksonville, North Carolina area, which includes Fort Bragg, has created a much more competitive bid environment less favorable for the Government. The market condition influence is reflected in the bids and is included in the cost increase of the requested reprogramming.
- b) Utilities Relocation and Demolition (\$+0.597 million)
  Higher than anticipated costs are required to remove existing utilities as opposed to abandoning in-place. Additionally, unforeseen existing site utilities located within the building footprint will have to be relocated. Temporary utilities will have to be installed to maintain service to the buildings until they are demolished. These costs were not appropriately estimated when the initial project estimate was prepared.

- c) Built In Equipment (\$+0.150 million) Additional security-related costs were identified that are associated with the complexity of required building security systems, including a SCIF and armory. These costs were not appropriately estimated when the initial project estimate was prepared.
- d) Additional Phasing Requirements (\$+0.250 million) At the time the project was developed and budgeted, EOTG was to relocate so that construction would not be impacted. After further analysis, it was determined that the entire EOTG could not relocate and still meet mission requirements. This has required a phased construction approach that will provide access to facilities throughout construction. This phasing approach requires a secured perimeter throughout construction which results in increased costs.
- e) Contingency for above items (\$+0.147 million)
- f) Supervision, Inspection & Overhead for above items (\$+0.175 million)

Source of Funds: Bid savings from the following projects are cited as a source of funds for this cost increase.

	(Dollars in Thousands)				
	Fiscal	Amount	Current	Proposed	
Location/Project	<u>Year</u>	Appropriated <sup>1/</sup>	Working <u>Estimate</u>	Reprogramming	
MCB Camp Pendleton, CA BEQ - 13 Area (P1113)	2011	41,752	40,000	1.752	
MCB Camp Pendleton, CA BEQ - Las Flores (P1109)	2011	36,069	34,300	1,433	
Total				3.185	

<sup>&</sup>lt;sup>4</sup> Reflects FY 2013 sequestration reductions and FY 2011 0.2% rescission in P.L. 112-10.

### Bid Expiration Date: July 31, 2015 Military Construction, Navy Reprogramming Request

Installation: New River, North Carolina

<u>Project</u>: Corrosion Control Hangar (P-674)

Authorization: National Defense Authorization Act for Fiscal Year 2014, Public Law

113-66

#### Estimated Cost (\$000):

Previously Appropriated 12,547

Previously Reprogrammed 0

Requested Reprogramming 4,553

Total Estimated Cost 17,100

<u>Description</u>: The project constructs a high bay corrosion control hangar to support local implementation of the aircraft Integrated Maintenance Concept/Plan (IMC/P) for H-1 and MV-22 series aircraft. The facility will provide two high bays, one dedicated to plastic media blast, and the other dedicated to aircraft paint preparation. The facility will include support spaces, hazardous material (HazMat) storage, non-HazMat storage, head facilities with changing areas, administrative areas, and equipment storage areas. The project also includes a fire pumping station and an aircraft access apron.

Justification: The budgeted project cost did not adequately factor in the following:

### a) Market Conditions (\$+1.303 million)

In 2011 and 2012, NAVFAC experienced a favorable bid environment. However, the recent increased private and public sector contracting opportunities for construction contractors in the Jacksonville, North Carolina area, which includes Fort Bragg, has created a much more competitive bid environment less favorable for the Government. The market condition influence is reflected in the bids and represents \$1,303,000 of the requested reprogramming.

#### b) Built In Equipment (\$+2.347 million)

During preparation of the request for proposal (RFP), the design team discovered a higher capacity built-in blast system is needed to meet DoD Unified Facilities Criteria productivity and safety requirements. After extensive review, the cost of a properly sized and configured mechanical equipment (Plastic Media Blast System, Plastic Media Reclamation System, and Ventilation) was significantly greater than the originally conceived. The line item increase on the revised 1391 includes market condition adjustments noted in paragraph (a).

- c) Mechanical Utilities (\$+0.303 million) During preparation of the solicitation documents, it was determined that a water treatment system for aircraft wash down would be more expensive than expected. Although the water treatment system included in the design will increase project cost, there will be a reduction of the Total Ownership Cost of this facility since the alternative is to store and ship the wash down water for treatment, at an annual recurring cost of \$4,500,000. The line item increase on the revised 1391 includes market condition adjustments noted in paragraph (a).
- d) Design-Build cost for the above item (\$+0.16 million)
- e) Contingency for above items (\$+0.2 million)
- f) Supervision, Inspection & Overhead for above items (\$+0.24 million)

Value engineering, scope reductions, workflow process modifications and design changes have all been investigated and, where acceptable, incorporated to reduce the project cost to the absolute minimum while still providing complete and usable facilities necessary to meet mission.

The reprogramming request was adjusted to reflect the following cost savings modifications:

- a) Reduction of hangar bay height by six feet savings of \$190,000.
- b) Reduction in the airflow rate in the Plastic Media Blast Bay from 90 feet per minute to 50 feet per minute savings of \$2,000,000.

A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on April 17, 2015.

<u>Source of Funds</u>: Bid savings from the following projects are cited as a source of funds for this cost increase.

Location / Project	Fiscal <u>Year</u>	Amount <u>Appropriated</u>	Current Working Estimate	Proposed Reprogramming
NAVSUPPACT Bahrain NAVCENT Ammunition Magazines (P958)	2011	87,282 <sup>2, 3/</sup>	0	3,487
MCB Camp Lejeune, NC BEQ (Courthouse Bay) (P1251)	2011	40,5784/	38,437	1.066
Total				4,553

<sup>&</sup>lt;sup>1</sup> Reflects FY 2013 sequestration reductions, FY 2011 spend plan and 0.2% rescission in P.L. 112-10.

<sup>&</sup>lt;sup>2</sup> Reflects a revised PA of \$87.282M as a result of a \$4.766M reprogramming approved by Congress in July 2013.

<sup>&</sup>lt;sup>30</sup> A 10 U.S.C. §2853 cost and scope reduction notification dated February 20, 2015 was sent to the congressional committees.

<sup>&</sup>lt;sup>4</sup> Reflects a revised PA of \$40.578M as a result of a \$0.689M reprogramming approved by Congress in February 2015.

Bid Expiration: September 30, 2015

Military Construction, Navy

Reprogramming Request

<u>Installation:</u> Southwest Asia, Bahrain Island

<u>Project:</u> Operations and Support Facilities (P-908)

Authorization: Ike Skelton National Defense Authorization Act for Fiscal Year (FY)

58 659

2011 Public Law 111-383

#### Estimated Cost (\$000):

Previously Appropriated

Troviously rippropriates	50,057
Previous Adjustments*	(1,129)
Previously Reprogrammed**	(15.471)

Previously Reprogrammed\*\* (15,4/1)

Requested Reprogramming 12,360

Total Estimated Cost 54,419

Description: Constructs operations and support facilities for 19 commands which support U.S. Naval operations in the Arabian Gulf. Two multi-story buildings will be provided; one at the older Naval Support Activity (NSA I) Bahrain base and the second at the new waterfront complex (NSA II). The buildings will be Anti-Terrorism/Force Protection (AT/FP) compliant and will provide secure spaces for the commands that currently are housed in facilities that lack AT/FP measures. Four of the commands that will occupy these new facilities require Sensitive Compartmented Information Facilities (SCIFs) in order to perform their mission; three SCIFs are to be provided in the NSA I facility and one in the NSA II facility. Construction was awarded to a non-U.S. company and is approximately 50 percent complete as of March 2015. The foreign construction firm was planning on using non-U.S. construction workers to accomplish all work including construction of the SCIF spaces, which is not permissible for proper security accreditation. This deficiency will be resolved by de-scoping the current contract and awarding a new contract to redesign and construct the SCIF portions of the project to a U.S. security-certified contractor via a new acquisition vehicle.

<sup>\*</sup> Reflects FY 2013 sequestration reductions and includes 0.2 percent rescission in P.L. 112-10.

<sup>\*\*</sup> Source of funds for a reprogramming action.

<u>Justification</u>: Approval of this reprogramming request is required to address deficiencies with the SCIFs' design and construction as identified by the AO. These deficiencies include a lack of a construction security plan (CSP), design changes, and award of SCIF construction work to a non-U.S. certified SCIF contractor.

The current funding requirement for additional funds is specifically attributed to the following:

- Redesign and Preparation of Follow-on Construction Contract (\$+0.43 million)
  - Significant redesign in accordance with the approved CSP and a follow-on contract are required to complete the SCIF areas in the two buildings. The increased cost for this factor is added to the Special Cost line-item on the revised DD 1391 (Post Construction Contract Award Services).
- Reconfiguration and Reconstruction Work (\$+6.0 million)
  - Space reconfiguration and reconstruction of the spaces already completed are required to accommodate the SCIFs that will be relocated with the buildings by the redesign.
- SCIF Construction (\$+3.65 million)
  - Construction of the SCIFs, which must be removed from the existing contract, is required
    to be performed by a security-cleared contractor to make the buildings complete and
    usable. The SCIFs will be constructed within the two buildings currently under
    construction but not in the same locations within the building as detailed in the original
    design. The increased cost for this factor is added to four primary facilities line-items
    listed in the factor above.
- Construction Surveillance Technicians (CST) (\$+0.88 million)
  - The utilization of CSTs and escorts is required to support the Site Security Manager (SSM) in accordance with the CSP. The increased cost for this factor is added to four primary facilities line-items (Defense Information Systems Agency, Expeditionary Strike Group, Middle East Regional Support Activity, and USMC Central Command Forward HO).
- Contingency (\$+0.6 million) and SIOH (\$+0.8 million)
  - The contingency and SIOH amounts have increased accordingly.

Using the approved CSP in the redesign of the facilities and the SCIFs, the new project design will have two parts: 1) a redesign of the floor plans of the two buildings (non-secure areas sealed off from proposed SCIF locations), to be accomplished under the current contract; and 2) the complete redesign of the four required SCIFs, to be accomplished under a new contract using a security-certified contractor. DIA and the Navy SSO will accredit the spaces once the SCIFs are constructed with oversight performed in accordance with the CSP.

A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on May 6, 2015.

Source of Funds: The following project was cancelled and is cited as a source of funds for this cost increase:

		(Dollars in Thousands)			
	Fiscal	Amount	Current	Proposed	
Location/Project	<u>Year</u>	Appropriated <sup>17</sup>	Working	Reprogramming	
		2/2/	<u>Estimate</u>		
NAVSUPPACT Bahrain	2011	$87,282^{2/3/}$	0	12,360	
NAVCENT Ammunition					
Magazines (P-958)					
				10.360	
Total				12,360	

Reflects FY 2013 sequestration reductions, FY 2011 spend plan and 0.2% rescission in P.L. 112-10.
 Reflects a revised PA of \$87.282M as a result of a \$4.766M reprogramming approved by Congress in July 2013.

<sup>&</sup>lt;sup>3</sup> A 10 U.S.C. §2853 cost and scope reduction notification dated February 20, 2015 was sent to the congressional committees.

## Bid Expiration Date: Not Applicable Military Construction, Air Force Reprogramming Request

<u>Installation</u>: Chabelley Airfield, Djibouti

<u>Project</u>: Construct Perimeter Boundary

Authorization: Title 10 U.S.C. § 2803, Emergency Construction

Estimated Cost (\$000):

Previously Appropriated -

Previously Reprogrammed -

Requested Reprogramming 7,600

Total Estimated Cost 7,600

<u>Description</u>: The project will construct a 7,720 linear meter perimeter boundary with four pedestrian and five vehicle gates. The project includes a compacted base course road along the perimeter fence, two defensive fighting positions, an upgrade of the existing entry control point and a personnel control center.

<u>Justification</u>: The current perimeter barrier consists of four layers of concertina wire and six foot metal fence posts. It was expeditiously installed in 2013 due to the urgent relocation of remotely piloted aircraft operations from Camp Lemonier and the anticipation that the mission duration would not exceed two years.

During 2014, the African Command (AFRICOM) directed an expansion of operations at Chabelley Airfield and, on May 1, 2014, the U.S. and Republic of Djibouti signed a long-term implementing arrangement establishing Chabelley Airfield as an enduring (vice temporary) location and defining its boundaries. The current base perimeter must be modified to reflect the agreed upon boundary for U.S. operations at Chabelley Airfield. Finally, the AFRICOM has determined that physical security at Chabelley Airfield is not in compliance with Department of Defense anti-terrorism physical security standards.

Currently, U.S. military force protection personnel have been increased along the entire perimeter to temporarily mitigate these force protection deficiencies. This project constructs a more substantial, compliant perimeter boundary that reflects agreed upon boundaries and provides a platform for installing advanced perimeter sensor system equipment funded from other appropriations. This project significantly improves safety to airfield operations while safeguarding personnel and critical assets.

The requirement for the project is so urgent that deferral of this project for inclusion in the next National Defense Authorization Act would be inconsistent with national security. Per title 10 U.S.C. § 2803, an emergency construction notification was sent to Congress on April 2, 2015 for this perimeter boundary project.

Source of Funds: Bid savings from the following projects will fund this requirement.

### (Dollars in Thousands)

Location/Project	Fiscal <u>Year</u>	Amount <u>Appropriated</u>	Current <u>Estimate</u>	Proposed Reprogramming
Beale AFB, CA/ Distributed Common Ground Station Operation Facility	2014	62,000	58,734	3,000
Luke AFB, AZ/ F-35 Squadron Operation/ Aircraft Maintenance Unit (3)	2014	21,400	17,539	1,200
Nellis AFB, NV/ F-35 Parts Store	2014	9.100	7,628	1,400
Nellis AFB, NV/ Add RPA Weapons School Facility	2014	20,000	16,321	2,000
racinty			To	tal: 7,600

# Bid Expiration: August 5, 2015 Military Construction, Navy Reserve Reprogramming Request

<u>Installation:</u> New Orleans, Louisiana

<u>Project:</u> Transient Quarters (P-470)

Authorization: National Defense Authorization Act for Fiscal Year 2013 (P.L. 112-239)

Estimated Cost (\$000):

Previously Appropriated: 6,771

Previously Reprogrammed: 0

Requested Reprogramming: 2,390

Total Estimated Cost: 9,161

<u>Description</u>: This project constructs a new Navy Gateway Inns and Suites (NGIS) facility with 50 standard guest rooms. The facility will be a two-story structure and will be constructed with a steel frame with brick veneer and a non-combustible standing seam metal roof. Building systems will include heating, ventilation and air conditioning, electrical, cable television and internet access. The building will be connected with the base alarm system and will include automatic fire sprinklers and a mass notification system. An asphalt parking lot will be constructed for 50 vehicles.

Justification: The current cost increase of \$2.39 million is due to market pressure in the New Orleans area. The increased cost impacts all DD 1391 line items. While the Navy saw bid savings in most areas of the country due to the downturn in the economy nationwide from 2009 through 2013, the contracting market in New Orleans did not decrease because of the aftermath of Hurricane Isaac in 2012. Federal construction and aid dollars in the wake of Hurricane Isaac totaled more than \$45 billion and has taken years to expend, most of that during the economic downturn. This same period also saw rising oil and gas prices which indirectly assisted the New Orleans area because of the local offshore support industry and oil process industry. While nationwide unemployment continues to be a problem in many locations, New Orleans has had a much tighter labor market and higher labor costs. Bids revealed that the New Orleans market actually experienced much higher cost growth as a result of an unfavorable bid climate. Accordingly, the reprogramming request reflects increases attributable to the current New Orleans construction market.

A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on May 6, 2015.

Source of Funds: Bid savings from the following projects are cited as a source of funds for this cost increase:

	(Dollars in Thousands)			
	Fiscal	Amount	Current Working	Proposed
Location/Project	<u>Year</u>	Appropriated 1/	<u>Estimate</u>	Reprogramming
NAS JRB New Orleans, LA	2011	16,094	14,600	194
Construct Joint Air Traffic				
Control Facility (P477)				
NWS Yorktown, VA	2011	20,492 <sup>2/3/</sup>	17,556	2,196
Navy Ord Cargo Logistics	2011	20,172	17,000	2,170
Training Complex (P743)				
Total				2,390

<sup>&</sup>lt;sup>1</sup> Reflects FY 2013 sequestration reductions, FY 2011 spend plan and 0.2% rescission in P.L. 112-10.

<sup>&</sup>lt;sup>21</sup> A 10 U.S.C. §2853 cost and scope reduction notification dated 07 September 2011 was sent to the Congressional committees.

committees.

Reflects a revised PA of \$20.492M as a result of a \$0.558M reprogramming approved by Congress in February 2015.

## Bid Expiration Date: September 1, 2015 Military Construction, Army National Guard Reprogramming Request

Installation: Miramar, Florida

Project: Readiness Center

Authorization: National Defense Authorization Act, Fiscal Year (FY) 2013, Public Law

112-239

#### Estimated Cost (\$000):

Previously Appropriated: 19,345\*

Previously Reprogrammed: 0

Requested Reprogramming: 5,482

Total Estimated Cost: 24,827

<u>Description</u>: This project will construct a readiness center at Miramar, FL. The readiness center provides adequate space for education areas, kitchen area, administration space, and special functional spaces. Supporting facilities will include military and privately owned vehicle parking, wash platform, fencing, sidewalks, access roads, and utilities.

<u>Justification</u>: This reprogramming request is required due to an unfavorable bidding climate. The estimated program amount was developed when the construction industry was struggling and contractors were bidding low to maintain operations. When this project was solicited, the construction industry in southern Florida was beginning to recover, and every bid exceeded the program amount. Additional funds in the amount of \$5.5 million are required to construct to 100 percent of the authorized scope. A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on April 8, 2015, reflecting an award CWE of \$24.8 million.

Source of Funds: Bid savings from the following projects will fund this requirement.

<sup>\*</sup> Includes the rescissions as directed in Sections 3001 and 3004 of Public Law 113-6, the Consolidated and Further Continuing Appropriations Act, 2013, and sequestration as directed in Public Law 112-25, the Budget Control Act of 2011.

### (Dollars in Thousands)

Location/Project	Fiscal <u>Year</u>	Amount Appropriated	Current Working Estimate	Proposed Reprogramming
Camp Roberts, CA Utilities Replacement Ph I PN 060009	2012	31,073 <sup>/1</sup>	26,621′2	4,452
Westminster, MD Readiness Center Add/Alt PN 240187	2012	10,296′1	8,400	1,030
	Total:			5,482

PN = Project Number

<sup>&</sup>lt;sup>1/</sup> The appropriated amount reflects sequestration as directed in Public Law 112-25, the Budget Control Act of 2011.

<sup>&</sup>lt;sup>2</sup>/ A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on April 8, 2015, reflecting an award CWE of \$26.621 million.

# Bid Expiration Date: September 1, 2015 Military Construction, Army National Guard Reprogramming Request

Installation: New York City (5<sup>th</sup> Ave.), New York

Project: Readiness Center Add/Alt

Authorization: National Defense Authorization Act, Fiscal Year (FY) 2014, Public Law

113-66

#### Estimated Cost (\$000):

Previously Appropriated: 31,000

Previously Reprogrammed: 0

Requested Reprogramming: 3,814

Total Estimated Cost: 34.814

<u>Description</u>: This project will rehabilitate the readiness center at New York City (5<sup>th</sup> Ave.), NY. The readiness center will provide adequate spaces for education areas, kitchen area, administration space, special functional spaces, and emergency generator. Supporting facilities will include military and privately owned vehicle parking, wash platform, fencing, sidewalks, access roads, and utilities.

<u>Justification</u>: This reprogramming action is required to award the remaining scope of this project. Only a partial award could be made due to an unfavorable bidding climate in New York. The project gained only the minimum amount of participation from bidders, and the State's qualifications set forth in the bidding process, narrowed the pool of bidders even further. Additional funds are required to construct 100 percent of the authorized scope, providing an emergency generator, historic preservation, and energy-related items.

Source of Funds: Bid savings from the following project will fund this action.

### (Dollars in Thousands)

Location/Project		Fiscal <u>Year</u>	Amount Appropriated	Current Working Estimate	Proposed Reprogramming
Windsor Locks, CT Readiness Center PN: 090010		2011	40,616 <sup>/1</sup>	32,004 <sup>/2</sup>	<u>3,814</u>
	Total:				3,814

PN = Project Number

<sup>&</sup>lt;sup>1/</sup> The appropriated amount reflects a reduction as directed in Section 1119 of Public Law 112-10 and sequestration as directed in Public Law 112-25, the Budget Control Act of 2011.

<sup>&</sup>lt;sup>2/</sup> A 10 U.S.C. §2853 cost reduction notification was sent to the congressional committees on April 14, 2015, reflecting an award CWE of \$32.004 million.